

**Regional Service Planning | Subdivision of the State of California** 

#### NOTICE OF REGULAR MEETING AND AGENDA

#### **Marin Local Agency Formation Commission**

Thursday, June 9, 2022 • 7:00 PM

#### \*\*\* BY VIRTUAL TELECONFERENCE ONLY \*\*\*

Pursuant to the provisions of AB 361, this meeting will be held by teleconference only. No physical location will be available for this meeting. However, members of the public will be able to access and participate in the meeting.

#### PUBLIC ACCESS AND PUBLIC COMMENT INSTRUCTIONS

#### **PUBLIC ACCESS**

Members of the public may access and watch a live stream of the meeting on Zoom at <a href="https://us02web.zoom.us/j/4350473750">https://us02web.zoom.us/j/4350473750</a>. Alternately, the public may listen in to the meeting by **dialing (669) 900-6833** and entering **Meeting ID** # when prompted.

WRITTEN PUBLIC COMMENTS may be submitted by email to <a href="mailto:staff@marinlafco.org">staff@marinlafco.org</a>. Written comments will be distributed to the Commission as quickly as possible. Please note that documents will take some time to be posted to the agenda on the LAFCo website because of clerical processing requirements. Any comments received before noon on the day of the meeting will be distributed to the Commission before the meeting. Comments received after noon will still be shared with the Commission but may not be distributed until after the meeting.

**SPOKEN PUBLIC COMMENTS** will be accepted through the teleconference webinar meeting. To address the Commission, click on the link <a href="https://us02web.zoom.us/j/4350473750">https://us02web.zoom.us/j/4350473750</a> to access the Zoom-based meeting.

- 1. You will be asked to enter an email address and name. We request that you identify yourself by name as this will be visible online and will be used to notify you that it is your turn to speak.
- 2. When the Commission calls for the item on which you wish to speak, click on "raise hand" icon. Staff will activate and unmute speakers in turn. Speakers will be notified shortly before they are called to speak.
- 3. When called, please limit your remarks to the time limit allotted (3 minutes).

#### **CALL TO ORDER BY CHAIR**

#### **ROLL CALL BY CLERK**

#### **AGENDA REVIEW**

The Chair or designee will consider any requests to remove or rearrange items by members.

#### **PUBLIC OPEN TIME**

This portion of the meeting is reserved for persons desiring to address the Commission on any matter not on the current agenda. All statements that require a response will be referred to staff for reply in writing or will be placed on the Commission's agenda for consideration at a later meeting. Speakers are limited to three minutes.

#### **MARIN LAFCo**

June 9, 2022 Regular Meeting Agenda Page **2** of **4** 

#### **CONSENT CALENDAR ITEMS (discussion and possible action)**

All items calendared as consent are considered ministerial or non-substantive and subject to a single motion approval. The Chair or designee will also consider requests from the Commission to pull an item for discussion.

- 1. Approval of Minutes for April 14, 2022 Regular Meeting
- 2. Commission Ratification of Payments from April 1, 2022, to May 31, 2022
- 3. <u>Approval of Resolution 22-12 Allowing for Video and Teleconference Meetings during COVID-19</u> <u>State of Emergency Under AB 361</u>
- 4. <u>Approval of Resolution 22-13 Determining Insufficient Protest for LAFCo File 1363 and Ordering the</u> Change of Organization of CSA 18

#### **PUBLIC HEARING**

- 5. Approval of Resolution 22-14, Annexation of 15 Stirrup Lane (APN 146-020-14) to Novato Sanitary District (LAFCo File #1365)
- 6. Approval of the West Marin Region Municipal Service Review
  - a) Approve Workplan from Report
  - b) Adopt Resolution 22-15, Approving Final Draft of the West Marin Municipal Service Review
  - c) <u>Adopt Resolution 22-16, Reaffirming the Marin Resource Conservation District Sphere of</u> Influence
  - d) Adopt Resolution 22-17, Reaffirming the Stinson Beach Fire Protection District Sphere of Influence
  - e) Adopt Resolution 22-18, Reaffirming the Stinson Beach County Water District Sphere of Influence
  - f) Adopt Resolution 22-19, Reaffirming the Bolinas Fire Protection District Sphere of Influence
  - g) Adopt Resolution 22-20, Reaffirming the Bolinas Community Public Utility District Sphere of Influence
  - h) Adopt Resolution 22-21, Reaffirming the Muir Beach Community Services District Sphere of Influence
  - i) Adopt Resolution 22-22, Amending the Tomales Village Community Services District Sphere of Influence
  - j) Adopt Resolution 22-23, Reaffirming the Inverness Public Utility District Sphere of Influence
  - k) Adopt Resolution 22-24, Reaffirming the County Service Area No, 33 Sphere of Influence
  - I) Adopt Resolution 22-25, Reaffirming the County Service Area No. 28 Sphere of Influence
- 7. Approval of Resolution 22-26, Annexation of 21 & 23 Church Street (APN 102-100-01) to Tomales Village Community Services District (LAFCo File #1366)
- 8. Adoption of Final Operating Budget for Fiscal Year 2022-23

#### **BUSINESS ITEMS (discussion and possible action)**

Business Items involve administrative, budgetary, legislative or personnel matters and may or may not be subject to public hearings.

- 9. Discussion of 2022 LAFCo Workshop and Primer Materials
- 10. Approval of the Fifth Amendment to the Executive Officer Employment Agreement
- 11. Accept and File FYE 21 Audit
- 12. Discussion and Possible Approval of Recommendations from the Ad Hoc DUC Committee
- 13. Election of Chair and Vice Chair

#### **MARIN LAFCo**

June 9, 2022 Regular Meeting Agenda Page **3** of **4** 

#### **EXECUTIVE OFFICER REPORT (verbal report only)**

- a) Budget Update FY 2021-22
- b) Current and Pending Proposals
- c) CALAFCO Update
- d) (Verbal Report) LAFCo Staff Update

#### **ADJOURN TO CLOSED SESSION**

The Commission will adjourn to closed session regarding the following item:

Public Employee Performance Evaluation Pursuant to Government Code Section 54957

**Title: Executive Officer** 

#### **RETURN TO OPEN SESSION**

The Chair or designee will report out of closed session.

#### **COMMISSIONER ANNOUNCEMENTS AND REQUESTS**

#### **ADJOURNMENT TO NEXT MEETING**

August 11th, 2022 | 7:00 P.M.

Attest:

Jason Fried Executive Officer

#### MARIN LAFCo June 9, 2022 Regular Meeting Agenda Page **4** of **4**

Any writings or documents pertaining to an open session item provided to a majority of the Commission less than 72 hours prior to a regular meeting shall be made available for public inspection at Marin LAFCo Administrative Office, 1401 Los Gamos Drive, Suite 220, San Rafael, CA 94903, during normal business hours.

Pursuant to GC Section 84308, if you wish to participate in the above proceedings, you or your agent are prohibited from making a campaign contribution of \$250 or more to any Commissioner. This prohibition begins on the date you begin to actively support or oppose an application before LAFCo and continues until 3 months after a final decision is rendered by LAFCo. If you or your agent have made a contribution of \$250 or more to any Commissioner during the 12 months preceding the decision, in the proceeding that Commissioner must disqualify himself or herself from the decision. However, disqualification is not required if the Commissioner returns that campaign contribution within 30 days of learning both about the contribution and the fact that you are a participant in the proceedings.

Separately, any person with a disability under the Americans with Disabilities Act (ADA) may receive a copy of the agenda or a copy of all the documents constituting the agenda packet for a meeting upon request. Any person with a disability covered under the ADA may also request a disability-related modification or accommodation, including auxiliary aids or services, in order to participate in a public meeting. Please contact the LAFCo office at least three (3) working days prior to the meeting for any requested arraignments or accommodations.

For those using screenreaders, many documents are headed with the disclaimer that they have been set on Marin LAFCo letterhead. Although headers and footers have been marked as artifacts in order to maintain the flow of the documents it is of note that the footer includes contact information for Staff and information regarding the Commission's membership. That information is listed here to maintain accessibility of all information provided by this packet to members of the public:

LAFCo's Commission currently has 11 Commissioners, 7 are regular seats and 4 are alternates. The County commissioners are Supervisors Dennis Rodoni and Judy Arnold as regular seats and Supervisor Damon Connolly as alternate. The city commissioners are Sashi McEntee from City of Mill Valley (Chair) and Barbara Coler from the Town of Fairfax as regular seats and James Campbell from the City of Belvedere as alternate. The special district commissioners are Lew Kious from Almonte Sanitary District (Vice-Chair) and Craig Murray from Las Gallinas Valley Sanitary District as regular seats and Tod Moody from Sanitary District #5 as alternate. The public seat commissioners are Larry Loder as regular seat and Richard Savel as alternate/

Marin LAFCo's Administrative office is managed by Executive Officer Jason Fried our location and contact information are listed below.

#### **Marin LAFCo**

Administrative Office 1401 Los Gamos Drive, Suite 220 San Rafael California 94903

T: 415-448-5877 E: staff@marinlafco.org

W: marinlafco.org



#### **Regional Service Planning | Subdivision of the State of California**

#### AGENDA REPORT

June 9, 2022

Item No. 1 (Consent Item)

**TO:** Local Agency Formation Commission

**FROM:** Olivia Gingold, Clerk/Junior Analyst

SUBJECT: Approval of Minutes for April 14, 2022 Regular Meeting

#### **Background**

The Ralph M. Brown Act was enacted by the State Legislature in 1953 and establishes standards and processes therein for the public to attend and participate in meetings of local government bodies as well as those local legislative bodies created by State law; the latter category applies to LAFCos.

#### Discussion

The action minutes for the April 14 regular meeting accurately reflect the Commission's actions as recorded by staff. A video recording of the meeting is also available online for viewing at <a href="https://www.marinlafco.org/meetings">https://www.marinlafco.org/meetings</a>

#### **Staff Recommendation for Action**

- 1. Staff recommendation Approve the draft minutes prepared for the April 14, 2022 meeting with any desired corrections or clarifications.
- 2. Alternative option Continue consideration of the item to the next regular meeting and provide direction to staff, as needed.

#### **Procedures for Consideration**

This item has been placed on the agenda as part of the consent calendar. Accordingly, a successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation as provided unless otherwise specified by the Commission.

#### Attachment:

1) Draft Minutes for April 14, 2022



#### **Regional Service Planning | Subdivision of the State of California**

### DRAFT

#### NOTICE OF REGULAR MEETING MINUTES

#### **Marin Local Agency Formation Commission**

#### Thursday, April 14, 2022

#### **CALL TO ORDER**

Chair McEntee called the meeting to order at 7:02 P.M.

#### **ROLL CALL BY COMMISSION CLERK**

Roll was taken and quorum was met. The following were in attendance:

Commissioners Present: Sashi McEntee, Chair

Lew Kious, Vice-Chair

Dennis Rodoni Barbara Coler Craig Murray Larry Loder

Alternate Commissioners Present: James Campbell

Tod Moody Richard Savel

Marin LAFCo Staff Present: Jason Fried, Executive Officer

Jeren Seibel, Deputy Executive Officer Olivia Gingold, Clerk/Junior Analyst

Marin LAFCo Counsel Present: Mala Subramanian

Commissioners Absent: Judy Arnold

Alternate Members Absent: Damon Connolly

#### **AGENDA REVIEW**

Chairman McEntee called for any requests from the Commission to change the agenda, none were heard.

Chairman McEntee then opened public comment, hearing none, she closed public comment.

Approved: M/S by Commissioners Coler and Kious to approve the agenda as is.

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

## MARIN LAFCo April 14, 2022 Regular Meeting Minutes Page 2 of 7

#### **PUBLIC OPEN TIME**

Chair McEntee opened the public open time period. Seeing no comment, Chair closed public open time.

#### **CONSENT CALENDAR ITEMS**

- 1. Approval of Minutes for February 10, 2022, Regular Meeting
- 2. Commission Ratification of Payments from February 1, 2022, to March 31, 2022
- Approval of Resolution 22-10 Allowing for Video and Teleconference Meetings during COVID-19 State
  of Emergency Under AB 361
- 4. Accept and File GASB 75 Report prepared by MacLeod Watts

EO Fried mentioned a proposed amendment to the minutes.

Chair McEntee asked if any Commissioners wanted to pull any items from the Consent Calendar, no requests were made.

Chairman McEntee opened the floor for the public to make any requests or comments, hearing none, she closed public comment.

Approved: M/S by Commissioners Kious and Coler to approve the consent calendar with the proposed correction to the minutes.

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

#### **PUBLIC HEARING ITEMS**

5. Presentation of the West Marin Region Municipal Service Review Public Draft [Information Only]

Deputy Executive Officer Seibel gave the staff report, presenting highlights of the MSR's content and conclusion in a powerpoint presentation, focusing particularly on the determinations that may or will require additional efforts moving forward. He also noted that no public comment had been received yet, but unofficial comments had been positive thus far.

Alternate Commissioner Moody, Commissioner Coler, Alternate Commissioner Savel, Commissioner Murray, and Vice Chair Kious asked some questions about the MSR. EO Fried replied to Alternate Commissioner Moody's question, Deputy Executive Officer Seibel replied to Commissioner Murray's and Vice Chair Kious's questions.

Chair McEntee opened public comment, seeing no hands raised and with no emails received, she closed public comment.

Commissioners Rodoni and Savel made comments on the MSR.

EO Fried responded to Commissioner Coler's earlier comment and Chair McEntee contributed to the topic as well. There was a small discussion between EO Fried, Chair McEntee, and Commissioner Coler on her comments.

## MARIN LAFCo April 14, 2022 Regular Meeting Minutes Page 3 of 7

Chair McEntee asked a question, there was a discussion between EO Fried, DEO Seibel, and Chair McEntee on that topic.

Approved: M/S by Commissioners Coler and Rodoni to continue this item to the June meeting.

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

#### 6. Adoption of Proposed Operating Draft Budget for Fiscal Year 2022-23

Vice Chair Kious made some introductory comments, highlighting the COLA item specifically for possible discussion amongst the Commission. EO Fried made follow-up introductory comments, making comments about the tables and charts included in the packet, highlighting some line items that had notable changes, and echoing what Vice Chair Kious had said about COLA, asking the Commission to discuss COLA, particularly in the context of unusually high inflation.

Commissioner Rodoni clarified the County's approach to COLA and highlighted the COLAs that would be paid by some other agencies in Marin County for the upcoming year.

Commissioner Murray asked a handful of questions to which EO Fried responded. Commissioner Murray also made a comment on County/MCERA funding of GASB requirements to which EO Fried added information.

Chair McEntee opened public hearing, seeing no request to comment, she closed public hearing and brought the item back to the Commission for deliberation.

Commissioner Coler spoke in favor of the 3.5% COLA. No objections were heard.

Commissioner Rodoni wanted to make sure that the separate approval for the COLA was covered within the agenda item, Legal Counsel Subramanian confirmed that the agenda item did support the approval of the specific COLA rate.

Approved: M/S by Commissioners Coler and Rodoni to approve the draft budget with support for the

3.5% COLA.

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

#### **BUSINESS ITEMS**

#### 7. Review and Approval of LAFCo Workplan for Fiscal Year 2022-23

Vice Chair Kious deferred introductory comments to Committee members or EO Fried. EO Fried introduced the workplan, highlighting items that had seen strong progress or been completed and noting that some workplan items didn't seem to have any resolution to them and would be sunsetted.

Commissioner Murray made comments on an adjacent issue regarding tax exchange that concerned him, EO Fried responded to Commissioner Murray's comments, clarifying the difference between the workplan item Commissioner Murray had mentioned and the master tax exchange agreement between County and Cities or County and SDs. There was a small discussion between the two about this topic.

Chair McEntee opened public hearing, seeing no request to comment, she closed public hearing and brought the item back to the Commission for deliberation.

## MARIN LAFCo April 14, 2022 Regular Meeting Minutes Page 4 of 7

There were no deliberative comments from the Commission.

Approved: M/S by Commissioners Murray and Coler to approve the LAFCo Workplan for FY 2022-23

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

## 8. <u>Creation of a Disadvantage Unincorporated Community Ad Hoc Committee to review DUCs in Marin</u> County

Deputy Executive Officer presented the item, giving context on previous Ad Hoc DUC Committees and noting that after the most recent census was released, the Commission was surveyed and enough interest was expressed in a DUC committee that the item was agendized for discussion and possible approval of the creation of the DUC committee by the Commission.

Commissioner Coler asked a question about specific communities identified as DUCs and Commissioner Murray asked questions about communities identified as low-income by other measures low-income or features. EO Fried replied to Commissioner Coler's question and DEO Seibel replied to Commissioner Murray's question. There was a small discussion between EO Fried and Chair McEntee related to Commissioner Murray's question regarding why DUCs were a LAFCo focus.

There was also a short discussion between Chair McEntee, Commissioner Rodoni, and EO Fried on communities that had been considered as DUCs but hadn't been added to the official list and why that was.

Approved: M/S by Commissioners Kious and Loder to create the Ad Hoc DUC Committee with

Commissioners Rodoni and Kious as members.

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

#### 9. Authorize the Executive Officer to Enter Into an Agreement With Fort Point for IT Support Services

EO Fried introduced the item, another three-year agreement with Fort Point, the sister company of Marin Mac Tech . The basic cost of Fort Point had not changed, and Fort Point takes care of the bills for other third-party IT services that support staff. There is a small increase in overall cost that is largely related to upgrades to IT security support.

Chair McEntee opened public comment, hearing no comment she closed public comment.

There were no questions or deliberative comments from the Commission.

Approved: M/S by Commissioners Murray and Kious to authorize the EO to enter into an agreement with

Fort Point for IT Support Services

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Murray, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

## MARIN LAFCo April 14, 2022 Regular Meeting Minutes Page 5 of 7

## 10. <u>Discussion of June LAFCo Meeting Including Whether to Meet in Person and Possible Meeting Locations</u>

EO Fried introduced the item, noting that the Commission was able to go back to in-person, but was also still authorized for virtual meetings. He noted the window for virtual meetings was likely closing.

Chairman McEntee opened public comment, seeing no requests to comment, the item was brought back to the Commission for deliberation.

Commissioner Rodoni highlighted having the Zoom option available in June for the final West Marin review, whether it be fully virtual or a hybrid meeting.

Chair McEntee wanted to know if the option to remain virtual in June would be available in June, Legal Counsel Subramanian confirmed that she expected this would be the case. There was a subsequent discussion between Chair McEntee, Legal Counsel Subramanian, and EO Fried about the logistics of the virtual meeting permissions and scenarios where that provision, and virtual meeting capabilities by proxy, would no longer exist.

Commissioner Coler spoke in favor of virtual meetings. Commissioner Murray concurred with Commissioner Coler's position. Chair McEntee identified consensus amongst Commissioners in favor of meeting virtually in June.

There was verbal consensus among the Commission to meet virtually for the June meeting.

There was a brief interim discussion by the Commission about a numbering error in the agenda materials.

#### 11. Approval of Legislative Committee Recommendations

Alternate Commissioner Moody introduced the item, reporting that the Committee had chosen to align with CALAFCO's recommendations. Deputy Executive Officer added some additional background comments about the specific bills. The committee decided to align with CALAFCO's suggestion of alignment with a priority 3 level.

Chair McEntee opened public comment, hearing no comment she closed public comment.

There were no questions or deliberative comments from the Commission.

Approved: M/S by Commissioners Kious and Coler to approve the Legislative Committee's

recommendations.

Ayes: Commissioners McEntee, Kious, Rodoni, Coler, Moody, and Loder

Nays: None Abstain: None Absent: Arnold

Motion approved unanimously.

#### **EXECUTIVE OFFICER REPORT (verbal report only)**

#### a) Budget Update FY 2021-22

Commission is under budget at 63.9% of total budget spent which remains under the expected 75% for 9 months into the year. EO Fried acknowledged that some line items impacted by COVID such as travel and conferences would likely bring the Commission closer to 75% but since those did not take place we are well under budget.

#### b) Current and Pending Proposals

No applications were heard at the evening's meeting. No proposals are currently in the queue although some are anticipated.

## MARIN LAFCo April 14, 2022 Regular Meeting Minutes Page 6 of 7

EO Fried made some extra announcements about his upcoming vacation time, the new Sharepoint system that was piloted prior to this meeting to share meeting materials with the Commission, and he asked the Commission to connect any key community members or groups they may be aware of within the Golden Gate area to discuss the upcoming MSR.

Chair McEntee opened public comment, hearing no comment she closed public comment.

No comments from the public on the EO Report, no comments from the Commission.

The Commission adjourned to closed session.

#### **CLOSED SESSION**

Legal Counsel Subramanian announced that Chair McEntee and Commissioner Rodoni were the designated Labor Negotiators for the Executive Officer's evaluation and they would follow up with the Executive Officer.

#### **COMMISSIONER ANNOUNCEMENTS AND REQUESTS**

Chair McEntee adjourned the meeting at 9:29 P.M.

#### ADJOURNMENT TO NEXT MEETING

Thursday, June 9, 2022 | Zoom

Attest: Olivia Gingold

Clerk/Junior Analyst

## MARIN LAFCo April 14, 2022 Regular Meeting Minutes Page 7 of 7

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#### Marin LAFCo

Administrative Office 1401 Los Gamos Drive, Suite 220 San Rafael California 94903

T: 415-448-5877 E: staff@marinlafco.org W: marinlafco.org



## Marin Local Agency Formation Commission Regional Service Planning | Subdivision of the State of California

AGENDA REPORT June 9, 2022 Item No. 2 (Consent Item)

**TO:** Local Agency Formation Commission

FROM: Jason Fried, Executive Officer

SUBJECT: Commission Ratification of Payments from April 1, 2022 to May 31, 2022

#### **Background**

Marin LAFCo adopted a Policy Handbook delegating the Executive Officer to make purchases and related procurements necessary in overseeing the day-to-day business of the agency. The Policy Handbook also directs all payments made by the Executive Officer to be reconciled by LAFCo's contracted bookkeeper. Additionally, all payments are to be reported to the Commission at the next available Commission meeting for formal ratification.

The following item is presented for the Commission to consider the ratification of all payments made by the Executive Officer between April 1, 2022, and May 31, 2022, totaling \$102,534.23. The payments are detailed in the attachment.

#### Staff Recommendation for Action

- 1. Staff Recommendation Ratify the payments made by the Executive Officer between April 1, 2022, and May 31, 2022, as shown in attachment.
- 2. Alternate Option Continue consideration of the item to the next regular meeting and provide direction to staff as needed.

#### **Procedures for Consideration**

This item has been placed on the agenda as part of the consent calendar. Accordingly, a successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation unless otherwise specified by the Commission.

#### Attachment:

1) Payments from April 1, 2022, to May 31, 2022

City of Belvedere

# Marin Local Agency Formation Commission Expenses by Vendor Detail April through May 2022

Туре	Date	Num	Memo	Account	Amount	Balance
A and P Moving, Inc. Check	04/13/2022	20733	Invoice # 406	65 · Rent - Storage	40.00	40.00
Check	05/10/2022	20739	Invoice # 406	65 · Rent - Storage	40.00	80.00
Total A and P Moving, Inc	D.				80.00	80.00
COMCAST Check	04/21/2022	20735	Bill Date April	20 · IT & Communic	106.65	106.65
Check	05/25/2022	20743	Bill Date May	20 · IT & Communic	106.65	213.30
Total COMCAST					213.30	213.30
CONNECT YOUR CARE		_				
Check Check	04/20/2022 05/20/2022	eft eft	COBRA ADMIN COBRA ADMIN	126 · Health Insuran 126 · Health Insuran	1.11 1.11	1.11 2.22
Total CONNECT YOUR C	ARE				2.22	2.22
Davis Farr LLP	<del></del>					
Check	05/25/2022	10036	Invoice 12201	55 · Professional Se	3,750.00	3,750.00
Total Davis Farr LLP					3,750.00	3,750.00
Delta Dental of California		_				
Check Check	04/07/2022 04/22/2022	eft eft		122 · Dental Insuran 122 · Dental Insuran	72.93 72.93	72.93 145.86
Check	05/11/2022	eft		122 · Dental Insuran	145.86	291.72
Check	05/25/2022	eft		122 · Dental Insuran	72.93	364.65
Total Delta Dental of Calif	ornia				364.65	364.65
FortPoint IT, LLC	05/40/0000	00740		00 17 0 0	074.50	074.50
Check	05/10/2022	20742	Invoice # 2491	20 · IT & Communic	871.50	871.50
Total FortPoint IT, LLC					871.50	871.50
Kaiser Foundation Healt Check	th Plan 04/05/2022	eft		126 · Health Insuran	787.16	787.16
Total Kaiser Foundation H	lealth Plan				787.16	787.16
Left Coast Scanning Check	05/25/2022	10037	Invoice 12054	55 · Professional Se	14,271.25	14,271.25
Total Left Coast Scanning					14,271.25	14,271.25
LIEBERT CASSIDY WHIT					,	,0
Check	05/10/2022	20738	Invoice #2166	25 · Legal Services	2,565.40	2,565.40
Total LIEBERT CASSIDY	WHITMORE				2,565.40	2,565.40
MARIN INDEPENDENT J						
Check	04/13/2022	20734	Invoice # 000	60 · Publications/No	124.62	124.62
Total MARIN INDEPENDE	ENT JOURNAL				124.62	124.62
PAYCHEX	04/01/2022	off		35 · Misc Services	56 <b>4</b> 7	56 A7
Check Check	04/01/2022	eft eft		35 · Misc Services	56.47 56.47	56.47 112.94
Deposit	04/21/2022	O.C	refund for SUI	112 · CA SUI	-336.00	-223.06
Check	04/29/2022	eft		35 · Misc Services	56.47	-166.59
Check	05/13/2022	eft		35 · Misc Services	56.47	-110.12
Check	05/27/2022	eft		35 · Misc Services	56.47	-53.65
Total PAYCHEX					-53.65	-53.65

# Marin Local Agency Formation Commission Expenses by Vendor Detail April through May 2022

			-	-		
Туре	Date	Num	Memo	Account	Amount	Balance
PAYROLL		-				
Check	04/01/2022	eft	3/6-3/19/22	105 · Sal - Regular	12,144.21	12,144.21
Check	04/01/2022	eft	3/6-3/19/22	124 · Auto Allowance	350.00	12,494.21
Check	04/01/2022	eft	3/6-3/19/22	125 · Unused Fringe 121 · Life Insurance	100.00	12,594.21
Check Check	04/01/2022 04/01/2022	eft eft	3/6-3/19/22 3/6-3/19/22	121 · Life Insurance	-4.37 -17.40	12,589.84 12,572.44
Check	04/01/2022	eft	3/6-3/19/22	131 · Co Ret Cont Ti	1,702.61	14,275.05
Check	04/14/2022	eft	3/20-4/2/22	105 · Sal - Regular	12,144.21	26,419.26
Check	04/14/2022	eft	3/20-4/2/22	124 · Auto Allowance	0.00	26,419.26
Check	04/14/2022	eft	3/20-4/2/22	125 · Unused Fringe	100.00	26,519.26
Check	04/14/2022	eft	3/20-4/2/22	121 · Life Insurance	-4.37	26,514.89
Check	04/14/2022	eft	3/20-4/2/22	121 · Life Insurance	-17.40	26,497.49
Check	04/14/2022	eft	3/20-4/2/22	131 · Co Ret Cont Ti	1,702.61	28,200.10
Check	04/28/2022	eft	4/3-4/16/22	105 · Sal - Regular	12,144.80	40,344.90
Check	04/28/2022	eft	4/3-4/16/22	124 · Auto Allowance	0.00	40,344.90
Check Check	04/28/2022 04/28/2022	eft eft	4/3-4/16/22 4/3-4/16/22	125 · Unused Fringe 121 · Life Insurance	100.00 -4.37	40,444.90 40,440.53
Check	04/28/2022	eft	4/3-4/16/22	121 · Life Insurance	-4.37 -17.40	40,440.53
Check	04/28/2022	eft	4/3-4/16/22	131 · Co Ret Cont Ti	1,702.61	42,125.74
Check	05/13/2022	eft	4/17-4/30/22	105 · Sal - Regular	12,144.21	54,269.95
Check	05/13/2022	eft	4/17-4/30/22	124 · Auto Allowance	350.00	54,619.95
Check	05/13/2022	eft	4/17-4/30/22	125 Unused Fringe	100.00	54,719.95
Check	05/13/2022	eft	4/17-4/30/22	121 · Life Insurance	-4.37	54,715.58
Check	05/13/2022	eft	4/17-4/30/22	121 · Life Insurance	-17.40	54,698.18
Check	05/13/2022	eft	4/17-4/30/22	131 · Co Ret Cont Ti	1,702.61	56,400.79
Check	05/27/2022	eft	5/1-5/14/22	105 · Sal - Regular	12,144.21	68,545.00
Check	05/27/2022	eft	5/1-5/14/22	124 · Auto Allowance	0.00	68,545.00
Check	05/27/2022	eft	5/1-5/14/22	125 · Unused Fringe	100.00	68,645.00
Check	05/27/2022	eft	5/1-5/14/22	121 · Life Insurance	-4.37 17.40	68,640.63
Check	05/27/2022	eft	5/1-5/14/22	121 · Life Insurance	-17.40 1.702.61	68,623.23
Check	05/27/2022	eft	5/1-5/14/22	131 · Co Ret Cont Ti	1,702.61	70,325.84
Total PAYROLL  PAYROLL TAXES					70,325.84	70,325.84
Check	04/01/2022	eft	3/6-3/19/22	111 · Medicare Tax	182.75	182.75
Check	04/14/2022	eft	3/20-4/2/22	111 · Medicare Tax	177.68	360.43
Check	04/28/2022	eft	4/3-4/16/22	111 · Medicare Tax	177.69	538.12
Check	05/13/2022	eft	4/17-4/30/22	111 · Medicare Tax	182.75	720.87
Check	05/27/2022	eft	5/1-5/14/22	111 · Medicare Tax	177.68	898.55
Total PAYROLL TAXES					898.55	898.55
RICOH USA INC						
Check	05/10/2022	20740	Invoice # 506	50 · Office Supplies	22.87	22.87
Total RICOH USA INC					22.87	22.87
SCHIFFMANN, ALYSSA						
Check	04/06/2022	20731	Invoice # 169	55 · Professional Se	655.50	655.50
Total SCHIFFMANN, ALY					655.50	655.50
SECURITY MORTGAGE		00700	A 1 0000 5	45 055 1 55 1	0.070.00	0.070.00
Check	04/01/2022	20730	April 2022 Rent	45 · Office Lease/Rent	2,873.03	2,873.03
Check	05/10/2022	20737	May 2022 Rent	45 · Office Lease/Rent	2,873.03	5,746.06
Total SECURITY MORTO	GAGE GROUP 2				5,746.06	5,746.06
Teamsters Local 856 He		00=00		400 11 111 1	222.42	200 :-
Check	04/06/2022	20732	Month Ending	126 · Health Insuran	860.40	860.40
Check	05/08/2022	20736	Month Ending	126 · Health Insuran	860.40	1,720.80
Total Teamsters Local 85	66 Health & Welfa	are			1,720.80	1,720.80
The Hartford Check	05/10/2022	20741	Invoice #1889	121 · Life Insurance	157.74	157.74
	03/10/2022	20141	11140106 #1009	121 LIIC IIISUIAIICE		
Total The Hartford					157.74	157.74

9:57 AM 05/31/22 **Accrual Basis** 

# Marin Local Agency Formation Commission Expenses by Vendor Detail April through May 2022

Туре	Date	Num	Memo	Account	Amount	Balance
VSP						
Check	04/06/2022	eft		123 · Vision Service	15.21	15.21
Check	05/06/2022	eft		123 · Vision Service	15.21	30.42
Total VSP				<u>-</u>	30.42	30.42
TOTAL				_	102,534.23	102,534.23



#### Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Item No. 3 (Consent Item)

TO: Local Agency Formation Commission

FROM: Jason Fried, Executive Officer

Mala Subramanian, Legal Counsel

SUBJECT: Approval of Resolution 22-12 Allowing for Video and Teleconference Meetings

**During COVID-19 State of Emergency Under AB 361** 

#### **Background and Discussion**

AB 361 was passed by the State Legislature and signed by Governor Newsom. It went into effect immediately. AB 361 continues many of the provisions related to the Brown Act that were in place under Executive Orders, which expired September 30, 2021, that allowed for video and teleconferencing during the state of emergency. Since AB 361 has been signed into law, the Commission can continue to meet virtually until such time as the Governor declares the State of Emergency due to COVID-19 over and measures to promote social distancing are no longer recommended or could return to in-person meetings sooner if desired.

On September 22, 2021, the Marin County Director of Health & Human Services recommended social distancing to enhance safety at public meetings. On October 19, 2021, February 15, 2022, and March 22, 2022 Marin County's Director of Health & Human Services reaffirmed its recommendation. There has been no change since in the Director's recommendations.

In order to continue to hold video and teleconference meetings, the Commission will need to review and make findings every thirty days or thereafter that the state of emergency continues to directly impact the ability of the members to meet safely in person and that state or local officials continue to impose or recommend measures to promote social distancing. The proposed resolution provides the Commission with the option to continue to hold video and teleconference meetings while the state of emergency is still in effect and social distancing is recommended.

#### Recommendation

1. Approval of Resolution 22-12 allowing for video and teleconference meetings during the COVID-19 state of emergency under AB 361.

#### **Procedures for Consideration**

This item has been placed on the agenda as part of the consent calendar. Accordingly, a successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation unless otherwise specified by the Commission.

#### Attachment:

 Resolution 22-12 Allowing for Video and Teleconference Meetings during the COVID-19 State of Emergency Under AB 361

#### MARIN LOCAL AGENCY FORMATION COMMISSION

#### **RESOLUTION 22-12**

## RESOLUTION ALLOWING FOR VIDEO AND TELECONFERENCE MEETINGS DURING THE COVID-19 STATE OF EMERGENCY UNDER AB 361

**WHEREAS**, on March 4, 2020, the Governor of the State of California proclaimed a State of Emergency for COVID-19; and

WHEREAS, AB 361 was recently passed by the State Legislature and signed by Governor Newsom and went into effect immediately and allows the Commission to continue to meet virtually until such time as the Governor declares the State of Emergency due to COVID-19 over and measures to promote social distancing are no longer recommended; and

**WHEREAS**, the Marin County Director of Health & Human Services has recommended social distancing to enhance safety at public meetings; and

WHEREAS, in light of this recommendation, the Commission desires for itself and for all other Commission legislatives bodies that are subject to the Brown Act to continue to meet via video and/or teleconference; and

**WHEREAS**, pursuant to AB 361 the Commission will review the findings required to be made every 30 days or thereafter and shall not meet without making those continued findings.

**NOW THEREFORE**, the Marin Local Agency Formation **DOES HEREBY RESOLVE** finds on behalf of itself and all other Commission legislative bodies: (1) a state of emergency has been proclaimed by the Governor; (2) the state of emergency continues to directly impact the ability of the Commission's legislative bodies to meet safely in person; and (3) local officials continue to recommend measures to promote social distancing.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission on June 9, 2022 by the following vote:

AYES:	
NOES:	
ABSTAIN	:
ABSENT:	

	Sashi McEntee, Chair
ATTEST:	APPROVED AS TO FORM:
Jason Fried, Executive Officer	Malathy Subramanian, LAFCo Counsel



#### Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Item No. 4 (Consent Item)

TO: Local Agency Formation Commission

FROM: Jason Fried, Executive Officer

SUBJECT: Approving Resolution 22-13 for the CSA 18 Conducting Authority Hearing

#### **Background**

At the February 10, 2022, LAFCo meeting the Commission approved changing the boundaries of CSA 18. Due to some public opposition that we received during the public hearing LAFCo was required to have a Conducting Authority Proceeding. Based on government code section 57000(c) and LAFCo Policy 4.15 the Commission authorized the Executive Officer to hold this hearing on its behalf. On May 12 the hearing was held. During this hearing, LAFCo received 6 registered voters and 11 property owners who submitted protest letters. This did not come close to the 25% threshold needed for the protest process to continue. Therefore the next step in the process under government code section 57075 requires a resolution to be approved. In preparation for this matter, staff realized that LAFCo Policy 4.15 only addresses government code section 57000(c) and not 57075. Based on an abundance of caution, Legal Counsel and staff are presenting today the resolution approving the Conducting Authority Hearing Findings.

Staff and Legal Counsel are working on amending LAFCo Policy 4.15 to present in the future to fix this issue so this matter can be resolved without coming to Commission for approval on are solution itself since this is a non-discretionary matter.

#### **Procedures for Consideration**

This item has been placed on the agenda as part of the consent calendar. Accordingly, a successful motion to approve the consent calendar will include taking affirmative action on the staff recommendation as provided unless otherwise specified by the Commission.

#### **Staff Recommendation for Action**

- **1. Staff Recommendation** Approve the attached resolution.
- 2. Alternate Option Make no decision today and give instructions to staff on how to proceed.

#### Attachment:

1) Resolution 22-13

Sanitary District #5

#### MARIN LOCAL AGENCY FORMATION COMMISSION

#### **RESOLUTION 22-13**

## RESOLUTION DETERMINING INSUFFICIENT PROTEST FOR LAFCO FILE 1363 AND ORDERING THE CHANGE OF ORGANIZATION OF CSA 18

## Finding Insufficient Protest and Ordering Without an Election the County Service Area #18 Change of Organization including Detachment of 2753 Parcels

**WHEREAS**, on October 26, 2021 the Marin County (County or District) Board of Supervisors approved Resolution No. 2021-98 to initiate a proposed change of organization of County Service Area #18's (CSA 18's) boundaries including the detachment of 2753 parcels from the district's boundaries; and

**WHEREAS**, on February 10, 2022, the Marin Local Agency Formation Commission approved the CSA #18 Change of Organization (LAFCo File #1363) per LAFCo Resolution No. 22-03 subject to Conducting Authority Proceedings pursuant to Ca. Gov. Code §57000 et seg. known as a Protest Hearing; and

**WHEREAS** the Commission delegated authority over conducting protest hearings to the Executive Officer pursuant to Section 4.15 of the Policy Handbook; and

**WHEREAS**, the Executive Officer gave sufficient notice of a Protest Hearing by March 15, 2022 in the form and manner prescribed by law; and

**WHEREAS**, the Executive Officer of the Local Agency Formation Commission acting on behalf of the Commission as the conducting authority, held a properly noticed public hearing on this matter on Thursday, May 12, 2022 at 10:00 a.m. at 1401 Los Gamos Drive, Suite 220, San Rafael, California 94903; and

**WHEREAS** at the hearing, the Executive Officer heard and received all oral and written protests, objections, and evidence presented or filed in advance of the hearing regarding the CSA 18 Change of Organization; and

WHEREAS at the conclusion of public testimony, the Executive Officer closed the Protest Hearing, determined the value of written protests filed against the CSA 18 Change of Organization and not withdrawn prior to the conclusion of the hearing, and, determining that the protests received were less than 25% of the registered voters and less than 25% of the landowners in the subject area in accordance with Government Code Section 57075, voted to order the Change of Organization without an election, as set forth herein.

NOW, THEREFORE, the Marin Local Agency Formation Commission DOES HEREBY RESOLVE, DETERMINE. AND ORDER as follows:

Section 1. The value of written protests filed and not withdrawn is insufficient to order an election or terminate proceedings and therefore the CSA 18 Change of Organization is ordered without an election pursuant to Government Code Section 57075(a)(3) and subject to Resolution No. 22-06.

Section 2. The Executive Officer is directed to prepare and execute a Certificate of Completion for the CSA 18 Change of Organization and record a certified copy thereof with the Marin County Recorder.

<b>PASSED AND ADOPTED</b> by the Marin Loc 2022.	al Agency Formation Commission this 9 <sup>th</sup> day of June,
AYES:	
NOES:	
ABSTAIN:	
ABSENT:	
	Sashi McEntee, Chair
ATTEST:	APPROVED AS TO FORM:
Jason Fried, Executive Officer	Malathy Subramanian, LAFCo Counsel



#### Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Item 5 (Public Hearing)

TO: Local Agency Formation Commission

FROM: Olivia Gingold, Clerk/Jr. Analyst

SUBJECT: Approval of Resolution 22-14, Annexation of 15 Stirrup Lane (APN 146-020-14) to Novato

Sanitary District (File #1365)

#### **Background**

Marin LAFCo has received an application from Kory and Daniel Pittelkow ("applicants") requesting approval to annex a lot, approximately .55 acres, that is moving off septic into the Novato Sanitary District (NSD). The affected territory is unincorporated, but the sewer hookup that the property will use is outside of the City of Novato's boundaries, negating any issues with the Urban Growth Boundary. The parcel has a situs address of 15 Stirrup Lane (APN 146-020-14). The proposal, as stated by the applicant, is for connection to NSD. Staff has requested comments from NSD, along with other interested agencies. All comments were in support or neutral.

Staff has reviewed the submitted petition for accuracy and considered all factors pursuant to §56668 and §56668.3 of Cortese-Knox-Hertzberg. With those factors considered, staff recommends approving this annexation.

#### **Staff Recommendation for Action**

- 1. Staff recommendation Approve the requested annexation of 15 Stirrup Lane and approve the attached Resolution No. 22-14.
- 2. Alternate Option 1 Deny the request.
- 3. Alternate Option 2 Continue consideration of the item to the next regular meeting, and provide direction to staff, as needed.

#### Attachments:

- 1) Resolution #22-14
- 2) Application Packet

County of Marin

City of Belvedere

#### MARIN LOCAL AGENCY FORMATION COMMISSION

#### **RESOLUTION 22-14**

## RESOLUTION APPROVING AN ANNEXATION OF 15 STIRRUP LANE TO NOVATO SANITARY DISTRICT WITH WAIVER OF NOTICE, HEARING AND PROTEST PROCEEDINGS

"Annexation of 15 Stirrup Lane, Novato (APN 146-020-14) to Novato Sanitary District (LAFCo File #1365)"

**WHEREAS** Daniel and Kory Pittelkow, hereinafter referred to as "Property Owners," have filed a validated landowner petition with the Marin Local Agency Formation Commission, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

**WHEREAS** the proposal seeks Commission approval to annex approximately .55 acres of unincorporated land to Novato Sanitary District; and

**WHEREAS** the affected territory represents an entire lot developed with an existing single-family residence located at 15 Stirrup Lane and identified by the County of Marin Assessor's Office as APN 146-020-14 ("Property"); and

**WHEREAS** the Commission's staff has reviewed the proposal and prepared a report with recommendations; and

**WHEREAS** the staff's report and recommendations on the proposal have been presented to the Commission in the manner provided by law; and

**WHEREAS** the Commission considered all the factors required by law under Government Code Section 56668 and 56668.3 and adopted local policies and procedures.

**WHEREAS** the proposal is for an annexation of territory that is uninhabited, and no affected local agency has submitted a written demand for notice and hearing as provided for in Government Code section 56662(a).

**NOW THEREFORE**, the Marin Local Agency Formation **DOES HEREBY RESOLVE**, **DETERMINE AND ORDER** as follows:

- Section 1. Approve the proposed annexation of 15 Stirrup Ln. (APN 146-020-14) to Novato Sanitary District (File #1365) as shown and with the boundaries as depicted and described in Exhibits "A" and "B" attached hereto and incorporated herein by reference.
- Section 2. The territory includes .55 acres, is found to be uninhabited, and is assigned the following distinctive short form designation: "Annexation of 15 Stirrup Lane, Novato (APN 146-020-14) to Novato Sanitary District (LAFCo File #1365)."
- Section 3. The proposal is consistent with the adopted sphere of influence of Novato Sanitary District.
- Section 4. The Executive Officer is hereby authorized to waive notice and hearing and protest proceedings and complete the change of organization proceedings.

Section 5. As Lead Agency under CEQA for the proposed annexation of APN 146-020-14 to Novato Sanitary District, LAFCo finds that the Project is categorically exempt from the provisions of CEQA pursuant to State CEQA Guidelines Section 15319(a).

PASSED AND ADOPTED by the Marin Local Agency Formation Commission on June 9, 2022 by the following vote:

AYES:

NOES:

ABSTAIN:

ABSENT:

Sashi McEntee, Chair

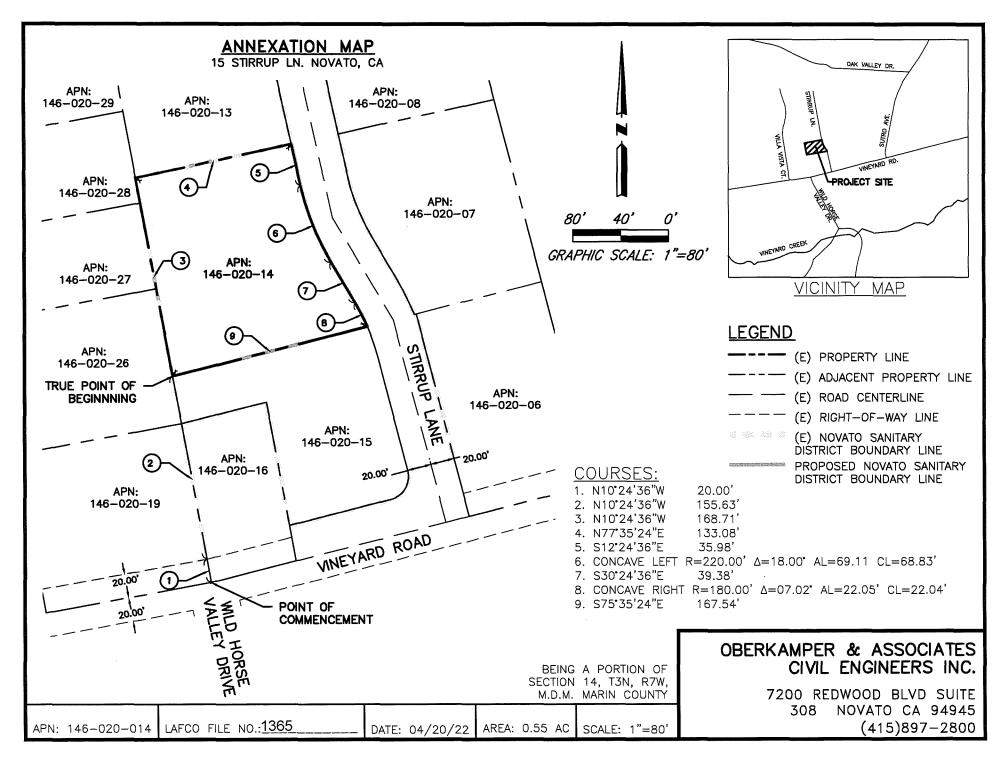
ATTEST:

APPROVED AS TO FORM:

Jason Fried, Executive Officer

Malathy Subramanian, LAFCo Counsel

a) Exhibit A – Mapb) Exhibit B – Legal Description



#### **Exhibit B**

# **Annexation to Novato Sanitary District Geographic Description**

All that certain real property, situated in Rancho De Nicasio, Section 14, Township 3 North, Range 7 West, Mount Diablo Base and Meridian, in the County of Marin, State of California, described as follows:

Commencing at the centerline of Wild Horse Valley Drive and Vineyard Road, 40 feet wide, (1) North 10°24'36" West 20.00 feet to the existing corner of the Novato Sanitary District boundary;

Thence continuing with the existing aforesaid boundary line the following 3 courses;

Thence (2) North 10°24'36" West 155.63 feet to the true point of beginning;

Thence (3) North 10°24'36" West 168.71 feet;

Thence (4) North 77°35'24" East 133.08 feet;

Thence leaving said boundary line, (5) South 12°24'36" East 35.98 feet;

Thence, (6) along a curve concaved to the left with a radius of 220.00 feet, a delta of 18°00'00", an arc length of 69.11 feet, and a chord length of 68.83 feet;

Thence, (7) South 30°24'36" East 39.38 feet;

Thence, (8) along a curve concaved to the right with radius of 180.00 feet, a delta of 07°01'07", an arc length of 22.05 feet, and a chord length of 22.04 feet;

Thence, (9) South 75°35'24" East 167.54 feet to the true point of beginning and containing 0.55 acres of land more or less;



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#### **MARIN LAFCO**

## I. PETITION FOR PROCEEDING PURUSANT TO THE CORTESE-KNOX-HERTZBERG ACT LOCAL GOVERNMENT REORGANIZATION ACT OF 2000

The undersigned hereby petition(s) the Marin Local Agency Formation Commission for approval of a proposed change or organization or reorganization and stipulates as follows:

1.	This proposal is made pursuant to Part 3, Division 3, and Title 5 of the California Government Code (commencing with Section 56000, Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000).
2.	The specific change(s) of organization proposed (i.e. Annexation, Detachment, Reorganization, etc.) is/are Annexation
3.	The boundaries of the territory(ies) included in the proposal are as described in Exhibits "A" and "B" attached hereto and by this reference incorporated herein.
4.	The territory(ies) included in the proposal is/are:  Inhabited (12 or more registered voters)  x Uninhabited (11 or fewer registered voters)
5.	This proposal is $\frac{X}{X}$ or is not consistent with the sphere(s) of influence of the affected city and/or district(s).
6.	The reason(s) for the proposed Annexation (ie. Annexation, Detachment, Reorganization, etc.) is/are To remove existing septic sewer system and connect sanitary to the Novato Sanitary District.
7.	The proposal is requested to be made subject to the following terms and conditions:  N/A
8.	The persons signing this petition have signed as:  Registered voters  Owners of the land On behalf of the Board, City, District, or Agency
_	iel & Kory Pittelkow  129 22  Signature  Date



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## II. LANDOWNERS SIGNATURES (§56700, et seq.)

We the undersigned landowners hereby request proceedings be initiated pursuant to Government Code §56000, et seq. for the change(s) of organization described on the attached Proposal Application.

Name and Address of Applicant: Daniel & Kory Pi	ttelkow
15 Stirrup Ln	
Novato, CA 94947	
Contact Number: (415) 599-5125	Email: kspittelkow@gmail.com
Agent Representative (optional)  I/We hereby authorize James D. Clark, P.E.  phases of the LAFCo action relating to the parcels listed be	to act as my/our agent to process all elow.
Name and Address of Agent: James D. Clark, P.E 7200 Redwood Blvd, Suite 308	
Novato, CA 94945	
Contact Number: (415) 599-2645	Email: jclark@oberkamper.com
All owners of each parcel must sign. O	riginal signatures are required.
Jan 45	4/29/22
Property Owner Signature	4/29/22 Date
82	4/29/22
Property Owner Signature	Date
Property Owner Signature	Date

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#### Additional Notification Approval (Optional)

I/We hereby authorize, that in addition to the application representative, the persons listed below are granted permission to receive copies of application notices, and reports.

Property Owner Signature

Please provide the names, email addresses, and phone numbers of any persons who are to be furnished copies of the Agenda, Executive Officer's Report, and Notice of Hearings. This includes name, title, email address, and phone number of key staff you've worked with/talked to. This allows LAFCo to send information directly to the key person in each agency who is relevant to the application:

Email Address	Phone Number
kspittelkow@gmail.com	(415) 599-5125
jclark@oberkamper.com	(415) 599-2645
mschuett@oberkamper.co	m (415) 408-6411
billn@novatosan.com	(415)892-1694
	kspittelkow@gmail.com jclark@oberkamper.com mschuett@oberkamper.com



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## MARIN LAFCO III. APPLICATION QUESTIONNAIRE

In accordance with requirements set forth in the California Government Code, the Commission must review specific factors in its consideration of this proposal. In order to facilitate the Commission's review, please respond to the following questions:

#### **GENERAL INFORMATION**

1.	Please check the method by which this application was initiated:  X Petition (Landowner)  Resolution of Application (City/Town or District)
2.	Does the application possess 100% written consent of each property owner in the subject territory? Yes $\frac{x}{x}$ No
	A. This application is being submitted for the following boundary change: (BE SPECIFIC: For example, "annexation," "reorganization") exation of parcel at 15 Stirrup Ln, Novato (APN 146-020-14) to the Novato Sanitary District.
Ann	B. The reason for the proposed action(s) being requested:  (BE SPECIFIC: For example, "Annexation to sewer district for construction of three homes")  exation to Sanitary District to remove existing septic field & connect to District main.
4. App	State general location of proposal: roximately 200 ft North of the intersection of Vineyard Road & Stirrup Lane in unincorporated Novato, CA. Wild Horse Valley area



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5. Is the proposal within a city's boundar					
Yes Which city?					
No If the proposal is adjacent to a ci	ty, provide city name: Novaco				
6. Is the subject territory located within a	an island of unincorporated territory?				
Yes X No If applicable, indicate	city Novato				
7. Would this proposal create an island o	f unincorporated territory? Yes No X				
If yes, please justify proposed boundary ch					
	garding the area proposed for annexation:				
(Attach additional if needed)					
A. Assessor's Parcel Number(s)	Site Address(es)				
146-020-14	15 Stirrup Ln, Novato, CA 94947				
	·				
-	( <del></del>				
<del></del>					
B. Total number of parcels included in this	application: 1				
b. Total number of parcels included in this	аррпсаноп.				
9. Total land area in acres: 0.55 Acre					



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#### LAND USE AND DEVELOPMENT POTENTIAL

1.	Describe any special land use concerns:  Existing Septic & Leach Field.
2.	Indicate current land use: (such as: number of dwellings, permits currently held, etc.)  Existing single family home.
3.	Indicate the current zoning (either city/town or county) title and densities permitted:  Marin County, District 4, A2-B3, Agriculture Limited. Approved for Single Land Use - Improved.
1.	Has the area been prezoned? No N/A X Yes What is the prezoning classification, title and densities permitted?  N/A
5.	Describe the specific development potential of the property: (Number of units allowed in zoning  The property is zoned to allow for one single-family and one residential accessory dwelling unit.



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#### **ENVIRONMENT**

1. Is the site presently zoned, or designated for, or engaged in agricultural use?								
	Υe	s <u>X</u>	No					
If yes, explain: Parcel currently zoned per Marin County as A2-B3, Limited Agricultural, for u						and.		
	TI	The parcel has no existing or proposed agricultural use.						
2.	W	Will the proposal result in a reduction of public or private open space?						
	Υe	S	No <u>X</u>					
	If yes, explain:							
_								
3.	Wi	Will service extension accomplished by this proposal induce growth in:						
	Α.	This site?	Yes	No X	N/A			
	В.	Adjacent sites? Unincorporated?	Yes	No <u>X</u>	N/A			
	C.	Unincorporated?	Yes	No <u>X</u>	<u> </u>			
	D.	Incorporated?	Yes	No X	_			
	CT.	State general description of site topography: Existing two-story, single family home with attached garage.						
4.	The	The site is mostly grassy lawn with an approximate slope of 4% North to South.						
	The site has a single concrete driveway, a covered concrete rear patio, a covered wood side deck, and gravel bocce ball court.							
5.	Ind	Indicated Lead Agency for this project: Marin LAFCo						
_			Determination	h I mad Amena	<b></b>			
		Indicate Environmental Determination by Lead Agency:						
		vith respect to (indicate project)						
	υaι	Dated:						

(COPY OF ENVIRONMENTAL DOCUMENTS MUST BE SUBMITTED WITH APPLICATION.)



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#### IV. INDEMNIFICATION AGREEMENT

As part of this Application, Applicant and its successors and assigns, shall indemnify, defend and hold harmless, LAFCo, its officials, officers, employees, agents, representatives, contractors and assigns from and against any and all claims, demands, liability, judgments, damages (including consequential damages), awards, interests, attorneys' fees, costs and expenses of whatsoever kind or nature, at any time arising out of, or in any way connected with any legal challenges to or appeals associated with LAFCo's review and/or approval of the Application (collectively, "Indemnification Costs"). Applicant's obligation to indemnify, defend and hold harmless LAFCo, its officials, officers, employees, agents, representatives, contractors and assigns under this Agreement shall apply regardless of fault, to any acts or omissions, or negligent conduct, whether active or passive, on the part of the Applicant, LAFCo, its officials, officers, employees, agents, representatives, contractor or assigns. Applicant's obligation to defend LAFCo, its officials, officers, employees, agents, representatives, contractor or assigns under this Agreement shall be at Applicant's sole expense and using counsel selected or approved by LAFCo in LAFCo's sole discretion.

In the event of a lawsuit, Applicant will be notified by LAFCo within three (3) business days of being served. An invoice will be submitted to the Applicant by LAFCo for an amount between \$10,000 and \$25,000 to cover a portion of the Indemnification Costs ("Reserve"), which shall depend upon the estimated cost to resolve the matter and shall be determined in LAFCo's sole discretion. Applicant shall pay the Reserve to LAFCo within seven (7) calendar days of LAFCo's request. The Reserve shall be applied against LAFCo's final bill for the Indemnification Costs, with any unused portion to be returned to Applicant. LAFCo shall bill Applicant month for the Indemnification Costs, which shall be paid to LAFCo no later than 15 calendar days after receipt of LAFCo's bill. LAFCo may stop defending the matter, if at any time LAFCo has not received timely payment of the Reserve and/or the Indemnification Costs. This will not relieve Applicant of any of its obligations pursuant to this Agreement.

As the Applicant I hereby attest with signature,

In for sis	4/24/22
Applicant Signature	Date
Daniel + Kory Pirtelkow	
Print Name	Title



## Marin Local Agency Formation Commission Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Item No. 6 (Public Hearing)

**TO:** Local Agency Formation Commission

**FROM:** Jeren Seibel, Deputy Executive Officer

SUBJECT: Approval of the West Marin Municipal Service Review

#### **Background**

During the April 7<sup>th</sup> LAFCo meeting, staff presented to the Commission the draft West Marin Region Municipal Service Review (MSR). The public comment period for the MSR closed Friday, April 29<sup>th</sup>. During the public comment time, staff received written comments from three of the agencies in the study as well as one Commissioner with primarily language edit suggestions (see attached comment matrix for full public comment submissions and document updates). After completion of the public comment period, LAFCo staff reviewed comments and created a final draft (attachment 1). The final draft that is being presented to you today is the culmination of countless hours of hard work by Marin LAFCo staff and all the jurisdiction staffs being reviewed by the MSR. LAFCo staff would like to thank them for their time and efforts.

From this MSR staff has added 3 new items to the work plan. The first item is to collaborate with County staff and the Advisory Board for Flood Control Zone 10 to determine whether an effort will be made to expand the zone and secure a consistent annual revenue stream or to dissolve the Zone altogether. The second item is a collaboration between staff and both the Marin Resource Conservation District and the Stinson Beach Fire Protection District on possible jurisdictional boundary changes that they are considering. Lastly, while ultimately down the road a bit yet, staff will work with the North Marin Water District when their MSR begins on cleaning up their jurisdictional boundary that currently includes all of the Inverness Public Utility District's boundary, as well as other areas in West Marin.

The spheres of influence for each of the agencies involved are all proposed to be reaffirmed except for the Tomales Village Community Services District. An application for annexation into the District is before the Commission at this meeting, and the proposed SOI amendment reflects this annexation proposal.

#### Staff Recommendation for Action

- 1. Staff recommendation Approve all the attached resolutions on the West Marin Region MSR, SOI approvals, and work plan with any amendments as desired by the Commission.
- 2. Alternate Option Continue consideration of the item to the next regular meeting, and provide direction to staff, as needed.

#### Attachment:

- 1) Final Draft of West Marin Region MSR
- Work Plan from MSR
- 3) Public Comment Matrix
- 4) Resolution 22-15; Resolution 22-16; Resolution 22-17; Resolution 22-18; Resolution 22-19; Resolution 22-20; Resolution 22-21; Resolution 22-22; Resolution 22-23; Resolution 22-24; Resolution 22-25

County of Marin

Sanitary District #5



## Marin Local Agency Formation Commission

Municipal Service Review

West Marin Region

FINAL DRAFT
March 2022

## **PREFACE**

This Municipal Services Review (MSR) documents and analyzes services provided by local governmental agencies in the West Marin region. Specifically, it evaluates the adequacy and efficiency of local government structure and boundaries within the region and provides a basis for boundary planning decisions by the Marin Local Agency Formation Commission (LAFCo).

#### Context

Marin LAFCo is required to prepare this MSR in accordance with the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Government Code §56000, et seq.), which took effect on January 1, 2001. The MSR reviews services provided by public agencies—cities and special districts—whose boundaries and governance are subject to LAFCo. The analysis and recommendations included herein serve to promote and coordinate the efficient delivery of local government services and encourage the preservation of open space and agricultural lands.

## Commissioners, Staff, Municipal Services Review Preparers

## **Commissioners**

Sashi McEntee, Chair	City	City of Mill Valley
Lew Kious, Vice Chair	Special District	Almonte Sanitary District
Dennis Rodoni	County	District 4 Supervisor
Judy Arnold	County	District 5 Supervisor
Barbara Coler	City	Town of Fairfax
Craig Murray	Special District	Las Gallinas Valley Sanitary District
Larry Loder	Public	Commission
Richard Savel	Public Alternate	Commission
Tod Moody	Special District Alternate	Sanitary District #5
James Campbell	City Alternate	City of Belvedere
Damon Connolly	County Alternate	District 1 Supervisor

## Staff

Jason Fried **Executive Director** 

Olivia Gingold Commission Clerk/Jr. Analyst Jeren Seibel **Deputy Executive Officer** 

## **MSR Preparers**

Jeren Seibel **Deputy Executive Officer** 

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## 1.0 INTRODUCTION

### 1.1 ROLE AND RESPONSIBILITY OF LAFCO

Local Agency Formation Commissions (LAFCos) were established in 1963 and are political subdivisions of the State of California responsible for providing regional growth management oversight in all 58 counties. LAFCos' authority is currently codified under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 ("CKH"), which specifies regulatory and planning powers delegated by the Legislature to coordinate and oversee the establishment, expansion, and organization of cities and special districts as well as their municipal service areas.

Guiding LAFCos' regulatory and planning powers is to fulfill specific purposes and objectives that collectively construct the Legislature's regional growth management priorities under Government Code (G.C.) Section 56301. This statute reads:

"Among the purposes of the commission are discouraging urban sprawl, preserving open space and prime agricultural lands, efficiently providing governmental services, and encouraging the orderly formation and development of local agencies based upon local conditions and circumstances. One of the objects of the commission is to make studies and to obtain and furnish information which will contribute to the logical and reasonable development of local agencies in each county and to shape the development of local agencies so as to advantageously provide for the present and future needs of each county and its communities."

LAFCo decisions are legislative in nature and not subject to an outside appeal process. LAFCos also have broad powers with respect to conditioning regulatory and planning approvals so long as not establishing terms that directly control land uses, densities, or subdivision requirements.

## Regulatory Responsibilities

LAFCos' principal regulatory responsibility involves approving or disapproving all jurisdictional changes involving the establishment, expansion, and reorganization of cities and most special districts. More recently LAFCos have been tasked with also overseeing the approval process for cities and districts to provide new or extended services beyond their jurisdictional boundaries by contract or agreement as well as district actions to either activate a new service or divest an existing service. LAFCos generally exercise their regulatory authority in response to applications submitted by the affected agencies, landowners, or registered voters.

Recent CKH amendments, however, now authorize and encourage LAFCos to initiate on their own jurisdictional changes to form, consolidate, and dissolve special districts consistent with

<sup>&</sup>lt;sup>1</sup> CKH defines "special district" to mean any agency of the State formed pursuant to general law or special act for the local performance of governmental or proprietary functions within limited boundaries. All special districts in California are subject to LAFCo with the following exceptions: school districts; community college districts; assessment districts; improvement districts; community facilities districts; and air pollution control districts.

current and future community needs. LAFCo regulatory powers are described in Table 1.1 below.

Table 1-1: LAFCo's Regulatory Powers

Regulatory Powers Granted by Government Code (G.C.) Section 56301				
<ul> <li>City Incorporations / Disincorporations</li> </ul>	City and District Annexations			
<ul> <li>District Formations / Dissolutions</li> </ul>	City and District Detachments			
City and District Consolidations	Merge/Establish Subsidiary Districts			
City and District Outside Service     Extensions	District Service Activations / Divestitures			

## Planning Responsibilities

LAFCos inform their regulatory actions through two central planning responsibilities: (a) making sphere of influence ("sphere") determinations and (b) preparing municipal service reviews. Sphere determinations have been a core planning function of LAFCos since 1971 and effectively serve as the Legislature's version of "urban growth boundaries" with regard to cumulatively delineating the appropriate interface between urban and non-urban uses within each county. Municipal service reviews, in contrast, are a relatively new planning responsibility enacted as part of CKH and are intended to inform – among other activities – sphere determinations. The Legislature mandates, notably, all sphere changes as of 2001 be accompanied by preceding municipal service reviews to help ensure LAFCos are effectively aligning governmental services with current and anticipated community needs.

### 1.2 MUNICIPAL SERVICE REVIEWS

Municipal service reviews were a centerpiece to CKH's enactment in 2001 and are comprehensive studies of the availability, range, and performance of governmental services provided within a defined geographic area. LAFCos generally prepare municipal service reviews to explicitly inform subsequent sphere determinations. LAFCos also prepare municipal service reviews irrespective of making any specific sphere determinations in order to obtain and furnish information to contribute to the overall orderly development of local communities. Municipal service reviews vary in scope and can focus on a particular agency or governmental service. LAFCos may use the information generated from municipal service reviews to initiate other actions under their authority, such as forming, consolidating, or dissolving one or more local agencies.

All municipal service reviews – regardless of their intended purpose – culminate with LAFCos preparing written statements addressing seven specific service factors listed under G.C. Section 56430. This includes, most notably, infrastructure needs or deficiencies, growth and population trends, and financial standing. The seven mandated service factors are summarized in the following table.

## **Table 1-2: Mandatory Determinations**

# Mandatory Determinations / Municipal Service Reviews (Government Code Section 56430)

- 1. Growth and population projections for the affected area.
- 2. Location and characteristics of any disadvantaged unincorporated communities within or contiguous to affected spheres of influence.
- 3. Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies.
- 4. Financial ability of agencies to provide services.
- 5. Status and opportunities for shared facilities.
- 6. Accountability for community service needs, including structure and operational efficiencies.
- 7. Matters relating to effective or efficient service delivery as required by LAFCo policy.

### 1.3 MARIN LAFCO COMPOSITION

Marin LAFCo is governed by a 7-member board comprised of two county supervisors, two city councilmembers, two independent special district members, and one representative of the general public. Each group also gets to appoint one "alternate" member. Each member must exercise their independent judgment, separate from their appointing group, on behalf of the interests of all residents, landowners, and the public. Marin LAFCo is independent of local government and employs its own staff. Marin LAFCo's current commission membership is provided below in Table 1-3.

Table 1-3: Marin LAFCo Commission Membership

Name	Position	Agency Affiliation		
Sashi McEntee, Chair	City	City of Mill Valley		
Lew Kious, Vice-Chair	Special District	Almonte Sanitary District		
Damon Connolly	County	District 1 Supervisor		
Judy Arnold	County	District 5 Supervisor		
Barbara Coler	City	Town of Fairfax		
Craig Murray	Special District	Las Gallinas Valley Sanitary District		
Larry Loder	Public Commission			
Richard Savel	Public Alternate	Commission		
Tod Moody	Special District Alternate	Sanitary District #5		
James Campbell	City Alternate	City of Belvedere		
Dennis Rodoni	County Alternate	District 4 Supervisor		

Marin LAFCo offices are located at 1401 Los Gamos Drive, Suite 220 in San Rafael. Information on Marin LAFCo's functions and activities, including reorganization applications, are available by calling (415) 448-5877 by e-mail to staff@marinlafco.org or by visiting <a href="https://www.marinlafco.org">www.marinlafco.org</a>.

## 2.0 EXECUTIVE SUMMARY

This study represents Marin LAFCo's scheduled regional municipal service review of local agencies in the West Marin region of western Marin County. The underlying aim of the study is to produce an independent assessment of municipal services in the region over the next five to ten years relative to the Commission's regional growth management duties and responsibilities. The information generated as part of the study will be directly used by the Commission in (a) guiding subsequent sphere of influence updates, (b) informing future boundary changes, and – if merited – (c) initiating government reorganizations, such as special district formations, consolidations, and/or dissolutions.

## 2.1 AFFECTED PUBLIC AGENCIES

This report focuses on twelve agencies operating in the West Marin region as listed below and shown in Table 2-1.

Table 2-1: West Marin Regional MSR Agencies

West Marin Region Agency Names
Stinson Beach Fire Protection District
Tomales Village Community Services District
Marin County Service Area No. 28
Marin County Service Area No. 33
Marin County Flood Control Zone 5
Marin County Flood Control Zone 10
Bolinas Fire Protection District
Bolinas Community Public Utility District
Muir Beach Community Services District
Marin County Resources Conservation District
Inverness Public Utility District
Stinson Beach Water District

Together, these agencies provide a range of municipal services to the communities in which they serve, including:

#### Water

Water services include the access to, treatment of, and distribution of water for municipal purposes. An in-depth review of countywide water services was prepared by Marin LAFCo in 2016.

#### Wastewater

Wastewater services include the collection, transmission, and treatment of wastewater.

## Fire Protection and Emergency Services

Fire protection and emergency services consist of firefighting and fire prevention, emergency medical response, hospital service, ambulance, and rescue services. These services are somewhat interrelated in nature and overlap in functional application.

## Parks and Recreation Services

Parks and recreation services include the provision and maintenance of parks and recreation services.

## **Open Space Management**

Open Space land is commonly set aside for recreation and stormwater management purposes, as well as for natural resource protection, preservation of cultural and historic resources, preservation of scenic vistas, and many other reasons.

## **Channel Maintenance**

Channel maintenance includes periodic dredging of creek channels.

## **Roadway Services**

Roadway services include construction, maintenance, planning of roads, and roadway lighting.

## 2.2 PLANS, POLICIES, STUDIES

Key references and information sources for this study were gathered for each agency considered. The references utilized in this study include published reports; review of agency files and databases (agendas, minutes, budgets, contracts, audits, etc.); Master Plans; Capital Improvement Plans; engineering reports; EIRs; finance studies; general plans; and state and regional agency information (permits, reviews, communications, regulatory requirements, etc.). Additionally, the LAFCo Executive Officer and Deputy Executive Officer contacted each agency with requests for information.

The study area for this MSR includes a number of unincorporated communities as there are no incorporated cities or towns in the study area. As such, Marin County has the primary authority over local land-use and development policies (and growth). County and Community plans were vital for the collection of baseline and background data for each agency. The following is a list of documents used in the preparation of this MSR:

- County General Plans
- Specific Plans
- Community Plans
- Previous municipal service reviews
- Agency databases and online archives (agendas, meeting minutes, website information)

## 2.3 AGENCY AND PUBLIC PARTICIPATION

Within the approved scope of work, this study has been prepared with an emphasis on soliciting outside public review and comment as well as multiple opportunities for input from the affected

agencies. This included an agency startup meeting with Marin LAFCo, information requests sent to individual agencies, draft agency profiles also sent to agencies, and review of the draft report prior to Commission action.

This MSR is posted on the Commission's website (www.marinlafco.org). It may also be reviewed at the LAFCo office located at 1401 Los Gamos Drive, Suite 220 in San Rafael during open hours.

Table 2-2: West Marin Regional Agencies' Meeting Information

West Marin Municipal Service Review – Agency Transparency					
Agency	Governing Body	Meeting Date/Time	Meeting Location	Televised/ Streaming	Website
Stinson Beach Fire Protection District	Board of Directors	4 <sup>th</sup> Monday at 5:00 p.m.	Stinson Beach Fire Station 3410 Shoreline Hwy Stinson Beach, CA 94970	N/A	https://www.stinsonbeachfir eprotectiondistrict.org/boar d-of-directors
Tomales Village CSD	Board of Directors	2 <sup>nd</sup> Wednesday at 7:00 p.m.	Tomales Town Hall 27150 Maine St Tomales, CA 94971	N/A	https://www.tomalescsd.ca. gov/board-meeting-s
Bolinas Fire Protection District	Board of Directors	4 <sup>th</sup> Wednesday at 7:00 p.m.	TFPD Headquarters 1679 Tiburon Blvd. Tiburon, CA 94920	N/A	https://www.bolinasfire.org/ board-meetings-1
Bolinas Community Public Utility District	Board of Directors	3 <sup>rd</sup> Wednesday at 7:30 p.m.	BCPUD District Office 270 Elm Road Bolinas, CA 94924	N/A	https://bcpud.org/administr ation/board-of-directors/
Muir Beach Community Services District	Board of Directors	4 <sup>th</sup> Wednesday at 7:00 p.m.	Community Center 19 Seascape Drive Muir Beach, CA 94965	N/A	https://muirbeachcsd.com/ meetings/
Inverness Public Utility District	Board of Directors	4 <sup>th</sup> Wednesday at 9:00 a.m.	IPUD District Office 50 Inverness Way North Inverness, CA 94937	N/A	https://www.invernesspud.o rg/board-of-directors
Stinson Beach County Water District	Board of Directors	3 <sup>rd</sup> Saturday at 9:30 a.m.	SBCWD District Office 3785 Shoreline Highway Stinson Beach, CA 94970	N/A	http://stinson-beach-cwd.dst.ca.us/board.html
Marin Resource Conservation District	Board of Directors	2 <sup>nd</sup> Wednesday at 9:00 a.m.	Marin County Farm Bureau 520 Mesa Road Point Reyes Station, CA 94956	N/A	https://www.marinrcd.org/news-resources/board-meetings/
County Service Area No. 28	Marin County Board of Supervisors	Tuesdays at 9:00 a.m.	Board of Supervisors Chambers, Room 330 3501 Civic Center Drive San Rafael, CA 94903	Communit y Media Center of Marin	http://www.marincounty.org/depts/bs/meeting-archive

County	Marin	Tuesdays at	Board of Supervisors	Communit	http://www.marincounty.org
Service Area	County	9:00 a.m.	Chambers, Room 330	y Media	/depts/bs/meeting-archive
No. 33	Board of		3501 Civic Center Drive	Center of	
	Supervisors		San Rafael, CA 94903	Marin	
Flood	Marin	Tuesdays at	Board of Supervisors	Communit	http://www.marincounty.org
<b>Control Zone</b>	County	9:00 a.m.	Chambers, Room 330	y Media	/depts/bs/meeting-archive
5	Board of		3501 Civic Center Drive	Center of	
	Supervisors		San Rafael, CA 94903	Marin	
Flood	Marin	Tuesdays at	Board of Supervisors	Communit	http://www.marincounty.org
<b>Control Zone</b>	County	9:00 a.m.	Chambers, Room 330	y Media	/depts/bs/meeting-archive
10	Board of		3501 Civic Center Drive	Center of	
	Supervisors		San Rafael, CA 94903	Marin	

#### 2.4 WRITTEN DETERMINATIONS

The Commission is directed to prepare written determinations to address the multiple governance factors enumerated under G.C. Section 56430 anytime it prepares a municipal service review. These determinations are similar to findings and serve as independent statements based on information collected, analyzed, and presented in this study's subsequent sections. The underlying intent of the determinations is to identify all pertinent issues relating to the planning, delivery, and funding of municipal services as it relates to the Commission's role and responsibilities. An explanation of these seven determination categories is provided below.

## 1. Growth and Population

This determination evaluates existing and projected population estimates for each of the unincorporated communities within the study area.

## 2. Location and Characteristics of any Disadvantaged Unincorporated Communities Within or Contiguous to the Sphere of Influence.

This determination was added by Senate Bill (SB) 244, which became effective in January 2012. A disadvantaged community is defined as an inhabited community of 12 or more registered voters having a median household income of 80 percent or less than the statewide median household income.

## 3. Capacity and Infrastructure

Also discussed is the adequacy and quality of the services provided by each agency, including whether sufficient infrastructure and capital are in place (or planned for) to accommodate planned future growth and expansions.

## 4. Financing

This determination provides an analysis of the financial structure and health of each service provider, including the consideration of rates and service operations, as well as other factors affecting the financial health and stability of each provider. Other factors

considered include those that affect the financing of needed infrastructure improvements and compliance with existing requirements relative to financial reporting and management.

## 5. Shared Facilities

Opportunities for districts to share facilities are described throughout this MSR. Practices and opportunities that may help to reduce or eliminate unnecessary costs are examined, along with cost avoidance measures that are already being utilized. Occurrences of facilities sharing are listed and assessed for more efficient delivery of services.

## 6. Government Structure and Local Accountability

This subsection addresses the adequacy and appropriateness of existing boundaries and spheres of influence and evaluates the ability of each service provider to meet its demands under its existing government structure. Also included is an evaluation of compliance by each provider with public meeting and records laws (Brown Act).

# 7. Other Matters Related to Effective or Efficient Service Delivery, as Required by Commission Policy

Marin LAFCo has specified the sustainability of local agencies as a priority matter for consideration in this MSR. Sustainability is not simply about the environment but can consider the sustainability of an organization and its ability to continue to provide services efficiently for many years to come. Sustainable local governments that take practical steps to protect the environment and our natural resources through land conservations, water recycling and reuse, preservation of open space, and opting to use renewable energy are the key players in determining the sustainability of the region.

In addition, other matters for consideration could relate to the potential future SOI determination and/or additional effort to review potential advantages or disadvantages of consolidation or reorganization.

A summary of determinations regarding each of the above categories is provided in Chapter 3 of this document and will be considered by Marin LAFCo in assessing potential future changes to an SOI or other reorganization.

## 3.0 DETERMINATIONS

The Commission is directed to prepare written determinations to address the multiple governance factors specified under Government Code Section 56430 anytime it prepares a municipal service review. These determinations serve as independent statements based on information collected, analyzed, and presented in this study's subsequent sections. The underlying intent of the determinations is to provide a succinct detailing of all pertinent issues relating to the planning, delivery, and funding of public services in the study area as it relates to the Commission's role and responsibilities.

### 1. Growth and population projections for the affected area.

- a) Anticipated growth in the study area is projected to be minimal. Of the five census-designated places encompassed within the study area (Muir Beach, Tomales Village, Stinson Beach, Bolinas, and Inverness), four saw a decrease in total population over the past ten years according to recently updated census data, with the most significant of these being a 14% decrease. The West Marin Planning Area, composed of census tracts 1330, 1322, 1321, 1311, and 1130, saw a total population increase of 120 (0.99%) in the last ten years with the majority of that growth coming in tract 1130 and is mostly excluded from the study area. This amounts to an annual growth rate within the planning area of less than one-tenth of one percent.
- 2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.
  - a) At this time there are no disadvantaged unincorporated communities identified within the study area.
- 3. Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged unincorporated communities within or contiguous to the sphere of influence.
  - a) Each of the reviewed agencies has shown a sufficient level offered of both services and infrastructure necessary to continue to provide the core services currently being provided at the levels at which they are being provided. In order to accommodate even moderate levels of future growth as well as maintain their ability to provide current service levels with the increasing climate unpredictability, each of the agencies providing potable water services (BCPUD, SBCWD, MBCSD, IPUD) should continue to explore ways to expand their respective storage capacities in an effort to have greater resilience to extended drought issues.
  - b) With the addition of two new ground source water supplies permitted by the State Water Resources Control Board in 2021, BCPUD currently awaits a decision from the California Department of Water Resources on applications submitted under the Small

Community Drought Relief Program for grant funds to install the treatment facilities necessary to operate the wells. If these funds are dispersed to the District and after treatment facilities are purchased and installed, the District should prepare an update on the status of the agency's moratorium on new water service connections and efforts therein to address the underlying constraints in an effort to aid both prospective future residents of the community of Bolinas as well as the County of Marin's ability to effectuate planning policies in the area moving forward.

- c) As noted above, there are no unincorporated communities within the study area that have been identified as disadvantaged.
- d) Each of the agencies encompassed in the study providing potable water services should explore options for possible interties with neighboring water providers for emergency supplemental supplies in the case of a natural or man-made disaster occurring.

## 4. Financial ability of agencies to provide services.

- a) Bolinas Community Public Utility District, Bolinas Fire Protection District, County Service Area 28, County Service Area 33, Flood Control Zone 5, Flood Control Zone 10, Inverness Public Utility District, Muir Beach Community Service District, Marin Resource Conservation District, Stinson Beach County Water District, Stinson Beach Fire Protection District, and Tomales Village Community Service District all prepare annual budgets and prepare financial statements in accordance with established governmental accounting standards. Each independent district's board of directors, as well as the Marin County Board of Supervisors acting as the board of directors for both the county service areas and flood district zones, may amend their budgets by resolution during the fiscal year in order to respond to emerging needs, changes in resources, or shifting priorities. Expenditures may not exceed appropriations at the fund level, which is the legal level of control. Audited financial statements are also prepared for each agency by independent certified public accounting firms. While additional revenues are needed to provide some services and maintain the infrastructure covered in this MSR, the agencies meet their financial responsibilities to provide services.
- b) TVCSD's parks and recreation services are funded almost exclusively by way of Measure A funding. With Measure A scheduled to be on the ballot for renewal in June of 2022, if the measure were not to be renewed the District's capacity to continue to provide this service would be critically impacted. The lapsing of this funding would also significantly impact the annual revenue of MRCD. As such, both the TVCSD and the MRCD Board of Directors should formulate contingency plans in the case that the measure not be renewed.
- c) At this time (and since its formation), Flood Control Zone 10 has no source of annual revenue and has been constrained to emergency maintenance work within the current levels of funding remaining in the reserve fund. FCZ10 along with its advisory board has been inactive for an extended period of time, though the board recently revived its

meetings in order to discuss these issues. In order to provide the consistent annual funding levels necessary for the work within the Zone to be completed, the Zone's boundary would likely need to be expanded and residents within the boundary would need to agree to a special assessment to fund the Zone. If residents in the area are unwilling to create a new funding source, the Marin County Flood Control and Water Conservation should consider dissolving the Zone.

d) County Service Area 28, in collaboration with the Stinson Beach Fire Protection District, should explore future funding options as well as current operational constraints that would allow the seasonal emergency medical response unit that is staffed during the summer months to have permanent year-round staffing.

## 5. Status of, and opportunities for, shared facilities.

a) No specific opportunities for shared facilities that would prove advantageous to both participating parties were identified in the course of this study.

# 6. Accountability for community service needs, including governmental structure and operational efficiencies.

- a) The Marin Resource Conservation District should explore expanding its jurisdictional boundary. As the District receives a majority of its funding by way of grant monies, the opportunity for the District to identify projects for additional grant proposals with a larger service area could prove advantageous in procuring supplemental streams of revenue. In addition, the consideration of a special assessment in an effort to supplement annual revenue in years where the allocation of grant funding is minimal would prove more fiscally impactful for the District if casting a wider net with a larger service boundary. While the recommendation has been made at the State level on multiple occasions for Resource Conservation District's jurisdictional boundaries to be coterminous with the boundaries of their respective counties with the mindset of improving administrative and economic efficiencies, MRCD's current boundary and sphere of influence purposefully exclude multiple urban residential areas in order to maintain alignment with the District's mission statement. Any consideration of expansion of the District's boundary should ensure that the District's agricultural focus would not be faced with any level of obfuscation.
- b) Each of the agencies within the study area should continue to explore the possibility of collaboration with one another to share administrative and other staffing services to both cut personnel-related expenses as well as eliminate possible hiring redundancies, particularly in instances of positions that only necessitate less than full-time staffing levels.

## 7. Any other matter related to effective or efficient service delivery, as required by commission policy

- a) North Marin Water District's existing jurisdictional boundary entirely overlaps the jurisdictional boundary of the Inverness Public Utilities District. This overlap merits correction and the Commission should work with the impacted agencies on a detachment of the IPUD service area from NMWD. Since staff is aware of other NMWD parcels in West Marin that the agency is not currently serving, this item should be fully examined when NMWD's MSR is undertaken as part of the Multi-Regional Service MSR scheduled for the end of FY 22-23.
- b) The Muir Beach Community Services District should annex the .6 acre parcel of District Owned property that holds the District's well sites.
- c) As many of the agencies within the study region had their jurisdictional boundary lines established well before the establishment of both state and national public parks that now comprise a large apportionment of some of those boundaries, it is recommended for each agency to examine its current boundaries and consider whether a boundary line adjustment would be in its best interest in cases of current agency boundaries surrounding areas of public lands that the agency is not currently and would not in the foreseeable future provide services to.

## 4.0 **REGIONAL SETTING**

The West Marin Region Municipal Service Review (MSR) study area consists of a majority of the geographical area that the County of Marin considers the West Marin Planning Area. The planning area is made up of five distinct census tracts: 1130, 1311, 1321, 1322, 1330. The planning area generally consists of open space, agricultural lands, and small communities and stretches from Fort Cronkhite in the south to the Sonoma County line in the north. Despite encompassing such a large swath of land, the planning area represents only approximately 5% of the total population within Marin County. In addition, over the past ten years, the population within the planning area has seen an annual growth rate that is less than one-tenth of one percent.

The study area includes a wealth of public lands including the Golden Gate National Recreation Area, Mount Tamalpais State Park, Muir Woods, the Point Reyes National Seashore, and Tomales Bay State Park. Consisting entirely of unincorporated lands, no towns or cities reside within the study area, however, numerous census-designated places are scattered throughout. These communities include (but are not limited to) Bolinas, Inverness, Muir Beach, Stinson Beach, and Tomales. These communities are served by a number of municipal service providers that have been established over time to meet local conditions and needs. While jurisdictional boundaries define the geographical extent of an agency's authority and responsibility to provide services, there are several instances of overlapping boundaries and service responsibilities in the study area. These service arrangements and relationships for providing fire protection, parks and recreation, water, open space management, and other municipal services within the study area are described in this report. Maps of the study area can be seen below in Figures 4-1, 4-2, 4-3, and 4-4. Due to the size of the area involved and the overlaying of multiple agency boundaries, multiple maps were a necessity to show the scope of the study.

Mountain Name County Service Area No. 28 Marin County Legal Boundary 29 Vallejo San Pablo Bay Richmond Berkeley of Marin, California State Parks, Esri, HERE, Garmin Gares Hebb, FAO, METI/NASA, USGS, Bureau of Land Management, EPA, NPS San Francisco County Service Area No. 28 & **Marin County Legal Boundary** LAFCo

Figure 4-1: County Service Area No. 28 & Marin County Legal Boundary

Mountain Marin County Legal Boundary Marin Resource Conservation District 29 Vallejo San Pablo Bay Wildlife Area Hercules Richmond Mill Valley Berkeley n, California State Parks, Esri, HERE, Garmin Gaife Greph, FAÓ, METI/NASA, USGS, Bureau of Land Management, EPA, NPS Esri, NASA, NGA, USG San Francisco **Marin Resource Conservation District & Marin County Legal Boundary** 

Figure 4-2: Marin County Resource Conservation District & Marin County Legal Boundary

Figure 4-3: West Marin MSR Study Area - Northern Region Agencies

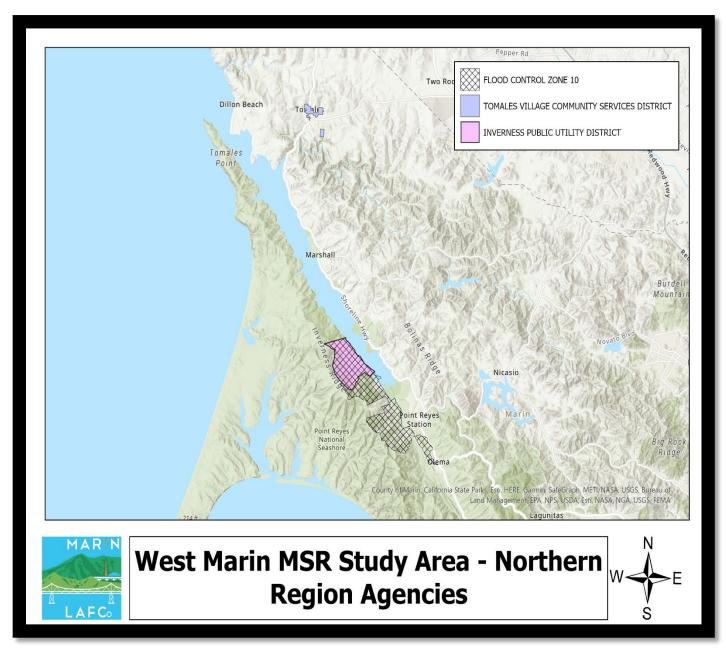
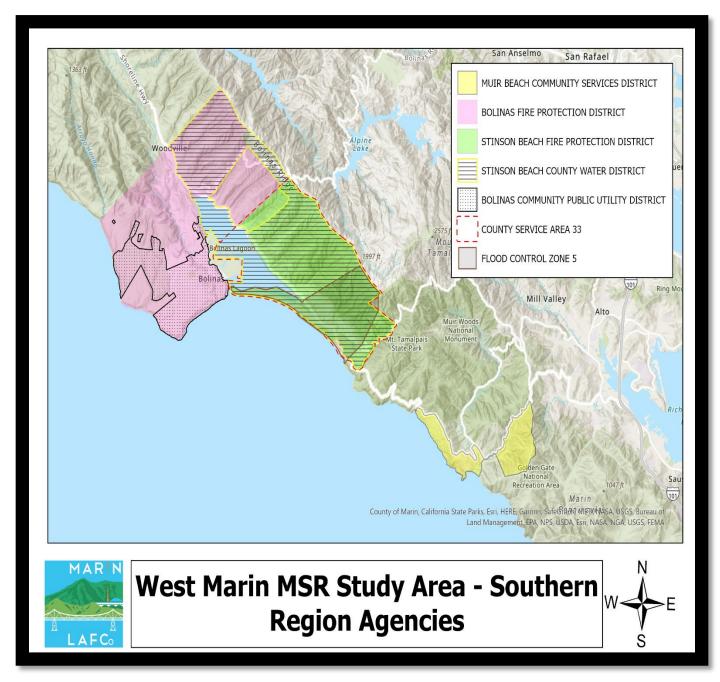


Figure 4-4: West Marin MSR Study Area - Southern Region Agencies



## 5.0 MARIN RESOURCE CONSERVATION DISTRICT

#### 5.1 OVERVIEW

The Marin Resource Conservation District (MRCD) is a single-purpose special district that is organized under the State Public Resources Code, Division 9 (9001-9978) for the purpose of addressing local resource conservation needs. The district was formed by a vote of West Marin landowners on May 19, 1959. Resource Conservation Districts (RCD) typically focus on the conservation of soil and water resources in the forms of the prevention or control of soil erosion, control of runoff, and the development and distribution of water. RCDs can also be formed for the improvement of land capabilities, wildlife habitat restoration, forest fuel management, conservation education, and other purposes. Each RCD throughout the state of California is able to define its own local goals and objectives based on the issues and needs within its service area. Marin Resource Conservation District is currently one of 95 RCDs in California.

The district's jurisdictional boundary encompasses just over 257,000 acres (401 square miles), covering a majority of the rural acreage in the county. The service area covers 14 major watersheds within the county including Stemple Creek, San Antonio Creek, Tomales Bay, and Point Reyes National Seashore.

Table 5-1: Marin Resource Conservation District Overview

Marin Resource Conservation District					
<b>Primary Contact:</b>	Nancy Scolari	Phone:	(415)-663-1170		
Main Office:	80 Fourth Street, Suite 202, Point Reyes Station, CA 94956				
Formation Date:	May 19, 1959				
Services Provided:	Local Resource Conservation Needs				
Service Area:	257,023 acres	Population Served:	≈ 12,000		

#### 5.2 FORMATION AND DEVELOPMENT

On April 27<sup>th</sup>, 1935, the Soil Conservation Service was established within the Department of Agriculture in order to assist rural landowners with soil conservation practices. The move was prompted by the Dust Bowl event of the 1930s that caused the drought-stricken Southern Plains region of the United States to endure severe dust storms that killed crops, livestock, and people across the entire region. While there were several contributing factors that led to the Dust Bowl, one of the major issues was the poor farming practices of the early 1900s.

The Homestead Act of 1862 provided settlers with 160 acres of public land and was followed by the Kinkaid Act of 1904 and the Enlarged Homestead Act of 1909. These legislative actions led to enormous influxes of new and inexperienced farmers across the great plains. Simultaneously, the price of wheat was skyrocketing due to increased demand from Europe during World War 1 which encouraged farmers to plow up millions of acres of native grassland to plant wheat, corn, and other row crops. As the United States entered the Great Depression, however, wheat prices bottomed out and farmers tore up even more grassland in an attempt to harvest other crops and break even. Crops began to fail with the onset of drought in 1931, which exposed the bare and over-plowed farmland. Without the deep-rooted prairie grasses to hold the soil in place in

combination with the dry conditions, it began to blow away and create massive dust storms with some reaching two miles high and traveling over 2,000 miles to the East Coast.

In 1939, the first California Resource Conservation District was formed in San Mateo County. Over time, more than 3,000 conservation districts would be formed across the United States. On May 19, 1959, the Marin Resource Conservation District was formed by a vote of West Marin landowners to provide non-regulatory soil and water conservation services to farmers and ranchers in Marin County. Since its formation, the district has provided these services as well as occasional soil erosion services for non-agricultural lands and watershed management projects, among other things, throughout West Marin. The district continues today to strive to offer these services in a manner that aligns with its mission statement, which aims to "...conserve and enhance Marin's natural resources, including its soil, water, vegetation, and wildlife."

Marin Resource Conservation District SOI

Wain Resource Conservation District SOI

Wain Resource Conservation District SOI

Wall Name Resource Conservation Dist

Figure 5-1: Marin Resource Conservation District Jurisdictional Boundary and Sphere of Influence

#### 5.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Upon its initial formation in 1959, the Marin Resource Conservation District's jurisdictional boundary was 294,456 acres (460 sq. miles), which encompassed approximately 88% of Marin County. In 1979, the boundary was adjusted to reflect the growth of urban areas throughout West Marin over the prior twenty years and the district's boundary decreased to just over 257,000

acres (401 sq. miles), which encompassed approximately 77% of Marin County. The adjusted boundary excluded the growing unincorporated residential areas of San Geronimo Valley, Woodacre, parts of Nicasio, Bolinas, and Stinson Beach.

MRCD's sphere of influence is coterminous with its jurisdictional boundary and was originally established by Marin LAFCo in 1984. There have been no changes to the sphere of influence since its original adoption. The last instance of the sphere of influence being reaffirmed was in 2008.

### 5.4 GROWTH AND POPULATION

The Marin Resource Conservation District encompasses a majority of the land that makes up what the County of Marin has designated as the West Marin Planning Area. The planning area is comprised of five census tracts: 1322, 1321, 1130, 1311, and 1330. According to 2020 U.S. Census Redistricting Data, the population of the planning area is 12,125, which is less than a 1% increase from the 2010 population number 12,005. The most recent census data shows the planning area to have 7,153 housing units. The current zoning for the area puts the theoretical buildout at 7,307 housing units. The district's boundary excludes a majority of the most populous census tract, 1130, which contains the communities of Woodacre and San Geronimo Valley. It also excludes a majority of census tract 1321 which contains the communities of Stinson Beach and Bolinas.

#### 5.5 MUNICIPAL SERVICES

The Marin Resource Conservation District is a non-regulatory district that is responsible for land-use practices and policies that result in the conservation of soil, water, and other related resources. The district serves as a liaison between State, Federal, and local resources and private landowners to conserve the county's natural resources which are declared by the Legislature to be "of fundamental importance to the prosperity and welfare of the people of this state". The district helps to prioritize issues and implement programs within its service area. The district also serves in developing community interest and awareness in proper natural resources management.

The district provides a 5-year strategic plan<sup>3</sup> that aids in creating specific areas of focus targeted goals in each of those areas for that timespan. Each of the 5 goals is accompanied by numerous specific strategies to accomplish those goals. The current strategic plan encapsulates 2018-2022 and provides the following areas of focus and corresponding overarching goal statements:

- **Agricultural Viability** Active support of our district's agricultural economy, viability, and cultural heritage
- Water Quality and Quantity Protect and improve water quality and quantity
- Soil Health and Air Quality Maintain and improve soil health and air quality
- Flora and Fauna Conserve and enhance flora and fauna
- Outreach and Education Provide outreach and education

<sup>&</sup>lt;sup>2</sup> Division 9, Public Resources Code Article 1, Section 9001 (a)

<sup>&</sup>lt;sup>3</sup> MRCD Strategic Plan 2018-2022

The district provides project planning, design services, construction management, program oversight, and funding to numerous types of conservation projects and programs ranging from permit coordination, to carbon farming, to riparian habitat restoration. Over the course of the past decade the district has worked collaboratively with local landowners and supporting agencies on over 68 major projects, and as the lead implementing agency on 61 major projects. These projects have been administered through over \$8.5 million in government and private foundation grants. A list of these projects along with information on their status, timetables, funding, and descriptions can be viewed at the Resource Conservation District Project Tracker website. 4

The district's current staffing level is 5.75 full-time equivalent (FTE) employees.

## 5.6 ORGANIZATION STRUCTURE

#### **Board of Directors**

The Marin Resource Conservation District has a five-member board that is elected to four-year terms through an at-large election. All directors are required to live and own land within the district's jurisdictional boundary, have served as an associate director for two years, or have been a designated agent of a resident landowner within the district. The Board of Directors maintains current certificates for the AB 1234 Ethics Training Compliance. Certificates for each of the board members can be viewed on the MRCD website. The Board of Directors meets regularly on the 2<sup>nd</sup> Wednesday of each month at 9:00 a.m. at the Marin County Farm Bureau Conference Room at 520 Mesa Road in Point Reyes Station.

Table 5-2: Marin Resource Conservation District Board of Directors

Member	Position	Term Expiration
Sally Gale	President	November 2022
Terry Sawyer	Treasurer	November 2024
Robert Giacomini	Director	November 2024
Mike Moretti	Director	November 2024
Peter Martinelli	Director	November 2024

## 5.7 ACCOUNTABILITY AND TRANSPARENCY

The Marin Resource Conservation District makes a concerted effort to maintain high accountability and transparency with all its activities. The MRCD website (<a href="www.marinred.org">www.marinred.org</a>) provides information on Board meetings, financial reports, programs, projects, history, resources, partner agencies, and more.

## Meeting and Agendas

The MRCD Board of Directors meets regularly on the 2<sup>nd</sup> Wednesday of each month at 9:00 a.m. at the Marin County Farm Bureau Conference Room at 520 Mesa Road in Point Reyes Station. Special meetings are held as needed to go over specific topics such as the annual budget.

<sup>&</sup>lt;sup>4</sup> Marin RCD Project Tracker

Meeting agendas and minutes can be found on the MRCD website (<u>www.marinrcd.org/news-resources/board-meetings/</u>).

## **Annual Budget Review**

The district's budget, typically adopted at the September Board of Directors meeting, provides overall control of revenue and expenditures including appropriations on a line-item basis and the means of financing them. While the District operates on a standard July 1 – June 30 fiscal year model, the agency's heavy reliance on funding provided by state and federal grants each year necessitates this delay in budget creation, proposal, and adoption in order to have a clearer picture of the funding they will be receiving. The Bookkeeper produces monthly reports on expense activity that assist the Executive Director in monitoring activities and programs. These reports are reported to the Board every month to assure budgetary compliance.

## 5.8 FINANCIAL OVERVIEW

Approximately 90% of all annual revenue for the Marin Resource Conservation District comes in the form of state and federal grants as well as local funding. Additional revenue comes from the the County of Marin to help offset operational costs, as well as a contract for services with the County of Marin for the District's creek stewardship to local landowners. Parts of the work that the MRCD performs for Marin County takes place outside of the district's boundary, however, this has been reviewed and approved under State Government Code Section 56133 (e)(1). The total anticipated revenue for the District for FY 2021-22 is \$1,357,111, which would amount to a 24% increase over the previous fiscal year actuals. Approximately 45% of the district's annual expenses are in the form of service costs, 48% are salary and benefit costs, and 6% are administrative costs. MRCD's projected expenditures for FY 2021-22 are \$1,342,788, which would be a 21% increase over the prior fiscal year's actuals.

Despite the uncertainty that annual grant funding can have, MRCD maintains a goal of providing a high level of community service while maintaining sustainable fiscal practices. The district has maintained budget surpluses for numerous years with the expenses only outpacing revenues by a small amount in FY 2020-21 due in large part to significantly reduced state and federal funding during the Covid-19 pandemic. The district maintains a policy of holding two separate reserve accounts. The first contains the district's unrestricted funds, up to \$400,000, in order to pay vendors in advance of the district's receipt of payment from grantors. All payments from this fund are made at the discretion of the Board of Directors. The second account is funded as an operational reserve with the intent of providing six months of operational expenses if necessary. The maximum cap on this account is \$150,000.

#### Financial Audit

The Marin Resource Conservation District annually has its financial statements audited in accordance with established governmental accounting standards. The district contracts with an outside accounting firm, Grant Bennet Associates, to perform the audit. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2020.

Table 5-3: Marin Resource Conservation District Financial Audit Summary

Revenues	FY 2019-2020 Audit
Operating contributions and grants	\$1,108,027
County grant	\$221,491
Other	\$5,708
Total Revenues	\$1,335,226

Expenditures	FY 2019-2020 Audit
Personnel costs	\$385,870
Services and supplies	\$884,089
Total Expenditures	\$1,269,959

#### 5.9 SUSTAINABILITY

The Marin Resource Conservation District has played an integral part throughout its rich 62-year history in both the preservation of habitat and resources as well as preventative measures to defend against the ecological effects of poor land stewardship. A few of the notable accomplishments over that time include the following<sup>5</sup>:

- Preserved populations of coho salmon and steelhead
- Enhanced municipal water supply quality for Marin County in Stafford Lake watershed
- Improved water quality in Stemple Creek and Tomales Bay watersheds
- Improved water quality draining to shellfish production areas in Tomales Bay
- Improved wildlife diversity with 300% increase in neomigratory bird species following riparian revegetation
- Over 43 miles of stream fenced for livestock management
- Controlled approximately 700,000 cubic yards of sediment delivery to nearby streams
- Revegetated over 25 miles of riparian forest with over 35,000 native trees and shrubs

As agencies and municipalities throughout Marin County implement policies in an effort to combat climate change, one of MRCD's long-time conservation efforts has been shown to be an incredibly effective practice in this endeavor. A study by the University of California Cooperative Extension explored the carbon-capturing that takes place in areas that have undergone waterway habitat restoration. In this case, a specific look was taken at 42 waterways on ranches in Napa, Sonoma, and Marin Counties. The study revealed that one kilometer of repaired creek habitat can store as much as 4,419 tonnes of carbon and 16,217 tonnes of carbon dioxide and other greenhouse gases. The MRCD has aided in over 25 miles of riparian restoration which equates to over 80,000 tonnes of carbon sequestration. This amount is comparable to the emissions of approximately 62,000 vehicles in one year<sup>6</sup>.

<sup>&</sup>lt;sup>5</sup> A Half Century of Stewardship: programmatic review of conservation by Marin RCD & Partner Organizations

<sup>&</sup>lt;sup>6</sup> Mitigating Greenhouse Gas Emissions through Riparian Revegetation

Lastly, since 2008 the district has been a founding partner in the Marin Carbon Project to assist local farmers and ranchers on the path to carbon beneficial practices. The Marin Carbon Project is a collective of independent agricultural institutions throughout Marin County striving to increase carbon sequestration in rangeland, agricultural, and forest soils by way of carbon farming. This term, carbon farming, essentially equates to implementing farming practices that capture and hold carbon in vegetation and soils to reduce greenhouse gas emissions. As of 2020, the Marin Resource Conservation District in its partnership with the Marin Carbon Project had completed 19 carbon farm plans with dozens more waitlisted to join in the effort. In the winter of 2021, the District received approval for \$1,000,000 in grant funding from the California State Coastal Conservancy for the continued expansion of its carbon farming efforts. The funding, in conjunction with \$667,000 in matching funds from 8 other entities, proposes to expand Marin County's existing Carbon Farming Program by: implementing 15-20 shovel-ready carbon farming practices (all riparian restorations), designing 15-20 more carbon farming practices, and writing 6 new carbon farming plans on newly participating farms. The work that the district has done in both building local awareness as well as fostering the trust of local landowners in its processes and practices is a significant component in the fight against climate change throughout Marin County.

## 6.0 STINSON BEACH FIRE PROTECTION DISTRICT

## 6.1 **OVERVIEW**

The Stinson Beach Fire Protection District (SBFPD) was established in March of 1958<sup>7</sup> as an independent special district. The SBFPD boundary surrounds just over 5.8 square miles of the Stinson Beach area of Marin County's Pacific Coast. The district serves a population of approximately 632 persons. The last Municipal Service Review that included the SBFPD was conducted in December of 2007 as part of the Stinson Beach Area Service Review and Sphere of Influence Update.

The primary function of SBFPD is to provide structural fire, emergency medical response, and disaster planning and response to the census-designated place (CDP) of Stinson Beach, as well as first responder services to the Mount Tamalpais State Park and Golden Gate National Recreation Area. The SBFPD also participates in the Marin County and California Mutual Aid System with nearby fire districts and responds to wildland fires as needed. The District is also a member agency of the Marin Wildfire Prevention Authority (MWPA). MWPA's 17 member agencies throughout Marin County receive funding for fuel removal projects, defensible space evaluations, and other helpful resources by way of a voter-approved parcel tax that was passed in March of 2020. SBFPD is allocated .68% of MWPA's total annual funding.

Table 6-1: Stinson Beach Fire Protection District Overview

Stinson Beach Fire Protection District					
<b>Primary Contact:</b>	Chief Jesse Peri	Phone:	(415)-868-0622 ext 3		
Headquarters:	3410 Shoreline Highway, Stinson Beach, CA				
Formation Date:	March 7, 1958				
Services Provided:	Fire Protection, Emergency Response, Disaster Planning				
Service Area:	3,754 acres	Population Served:	541		

#### 6.2 FORMATION AND DEVELOPMENT

The Stinson Beach Fire Protection District was established as an independent Special District whose legal authority and responsibilities are contained in the State of California Health and Safety Code Sections 13800-13970. While the official formation of the Stinson Beach Fire Protection District took place on March 7, 1958, historical documents show that the Stinson Beach Fire Department was most likely formed in 1921 and was the first organization created in Stinson Beach. This action was taken at the time by property owners within Stinson Beach that had structures on their properties contributing to a fund for the purchase of a large chemical fire extinguisher apparatus. The contributions ranged from \$10 to \$250. As it was not conjoined to any specific vehicle, the apparatus had to be towed to the necessary location for fire suppression efforts. The first firehouse was built by volunteers with materials that were purchased by funds raised in the community's 4<sup>th</sup> of July carnivals. The building was completed and the fire truck moved inside in June of 1949. The building was remodeled and expanded to hold three vehicles

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<sup>&</sup>lt;sup>7</sup> SBFPD 17-18 Audit; Pg. 13

in 1970. The second firehouse was built in 1980 by an additional volunteer effort. The first officially named Fire Chief of the district was William Airey in 1947. The Volunteer Ambulance Corps overseen by the District was established in 1962 and today is the only volunteer ambulance corps in the Bay Area and is one of only a handful in the entire state.

Paradise Bolinas Stinson Beach Esri, NASA, NGA, USGS, FEMA, County of Marin, Esri, HERE, Garri STINSON BEACH FIRE PROTECTION DISTRICT

Figure 6-1: Stinson Beach Fire Protection District Jurisdictional Boundary and Sphere of Influence

#### 6.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Stinson Beach Fire Protection District's service boundary, which currently encompasses just under 6 square miles, includes all of the residential areas of the census-designated place of Stinson Beach, including the Seadrift area, and stretches to encompass a majority of Ridgecrest Boulevard to the north. The SBFPD's northwestern boundary is contiguous with the Bolinas Fire Protection District's southeastern boundary. The area also encompasses privately and publicly owned parklands including portions of the Golden Gate National Recreation Area and the Mount

Tamalpais State Park, which agencies also exercise substantial fire protection responsibilities within the District. This municipal service review's examination of the jurisdictional boundary has prompted the SBFPD to review its boundaries as a significant portion of the district encompasses State and Federal owned parklands. The District's sphere of influence is coterminous with its jurisdictional boundary. The sphere of influence was last updated in December of 2007.

### 6.4 GROWTH AND POPULATION

The Stinson Beach Fire Protection District encompasses the census-designated place (CDP) of Stinson Beach. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 541, which is approximately a 14% decrease from the 2010 population number 632<sup>8</sup>. The most recent census data shows the CDP to have 751 total housing units, with only 290 of those units occupied. With the Stinson Beach area having numerous weekend residents, it is difficult to ascertain the actual full-time population. Due to this, the number of registered voters is another measurement of population that is used. According to 2020 U.S. Census Redistricting Data, the number of registered voters in Stinson Beach is 505.

According to the Stinson Beach Community Plan, Stinson Beach has limited opportunity for future expansion since federal and state lands (Golden Gate National Recreation Area and Mount Tamalpais State Park) and the Pacific Ocean surround the community. As such, all future residential and commercial development will occur within the existing developed area. Stinson Beach is already extensively developed and there remain few infill opportunities for growth. A map with the current zoning for the area is shown below in Figure 6-2.

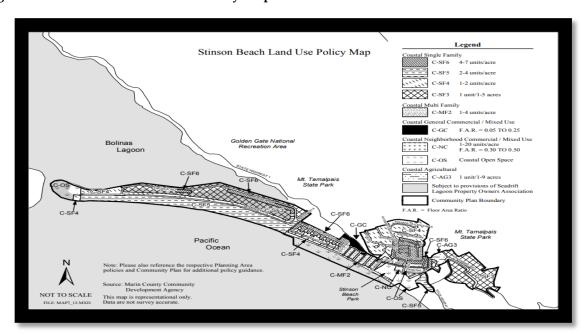


Figure 6-2: Stinson Beach Land Use Policy Map

<sup>&</sup>lt;sup>8</sup> 2020 US Census Redistricting Data

#### 6.5 MUNICIPAL SERVICES

## Fire Protection and Emergency Response

The SBFPD provides fire protection, emergency medical response, and disaster planning and response services. Incident call types fielded by the agency include rescue/emergency medical response, fire, service calls, good intention calls, severe weather and natural disasters, false alarm, and hazardous conditions (no fire). The District has one station that is staffed round the clock by two paid personnel. The District has an additional annex facility that houses apparatus. SBFPD has 4 full-time exempt employees (1 Fire Chief, 2 Duty Officers, 1 Office Manager), as well as 17 volunteer firefighters. The Fire Chief oversees the general operations of the District in accordance with the policy direction of the Board of Directors. The Fire Chief is supported by two full-time Duty Officers as well as an Office Manager.

On April 1, 2021, Stinson Beach Fire Protection District was given a Class 4/4x Public Protection Classification (PPC) rating by the Insurance Services Office (ISO), an organization that independently evaluates municipal fire-protection efforts throughout the United States. Ratings range on a scale of 1 to 10. Class 1 generally represents superior property fire protection, and class 10 indicates that the area's fire suppression program does not meet ISO's minimum criteria. While many communities receive a single number classification, many smaller and more rural communities receive a split classification to reflect the risk of loss more precisely. In the case of a split classification, the first number refers to the classification of properties within 5 road miles of a fire station and within 1,000 feet of a creditable water supply. The second number, with either the X or Y designation, applies to properties within 5 road miles of a fire station but beyond 1,000 feet of a creditable water supply (i.e. fire hydrant). ISO generally assigns Class 10 to properties beyond 5 road miles. The majority of insurance agencies throughout the country use the PPC classification for underwriting and calculating premiums on residential, commercial, and industrial properties. SBFPD's rating of 4/4x puts the district in the top 30% of fire protection agencies in the country. Figures 6-3 and 6-4 below show the breakdown of PPC rating data throughout both the United States and California.

<sup>&</sup>lt;sup>9</sup> How the PPC Program Works

Figure 6-3: PPC Rating Distribution by Class Throughout California

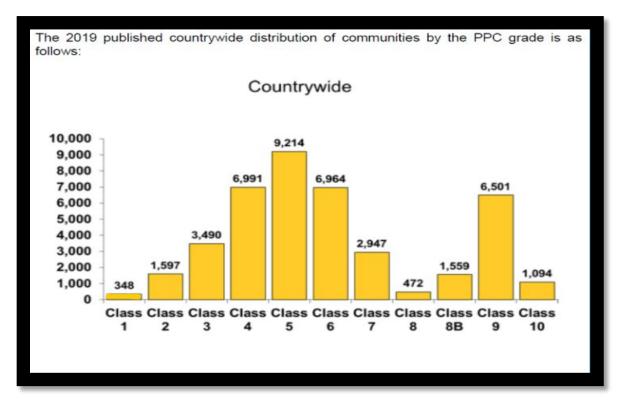
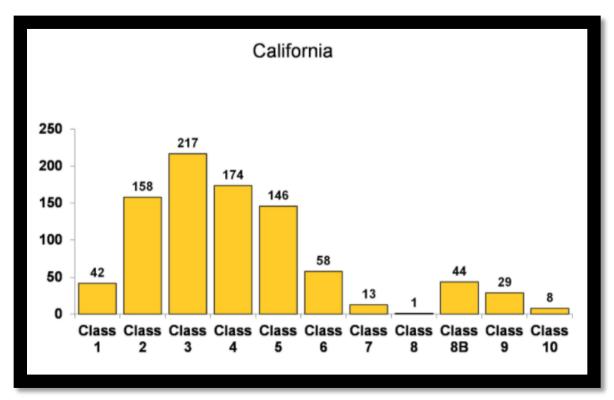


Figure 6-4: PPC Rating Distribution by Class Throughout the United States



The SBFPD receives an average of 291 calls per year (2016-2021) with the majority being for Rescue and Emergency Medical Service. The District provides one of the only remaining volunteer ambulance programs in the state. Initially established in 1938, the Stinson Beach Ambulance Corps has 9 volunteer Emergency Medical Technicians (EMT). These EMTs staffing the District's ambulance, A91, are supported with advanced life support (ALS) services when necessary by the Marin County Fire Department from the station in Point Reyes. When support is unavailable from Point Reyes, aid is provided by the Southern Marin Fire Protection District from either Tam Valley or Mill Valley. During the high visitation summer months in the area, a part-time ALS ambulance is staffed by Marin County Fire Department to serve the areas of Stinson Beach, Bolinas, and Mount Tamalpais State Park.

The District also provides the area with water rescue services. With a large apportionment of the District's boundary being beachfront and the area being a popular visitation destination, the District has developed a program and trained a team of rescue swimmers and rescue watercraft operators. Water-based emergencies are responded to by way of tube and fin, paddleboard, or the District's water rescue craft.

Fire calls for the District over the past five years accounted for just over 5% of the total calls the district received. A summary of call numbers over the last 5 years is shown below in Figure 6-3.

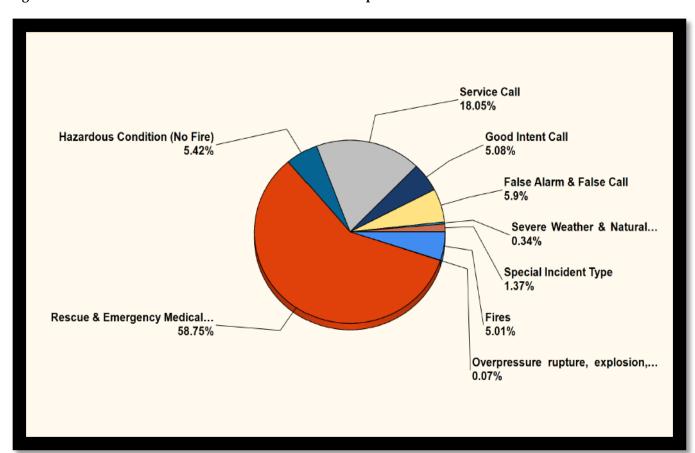


Figure 6-5: Stinson Beach Fire Protection District Total Responses

# Facilities and Apparatuses

The Stinson Beach Fire Protection District owns, operates, and maintains two fire stations with one concurrently used as its administrative building, and the other operating as an unstaffed annex. The stations are:

- Station 1 3410 Shoreline Highway, Stinson Beach, CA 94970
- Station 2 (Annex) 100 Calle Del Arroyo, Stinson Beach, CA 94970

The SBFPD also has a variety of apparatus that serves the community ranging from support vehicles to paramedic trucks. SBFPD's apparatus listed by station is provided below.

- Station 1 1 Type 1 Engine, 1 Ambulance, 1 Type 3 Engine, 1 4x4 Utility Pickup Truck
- Station 2 (Annex) Type 1 Engine, 1 Water Tanker, 1 Off-Road Utility Vehicle, 1 Rescue Water Craft

## 6.6 ORGANIZATION STRUCTURE

# **Board of Directors**

The Stinson Beach Fire Protection District has a five-member board that is elected to four-year terms through an at-large election. All directors are required to live within the District's jurisdictional boundary. The Board of Directors maintains current certificates for the AB 1234 Ethics Training Compliance as well as AB 1666 Sexual Harassment Prevention Training. Certificates for each of the board members can be requested by contacting the SBFPD office. The Board of Directors meets regularly on the 4<sup>th</sup> Monday of each month at 5:00 p.m. at the Stinson Beach Fire Protection District Headquarters located at 3410 Shoreline Highway in Stinson Beach.

Table 6-2: Stinson Beach Fire Protection District Board of Directors

Member	Position	Term Expiration
Jeffrey Walsh	President	November 2024
James Ritchie	Director	November 2024
Robert Guidi	Director	November 2024
Marcus White	Vice President	November 2022
Kathleen Foote	Director	November 2022

## 6.7 ACCOUNTABILITY AND TRANSPARENCY

The Stinson Beach Fire Protection District makes a concerted effort to maintain high accountability and transparency with all its activities. The SBFPD website (<a href="www.stinsonbeachfire.org">www.stinsonbeachfire.org</a>) provides information on Board meetings, financial reports, stations, history, apparatus, disaster preparedness, and more.

# Meeting and Agendas

The SBFPD Board of Directors meets regularly on the 4<sup>th</sup> Monday of each month at 5:00 p.m. at the Stinson Beach Fire Protection District Headquarters at 3410 Shoreline Highway in Stinson Beach. Special meetings are held as needed to go over specific topics such as the annual budget. Meeting agendas and minutes can be found on the SBFPD website (www.stinsonbeachfire.org/boardmeetings).

# Annual Budget Review

The District's budget, adopted no later than the June Board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. The Bookkeeper produces monthly reports on expense activity that assist the Chief in monitoring activities and programs. These reports are reported to the Board every month to assure budgetary compliance.

## 6.8 FINANCIAL OVERVIEW

Approximately 80% of all annual district revenue <sup>10</sup> comes from property taxes. Additional revenue comes from the transient occupancy tax within the District's boundaries (9%), annual funding disbursement from the Marin Wildfire Prevention Authority (4%), and the West Marin Emergency Fund (.6%). The Stinson Beach Fire Protection District maintains a goal of providing a high level of community service while maintaining sustainable fiscal practices. Over the past three years of available audited financial statements, the District has ended with budget surpluses that have helped to bolster the District's net position. This year-over-year increase in net position is due primarily to a steady increase in home sales in the area over the past decade which in turn has increased property tax revenue.

# Revenue

Revenue sources for the SBFPD come primarily from a portion of the 1% property tax on residents within its district boundaries. Of the 1% property tax, the SBFPD receives an average of 8.7% which amounts to approximately \$1.0 million for FY 2021-22. The other major source of revenue for the District is the transient occupancy tax funding it receives, as well as an annual disbursement from the Marin Wildfire Prevention Authority by way of the voter-approved Measure C parcel tax. A breakdown of the most recent 5-year span currently available of audited actuals for expenditures and revenues for the district is available below in Table 6-3.

Table 6-3: Stinson Beach Fire Protection District Financial Overview

Fiscal Year	Revenues	Expenditures	Net
FY 2013-14	\$671,382	\$406,171	\$265,211
FY 2014-15	\$700,987	\$468226	\$232,761
FY 2015-16	\$725,347	\$528,993	\$196,354
FY 2016-17	\$821,433	\$511,115	\$310,318
FY 2017-18	\$876,659	\$520,930	\$355,729

<sup>&</sup>lt;sup>10</sup> Stinson Beach Fire Protection District Operating Budget FY 2020-21

#### **Debt**

The Stinson Beach Fire Protection District carries no long-term debt. Any large-scale purchases, like the recent acquisition of a parcel of land in Stinson Beach, are paid for by way of the District's reserves and grant funding. Additionally, there are no current pension or other post-employment benefit (OPEB) obligations as the agency offers retirement benefits to just its 4 full-time employees. These benefits are provided through the International City/County Management Association (ICMA) and are paid for annually in full. While the District currently has no official reserve fund policy for maintaining a specific level of reserve funds, SBFPD has consistently maintained reserves of approximately 15% of annual operating costs over recent years. The District is currently contracted with a private firm to assist in building out its formal policies and bylaws.

## **Financial Audit**

The Stinson Beach Fire Protection District has its financial statements audited on a biennial basis. The District contracts with an outside accounting firm, most recently Maher Accountancy, to conduct the audit. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2018.

Table 6-4: Stinson Beach Fire Protection District Financial Audit Summary

Revenues	FY 2017-2018 Audit
Property Taxes	\$771,724
ERAF	\$54,057
West Marin Emergency Fund	\$7,490
HOPTR subvention	\$3,801
Assessments and other taxes	\$23,514
Other State Aid	\$7,102
Investment Earnings	\$2,719
Miscellaneous	\$6,252
Total Revenues	\$876,659

Expenditures	FY 2017-2018 Audit
Capital	\$29,995
Maintenance	\$210,914
Salaries	\$280,021
Total Expenditures	\$520,930

## 6.9 WILDLAND FIRE PREPAREDNESS

Local agencies such as the Stinson Beach Fire Protection District play a critical role in protecting natural resources and the environment. Extended periods of drought, changing climate patterns, wind, and low humidity has the potential to increase the occurrence and severity of wildland fires which could threaten structures and lives in the Wildland Urban Interface.

The SBFPD participated in the Community Wildfire Protection Plan that was released in 2020. This was a collaborative effort among fire agencies in the county, local fire organizations

including FIRESafe Marin, land management agencies, and community stakeholders. Through this effort, areas of concern throughout the county were identified based on population, fire behavior, vegetation, and other factors. Additionally, several goals were stated and associated action items were created to better prepare the county for wildland fires. One such goal is to "Increase awareness, knowledge, and actions implemented by individuals and communities to reduce human loss and property damage from wildland fires, such as defensible space and fuels reduction activities, and fire prevention through fire safe building standards". The SBFPD is working towards providing more education to the community about this topic. The District offers guidelines on its website for community members to create a personal preparedness plan to help residents stay informed and be ready to evacuate quickly if necessary. The District has also prioritized projects aimed towards defensible space such as chipper days to help reduce fire hazards throughout neighborhoods in Stinson Beach, and the mowing of the Highlands in order to help create a greater fuel break.

# 7.0 STINSON BEACH COUNTY WATER DISTRICT

## 7.1 **OVERVIEW**

The Stinson Beach County Water District (SBCWD) was established in 1962 as an independent special district under Sections 30000-33900 of the California Water Code. The SBCWD boundary surrounds just over 9.3 square miles of the Stinson Beach area of Marin County's Pacific Coast. The district serves a population of approximately 2,102<sup>11</sup> persons. The last Municipal Service Review that included the SBFPD was conducted in January of 2016 as part of the Countywide Water Municipal Service Review.

As a multi-purpose agency, SBCWD provides potable water, solid waste, and onsite wastewater management to the census-designated place (CDP) of Stinson Beach. The District's potable water supplies are collected locally from creeks and groundwater sites with Sinson Gulch Creek serving as SBCWD's primary source.

Table 7-1: Stinson Beach County Water District Overview

Stinson Beach County Water District						
Primary Contact:	Ed Schmidt Phone: (415)-868-1333					
Main Office:	3785 Shoreline Highway, Stinson Beach, CA					
Formation Date:	November 1962					
Services Provided:	Potable Water, Onsite Waste Water Management, Solid Waste					
Service Area:	5,975 acres					

## 7.2 FORMATION AND DEVELOPMENT

The Stinson Beach County Water District was formed in 1962 by way of the County of Marin approving the official service area and the residents within the boundary voting to approve the formation. The driving force behind the creation of the district was the necessitation of management of – both directly and indirectly – wastewater service within the growing community due to concerns about septic tank seepage into open waters. In addition to wastewater management, the district was also authorized to provide solid waste and water services, though these powers were not immediately activated.

In 1972, the Golden Gate National Recreation Area (GGNREA) was established and covered just under one-third of SBCWD's jurisdictional boundary. This new public land designation, in combination with the already established Mount Tamalpais State Park, meant that approximately 80% of the district's boundary was composed of public use lands.

Between 1965 and 1974, ten different sewer studies were completed on the area. Each of the studies was rejected for a myriad of reasons such as excessive cost, the potential for inducing population growth and density, environmental concerns, and project reliability. A sewer plan was finally taken to a bond election in 1974 and was defeated by the voters by a count of 205 to 146. In that same 1974 election, SBCWD was approved by a ballot measure to purchase the

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<sup>&</sup>lt;sup>11</sup> Population served calculated through the means given in California Code of Regulations Section 64412

Stinson Beach Water Company from its then-owner, George Leonard, who was the largest landowner in the Stinson Beach area with 2,200 acres. The purchase included all related water rights and facilities that had been previously merged from Leonard's purchase and consolidation of the Stinson Water Company and Golfito Water Company in 1965.

In 1977, special legislation was adopted amending California Water Code that provided SBCWD the authority to regulate private septic systems within its jurisdictional boundary. This legislation received support from the County of Marin and empowered SBCWD to regulate, prohibit, and control public and private septic systems through a district permitting process. In the same calendar year, the voters within SBCWD's boundary approved a \$600,000 bond measure to upgrade the district's water system in order to repair the distribution system as well as create additional storage tanks. The work from this measure was completed in full in 1983.

In 2006, SBCWD completed and adopted an Urban Water Management Plan to assess water reliability for the District over the coming 20 years. California State law requires every urban water supplier that either provides over 3,000 acre-feet of water annually or serves more than 3,000 or more connections to assess the reliability of its water sources over a 20-year planning horizon considering normal, dry, and multiple dry years as part of an Urban Water Management Plan. As the district is well below both of these thresholds, the creation and the adoption of the plan was done voluntarily.

## 7.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Stinson Beach County Water District's service boundary currently encompasses just over 9.3 square miles and covers 5,975 acres of unincorporated Marin County. Approximately one-fourth of that acreage (1,445) is underwater within the Bolinas Lagoon. A majority (approximately four-fifths) of the land within the jurisdictional boundary is made up of the undeveloped public lands of the Golden Gate National Recreation Area and Mount Tamalpais State Park. The jurisdictional boundary has remained entirely unchanged with no recorded boundary changes since LAFCos were created in 1963.

The District's sphere of influence was established by Marin LAFCo in December of 1984. Both the sphere of influence and the jurisdictional boundary purposely exclude the noticeable land area within the middle of the boundary that is owned by the Audubon Canyon Ranch. This area is approximately 1,440 acres. The sphere of influence was most recently updated in 2007 and remains coterminous with its jurisdictional boundary.

STINSON BEACH COUNTY WATER DISTRICT BOUNDARY STINSON BEACH COUNTY WATER DISTRICT SOI Esri, NASA, NGA, USGS, FEMA, County of Marin, Esr STINSON BEACH COUNTY WATER **DISTRICT** 

Figure 7-1: Stinson Beach County Water District Jurisdictional Boundary and Sphere of Influence

## 7.4 GROWTH AND POPULATION

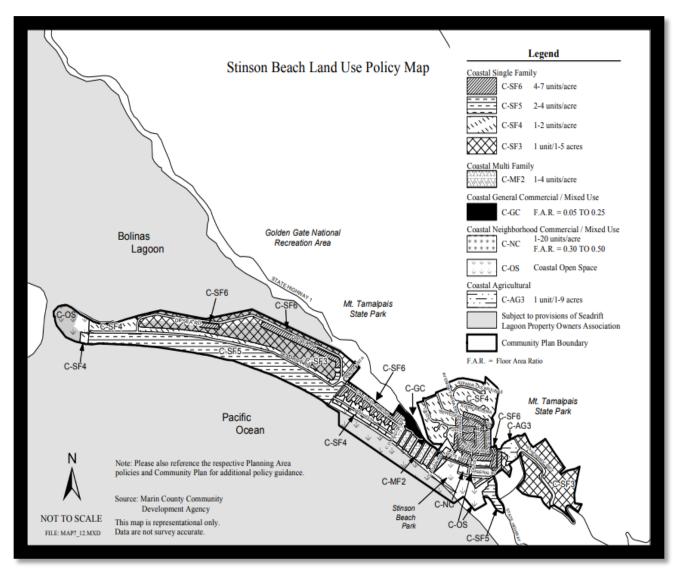
The Stinson Beach County Water District encompasses the developed community of Stinson Beach. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 541, which is approximately a 14% decrease from the 2010 population number 632 <sup>12</sup>. The most recent census data shows the CDP to have 751 total housing units, with only 290 of those units occupied. With the Stinson Beach area having numerous weekend and seasonal residents, it is difficult to ascertain the actual full-time population. California Code of Regulations Section 64412 identifies three methods to calculate the number of persons served by a public water

<sup>&</sup>lt;sup>12</sup> 2020 US Census Redistricting Data

system: census data, service connections multiplied by 3.3, or living units multiplied by 2.8. With recent census data giving a housing unit total of 751, it can be calculated that the number of individuals served by SBCWD is approximately 2,102.

According to the Stinson Beach Community Plan, Stinson Beach has limited opportunity for future expansion since federal and state lands (Golden Gate National Recreation Area and Mount Tamalpais State Park) and the Pacific Ocean surround the community. As such, all future residential and commercial development will occur within the existing developed area. Stinson Beach is already extensively developed and there remain few infill opportunities for growth. A map with the current zoning for the area is shown below in Figure 7-2.

Figure 7-2: Stinson Beach Land Use Policy Map



## 7.5 MUNICIPAL SERVICES

#### Potable Water

The Stinson Beach County Water District provides retail potable water services through its own supply, treatment, storage, and distribution facilities. The distribution system spans approximately 10 miles with the original service lines of the system having been laid as far back as 1904. The District's water supplies are locally sourced from both surface water and groundwater lying within approximately 4 square miles of the Pine Gulch Watershed in the southern portion of the District. The multiple sources within this area combine to provide SBCWD with an estimated maximum available annual yield of 1,262 acre-feet based on the current capacities of flow and pumping infrastructure.

Historically, surface water has accounted for a slight majority of all annual potable water supplies that are utilized by the District, though annual averages fluctuate depending upon precipitation yield. This supply is generated by way of four area creeks: Blackrock Creek, Fitzhenry Creek, Stinson Gulch Creek, and Webb Creek. SBCWD diverts water from each of the surface sources through pre-1914 appropriative rights with the State Water Resources Control Board. Any appropriative water right 13 that was acquired before 1914 is called a pre-1914 appropriative water right and allows the holder of that right to forgo the necessitation of a water right permit unless the use of water from that source has increased since 1914. Stinson Gulch Creek serves as the main surface source and typically accounts for approximately 40% of all annual surface water diversions by the District. The diversion point to Stinson Gulch Creek is located at a higher elevation in relation to the remainder of the water system and directs water by gravity to SBCWD's treatment facilities. The Diversion points at Black Rock Creek and Fitzhenry Creek are also located at higher elevations and provide gravity delivery to the treatment facilities and typically make up the remaining majority of the District's annual surface water supplies. Obtaining water from Webb Creek requires the use of a pump station to transport water from the source to the treatment facility and it is therefore used on a fairly infrequent basis. The estimated total annual maximum yield for these four surface sources is 1,072 acre-feet.

Groundwater accounts for the remaining potable water supply for SBCWD and is obtained by the pumping of four different wells within the District's jurisdictional boundary. These wells do not require permits from the State Water Resources Control Board as they are pumped from local aquifers. The primary well for the District's groundwater production is the Alder Grove Well. The well is approximately 80 feet deep and resides towards the southern end of the Stinson Gulch Creek. The Ranch Well, sitting just to the north of the Alder Grove Well, and the Highland Well, situated to the east of the Alder Grove Well, are each slightly less productive than Alder Grove albeit still regularly used. The Ranch Well was drilled in 1981 and has a depth of approximately 104 feet while the Highlands Well, also drilled in 1981, has a depth of

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<sup>&</sup>lt;sup>13</sup> An appropriative water right is water taken for use on non-riparian land or water that would not be there under natural conditions on riparian land. Water right permits and licenses issued by the State Water Board are appropriative rights.

approximately 265 feet. The remaining Steep Ravine Well was drilled in 2010 and has an approximate depth of 310 feet. This source is used only as an emergency source. The pumping capacity of each well is as follows: Alder Grove – 70 gallons per minute; Ranch – 23 gallons per minute; Highlands – 20 gallons per minute; Steep Ravine – 5 gallons per minute. The maximum annual yield for these four wells, if they were to pump continuously, would be 190.5 acre-feet. The District's annual average potable water yield from both surface water and groundwater combined is approximately 136 acre-feet.

The water that is produced and collected by SBCWD at seven of its eight surface water and groundwater sources receives treatment at the Laurel Treatment Facility. The Laurel Treatment Facility, also referred to as the Laurel Plant, processes the raw water from Stinson Gulch Creek, Black Rock Creek, Fitzhenry Creek, Webb Creek, Ranch Well, Highlands Well, and Steep Ravine Well. The Laurel Plant was constructed in 2012 and provides membrane filtration treatment to coagulate and separate solids with the assistance of two chemical agents: aluminum sulfate and polymer. A third chemical agent of sodium hypochlorite (chlorine) is added to the filtered water before settling into a 320,000-gallon clearwell tank. The daily treatment capacity of the Laurel Plant is approximately 200 gallons per minute with a maximum total of 288,000 gallons or .88 acre-feet of treated water production.

The groundwater taken from the Alder Grove Well is treated through an onsite flash contact tank chamber injected with chlorine. Treatment capacity for the Alder Grove Well is directly tied to the well pump and is currently tested to provide a maximum yield of 70 gallons per minute with a daily maximum total of 101,000 gallons or .31 acre-feet.

The distribution system for SBCWD contains roughly ten miles worth of mains and overlays five connected pressure zones. The main pressure zone provides water to the downtown area of Stinson Beach as well as the surrounding areas in the Calles and Seadrift. This pressure zone relies on gravity recharge from the Alder Grove Well as well as the Laurel Clearwell Tank. The other four pressure zones all reside at higher elevations and require pumping from the Laurel Clearwell Tank's pump station. From this pump station, water enters three separate Highlands pressure zones (Highlands One, Highlands Two, and Highlands Three) and is stored in one of two 320,000 gallon storage tanks that combine to hold approximately 1.96 acre-feet. A separate pump station in the Highlands is used to push water to the fifth and final pressure zone, Steep Ravine. This pressure zone serves the upper Panoramic Highway area and relies on a single storage tank with a 225,000-gallon capacity. There are a total of 734 active potable water service connections within the District with 28 of those connections being non-residential. None of the current connections reside outside of the District's jurisdictional boundary.

Stinson Beach County Water District collects fees for its water service by way of two separate monthly charges: service charge and usage charge. The usage charge is set by a Board of Director's ordinance and is intended to provide full cost-recovery for the daily operation of the water system. The service charge was last updated by the Board in 2010 and is constructed in a tiered manner with rates to escalate based upon consumption. The service charge is based on meter size with the majority of the District's users having a 3/4" meter that carries a monthly

charge of \$38.55. SBCWD also collects a water connection fee for new customers. The connection fee for a single-family home is \$17,500.

# **Onsite Wastewater Management**

At its inception, onsite wastewater management was the only service provided by the Stinson Beach County Water District. The need for this service was the driving force behind the creation of the District and would remain as the only service provided for the first twelve years. Between 1975 and 1977, the private consulting firm of Eutek Engineering performed a study that indicated that on-site management for wastewater was the best option for the area moving forward and the study offered the District a road map developing procedures and regulations to help move forward. In 1978 the District adopted its set of rules and regulations governing onsite wastewater management within the jurisdictional boundary, and the San Francisco Regional Water Quality Control Board passed Resolution 78-01 to allow for continued use of systems in the area under the management of SBCWD. In 1988 the District was given the authority for permitting new systems which was previously solely the power of the County of Marin, and in 1994 the District's Board of Directors updated the Wastewater Code after sixteen years of use. The code eliminated the older relaxed repair standards, standardized design specifications for sand filters, and required the installation of a system that meets the current code if there is new construction on a property.

Today, the District is viewed as one of the key models for success, having been included as an example in "Model for Success In On-Site Wastewater Management" published in the Journal of Environmental Health. The District's Onsite Wastewater Management Program was also described as "...successful in demonstrating the technical and financial viability of onsite systems serving the wastewater needs of an existing community" by an expert in the field, William Whipple Junior. The District offers its residents renewable 2-year permits for onsite systems that are subject to routine inspection. The District requires that homeowners file information on all contractors used to perform service and homeowners are required to apply for necessary permits regarding their systems during the construction and maintenance processes. The District also maintains the right of entry to the property if owners do not cooperate.

#### Solid Waste Removal

SBCWD provides the residents within its jurisdictional boundary with solid waste (garbage) management by way of a contract with the waste removal company Recology. The contract for service was initially agreed to in April of 1990 with Shoreline Disposal Inc. In 2017, Shoreline Disposal Inc. was purchased by Recology, and by approval of the Board of Directors for SBCWD, the contract was assigned to the purchasing entity. The most recent update to the contract was May of 2021. Recology charges the District's residents fees for services that are agreed upon by the SBCWD Board of Directors. SBCWD receives trash collection service from Recology free of charge to seven District-owned locations.

## 7.6 ORGANIZATION STRUCTURE

#### **Board of Directors**

The Stinson Beach County Water District has a five-member board that is elected to four-year terms through an at-large election. All directors are required to live within the District's jurisdictional boundary. The Board of Directors maintains current certificates for the AB 1234 Ethics Training Compliance that can be viewed on the District's website. The Board of Directors meets regularly on the 3<sup>rd</sup> Saturday of each month at 9:30 a.m. at the Stinson Beach County Water District Administrative Office located at 3785 Shoreline Highway in Stinson Beach.

Table 7-2: Stinson Beach County Water District Board of Directors

Member	Position	Term Expiration
Barbara Boucke	Director	November 2024
Lawrence Baskin	Director	November 2024
Sandra Cross	President	November 2024
Morey Nelsen	Vice-President	November 2022
Jim Zell	Director	November 2022

## Administration

The Board of Directors of SBCWD appoints a General Manager who serves on an at-will basis to oversee all District activities. The General Manager oversees seven employees that include a supervisor dedicated to overseeing the water system, one water plant operator, one wastewater inspector, two utility operators, and two office employees.

## 7.7 ACCOUNTABILITY AND TRANSPARENCY

The Stinson Beach County Water District makes a concerted effort to maintain high accountability and transparency with all its activities. The SBCWD website (<a href="www.stinson-beach-cwd.dst.ca.us">www.stinson-beach-cwd.dst.ca.us</a>) provides information on Board meetings, financial reports, services, history, water conservation, disaster preparedness, and more. At this time the District is meeting all of the requirements by the State of California for a public agency website.

# Meeting and Agendas

The SBCWD Board of Directors meets regularly on the 3<sup>rd</sup> Saturday of each month at 9:30 a.m. at the Stinson Beach County Water District Administrative Office located at 3785 Shoreline Highway in Stinson Beach. Special meetings are held as needed to go over specific topics such as the annual budget. Meeting agendas and minutes can be found on the SBCWD website (www.stinson-beach-cwd.dst.ca.us/bmm.html).

# **Annual Budget Review**

The District's budget, adopted no later than the June Board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. The Office Assistant produces monthly reports on expense activity that assist

the General Manager in monitoring activities and programs. These reports are presented to the Board every month to assure budgetary compliance.

## 7.8 FINANCIAL OVERVIEW

Revenue sources for SBCWD are split between two main sources. The first, charges for service, makes up approximately 40% of the District's annual revenue and is derived from the sale of water and wastewater permitting and monitoring fees. The remaining 60% is composed primarily of ad valorem property tax and supplemented by Educational Revenue Augmentation Fund (ERAF) tax monies as well as investment and interest accrual. While the revenues for charges for services have seen slight declines over the past three fiscal years due to diminished water usage and minimal new water connection fees, total revenue has not declined due to the rising property values within the District's boundary. The projected revenue for the District for fiscal year 2021-22 is \$2,484,644. The average year-end revenues for the SBCWD over the past 5 audited years (FY 2015-16 to FY 2019-20) has been \$2,398,301.

The primary annual expense for the District comes in the form of staff salary and benefits (approximately 55%). The total projected expenses for the District for FY 2021-22 totaled \$2,119,135. The average year-end revenues for the SBCWD over the past 5 audited years has been \$2,060,946. A breakdown of the past 5 audited years of revenues and expenses can be seen below in Table 7-3.

Table 7-3: Stinson Beach County Water District Financial Audit Summary

Revenue	FY 2019-20	FY 2018-19	FY 2017-18	FY 2016-17	FY 2015-16	Averages
Charges for Services	\$994,713	\$1,077,626	\$1,177,483	\$1,102,351	\$1,023,447	\$1,075,124
Investment and Interest	\$186,099	\$18,907	\$56,725	\$42,822	\$41,052	\$69,121
Property Taxes	\$1,302,096	\$1,158,309	\$1,093,170	\$1,012,187	\$912,371	\$1,095,626
Grant Revenues	\$0	\$0	\$59,528	\$397,611	\$485,313	\$188,490
Total Revenues	\$2,482,908	\$2,254,842	\$2,386,906	\$2,554,981	\$2,462,183	\$2,428,364

Expenses	FY 2019-20	FY 2018-19	FY 2017-18	FY 2016-17	FY 2015-16	Averages
Salaries and Benefits	\$1,490,830	\$1,160,754	\$1,145,826	\$1,085,822	\$1,129,364	\$1,202,519
Board Officer Costs	\$14,000	\$13,200	\$13,950	\$13,900	\$17,813	\$14,572
Professional Services	\$264,377	\$261,747	\$301,277	\$241,013	\$196,243	\$252,931
Other Operating Expenses	\$284,893	\$294,432	\$290,903	\$222,778	\$176,626	\$253,926
Depreciation	\$337,962	\$312,743	\$262,966	\$263,038	\$240,845	\$283,510

Interest on Long-Term Debt	\$43,125	\$49,387	\$56,452	\$63,155	\$69,457	\$56,315
Loss on Disposal of Assets	\$0	\$0	\$1,906	\$0	(\$3,051)	(\$572)
Pension Expense	(\$112,522)	(\$17,025)	\$161,477	(\$288,839)	\$225,626	(\$6,256)
Other Expenses	\$14,333	\$0	\$1,837	\$2,111	\$0	\$3,656
Total Expenses	\$2,336,998	\$2,075,238	\$2,236,594	\$1,602,978	\$2,052,923	\$2,060,946

## Debt

As of June 30, 2020, SBCWD was carrying two main sources of long-term debt. In 2013, the District authorized the issuance of Water Revenue Refunding Bonds in the principal amount of \$1,997,614 for the purpose of construction financing for water system improvements. The bond bears interest at 3.47% and is payable in semi-annual payments each April 1<sup>st</sup> and October 1<sup>st</sup> through October 1, 2032. As of June 30, 2020, the balance remaining on the bonds was \$1,196,502 and all required payments had been made within that fiscal year.

The second source of long-term debt for the District comes in the form of a pension plan for employees that is part of the California Public Employees Retirement System (CalPERS). CalPERS provides retirement, disability, and death benefits based on the employee's years of service, age, and final compensation. As of June 30, 2019, the SBCWD Net Pension Liability was \$1,573,260. The SBCWD pension-funded ratio is approximately 69%. In addition to the pension plan, the SBCWD provides other post-employment benefits (OPEB) to its retirees. As of June 30, 2019, the District carried a Net OPEB Liability total of \$118,380. The District currently has 10 employees, both active and inactive, in their OPEB plan.

## **Financial Audit**

The Stinson Beach County Water District annually has its financial statements audited and contracts with an outside accounting firm, Cropper Accountancy Corporation. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2020.

## 7.9 SUSTAINABILITY

Local agencies such as the Stinson Beach County Water District play a critical role in protecting natural resources and the environment. Extended periods of drought and increasingly unpredictable climate patterns have significantly increased the importance for local agencies to step up their own conservation and long-term planning measures as well as making a concerted effort towards higher levels of public outreach.

SBCWD offers the users in its boundary a "Master List of Water Saving Ideas" on its website in order to help educate residents on ways that they can take charge in the effort to minimize water waste. The District also offers a software application called "Eye on Water" that allows users

the opportunity to view a detailed water usage history to better understand their peak usage times. It also allows users to set up alerts to help detect leaks and attend to them in a timely manner. The District is continuously making capital improvement efforts in order to curtail any waste of its own by way of worn-out infrastructure. Over the past decade, the District has replaced thousands of feet of piping throughout its boundary, with a significant amount of this occurring in 2014 within the Calles and Patio area of Stinson Beach.

The District also plays a critical role in protecting the environment of Stinson Beach through its Onsite Wastewater Management Program to ensure a high level of water contamination prevention and the mitigation of leaks within the sensitive coastal habitat. The program includes regular review of proposed systems, inspection and monitoring of existing systems, enforcement of District criteria for wastewater performance, surface and groundwater quality, and public education on the proper use of onsite wastewater systems.

# 8.0 BOLINAS FIRE PROTECTION DISTRICT

## 8.1 **OVERVIEW**

The Bolinas Fire Protection District (BFPD) was established in February of 1958 as an independent special district. The BFPD boundary surrounds just over 9.3 square miles of the area including and surrounding the census-designated place of Bolinas along Marin County's Pacific Coast. The district serves a population of approximately 1,483 persons <sup>14</sup>. The last Municipal Service Review that included the BFPD was conducted in August of 2007 as part of the Bolinas Area Service Review and Sphere of Influence Update.

The primary function of BFPD is to provide fire protection, emergency medical response, disaster planning and response, fire prevention, and fire prevention education services to the unincorporated town of Bolinas and the surrounding area. The District also provides first responder services to the Point Reyes National Seashore and the Golden Gate National Recreation Area. The jurisdictional boundary of the District reaches to the top of the Bolinas Ridge to the north down to Duxbury Point at its southern tip. Part of the BFPD's eastern border is contiguous with the border of the Stinson Beach Fire Protection District's boundary. The BFPD participates in the Marin County and California Mutual Aid System with nearby fire districts and responds to wildland fires as needed. The District is also a member agency of the Marin Wildfire Prevention Authority (MWPA). MWPA's 17 member agencies throughout Marin County receive funding for fuel removal projects, defensible space evaluations, and other helpful resources by way of a voter-approved parcel tax that was passed in March of 2020. BFPD is allocated .61% of MWPA's total annual funding.

**Table 8-1: Bolinas Fire Protection District Overview** 

Bolinas Fire Protection District					
Primary Contact:	Chief George Krakauer Phone: (415)-868-1566				
Headquarters:	100 Mesa Road, Bolinas, CA 94924				
Formation Date:	March 7, 1958				
Services Provided:	Fire Protection and Emergency Response				
Service Area:	6,009 acres	Population Served:	1,483		

#### 8.2 FORMATION AND DEVELOPMENT

The Bolinas Fire Protection District was established as an independent Special District whose legal authority and responsibilities are contained in the State of California Health and Safety Code Sections 13800-13970. The Bolinas Volunteer Fire Department began providing fire protection services to the community years before the official formation of the District, but on February 14<sup>th</sup>, 1958, the Bolinas Fire Protection District was formally organized. The District's firehouse was originally built on Mesa Road in 1970. In 1998, engineers determined that the building did not meet state building codes and would not withstand an earthquake larger than 6.5. In 2003, a tax measure (Measure F) was passed by the voters agreeing to a new parcel tax in

<sup>&</sup>lt;sup>14</sup> 2020 US Census Redistricting Data

order to fund the construction of a new firehouse. In February of 2006, the old firehouse was demolished and in July of 2007, the new firehouse was opened on the same site.

Esri, NASA, NGA, USGS, FEMA, County of Marin, Esri, HERE, Garmin, SafeGraph, METI/NASA **BOLINAS FIRE PROTECTION DISTRICT** 

Figure 8-1: Bolinas Fire Protection District Jurisdictional Boundary and Sphere of Influence

## 8.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Bolinas Fire Protection District's service boundary, which currently encompasses just under 9.4 square miles, includes all of the residential areas of the census-designated place of Bolinas and stretches to the north up to the top of the Bolinas Ridge. The boundary encompasses agricultural lands, privately owned parklands like the Audubon Canyon Ranch, and publicly owned parklands like parts of the Golden Gate National Recreation Area and the Point Reyes National Seashore. There are a total of 1,207 parcels within the District's boundary and 887 total living units. The BFPD's southeastern boundary is contiguous with the Stinson Beach Fire Protection District's northern boundary. The District's sphere of influence is coterminous with its jurisdictional boundary. The sphere of influence was last updated in August of 2007.

## 8.4 GROWTH AND POPULATION

The Bolinas Fire Protection District encompasses the census-designated place (CDP) of Bolinas. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 1,483, which is approximately an 8% decrease from the 2010 population number 1,620<sup>15</sup>. The most recent census data shows the CDP to have 887 total housing units, with 660 of those units occupied. The theoretical buildout for the planning area is 975 units. The estimated maximum population projection (2030) based on the County Wide Plan is 2,362, which would be over an 85% increase. This projection, however, does not account for the constraints on water and sewer capacity within the CDP that are currently in place. While the planning area has approximately 110 parcels remaining that are currently zoned to allow for new construction, the community's water district, Bolinas Community Public Utility District, has had a moratorium in place on new connections to the municipal water supply since 1971. This moratorium poses a significant hurdle for any new development. A land-use map for the planning area can be seen below in Figure 8-2.

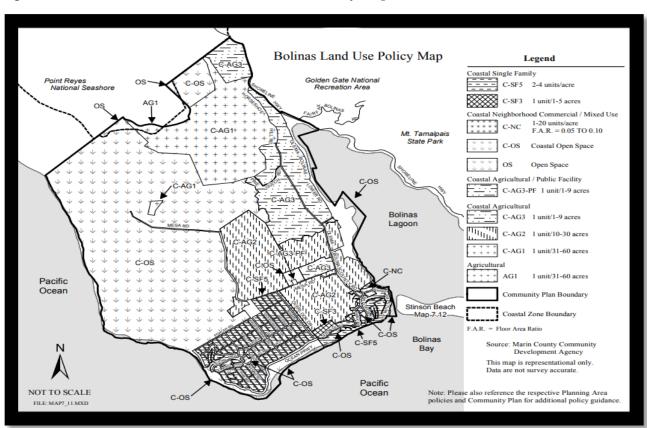


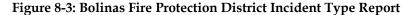
Figure 8-2: Bolinas Fire Protection District Land Use Policy Map

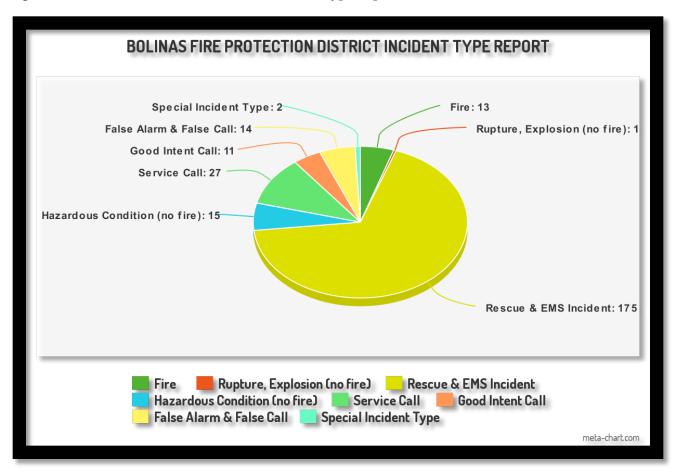
<sup>&</sup>lt;sup>15</sup> 2020 US Census Redistricting Data

## 8.5 MUNICIPAL SERVICES

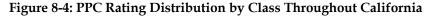
# Fire Protection and Emergency Response

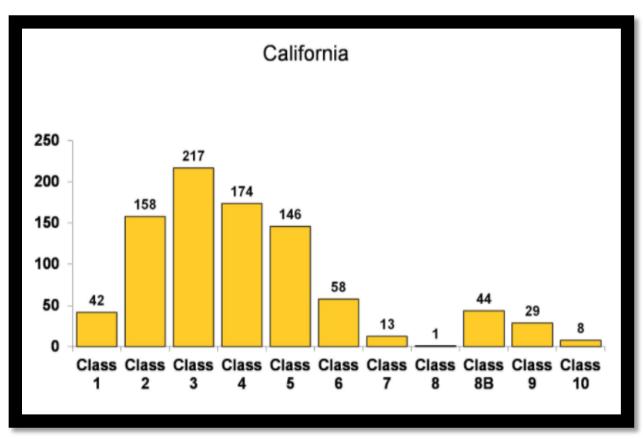
The Bolinas Fire Protection District provides fire protection, emergency medical aid, disaster management/preparedness. Incident call types fire, overpressure rupture/explosion/overheat, rescue and emergency medical service incident, hazardous conditions, service call, good intent call, and special incident type. The BFPD receives an average of 248 calls per year (2010-2020) with the majority being for Rescue/Emergency Medical. During the calendar year of 2020, the BFPD responded to 258 incidents. Of these, 68 percent were for emergency medical services and 5 percent were for fires. Figure 8-3 below shows a complete breakdown of the calls for service received in 2020 for BFPD. The District has one station with 4.0 full-time equivalent (FTE) paid employees, as well as 21 volunteer firefighters. A majority of the firefighters are also Emergency Medical Technician (EMT) certified. The Fire Chief oversees the general operations of the District in accordance with the policy direction of the Board of Directors. The Fire Chief is supported by an Assistant Chief, three Duty Officers, and an Administrative Manager.





Effective January 1, 2022, from a report that was created in September of 2021, Bolinas Fire Protection District was given a Class 3/3x Public Protection Classification (PPC) rating by the Insurance Services Office (ISO), an organization that independently evaluates municipal fireprotection efforts throughout the United States. Ratings range on a scale of 1 to 10. Class 1 generally represents superior property fire protection, and class 10 indicates that the area's fire suppression program does not meet ISO's minimum criteria. <sup>16</sup> While many communities receive a single number classification, many smaller and more rural communities receive a split classification to reflect the risk of loss more precisely. In the case of a split classification, the first number refers to the classification of properties within 5 road miles of a fire station and within 1,000 feet of a creditable water supply. The second number, with either the X or Y designation, applies to properties within 5 road miles of a fire station but beyond 1,000 feet of a creditable water supply (i.e. fire hydrant). ISO generally assigns Class 10 to properties beyond 5 road miles. The majority of insurance agencies throughout the country use the PPC classification for underwriting and calculating premiums on residential, commercial, and industrial properties. BFPD's rating of 3/3x puts the district in the top 14% of fire protection agencies in the country. Figures 8-4 and 8-5 below show the breakdown of PPC rating data throughout both the United States and California.





<sup>&</sup>lt;sup>16</sup> How the PPC Program Works

Final MSR

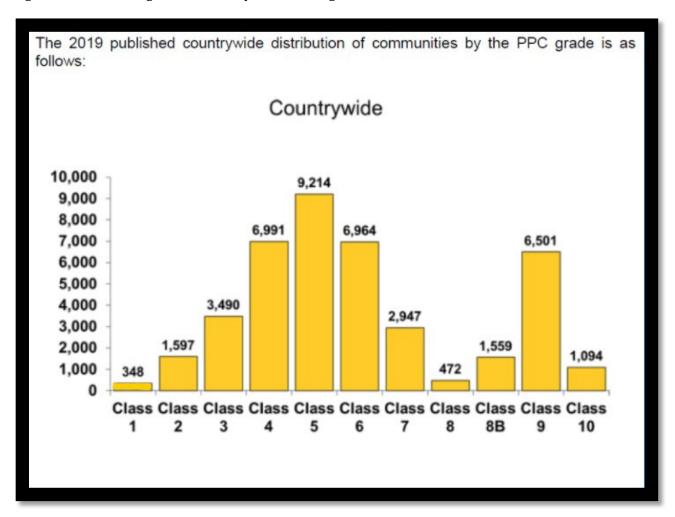


Figure 8-5: PPC Rating Distribution by Class Throughout the United States

# Facilities and Apparatuses

The Bolinas Fire Protection District owns, operates, and maintains one fire station which is concurrently used as its administrative building. The station is located at 100 Mesa Road in Bolinas. The BFPD also has a variety of apparatus that serves the community ranging from support vehicles to fire engines. The District maintains a Vehicle Replacement Reserve fund that receives annual allocations based on revenue and expenditure projections. The fund currently sits at approximately \$100,000 in the event that one of their current vehicles requires replacement. The District's apparatus are as follows:

- 2010 Spartan Type 1 Engine
- 1997 Ford Type 1 Engine
- 1999 International Type 3 Engine
- 2012 Ford Utility Vehicle
- 2002 Chevrolet Command Vehicle
- 2002 Chevrolet Flatbed Pickup

## 8.6 ORGANIZATION STRUCTURE

#### **Board of Directors**

The Bolinas Fire Protection District has a five-member board that is elected to four-year terms through an at-large election. All directors are required to live within the District's jurisdictional boundary. Elections for board seats take place in November of each even-numbered year. The Board of Directors meets regularly on the 4<sup>th</sup> Wednesday of each month at 7:00 p.m. at the Bolinas Fire Protection District Headquarters located at 100 Mesa Road in Bolinas.

Table 8-2: Bolinas Fire Protection District Board of Directors

Member	Position	Date of Next Seat Election
Claire Molesworth	President	November 2022
Nancy Torrey	Vice President	November 2022
William Pierce	Director November 2022	
Chris Martinelli	Director November 2024	
Simon Dunne	Director	November 2024

## 8.7 ACCOUNTABILITY AND TRANSPARENCY

The Bolinas Fire Protection District makes a concerted effort to maintain high accountability and transparency with all its activities and currently either meets or exceeds all California State mandates on agency transparency. The BFPD website (<a href="www.bolinasfire.org">www.bolinasfire.org</a>) provides information on defensible space, board meetings, financial reports, stations, history, response statistics, disaster preparedness, and more.

# Meeting and Agendas

The BFPD Board of Directors meets regularly on the 4<sup>th</sup> Wednesday of each month at 7:00 p.m. at the Bolinas Fire Protection District Headquarters at 100 Mesa Road in Bolinas. Special meetings are held as needed to go over specific topics. Meeting agendas and minutes can be found on the BFPD website (<a href="www.bolinasfire.org/board-meetings-1">www.bolinasfire.org/board-meetings-1</a>).

# **Annual Budget Review**

The District's budget, adopted no later than the June board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. The Administrative Manager produces monthly reports on expense activity that assist the Chief in monitoring activities and programs. These reports are presented to the Board every month to assure budgetary compliance.

## 8.8 FINANCIAL OVERVIEW

The majority of the annual operating revenue brought in by the Bolinas Fire Protection District is collected in property taxes within the District's boundaries. Ad valorem property tax accounts for approximately 60% of annual revenue. In November of 2005, the BFPD Board of Directors officially adopted a balanced budget policy requiring the District's budgeted expenses not to

exceed budgeted revenues in any given fiscal year. <sup>17</sup> Over the past decade, the District has upheld this policy and consistently shown revenues outpacing expenses.

## Revenue

Revenue sources for the BFPD come primarily from a portion of the 1% property tax on residents within its district boundaries. Of the 1% property tax, the BFPD receives an average of 12% which is projected to amount to \$554,000 for FY 2021-22. The other major sources of revenue for the District include rental income (14%), Measure F parcel tax (9%), transient occupancy tax (7%), a voter-approved tax assessment for paramedic services (6%), as well as an annual disbursement from the Marin Wildfire Prevention Authority by way of the voter-approved Measure C parcel tax (4%). For FY 2019-20 (the most recent audited financials available) the District saw a revenue increase of \$152,562 (17.15%) primarily due to an increase in property tax revenue of \$35,386 and the West Marin Transient Occupancy Tax Sharing (Measure W) of \$100,224. Total revenue for the District for FY 2021-22 is projected to be \$1,055,616. A breakdown of the most recent 5-year span currently available of audited actuals for expenditures and revenues for the district is available below in Table 8-3.

**Table 8-3: Bolinas Fire Protection District Budget Analysis** 

Fiscal Year	Revenues	Expenditures	Net
FY 2015-16	\$691,905	\$589,394	\$102,511
FY 2016-17	\$746,631	\$578,955	\$167,676
FY 2017-18	\$809,458	\$592,710	\$216,748
FY 2018-19	\$883,457	\$656,542	\$226,915
FY 2019-20	\$1,052,268	\$707,792	\$344,476

#### Debt

As of June 30, 2020, the Bolinas Fire Protection District had approximately \$1,518,057 in long-term debt. In 2003, the District entered into a "lease, lease-back" agreement in order to procure bonds in the amount of \$2,260,000 were issued in order to finance the acquisition and construction of a new District Headquarters. The bonds were (and continue to be) paid by the voter-approved parcel tax (Measure F). On December 15, 2016, the District refinanced the bonds in the principal amount of \$1,555,000. The refinancing reduced the principal and interest payments from the original rates of 4.0% - 5.1% to the updated rates of 3.5% - 4.5%. The bonds are scheduled to be repaid in August of 2045. In June of 2008, the District was issued Clean Renewable Energy Bonds (Solar Bonds) in the amount of \$189,000 in order to finance the purchase and installation of solar panels to provide electricity to the District Headquarters. The panels were installed in 2009. These bonds are scheduled to be fully repaid in 2023, and there is no interest due on these bonds.

The BFPD also provides a pension plan for employees and is part of the California Public Employees Retirement System (CalPERS). CalPERS provides retirement, disability, and death benefits based on the employee's years of service, age, and final compensation. As of June 30,

<sup>&</sup>lt;sup>17</sup> BFPD Balanced Budget Policy

2020, the BFPD Net Pension Liability was \$222,536. The BFPD pension funded ratio is 81% which is above average for fire districts.

## **Financial Audit**

The Bolinas Fire Protection District has its financial statements audited on an annual basis. The District contracts with an outside accounting firm, most recently Nigro & Nigro, to conduct the audit. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2020.

Table 8-4: Bolinas Fire Protection District Financial Audit Summary

Revenues	FY 2019-2020 Audit
Property Taxes	\$572,894
Special Tax – Paramedic Services	\$64,502
Parcel Tax	\$99,024
Solar Recovery Revenue	\$11,072
Other Revenue and Reimbursements	\$5,940
Transient Occupancy Tax	\$100,224
Rental Revenue	\$139,798
Investment Earnings	\$50,769
Total Revenues	\$1,052,268

Expenditures	FY 2019-2020 Audit
Salaries and Wages	\$267,862
Employee Benefits	\$92,710
Materials and Services	\$231,458
Capital Outlay	\$8,839
<b>Debt Service: Principal Payments</b>	\$46,812
Debt Service: Interest Payments	\$60,111
Total Expenditures	\$707,792
Excess of Revenues Over Expenditures	\$344,476

## 8.9 WILDLAND FIRE PREPAREDNESS

Local fire protection agencies like the Bolinas Fire Protection District play a critical role in protecting natural resources and the environment. Extended periods of drought, changing climate patterns, wind, and low humidity has the potential to increase the occurrence and severity of wildland fires which could threaten structures and lives in the Wildland Urban Interface.

The BFPD participated in the Marin Community Wildfire Protection Plan that was released in 2020. This was a collaborative effort among fire agencies in the county, local fire organizations including FIRESafe Marin, land management agencies, and community stakeholders. Through this effort, areas of concern throughout the county were identified based on population, fire behavior, vegetation, and other factors. The plan identified BFPD as having the 4<sup>th</sup> highest amount of total burnable acres, 5,947, of any fire agency in Marin County. Within the plan, several goals were stated and associated action items were created to better prepare the

participating fire agencies throughout the county for wildland fires. One such goal is to "Increase awareness, knowledge, and actions implemented by individuals and communities to reduce human loss and property damage from wildland fires, such as defensible space and fuels reduction activities, and fire prevention through fire safe building standards". The BFPD is working towards providing more education to the community about this topic. The District offers educational material on its website on defensible space for property owners, as well as guidelines for community members to create a personal preparedness plan to help residents stay informed and be ready to evacuate quickly if necessary. The District has also prioritized projects aimed towards defensible space such as chipper days, roadside mowing, and other fuel reduction efforts to help reduce fire hazards throughout neighborhoods in Bolinas.

# 9.0 BOLINAS COMMUNITY PUBLIC UTILITY DISTRICT

## 9.1 **OVERVIEW**

The Bolinas Community Public Utility District (BCPUD) was established in 1967 as an independent special district under Section 15501 of the California Public Utilities Code following a vote to approve a resolution of the Marin County Board of Supervisors to consolidate the Bolinas Public Utility District and the Bolinas Beach Public Utility District. The District is located on the western Pacific shoreline of Marin County on a peninsula with the Bolinas Lagoon to its east. The District's jurisdictional boundary encompasses just under 2.6 square miles. BCPUD serves a population of approximately 1,483 legislation. The last Municipal Service Review that included the BCPUD was conducted in January of 2016 (though only one of the District's services was reviewed) as part of the Countywide Water Municipal Service Review, and the last review of all services offered was in August of 2007.

BCPUD's currently activated service powers include potable water, wastewater collection and treatment, solid waste disposal, drainage, and parks and recreation. These services are primarily provided to the census-designated place (CDP) of Bolinas. The District's primary potable water supply is collected locally from the Arroyo Hondo Creek and is secured through permits with the State Water Resources Control Board. The District has upheld a moratorium on new water service connections since 1971 when the Board of Directors declared a water shortage emergency.

Table 9-1: Bolinas Community Public Utility District Overview

Bolinas Community Public Utility District				
Primary Contact:	Jennifer Blackman	Phone:	(415)-868-1224	
Main Office:	270 Elm Road, Bolinas 94924			
Formation Date:	July 1, 1967			
Services Provided:	Potable Water, Wastewater, Drainage, Solid Waste, Parks & Recreation			
Service Area:	1,649 acres	Population Served:	1,483	

## 9.2 FORMATION AND DEVELOPMENT

The Bolinas Community Public Utility District's formation took place in July of 1967, taking over as the chief provider of organized utility services in the area nearly sixty years after the formation of the community's first public service agency in 1908 in Sanitary District No. 3 (SD3). SD3 was initially formed to serve the first residential subdivision on the Bolinas peninsula, Little Mesa, and the surrounding downtown and harbor areas with wastewater collection and disposal. Another larger subdivision, Big Mesa, was constructed in the late 1920s and water services for the entire area were organized by a private company that had built a dam on the nearby Arroyo Hondo Creek. In 1927, voters in the area approved the formation of the Bolinas Beach Public Utility District to take over potable water services to the Big Mesa area,

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<sup>&</sup>lt;sup>18</sup> Population served calculated through the means given in California Code of Regulations Section 64412 using 2020 US Census Redistricting Data on population.

and in 1935 a second district, the Bolinas Public Utility District, was formed for water services to the Little Mesa and downtown/harbor areas. The creation of the second district included the merger and acquisition of wastewater services from Sanitation District No. 3.

As development within Big Mesa surged throughout the 1940s and 1950s, in 1958 voters approved the formation of the Bolinas Fire Protection District from what had been the Bolinas Volunteer Fire Department. In 1967 a reorganization of the local governmental structure was deemed prudent and the merger of the Bolinas Beach Public Utility District and the Bolinas Public Utility District was approved in order to form the Bolinas Community Public Utility District. At the time of formation, LAFCo authorized BCPUD to move forward with the activated service powers of potable water, wastewater, drainage, solid waste, and parks and recreation. In 1968 LAFCo approved a joint consolidation application submitted by BCPUD and the Bolinas Fire Protection District. The consolidation <sup>19</sup> was intended to dissolve the Bolinas Fire Protection District and transfer all assets and liabilities to BCPUD but was ultimately terminated due to conditions lapsing over a dispute involving the allocation of property taxes.

In 1971 the Board of Directors of BCPUD approved a moratorium on new water connections within the District following an assessment of its water supply and a declaration of a water shortage emergency. Despite multiple legal challenges, the courts upheld the Board's decision with the determination that the District had a solid factual basis for declaring the emergency.

In 1975 the District completed the construction of a new lift station, force main, and wastewater treatment facility in response to an order from the State of California to discontinue the disposal of wastewater effluent in the Bolinas Lagoon. The project was funded by a voter-approved bond measure in 1973 for \$144,000 that included the acquisition of 90 acres of land for the construction of an intergraded pond system for biological aeration with the intention of avoiding the use of chemicals.

The Bolinas Community Plan was adopted by the County of Marin Board of Supervisors in December of 1975. The plan, serving as the chief visioning document for land use and related management policies, was updated in 1983 and again in 1997. The most recent iteration anticipates a build out of the area of 815 dwelling units with the majority of the remaining development opportunities existing in the vacant lots within Big Mesa.

In 1996, the District completed the construction of a new water treatment plant with microfiltration technology in order to reduce the necessitation of chemical treatment of the water. The project was funded by a loan from the State of California.

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<sup>&</sup>lt;sup>19</sup> Marin LAFCo Resolution #2

Stewart Point Sounds Community Public Utility District Boundary

Sounds Community Public Utility District Soil

Bolinas Lagoon

Bolinas Lagoon

Fig. 1728

Figure 9-1: Bolinas Community Public Utility District Jurisdictional Boundary and Sphere of Influence



# BOLINAS COMMUNITY PUBLIC UTILITY DISTRICT



Esri, NAS<mark>angan</mark>usgs, FEMA, County of Marin, Esri, HERE, Garmin, SafeGraph, INCREMENT P, METI/

NASA, USGS, Bureau of Land Management, EPA, NPS, US Census Bureau, USDA

# 9.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Bolinas Community Public Utility District's jurisdictional boundary is comprised of just over 2.6 square miles and covers 1,649 acres of unincorporated Marin County. Approximately one-fifth of that acreage (350 acres) is part of the Point Reyes National Seashore. In total there are 1,168 legal parcels encompassed within BCPUD's boundary. Since its formation, the boundary for the District has only been amended one time, in October of 2017, with the annexation of 20.6 acres along Mesa Road<sup>20</sup>.

The District's sphere of influence was established by Marin LAFCo in December of 1984. At that time, the sphere of influence was coterminous with the jurisdictional boundary. Marin

<sup>&</sup>lt;sup>20</sup> Marin LAFCo File #1337

LAFCo reaffirmed the sphere of influence in 2007. The SOI was most recently updated in 2017 coinciding with a property annexation.

## 9.4 GROWTH AND POPULATION

The Bolinas Community Public Utility District encompasses the census-designated place (CDP) of Bolinas. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 1,483, which is approximately an 8% decrease from the 2010 population number 1,620<sup>21</sup>. The most recent census data shows the CDP to have 887 total housing units, with 660 of those units occupied. The theoretical buildout for the planning area is 975 units. The estimated maximum population projection (2030) based on the County Wide Plan is 2,362, which would be over an 85% increase. This projection, however, does not account for the constraints on water and sewer capacity within the CDP that are currently in place. While the planning area has approximately 110 parcels remaining that are currently zoned to allow for new construction, the BCPUD has had a moratorium in place on new water connections to the municipal water supply since 1971. This moratorium poses a significant hurdle for any new development. A land-use map for the planning area can be seen below in Figure 9-2.

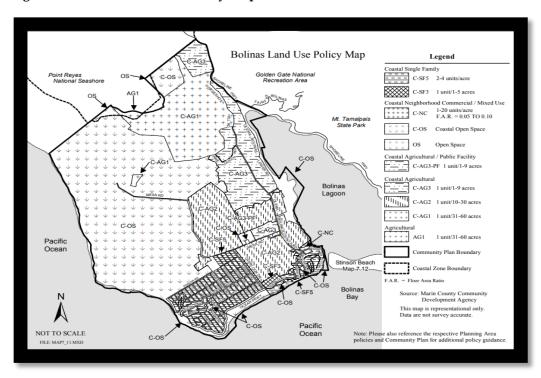


Figure 9-2: Bolinas Land Use Policy Map

<sup>&</sup>lt;sup>21</sup> 2020 US Census Redistricting Data

## 9.5 MUNICIPAL SERVICES

#### Potable Water

The Bolinas Community Public Utility District provides retail potable water services through its own supply, transmission, treatment, storage, and distribution facilities. The infrastructure originally was constructed by two separate agencies, the Bolinas Beach Public Utility District and the Bolinas Public Utility District. The distribution system stretches approximately 19 miles. The District's water supplies are locally sourced and obtained from surface sources contained within a 2 square mile watershed area of the Point Reyes National Seashore. These sources, in combination with the District's permitted diversions, provide BCPUD with an estimated maximum available annual yield of 167 acre-feet.

The primary potable water source for BCPUD is the Arroyo Hondo Creek and the direct surface diversions within it. The District possesses four separate post-1914 appropriated permit rights <sup>22</sup> from the State Water Resources Control Board to draw water from the creek at each of the diversion points and each with different usage allowances. The permits give the District a specific maximum daily and monthly water volume harvesting allocation that allow the District to divert up to 113 acre-feet directly from the Arroyo Hondo Creek annually for immediate use. The permits also stipulate that BCPUD is allowed to divert an additional 30 acre-feet annually from the creek to the Woodrat 2 reservoir for storage.

As a secondary source, the District also maintains separate permits to divert and use water from unnamed streams which also lie within the Point Reyes National Seashore. These permits allow the District to divert a maximum of 56 acre-feet (combined) annually for storage in the Woodrat 1 (26 acre feet) and Woodrat 2 (30 acre feet) reservoirs; total withdrawal under these permits shall not exceed 54 acre feet annually. It has been the general practice of BCPUD to reserve accessing water from these sources only for emergencies or during storm events, when turbidities levels in the Arroyo Hondo Creek are very high. Recently, BCPUD has also received approval from the State Water Resources Control Board to add two emergency groundwater well sources to the water system in a continued effort to diversify the available water sources to help the District be more drought resilient.

All water diverted by BCPUD from its surface water sources receives treatment at its Woodrat Water Treatment Plant. The plant was originally constructed in 1995 and its treatment system was upgraded in 2007 and again in 2017 to treat the raw water by way of inline coagulation prior to low-pressure micro-filtration. After filtration, chlorine is added to the water and it then settles in a 4,000-gallon clearwell tank. The daily treatment capacity of the facility is 144 gallons per minute which offers the District a daily maximum treatment potential of 207,360 gallons (.64 acre feet).

The distribution system for BCPUD is comprised of approximately 19 miles of water mains that supply the District's two pressure zones that connect a 300-foot range in elevation between

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<sup>&</sup>lt;sup>22</sup> Any appropriative water right that was acquired after 1914 is called a post-1914 appropriative water right and requires the holder of that right to apply for a water right permit.

service connections. The primary pressure zone is gravity-fed from the District's two treated water storage tanks, the West Tank and the East Tank, that can store a combined volume of 860,000 gallons. This main pressure zone supplies over 80% of all active connections within the District. The District currently serves 587 active potable water service connections which are divided between 562 residential and 25 non-residential users.

BCPUD collects two separate fees from its users: a metered usage fee and an annual service charge. The charges are set by the Board of Director's by resolution in connection with the annual budget adoption process and are intended to provide full cost-recovery for the daily operation of the water system as well as to provide funding for projected capital improvement projects and debt services. The usage fee is tiered and escalates based on the total volume consumed. Usage of 100-1500 cubic feet is \$1 per 100 cubic feet. The annual charge for service is currently \$1,468 and is collected on the user's property tax bill. Unlike the other agencies that provide potable water that are reviewed in this study, BCPUD does not have an adopted connection fee for establishing new water service connections due to the moratorium negating its necessity.

#### Wastewater

BCPUD provides wastewater collection, treatment, and disposal to 162 connections (residential and business) in the downtown area of the community of Bolinas as well as one additional connection on the Bolinas Mesa. Wastewater operations were taken over by BCPUD upon its formation in 1967. The District's sewer service area encompasses approximately three square miles with a collection system of pipelines stretching approximately three linear miles and consisting of pipes ranging in size from two inches to six inches. The system collects, treats, and disposes of an average of approximately 30,000 gallons per day of wastewater. Within the system, wastewater is collected from the downtown connections and is pumped to the treatment facility on the Big Mesa. The treatment facility consists of a series of four oxidation ponds for stabilization and storage, with ultimate disposal through pond evaporation and spray disposal on 45 acres of grasslands. The District currently charges an annual sewer service charge of \$1,453 for residential service and a scalable commercial service rate between \$1,478 and \$1,903. The annual sewer service charge is set by the Board of Directors by resolution in connection with the annual budget adoption process. Sewer service charges are included on the rate payer's property tax bill.

In 1990, the District completed an infiltration and inflow correction project in an effort to eliminate unwanted stormwater runoff and seawater intrusion from the collection system. Infiltration is groundwater, or groundwater that is influenced by surface or sea water, that enters sewer pipes through holes, breaks, joint failures, connection failures, and other openings. Infiltration quantities often exhibit seasonal variation in response to groundwater levels. Storm events can trigger a rise in groundwater levels and increase infiltration flows. Inflow is surface water that enters the wastewater system from yard, roof, and footing drains, from cross-connections with storm drains and downspouts, and through holes in manhole covers. Inflow occurs as the result of storm events that contribute to excessive sewer flows. Upon the project's completion, only one small section (from the BCPUD lift station to the end of Wharf Road) of

the collection system was not improved, with the rest being slip-lined <sup>23</sup> with all manholes replaced and all service laterals replaced. While the project proved to significantly reduce the infiltration and inflow, the sewer collection system at times still experiences some inflow and infiltration during storm events. As such, the District has maintained its moratorium on new service connections that was enacted in 1985 as a system requirement imposed by the Regional Water Quality Control Board for Clean Water Grant Program Funding. <sup>24</sup>

Over the past two years, BCPUD has identified seven properties located on Canyon Road that are in close proximity to the collection system and whose owners desire to connect to the system. Two of these property owners have been ordered to connect to the system by Marin County due to non-performance of their septic systems. BCPUD is currently working with the Regional Water Quality Control Board staff in an effort to identify a path forward to modify the moratorium to allow the additional seven connections and possibly remove the moratorium as a whole. These efforts are taking place alongside the updating of the District's wastewater discharge permit with the anticipation of a formal treatment capacity analysis.

## Recreation

BCPUD does not have any current direct involvement in day-to-day parks and recreation activities within the District's boundary. While the District owns the property on which Mesa Park, a 12-acre parcel that has been improved with a parking lot, soccer field, baseball field, and a skate park, the land and the activities programmed there are managed by the Fire House Community Park Agency (FHCPA). FHCPA is a joint powers authority (JPA) whose member agencies include BCPUD and the Bolinas-Stinson Union School District. The JPA was created on January 21<sup>st</sup>, 1985, with the stated intention of the provision of recreational opportunities to the taxpayers and residents of the area and to the students of the school and their families. FHCPA receives no direct funding from BCPUD. The JPA receives funding by way of Measure A funds and ad valorem property taxes.

# Drainage

While BCPUD's wastewater system has 163 connections, the remainder and majority of residences within the District's boundary are served by on-site wastewater treatment systems (septic systems). In the 1980s, a pollution study was conducted by Marin County on the Big Mesa in Bolinas that concluded that the septic systems within the study area presented a "potential public health hazard". Following a grant from the State Water Resources Control Board, a plan was put in place for BPCUD to assume authority for management and oversight of the construction and subsequent management of on-site wastewater treatment systems in the area. Ultimately, however, the project would be rejected due to local opposition.

<sup>&</sup>lt;sup>23</sup> Sliplining is a technique for repairing leaks or restoring structural stability to an existing pipeline. It involves installing a smaller "carrier pipe" into a larger "host pipe", grouting the annular space between the two pipes, and sealing the ends.

<sup>&</sup>lt;sup>24</sup> BCPUD Sewer System Management Plan; Element 4

As such, BCPUD changed course along with the community and studied the surface water drainage on the Big Mesa in an effort to identify improvement projects to lower the water table and improve septic system functions. In 1993, the services of Todd Engineering were enlisted by BCPUD and the firm prepared a set of Drainage Improvement Maps. The end goal of the project was to provide a comprehensive path to improving drainage on the Big Mesa that was attainable by way of multiple smaller projects by individual residents (as well as groups) over time. Today BCPUD offers project consultation to District residents who are interested in implementing surface drainage projects on the Big Mesa. The District also provides culverts to for project implementation "at cost" for those that are eligible.

## Solid Waste

BCPUD provides residential and commercial properties within the District with solid waste disposal services by way of a contract with Recology Sonoma Marin (Recology). The franchise agreement was assigned to Recology in September of 2017. The District previously granted the franchise for solid waste disposal in 2003 to USA Waste of California, Incorporated. In 2007 the franchise agreement was assigned to Redwood Empire Disposal, who served the District until 2017 at which time the entirety of their assets were acquired by Recology. Recology provides residential and commercial properties in the District with weekly garbage, recycling, and organic waste disposal service.

## 9.6 ORGANIZATION STRUCTURE

## **Board of Directors**

The Bolinas Community Public Utilities District has a five-member board that is elected to staggered four-year terms. All directors are required to be registered voters within the District's jurisdictional boundary. The Board of Directors meets regularly on the 3<sup>rd</sup> Wednesday of each month at 7:30 p.m. at the BCPUD District Office located at 270 Elm Road in Bolinas.

Table 9-2: Bolinas Community Public Utility District Board of Directors

Member	Position	Term Expiration
Jack Siedman	President	December 2022
Don Smith	Vice-President	December 2024
Lyndon Comstock	Director	December 2022
Grace Godino	Director	December 2022
Kirsten Walker	Director	December 2024

# Administration

The Board of Directors of BCPUD appoints a General Manager who serves on an at-will basis to oversee all District activities and is exclusively responsible for the implementation of policies established by the Board of Directors. The General Manager oversees five employees that include one Chief Operator, three Shift Operators, and an Administrative Assistant.

## 9.7 ACCOUNTABILITY AND TRANSPARENCY

The Bolinas Community Public Utility District makes a concerted effort to maintain high accountability and transparency with all its activities. The BCPUD website (<a href="www.bcpud.org">www.bcpud.org</a>) provides extensive documentation and information on Board meetings, financial reports, services, history, water conservation, resolutions, and more. At this time the District is meeting all of the requirements by the State of California for a public agency website.

# Meeting and Agendas

The BCPUD Board of Directors meets regularly on the 3<sup>rd</sup> Wednesday of each month at 7:30 p.m. at the BCPUD District Office located at 270 Elm Road in Bolinas. Special meetings are held as needed to go over specific topics and, in relation to the other agencies reviewed in this study, BCPUD conducts a significantly higher number of special meetings annually. This is primarily the result of the extreme drought conditions in the area over the past 2 years necessitating the Board to convene more frequently to take action to set policy for the District's management of the drought. Meeting agendas and minutes can be found on the BCPUD website (www.bcpud.org/administration/board-of-directors/boardminutes).

# **Annual Budget Review**

The District's budget, adopted no later than the July Board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. A mid-year budget revision may occur in February of the fiscal-year after BCPUD has six months of actual operating revenues and expenses to project out year-end results and evaluate whether budget adjustments are necessary. The District's budget is broken down into four separate financial categories of water, sewer, septic/drainage, and general in order to maintain proper controls. The General Manager presents financial reports to the Board every quarter to assure budgetary compliance.

# 9.8 FINANCIAL OVERVIEW

BCPUD has maintained positive revenue to expense differences in each of the five fiscal years covered in the financial audits for FY 2015-16 to 2019-20. Average total annual revenues for the District over the 5-year period were \$1,649,018. The primary revenue source for the District is water and sewer charges which account for approximately two-thirds of the annual revenue. Property taxes and assessments provide approximately 25% of annual revenue and the Bolinas-Stinson Resource Recovery Project, a green waste disposal program established by the BCPUD, Bolinas Fire Protection District, Stinson Beach County Water District, and the Stinson Beach Fire Protection District that includes composting sales, provides approximately 7%. The primary annual expense for the BCPUD with approximately half of the District's annual expenses is staff salaries and benefits. The projected revenue for the District for fiscal year 2021-22 is \$1,894,277. A breakdown of the past 5 years of revenues and expenses can be seen below in Table 9-3.

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Table 9-3: Bolinas Community Public Utility District Financial Audit Summary

Revenue	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	Averages
Water/Sewer Charges	\$970,364	\$1,033,948	\$1,101,285	\$1,170,885	\$1,185,955	\$1,092,487
Taxes & Assessments	\$332,637	\$356,905	\$385,900	\$412,850	\$442,228	\$386,104
Resource Recovery	\$118,180	\$111,763	\$103,287	\$112,550	\$122,723	\$113,700
Grant Income	\$0	\$5,000	\$5,000	\$145,707	\$2,000	\$31,541
Other	\$28,290	\$22,965	\$23,546	\$25,740	\$25,386	\$25,185
Total Revenues	\$1,443,054	\$1,536,998	\$1,619,018	\$1,867,732	\$1,778,292	\$1,649,018

Expenses	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	Averages
Salaries	\$499,287	\$525,617	\$548,337	\$558,604	\$570,159	\$540,400
Benefits	\$164,263	\$237,587	\$261,393	\$260,907	\$314,689	\$247,767
Insurance	\$20,566	\$24,586	\$24,799	\$18,790	\$25,880	\$22,924
Plant Expenses	\$209,012	\$145,478	\$165,580	\$155,879	\$133,831	\$161,956
Power & Fuel	\$19,707	\$27,342	\$24,991	\$29,621	\$29,804	\$26,293
Office Expense	\$31,963	\$29,906	\$30,094	\$33,860	\$41,446	\$33,453
Trucks	\$3,884	\$4,693	\$16,555	\$7,688	\$5,549	\$7,673
Professional Fees	\$57,666	\$52,235	\$66,080	\$72,248	\$56,198	\$60,885
Depreciation	\$233,838	\$248,566	\$272,318	\$272,961	\$273,583	\$260,253
Fire Fuel Reduction	\$0	\$0	\$2,036	\$173,203	\$0	\$35,047
Other	\$121,063	\$70,063	\$71,346	\$82,079	\$99,032	\$88,716
Total Expenses	\$1,376,249	\$1,381,063	\$1,498,529	\$1,680,840	\$1,565,171	\$1,500,370

# Debt

As of June 30, 2020, BCPUD was carrying \$558,752 in long-term debt. In 2008, the District received funds from the Municipal Finance Corporation for two issuances (one for water and one for wastewater) of Clean Renewable Energy Bonds. These funds were used for the purchase and installation of solar arrays at the District's water treatment plant and at the wastewater treatment facility. The bond's final payments are scheduled for August of 2023.

The second source of long-term debt for the District is in the form of a 2013 loan from the California Department of Public Health in the amount of \$485,000. The loan funds are part of the Safe Drinking Water State Revolving Fund and were used to pay for one of the District's

water construction projects that was completed in July of 2014. The loan's final payment is scheduled for 2034.

BCPUD also provides a pension plan for employees and is part of the California Public Employees Retirement System (CalPERS). CalPERS provides retirement, disability, and death benefits based on the employee's years of service, age, and final compensation. As of June 30, 2020, the District's Net Pension Liability was reported at \$674,926 and is 73% funded.

### Financial Audit

The Bolinas Community Public Utility District annually has its financial statements audited and contracts with an outside accounting firm, R.J. Ricciardi, Inc. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2020.

## 9.9 SUSTAINABILITY

Local agencies such as the Bolinas Community Public Utility District play a critical role in protecting natural resources and the environment. Extended periods of drought and increasingly unpredictable climate patterns have significantly increased the importance for local agencies to step up their own conservation and long-term planning measures as well as making a concerted effort towards higher levels of public outreach.

The Bolinas-Stinson Resource Recovery Project offers the residents of Bolinas and neighboring Stinson Beach a means of disposal for green waste materials. The primary focus of the Resource Recovery Project is to aid in the continued efforts towards local fire mitigation and fire safety by removing excessive vegetation throughout the communities. Residents have been shown to be more inclined to reduce vegetation and increase their property's defensible space when the process involves composting as opposed to landfilling. The Resource Recovery Project provides residents with a year-round facility whereas earlier chipper programs were only available a few weekends per year. Mulch and topsoil produced by grinding, aeration, and decomposition are added useful by-products of the process.

The District is also instrumental in water conservation within the community of Bolinas. BCPUD offers multiple resources on its website for helpful ideas on how residents can be active in efforts to save water on a daily basis. The site also provides a list of 23 water conservation tips from the Federal Emergency Management Agency (FEMA). The District redesigned the home page of its website in early 2021 to include a graphic with the current 7-day running average of total water consumption within the District after the Board of Directors on February 24, 2021 enacted BCPUD Resolution 682, declaring a prolonged drought condition and implementing mandatory conservation measures. This running average was used to set a threshold of 76,000 gallons per day (later reduced to 66,000 gallons per day due to worsening drought conditions during 2021) that would trigger mandatory water rationing. On November 17, 2021, the Board of Directors suspended BCPUD Resolution 682 due to improved water supply conditions following the October and November 2021 rain events.

# 10.0 MUIR BEACH COMMUNITY SERVICES DISTRICT

### 10.1 OVERVIEW

The Muir Beach Community Services District (MBCSD) was established in 1958 as an independent special district under Sections 61600 and 61601 of the California State Government Code. The District is located in the southwest portion of Marin County and its jurisdictional boundary encompasses just over 1.3 square miles. The district serves a population of approximately 448<sup>25</sup> persons. The last Municipal Service Review that included the MBCSD (though only reviewing one of its services) was conducted in January of 2016 as part of the Countywide Water Municipal Service Review.

MBCSD's currently activated service powers include potable water, roads, fire protection, and park and recreation. These services are primarily provided to the census-designated place (CDP) of Muir Beach. The District's potable water supplies are collected locally from two groundwater sites within the Redwood Creek watershed and are secured through a permit with the State Water Resources Control Board.

Table 10-1: Muir Beach Community Services District Overview

Muir Beach Community Services District					
Primary Contact:	Mary Halley	Phone:	(415)-297-1831		
Main Office:	19 Seacape Drive, Muir Beach 94965				
Formation Date:	July 29, 1958				
Services Provided:	Potable Water, Roads, Fire Protection, Parks & Recreation				
Service Area:	848 acres	Population Served:	448		

### 10.2 FORMATION AND DEVELOPMENT

The Muir Beach Community Services District formation took place in July of 1958 following the approval of the service area by the Marin County Boundary Change Commission and a majority vote by the residents within the new district boundary. At its inception, the District's boundary encompassed approximately 790 acres. At that time the majority of the area (nearly 85%) was undeveloped or being used for agriculture but had the expectation that it would be developed as the Muir Beach and Seacape neighborhoods expanded. Upon its formation, the MBCSD was only authorized with providing domestic water services. Beginning in 1928, the Muir Beach Water Company provided potable water to the approximately 40-acre Muir Beach Subdivision that was composed primarily of vacation cabins. As development in the area continued and progressed more towards permanent housing and the plans for a second residential subdivision, Seacape Subdivision, were formed, the quality of the water being provided came under scrutiny by the residents in the area. In 1957, landowners in the area submitted a formal petition to the County of Marin Board of Supervisors for the formation of a new community services district to

<sup>&</sup>lt;sup>25</sup> Population served calculated through the means given in California Code of Regulations Section 64412 using 2020 US Census Redistricting Data on housing units.

take over management of the area's water service and in 1958 MBCSD was formed and took over the assets of the Muir Beach Water Company.

The District was authorized to activate the latent service powers of recreation as well as road and access easement maintenance by a vote of its residents in 1969. This was quickly followed by the addition of a second water system through the purchase of the Seacape Mutual Water Company in 1970 by way of a voter-approved tax assessment. The Seacape Subdivision had been developed throughout the 1960s and the developer of the subdivision established the neighborhood's own water supply from a reliable and high-quality well source in the nearby Frank Valley area due to the supply and quality limitations of the water supply of MBCSD during the time of construction.

In 1971 the District was again authorized to activate a latent service power with the addition of fire protection in order to replace the Bello Beach Volunteer Fire Department. MBCSD purchased all of the fire protection equipment from the Bello Beach Volunteer Fire Department and created the Muir Beach Volunteer Fire Department

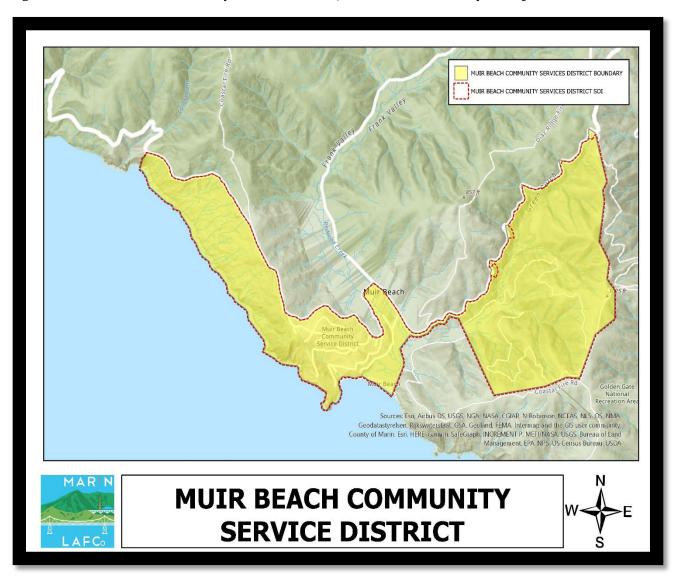
In 1972, the United States Congress established the Golden Gate National Recreation Area (GGNRA). These now public lands covered approximately two-thirds of MBCSD's jurisdictional boundary. The creation of the GGNRA limited land uses both within and immediately surrounding the District's boundary while simultaneously creating a new service dynamic for the District in the form of day-time visitors for the areas of Muir Woods, Muir Beach, and the Muir Beach Overlook. In 1978 the County of Marin adopted the Muir Beach Community Plan which outlined guidelines and a vision for land use for the community in the future. The plan, eventually usurped by the Marin County Local Coastal Program upon its adoption in 2013, explicitly states the intention to "maintain the small-scale character of Muir Beach as a primarily residential community with recreation, small scale visitor, and limited agricultural use".

A formal water service plan was created for the District in 1987 by Harris Consultants. The study concluded that MBCSD's existing water supply of the three ground wells was sufficient to provide the necessary resources for the projected build-out of the District's service area of 175 connections with a per average daily demand of 100 gallons. While the plan confirmed that the supply was adequate, it noted that the District's water storage capabilities were lacking and needed to be addressed, in particular the immediate replacement of a 50,000-gallon tank in the lower pressure zone. In 1988, this capital improvement was completed with the construction of a 100,000-gallon tank. The District invested in a study performed by Henry Hyde and Associates and the Associated Business and Community Consultants in 1996 that provided them with a 20 Year Plan for Water System Capital Improvements (1997-2016). The study laid out a schedule for needed capital improvements for the water system including funding mechanisms for each. The total projected cost of the plan was \$530,000. In November of 2008, the District presented a ballot measure (Measure C) to the voters for a parcel tax that would levy an annual amount of \$3,250 per commercially zoned property and \$300 for all other parcels in order to provide funds for water capital improvements. The measure was adopted and renewed 4 years later (Measure

E). The District would make the major capital improvement of the construction of a new 200,000-gallon tank in 2010.

In 1994, the Muir Beach Volunteer Fireman's Association was established primarily to take over the fundraising and grant-writing responsibilities to fund the volunteer fire department from MBCSD. In 2008 it was agreed that funding supplementation for the fire department was needed and the voters of the District approved Measure B which levied a special tax of \$200 per year on each parcel within the District. The tax measure was reapproved in 2012, and in 2016 it was approved again with an agreed-upon 10-year lifespan instead of the previous 4-year span. In 2019, the District became a member agency of the Marin Wildfire Prevention Authority which became operational when Measure C was enacted by the voters in March 2020.

Figure 10-1: Muir Beach Community Services District Jurisdictional Boundary and Sphere of Influence



### 10.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Muir Beach Community Services District's jurisdictional boundary is comprised of just over 1.3 square miles and covers 834 acres of unincorporated Marin County. Approximately two-thirds of that acreage (525 acres) is part of the Golden Gate National Recreation Area. In total there are 187 legal parcels encompassed within MBCSD's boundary. Since its creation, the boundary for the District has only been amended two times, with both instances occurring in 1971. Both of the boundary changes were annexations (Marin LAFCo files 71-33 and 71-53) along the coastline that were anticipated as new development properties but were soon after acquired by the United States Government as part of the GGNRA.

The District's sphere of influence was established by Marin LAFCo in December of 1984. At that time, the sphere of influence was coterminous with the jurisdictional boundary. Marin LAFCo amended the sphere of influence in 2007 to include one additional .6 acre lot where MBCSD's well-site is located in Frank Valley. The parcel is the only land within MBCSD's sphere of influence that is outside of its jurisdictional boundary.

# 10.4 GROWTH AND POPULATION

The Muir Beach Community Services District encompasses the developed community of Muir Beach and the surrounding areas that include the Slide Ranch and the Green Gulch Farm and Zen Center. According to 2020 U.S. Census Redistricting Data, the population of the census-designated place (CDP) is 304, which is approximately a 1.9% decrease from the 2010 population number 310<sup>26</sup>. The most recent census data shows the CDP to have 160 total housing units, with 135 of those units occupied. With the Muir Beach area having numerous weekend and seasonal residents, it is difficult to ascertain the actual full-time population. California Code of Regulations Section 64412 identifies three methods to calculate the number of persons served by a public water system: census data, service connections multiplied by 3.3, or living units multiplied by 2.8. With recent census data giving a housing unit total of 160, it can be calculated that the number of individuals served by MBCSD is approximately 448.

According to the Muir Beach Community Plan, Muir Beach has limited opportunity for future expansion as it is surrounded by both federal and state parklands, as well as agricultural preserves and the Pacific Ocean. As such, all future residential and commercial development will occur within the existing developed area. The current developed area has approximately 90% of the privately-owned parcels that are zoned for residential development having already been developed. As such, there remain few infill opportunities for growth. A map with the current zoning for the area is shown below in Figure 10-2.

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<sup>&</sup>lt;sup>26</sup> 2020 US Census Redistricting Data

Legend astal Single Family Muir Beach Land Use Policy Map C-SF5 2-4 units/acre C-SF3 1 unit/1-5 acres astal Neighborhood Commercial / Mixed Use 1-20 units/acre \* \* \* C-NC F.A.R. = 0.30 TO 0.50 C-OS Coastal Open Space os Open Space Coastal Agricultural C-AG1 1 unit/31-60 acres C-PF Coastal Public Facility Mt. Tamalpais Golden Gate Nationa State Park Recreation Area Community Plan Boundary Coastal Zone Boundary -C-NC +C-AG1 Golden Gate National Recreation Area **PACIFIC** C-SF3 **OCEAN** arce: Marin County Community Development Agency NOT TO SCALE Note: Please also reference the respective Planning Area This map is representational only policies and Community Plan for additional policy guidance Data are not survey accurate.

Figure 10-2: Muir Beach Land Use Policy Map

### 10.5 MUNICIPAL SERVICES

## Potable Water

The Muir Beach Community Services District provides retail potable water services through its own supply, treatment, storage, and distribution facilities. The distribution system spans approximately 2.5 miles and began with the lines that were laid by the Muir Beach Mutual Water Company back in the 1920s. The District's water supplies are locally sourced and obtained from two groundwater sites lying within the approximately 8.8 square miles of the Redwood Creek Watershed. These sources in combination with the District's equipment's pumping capacities provide MBCSD with an estimated maximum available annual yield of 209 acre-feet This figure is significantly reduced, however, to approximately 50 acre-feet based on the current permit allowances afforded to the agency.

The primary potable water source for MBCSD is a groundwater well on District-owned property in the Frank Valley area. This source, typically referred to as the 2002 Well, draws on an underflow from the Redwood Creek. The term "underflow" in California Water Code refers to

water moving through the sands and gravel under or next to a stream channel and is a subcategory of subterranean streams. Underflow is considered to be part of the stream and subject to the same riparian and appropriative rights<sup>27</sup> that guide the use of the stream itself. The 2002 Well's right to access the underflow is secured through a post-1914<sup>28</sup> appropriative permit<sup>29</sup> from the California State Water Resources Control Board. The permit allows MBCSD a maximum daily collection of .14 acre-feet and an annual maximum of 50.6 acre-feet. The pump that is attached to this well has a capacity of 60 gallons per minute which amounts to a possible maximum daily amount pumped of 86,400 gallons, which is nearly double the permitted daily ceiling of 45,000 gallons. This well has a depth of approximately 60 feet.

The District's second well, known simply as 2008 Well, is intermittently utilized as a backup source by MBCSD when necessary. The well sits in the same Frank Valley vicinity as the 2002 Well (approximately 100 feet from it), draws from Redwood Creek underflow, and is also 60 feet deep. The 2008 Well is typically drawn from when the 2002 Well is unavailable due to routine maintenance or repair work. The pump associated with the 2008 Well is rated at 40 gallons per minute which would allow for a maximum daily production of 57,600 gallons.

The District has no other sources of potable water outside of its currently permitted drawing of the underflow from Redwood Creek. If it were to become necessary, the only current viable option for MBCSD for a supplemental source would be trucking in water from outside vendors. Despite recent climate-related precipitation uncertainty, the District is in a uniquely advantageous position with its underflow source lying within a fairly secure watershed that is federally protected from significant future development adding strain to the supply.

All water drawn by MBCSD from both of its wells receives disinfectant treatment by way of metered injection of liquid chlorine (sodium hypochlorite) into its water main at a small service building. The district also injects soluble silica (starting in May of 2006) prior to the injection of chlorine in order to minimize the impact on copper plumbing in residents' homes. The District's treatment capacity is 100 gallons per minute which would allow for a maximum daily total of 144,000 gallons or .44 acre-feet, significantly above the District's daily accessible production of .14 acre-feet.

The distribution system for MBCSD is comprised of approximately 2.5 miles of water mains that supply the District's two pressure zones, upper and lower, that connect a 500-foot range in elevation between service connections. The distribution system is dependent upon gravity pressure for recharge from two storage tanks that have a maximum combined capacity of 300,000 gallons. On a nightly basis, water is pumped from the District's well site, receives treatment, and replenishes the amount used. Due to the reliance on gravity pressure, four

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<sup>&</sup>lt;sup>27</sup> An appropriative water right is water taken for use on non-riparian land or water that would not be there under natural conditions on riparian land. Water right permits and licenses issued by the State Water Board are appropriative rights.

<sup>&</sup>lt;sup>28</sup> Any appropriative water right<sup>28</sup> that was acquired after 1914 is called a post-1914 appropriative water right and requires the holder of that right to apply for a water right permit.

<sup>&</sup>lt;sup>29</sup> MBCSD's permit with the State Water Resources Control Board was originally issued in 1988 and marked a transition away from the way the Board viewed the underlying water source from groundwater to underflow.

connections to residences near the top of the water system require private pressure booster systems. The District currently serves 163 active potable water service connections which include 158 residential and five non-residential users. Three of the District's connections lie outside of the District's jurisdictional boundary and include the Mt. Tamalpais State Park Horse Camp, GGNRA's Park Ranger residences, and GGNRA's horse stables. As the service connections were established prior to the 2001 enactment of State Government Code Section 56133, the connections do not require an outside service agreement.

Muir Beach Community Services District collects fees for its water service on a bi-monthly basis based on the capacity and usage of each consumer. The charges are set by a Board of Director's ordinance and are intended to provide full cost-recovery for the daily operation of the water system as well as providing funding for projected capital improvement schedules. The current charges for meter reading are \$8.13. A meter charge for a 5/8" – 1" meter is \$71.60 and a 1.5" meter is \$358.04. The charge for water usage breaks down to \$2.02 per 100 gallons used. The District offers its users the opportunity for discounts for water conservation with users who consume less than 4,500 gallons in a single billing cycle receiving a 50% discount. MBCSD also collects a water connection fee for new customers. The connection fee for a single-family home is \$6,500.

### Fire Protection

The Muir Beach Community Services District provides fire protection, emergency medical aid, and disaster preparedness by way of a vote to activate the District's latent power in 1971 to aid the private organization of the Muir Beach Volunteer Fire Department (MBVFD). The Muir Beach Volunteer Fireman's Association (MBVFA), a private non-profit 501(c)3 entity, is responsible for generating and managing funding for MBVFD and has a separate eight-member Board of Directors from the MBCSD Board. The funds that are generated by MBVFA from its fundraising efforts and grants are transferred to MBCSD by way of a 1994 agreement to provide a proportional share of the costs of the District's Manager, worker's compensation insurance, general liability and vehicle liability insurance. The Fire Chief began receiving an annual stipend (paid monthly) in 202 by way of the 2018 Transient Occupancy Tax (Measure W) funds. MBCSD receives an 8% allocation of Measure W funding. MBCSD holds title to all assets of MBVFD. MBCSD does not allocate ad-valorem property tax revenue for emergency services in the Muir Beach Community. Supplemental funding for MBVFD operations is provided by an MBCSD parcel tax of \$200 per parcel annually that was originally adopted in 2008 (Measure B) and most recently reapproved for \$213 per parcel in 2016 (Measure L) with a ten-year lifespan. In 2019, MBCSD became a member agency of the Marin Wildfire Prevention Authority (MWPA) which became operational when Measure C was enacted by the voters in March of 2020. MWPA's 17 member agencies throughout Marin County receive funding for fuel removal projects, defensible space evaluations, and other helpful resources by way of a voter-approved parcel tax. MBCSD is allocated .15% of MWPA's total annual funding.

The Muir Beach Volunteer Fire Department is a fully volunteer operation with ten firefighters that supplement services provided to the community by Marin County Fire (CSA #31) from the station at Throckmorton Ridge. Due to the geographical distance and travel time from this

station to the Muir Beach community and the added seasonal necessity for emergency services related to visitors to the coastal region, MBVFD response aid is a critical component for the area. Marin County Fire Department (MCFD) is the agency officially responsible for structure and wildland fire in the area. All emergency (911) calls in the Muir Beach Area are routed by the Marin County Sheriff's dispatch center. Both MCFD and MBVFD are dispatched for calls in the area and incidents are managed under the unifying command.

The general response area for MBVFD includes Muir Beach, Green Gulch Farm, Slide Ranch, Muir Woods National Monument, and Mount Tamalpais State Park. MBVFD receives an average of 78 calls for service annually (2015-2020) with the majority of the calls being for Emergency Medical Service for Basic Life Support. During the calendar year of 2020, the MBVFD responded to 67 calls for service, of which 23 were for Emergency Medical Service for Basic Life Support. Each of the firefighters maintains, at a minimum, an Emergency Medical Responder (EMR) certification. There are also two members who are Emergency Medical Technician (EMT) certified and one licensed medical physician.

Effective January 25, 2016, Marin County Fire Department (the chief agency responsible for fire services within Muir Beach Community Services jurisdictional boundary) was given a Class 3/3x Public Protection Classification (PPC) rating by the Insurance Services Office (ISO), an organization that independently evaluates municipal fire-protection efforts throughout the United States. Ratings range on a scale of 1 to 10. Class 1 generally represents superior property fire protection, and class 10 indicates that the area's fire suppression program does not meet ISO's minimum criteria. 30 While many communities receive a single number classification, many smaller and more rural communities receive a split classification to reflect the risk of loss more precisely. In the case of a split classification, the first number refers to the classification of properties within 5 road miles of a fire station and within 1,000 feet of a creditable water supply. The second number, with either the X or Y designation, applies to properties within 5 road miles of a fire station but beyond 1,000 feet of a creditable water supply (i.e. fire hydrant). ISO generally assigns Class 10 to properties beyond 5 road miles. The majority of insurance agencies throughout the country use the PPC classification for underwriting and calculating premiums on residential, commercial, and industrial properties. MCFD's rating of 3/3x puts the department in the top 14% of fire protection agencies in the country. Figures 10-3 and 10-4 below show the breakdown of PPC rating data throughout both the United States and California.

MBVFD currently uses a U.S. National Park Services (USNPS) structure at 1760 Shoreline Highway in Muir Beach as its firehouse and operations hub. Plans are in place and fundraising is ongoing for the construction of a new firehouse. MBVFD has two vehicles for responding to calls for service. Squad 660 is a 2011 Ford 550 brush truck and Engine 676 is a 1989 International Type 3 engine.

<sup>&</sup>lt;sup>30</sup> How the PPC Program Works

Figure 10-3: PPC Rating Distribution by Class Throughout California

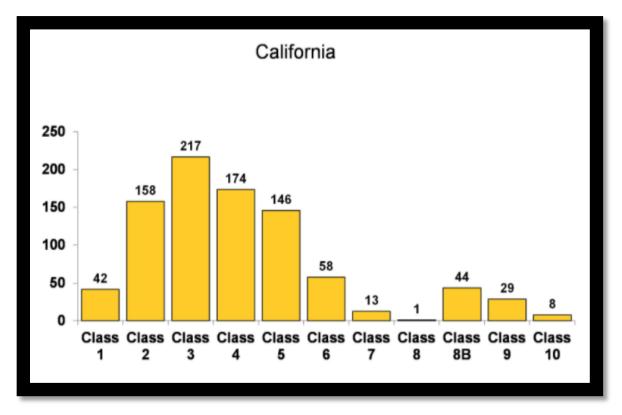
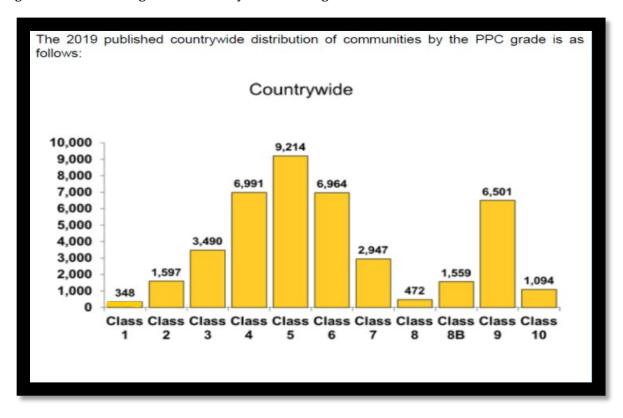


Figure 10-4: PPC Rating Distribution by Class Throughout the United States



### Recreation

MBCSD's Community Center is the central hub for the District's recreational programming offerings. The District offers the opportunity for local volunteers and independent contractors to utilize the space for programming activities such as tai chi, yoga, and other programs. The Community Center offers users a meeting hall, children's playground, kitchen, and a small library space. The facility is offered for private party rentals and is also utilized for District hosted community events. Other recreational facilities offered by the District include a volleyball court and barbecue grounds located on the District's property on Frank Valley Road.

The District's recreational endeavors also include an inventory of the public trails that run throughout the Muir Beach community. An ad-hoc Trails Committee was formed in order to identify maintenance and safety enhancements for local trails as well as setting the goal of creating a map of public trails and easements throughout the area.

### Road Maintenance

The District's activated service power of roads and access easement maintenance grants MBCSD authority over private roadways, pedestrian easements, utility easements, and drainage easements within the District's jurisdictional boundary. The public roadways within the District are maintained by the County of Marin and the California Department of Transportation. The private roadways within the District's purview include the following:

- Charlotte's Way
- Cove Lane
- Lagoon Drive
- Pacific Way
- Sunset Way
- Starbuck Extension
- White Way

In 1982, the District adopted the policy stating that it would complete minor maintenance work to keep roads safe for emergency vehicle use and that residents could continue with additional repairs at their own cost. The policy stated "General tax revenues shall only be used for the minor work necessary to keep the roads safe for the passage of emergency vehicles. Residents who wish improvements beyond such minor repairs may join other residents adjoining their road to cooperatively finance and undertake the improvements, with the advice and supervision of MBCSD if desired, but no funding." The District has the current stated policy intention of keeping the roads and pedestrian easements open and in good repair for the mutual use and benefit of the community and public at large.

### 10.6 ORGANIZATION STRUCTURE

#### **Board of Directors**

The Muir Beach Community Services District has a five-member board that is elected to staggered four-year terms. All directors are required to live within the District's jurisdictional

boundary. The Board of Directors meets regularly on the 4<sup>th</sup> Wednesday of each month at 7:00 p.m. at the Muir Beach Community Center located at 19 Seacape Drive in Muir Beach.

**Table 10-2: Muir Beach Community Services District Board of Directors** 

Member	Position	Term Expiration
Steve Shaffer	President	December 2022
David Taylor	Vice-President	December 2024
Leighton Hills	Director	December 2022
Lisa Eigsti	Director	December 2022
Paul Jeschke	Director	December 2024

### Administration

The Board of Directors of MBCSD appoints a General Manager who serves on an at-will basis to oversee all District activities and is exclusively responsible for the implementation of policies established by the Board of Directors. The General Manager oversees five part-time employees that include a Water System Operator, two Water Team Assistants, a Community Center Maintenance Manager, and one Janitorial Custodian.

# 10.7 ACCOUNTABILITY AND TRANSPARENCY

The Muir Beach Community Services District makes a concerted effort to maintain high accountability and transparency with all its activities. The MBCSD website (<a href="www.muirbeachcsd.com">www.muirbeachcsd.com</a>) provides extensive documentation and information on Board meetings, financial reports, services, history, resolutions, and more. At this time the District is meeting all of the requirements by the State of California for a public agency website.

# Meeting and Agendas

The MBCSD Board of Directors meets regularly on the 4<sup>th</sup> Wednesday of each month at 7:00 p.m. at the Muir Beach Community Center located at 19 Seacape Drive in Muir Beach. Special meetings are held as needed to go over specific topics such as the annual budget. Meeting agendas and minutes can be found on the MBCSD website (www.muirbeachcsd.com/meetings).

# **Annual Budget Review**

The District's budget, adopted no later than the July Board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. The District's budget is broken down into five separate financial categories of fire, water, roads, recreation, and general in order to maintain proper controls. The District Manager presents financial reports to the Board every month to assure budgetary compliance.

# 10.8 FINANCIAL OVERVIEW

MBCSD has maintained positive revenue to expense differences in four of the five fiscal years covered in the financial actuals for FY 2016-17 to 2020-21. Average total annual revenues for the District over the 5-year period were \$591,522. Revenue (as well as expense) sources for MBCSD are split into 5 main categories: general, fire, water, roads, and recreation. The general

revenues category accounts for approximately 33% of annual revenues and is mainly comprised of ad-valorem property tax as well as Educational Revenue Augmentation Fund (ERAF) funding. The fire revenues category accounts for approximately 12% of annual revenues and consists of the District's parcel tax for fire, Measure C and Measure W monies, as well as grants and donations. The water revenues category accounts for approximately 32% of annual revenues and is made up of charges for service and meter charges. The roads revenues category accounts for a slightly skewed percentage of total revenues within this 5-year study window as the category typically only accrues a small amount of grant funding revenues, however, in this study window the loan from Marin County in the amount of \$300,000 as well as a grant of \$60,000 was included in the totals. Lastly, the recreation revenues category accounts for approximately 10% of annual revenues and consists of Measure A funds, program charges, rental fees, and donations/grants. The projected revenue for the District for fiscal year 2021-22 is \$554,554. A breakdown of the past 5 years of revenues and expenses can be seen below in Table 10-3.

Table 10-3: Muir Beach Community Services District Financial Audit Summary

Revenue	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	Averages
General	\$181,856	\$185,090	\$195,089	\$213,284	\$220,145	\$199,092
Fire	\$46,971	\$71,186	\$44,266	\$92,830	\$112,274	\$73,505
Recreation	\$60,681	\$56,954	\$53,529	\$45,093	\$65,835	\$56,418
Roads	\$0	\$16,551	\$8,462	\$360,000	\$0	\$77,002
Water	\$173,972	\$173,014	\$162,048	\$210,454	\$208,028	\$185,503
Total Revenues	\$463,480	\$502,795	\$463,394	\$921,661	\$606,282	\$591,522

Expenses	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	Averages
General	\$170,961	\$184,166	\$137,460	\$136,232	\$150,187	\$155,801
Fire	\$27,292	\$33,159	\$26,834	\$57,041	\$20,989	\$33,063
Recreation	\$44,624	\$59,222	\$80,368	\$74,350	\$61,736	\$64,060
Roads	\$19,849	\$17,186	\$4,854	\$16,616	\$8,301	\$13,361
Water	\$217,747	\$111,655	\$101,122	\$138,526	\$127,283	\$139,266
Total Expenses	\$480,473	\$405,388	\$350,638	\$422,765	\$368,496	\$405,522

### **Debt**

As of June 30, 2020, MBCSD was carrying two main sources of long-term debt. In 2019, the District obtained a loan from the County of Marin in the principal amount of \$300,000. The proceeds from the loan were allocated for road infrastructure improvements within the community. The loan bears interest at 3.5% with three payments due annually on December 5<sup>th</sup> with the totality of repayment scheduled for 2022.

The second source of long-term debt for the District is in the form of a loan from David Taylor as a representative of the Green Lane homeowners group in the amount of \$16,750. The loan, secured in April of 2020, is non-interest bearing and must be repaid in full by April 30, 2030.

The loan funding was allocated to build the Green Lane Water Main Line and the accompanying fire hydrant installations.

MBCSD does not have any past or present employee pension obligations.

### Financial Audit

The Muir Beach Community Services District annually has its financial statements audited and contracts with an outside accounting firm, R.J. Ricciardi, Inc. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2020.

## 10.9 SUSTAINABILITY

Local agencies such as the Muir Beach Community Service District play a critical role in protecting natural resources and the environment. Extended periods of drought and increasingly unpredictable climate patterns have significantly increased the importance for local agencies to step up their own conservation and long-term planning measures as well as making a concerted effort towards higher levels of public outreach.

With a location that is deeply impacted by the wildland urban interface, being proactive in managing the fire fuel load surrounding the community of Muir Beach is a necessity. The District, by way of the Muir Beach Volunteer Fire Department, has a significant fuel reduction and defensible space program that receives funding aid for operations from both the Marin Wildfire Prevention Authority (Measure C) as well as the local parcel tax. These funding allocations allow the District to target high priority prevention efforts such as hazard tree removal, vegetation removal, a Highway 1 fuel break, and fuel reduction measures along Pacific Way. <sup>31</sup>

The District is also instrumental in water conservation within the Muir Beach community. The District offers its ratepayers the opportunity for up to a 50% discount based on bi-monthly usage stats showing that users are below a predetermined water conservation threshold. This has helped to guide the District to a point in September of 2021 that saw 73% of all of its metered connections using less than 150 gallons of water per day.

In times of more significant water shortages such as the recent severe drought conditions throughout California, the District has taken measures to restrict non-essential uses of water. A resolution originally passed in 2014 (Resolution 2014-8-28) was recently reaffirmed by the Board of Directors to prohibit what the District deemed non-essential uses. These uses included (but are not limited to) no landscape irrigation between the hours of 11 a.m. and 7 p.m., landscape irrigation limited to no more than twice a week, requiring that garden hoses be outfitted with a shut-off nozzle at the discharge end, and banning the washing of sidewalks/driveways/parking areas and the filling of swimming pools. The District also monitors the water usage of the 20 highest volume consumers in the District after notifying them of their usage levels to ensure that efforts are made to curtail usage levels.

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<sup>&</sup>lt;sup>31</sup> Marin Community Wildfire Protection Plan

# 11.0 TOMALES VILLAGE COMMUNITY SERVICES DISTRICT

## 11.1 OVERVIEW

The Tomales Village Community Services District (TVCSD) was established in 1998 as an independent special district under Section 61600 and 61601 of the California State Government Code. The District is the northernmost agency within this study, approximately five miles south of the Sonoma County Border, with Dillon Beach approximately three miles to the west and is bisected by Highway 1. The District's jurisdictional boundary encompasses approximately 169 acres. TVCSD serves a population of approximately 187<sup>32</sup> persons.

TVCSD's currently activated service powers include wastewater collection and treatment as well as parks and recreation. These services are primarily provided to the census-designated place (CDP) of Tomales. The last municipal service review that included the TVCSD was conducted in 2009.

Table 11-1: Tomales Village Community Services District Overview

Tomales Village Community Services District					
Primary Contact:	Melinda Bell	Phone:	(707)-878-2767		
Mailing Address:	P.O. Box 303, Tomales 94971				
Formation Date:	November 12, 1998				
Services Provided:	Wastewater Collection & Treatment, Parks & Recreation				
Service Area:	169 acres	Population Served:	187		

### 11.2 FORMATION AND DEVELOPMENT

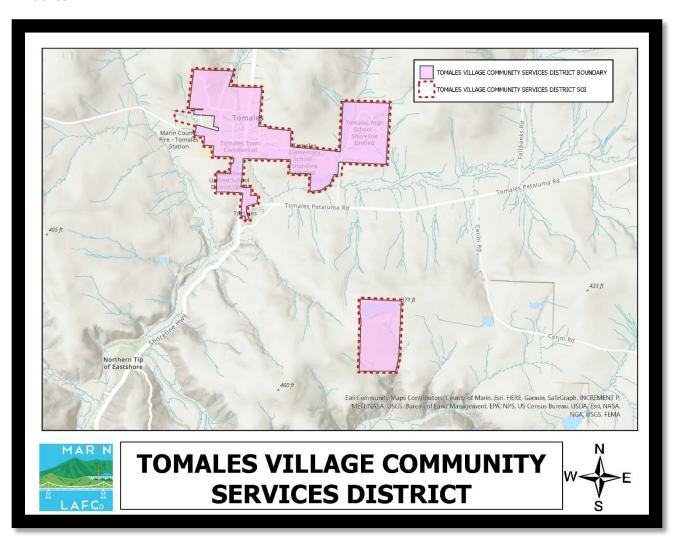
While the Tomales Village Community Services District is one of the more relatively recently formed independent special districts in Marin County, having been established in 1998, the chain of events that would lead to the creation of the District dates back decades earlier. In the late 1960s, the County of Marin imposed a moratorium on new development within the Tomales planning area due to the state of disrepair in which many of the local septic systems were in, combined with the physical proximity of those septic systems to the drinking water wells on the properties. It was mandated that a water system or sewer system be constructed before any new property development could occur. Residents voted in favor of a sewer system and by way of procuring both grants and loans, it was completed in 1975. In 1976, the North Marin Water District (NMWD) assumed operations and management of the sewer system.

In 1996, secondary treated wastewater spilled out from a broken pipe for several days before being noticed and corrected. NMWD was fined by the Regional Water Quality Control Board. In an effort to compensate for the fine, NMWD increased the rates of Tomales residents, which led to the residents forming a committee to negotiate with NMWD to try to find a more equitable way to handle the situation. These negotiations led to NMWD spreading the cost of the fine over its entire customer base as opposed to just on the ratepayers in Tomales. The committee also procured the services of a third-party operations and maintenance firm to take over day-to-day

<sup>32 2020</sup> US Census Redistricting Data

operations. Ultimately, a movement to form a new independent special district to detach the sewer system from NMWD led to a vote of community members which passed with over 80% approval, forming the Tomales Village Community Services District. In addition to the sewer system, the District assumed the operation and ownership of the Tomales Community Park.

Figure 11-1: Tomales Village Community Services District Jurisdictional Boundary and Sphere of Influence



# 11.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Tomales Village Community Services District's jurisdictional boundary encompasses approximately .26 square miles and covers 169 acres of unincorporated Marin County. In total there are 139 legal parcels encompassed within TVCSD's boundary. The District's boundary has only one recorded change, with the addition of four parcels in August of 2015.

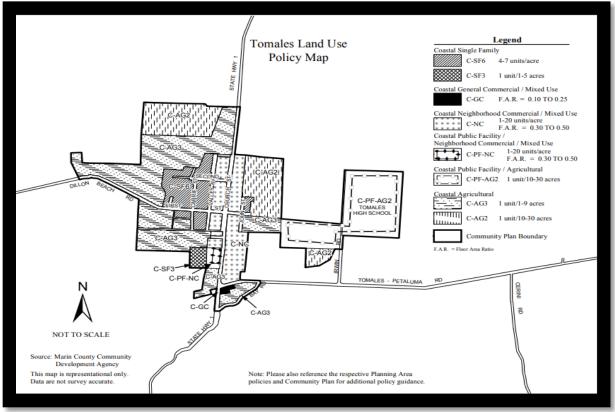
The District's sphere of influence was established by Marin LAFCo in November of 1998 as a zero sphere. The sphere was updated in 2010 to be coterminous with the District's existing jurisdictional boundary while adding 6 parcels to the sphere of influence that were not within the

District's boundary at that time. With an application for annexation into the District expected to be heard by the Marin LAFCo Commission in the near future, if approved, an amendment to the sphere of influence would be in order.

### 11.4 GROWTH AND POPULATION

The Tomales Village Community Services District encompasses the census-designated place (CDP) of Tomales. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 187, which is approximately an 8% decrease from the 2010 population number 204<sup>33</sup>. The most recent census data shows the CDP to have 108 total housing units, with 86 of those units occupied. The remaining development potential in the planning area, assuming that the maximum residential densities under the various zoning designations would occur, puts the buildout for the area at 193 units. Since 1990, only 17 units have been added to the planning area, making the annual residential unit additions approximately .5 units per year. While TVCSD has the wastewater capacity to support growth within the planning area's potential buildout, minimal growth is anticipated in the area. A land-use map for the planning area can be seen below in Figure 11-2.

Figure 11-2: Tomales Land Use Policy Map



<sup>33 2020</sup> US Census Redistricting Data

### 11.5 MUNICIPAL SERVICES

## **Wastewater Collection and Treatment**

TVCSD provides wastewater collection, treatment, and disposal to 123 connections (residential and business) to the census-designated place of Tomales including the Tomales campus of the Shoreline Unified School District, which uses approximately one-third of the total capacity of the District's system. Wastewater operations were taken over by TVCSD upon its formation in 1998 from the previous agency, the North Marin Water District. The District's sewer service area encompasses approximately .26 square miles with a collection system of pipelines stretching approximately 2.75 linear miles and consisting of pipes ranging in size from two inches to eight inches. The system collects, treats, and disposes of an average of approximately 17,000 gallons per day of wastewater. Within the system, wastewater is collected from the community of Tomales' connections and is pumped (or flows by gravity) to a treatment system that consists of three ponds. Within this system, wastewater is continually treated by settling and aeration as it moves from one pond to the next, with the cleanest water within the first pond flowing into the second pond, and the cleanest water in the second pond flowing into the third. The treated water from the third pond is then pumped to storage ponds where the water is disinfected with chlorine and given additional time for further settling and breakdown of organic materials. These ponds allow for storage of the treated water in the wintertime when irrigation is not permitted, and in the summer months, the fully treated water is dispersed on a 23-acre irrigation field.

The treatment facilities and collection system have undergone substantial rehabilitation since the formation of TVCSD. In 2002, the District employed the services of Phillips and Associates for the first phase of the renovations which included repairs to designated sites along the collection line, rehabilitation of 10 manholes, and the replacement of the lift station. In 2005, the second phase of the rehab was designed by Erickson Engineering, which included the redesign of the biological treatment system from a single pond to a three-pond Hypalon lined system. The new ponds liners are rated for 50-years and ensure there is no leakage into the surrounding ground. This phase also included the replacement of two high lift pumps, three aerators, and new metering equipment. Currently, the District is planning for additional significant improvements in FY 2026-27 with the slip-lining of a substantial amount of its collection system, as well as the rehabilitation of 10 manholes throughout the service area.

The operations and maintenance of the wastewater system has been handled by a third-party vendor since the District's formation. The contract for services was originally awarded to Philips & Associates. This agency served the District through 2016, at which time it was purchased by Natural Systems Utilities. Natural Systems Utilities continues to serve the district with operations and maintenance at this time. The contract treatment plant operator makes weekly inspections of the District's treatment plant and the lift station to ensure effective operation, in compliance with Regional Water Quality Control Board requirements. These weekly inspections are documented in a weekly log.

### Parks and Recreation

TVCSD owns, maintains, and makes available for public rental the Tomales Community Park, located at 10 Valley Street in Tomales. The park, originally built in 1979, is .89 acres and underwent a complete overhaul in order to be brought up to current state and federal safety and accessibility guidelines. The full expanse of the park was re-graded and terraced, and containment borders for fall surfaces were added to each play area. Multiple play apparatuses were added including two sets of swings, a climbing dome, and a climbing structure known as the "Dutton House" that was designed after a photo of a house that once stood on the property. Other additions included a large outdoor barbecue pit, picnic benches, and ADA-accessible bathrooms. All of the upgrades to the park were funded by way of grants and donations. Beginning in 2013 and continuing today, park improvements and maintenance receive funding by way of Measure A funds.

Most recently, TVCSD completed the construction of a large gazebo area in the park. The final inspection of the structure was conducted by the district on June 30, 2020. The gazebo, which was originally built in 1979, was demolished and removed in 2019 due to its dilapidated condition. The District is currently in the process of hiring an engineer for the addition of ADA-compliant ramps from the gazebo to the restrooms and other areas of the park.

### 11.6 ORGANIZATION STRUCTURE

### **Board of Directors**

The Tomales Village Community Services District receives oversight and policy direction by way of a five-member board that is elected to staggered four-year terms. All directors are required to be registered voters within the District's jurisdictional boundary. The Board of Directors meets regularly on the 2<sup>nd</sup> Wednesday of each month at 7:00 p.m. at the Tomales Town Hall located at 27150 Shoreline Highway in Tomales.

Table 11-2: Tomales Village Community Services District Board of Directors

Member	Position	Term Expiration
Donna Clavaud	President	December 2024
Bill Bonini	Vice-President	December 2022
Dru Fallon	Director	December 2022
Peter MacLaird	Director	December 2024
John Ward	Director	December 2022

### Administration

The Board of Directors of TVCSD contracts with a consultant for the District's General Manager services. The General Manager conducts the day-to-day management of the District as specifically outlined within the contract. The General Manager oversees the work of the contracted operations and maintenance agency.

### 11.7 ACCOUNTABILITY AND TRANSPARENCY

The Tomales Village Community Services District makes a concerted effort to maintain high accountability and transparency with all its activities. The TVCSD website (<a href="www.tomalescsd.ca.gov">www.tomalescsd.ca.gov</a>) provides extensive documentation and information on Board meetings, financial reports, services, history, contracts, resolutions, and more. At this time, District staff has been notified that it has fallen behind on posting the required up-to-date financial documentation as well as document remediation for ADA compliance. Staff is making an effort to update the necessary parts of the page but due to current turnover in management staff, this process has been delayed.

# Meeting and Agendas

The TVCSD Board of Directors meets regularly on the 2<sup>nd</sup> Wednesday of each month at 7:00 p.m. at the Tomales Town Hall located at 27150 Shoreline Highway in Tomales. Special meetings are held as needed to go over specific topics. Meeting agendas and minutes can be found on the TVCSD website (<a href="www.tomalescsd.ca.gov/2022-packets-and-minutes">www.tomalescsd.ca.gov/2022-packets-and-minutes</a>) and are always posted at least 72 hours prior to a meeting being held.

# **Annual Budget Review**

The District's budget, typically adopted no later than the July Board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. The Financial Manager presents financial reports to the Board every month to assure budgetary compliance.

### 11.8 FINANCIAL OVERVIEW

TVCSD has maintained a positive operational revenue to expense differential in each of the five fiscal years FY 2016-17 to 2020-21 without the inclusion of depreciation and debt payments into the operational equation. While depreciation and debt repayments are ultimately included within the balance sheets, the sewer operations for the District have shown to be positive and two rate increases over the study period implemented to address any possible liquidity issues have helped the District to maintain positive cash balances. The average total annual revenues for the District over the 5-year period were \$239,671. The primary revenue source for the District is sewer service charges (95%) with a negligible amount of property taxes supplementing. The District receives Measure A monies which account for 98% of its annual parks funding. With Measure A up for renewal this year, despite having a sizeable reserve fund from which to draw, it will be critical for the District's continued parks operations for the measure to be renewed. The primary annual expenses for TVCSD are administrator's fees and the contract for maintenance and operations services. The projected revenue for the District for fiscal year 2021-22 is \$237,867. A breakdown of the past 5 years of revenues and expenses can be seen below in Table 11-3.

Table 11-3: Tomales Village Community Services District Financial Audit Summary

Revenue	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	Averages
Parks	\$35,598	\$36,648	\$40,486	\$64,825	\$36,792	\$42,869
Sewer	\$176,652	\$179,617	\$207,889	\$206,317	\$213,531	\$196,801
Total	\$212,250	\$216,265	\$248,375	\$271,142	\$250,323	\$239,671

Expenses	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	Averages
Parks	\$18,651	\$10,874	\$18,248	\$12,175	\$25,604	\$17,110
Sewer	\$223,561	\$211,537	\$202,035	\$204,428	\$221,106	\$212,533
Total	\$242,212	\$222,411	\$220,283	\$216,603	\$246,710	\$229,643

### **Debt**

As of June 30, 2021, TVCSD was carrying \$97,419 in long-term debt. In 2003, the District entered into a loan agreement with the State Water Resources Control Board in order to make major capital improvements throughout TVCSD's infrastructure. In 2008, it was converted into a note payable. The loan is repaid annually in installments of \$24,137 and accrues interest at 2.5%. The loan is set to mature in December of 2022.

The second source of long-term debt for the District is in the form of clean renewable energy bonds that were issued in the amount of \$305,000 at 0% interest. The District used the monies to install two solar-powered systems at the irrigation field and the treatment plant. Annual payments of \$17,941 are made annually in December with the final payment being due in 2025.

## Financial Audit

The Tomales Village Community Services District annually has its financial statements audited and contracts with an outside accounting firm, Robert W. Johnson. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2021.

# 11.9 SUSTAINABILITY

Local agencies such as the Tomales Village Community Services District play a critical role in protecting natural resources and the environment. Extended periods of drought and increasingly unpredictable climate patterns have significantly increased the importance for local agencies to step up their own conservation and long-term planning measures as well as making a concerted effort towards higher levels of public outreach.

TVCSD operates its wastewater treatment facilities by way of solar energy that is produced by solar arrays that were constructed by the District through the use of clean energy bonds in 2009. The two solar arrays combine to generate 31.8 kilowatts of energy. The District was supported by the community in this endeavor through the agreement of a \$5 per month rate increase that is specifically allocated towards paying down the balance of the bonds. The California Solar Initiative also offered the District refunds based upon the usage and generation of energy from the system. In addition to the sustainability efforts shown by the District, over the years there has been a significant financial improvement as far as annual energy expenses.

# 12.0 INVERNESS PUBLIC UTILITY DISTRICT

## 12.1 OVERVIEW

The Inverness Public Utility District (IPUD) was established in 1948 as an independent special district under Section 15501 of the California Public Utilities Code. The Marin County Boundary Change Commission approved the jurisdictional boundary of the District which was followed by a successful vote of the residents within the boundary. The District is located on the west shore of the Tomales Bay, with the Point Reyes National Seashore to its west and south. The District's jurisdictional boundary encompasses just under 2.2 square miles. IPUD serves a population of approximately 1,447<sup>34</sup> persons. The last municipal service review that included the IPUD was conducted in January of 2016 (though only one of the District's services was reviewed) as part of the Countywide Water Municipal Service Review. The last full municipal service review was in 2007.

IPUD's currently activated service powers include potable water and fire protection. These services are primarily provided to the northern half of the census-designated place (CDP) of Inverness. The District's primary potable water supply is collected locally from the three perennial creeks within the District by way of permits with the State Water Resources Control Board.

Table 12-1: Inverness Public Utility District Overview

Inverness Public Utility District					
<b>Primary Contact:</b>	Shelley Redding	Phone:	(415)-669-1414		
Main Office:	50 Inverness Way North, Inverness 94937				
Formation Date:	1948				
Services Provided:	Potable Water and Fire Protection				
Service Area:	1,410acres Population Served: 1,447				

### 12.2 FORMATION AND DEVELOPMENT

The Inverness Public Utility District's formation took place in 1948 with the intention for the District to be the conduit for the purchase of the private water company, Inverness Water Works, and proceed with potable water service duties following the acquisition. Between 1949 and 1951, three separate voter measures failed to pass in order to purchase the water company, leaving the District essentially dormant until activating its fire protection services in 1951. A vote of the District's Board of Directors enabled IPUD to assume all service responsibilities of the Inverness Volunteer Fire Department. In 1954 a bond measure was passed in order to fund the construction of the firehouse.

In June of 1979, IPUD received voter approval for the issuance of up to \$750,000 in bonds for the purchase and rehabilitation of two privately owned water systems in the area. Upon acquiring the water systems, the Board of Directors for IPUD voted to activate its latent power to

<sup>&</sup>lt;sup>34</sup> Population served calculated through the means given in California Code of Regulations Section 64412 using number of current service connections multiplied by 2.8.

provide domestic water service which was possible due to it predating legislation that requires agencies to have latent powers approved by LAFCo.

In June of 1980, the voters within the District approved a special tax to fund fire protection and prevention efforts within the District. The tax was levied at six cents per square foot of each structure within the boundary and \$5 per parcel acre for all unimproved properties. The tax contains no sunset date and continues funding the District's fire-related efforts to this day.

In January of 1982, IPUD's water system experienced significant damages from major flooding and mudflows due to an overwhelming storm that swept across a majority of the Bay Area. Road access to the District was cut off for several days which only served to delay repairs. The incident led the District to begin considering different avenues for supplemental water supplies in the event of any emergency need. The North Marin Water District (NMWD) seemed a natural partner in this endeavor as NMWD serves the area to the south of IPUD's boundary. An intertie between the two districts was installed and an agreement was signed enabling either district to import water from the other in the event of a natural or man-made disaster (excluding drought shortages). The two districts began a preliminary discussion in early 1987 for IPUD to purchase supplemental water from NMWD on a regular basis. A petition by residents was circulated forbidding the District to negotiate any agreement with NMWD without voter approval. The proposed initiative ordinance was accepted and enacted by the Board of Directors on July 20, 1987. A year later, the Board of Directors submitted to the voters a proposal asking for permission to negotiate a supplemental water purchase agreement with NMWD. A vote was held in November of 1988 and the measure was defeated by the voters with the faction opposed to negotiations for an agreement to import water capturing over 70% of the vote.

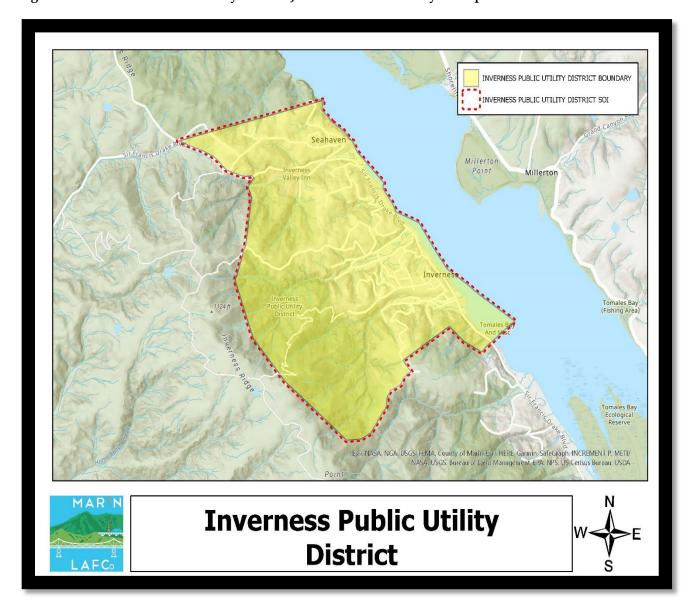


Figure 12-1: Inverness Public Utility District Jurisdictional Boundary and Sphere of Influence

# 12.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Inverness Public Utility District's jurisdictional boundary encompasses approximately 2.2 square miles and covers 1,410 acres of unincorporated Marin County. Approximately one-tenth of that acreage (196 acres) is part of the Tomales Bay State Park and is owned by the State of California. In total there are 745 legal parcels encompassed within IPUD's boundary. The District's boundary was expanded twice in the 1970s to take in the Pine Hill and Seahaven neighborhoods. The area of the District's boundary is shared by the North Marin Water District (NMWD), despite all water services within IPUD's boundary being provided by IPUD and the District's boundary not being included in NMWD's sphere of influence. In a sphere of influence update conducted in 2017, the Commission concluded that IPUD's boundary continues to be excluded from NMWD's sphere of influence as "... these areas merit detachment from NMWD

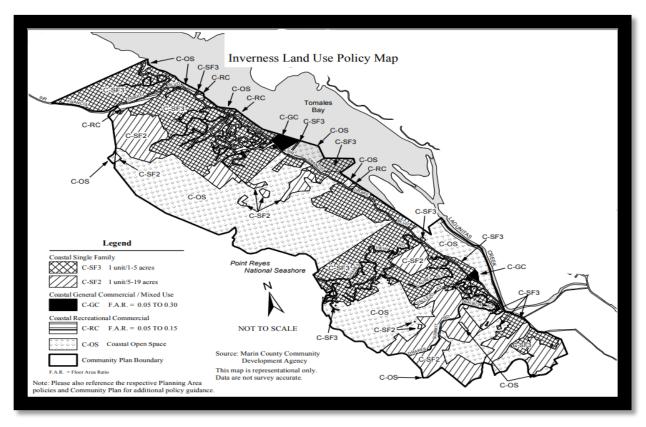
given the lack of social and economic communities of interests, and furthermore, the Commission encourages the District (NMWD) to submit one or more proposals to facilitate the referenced changes."

The District's sphere of influence was established by Marin LAFCo in November of 1984. At that time, the sphere of influence was coterminous with the jurisdictional boundary. Marin LAFCo reaffirmed the sphere of influence in 2007.

# 12.4 GROWTH AND POPULATION

The Inverness Public Utility District encompasses the northern half of the census-designated place (CDP) of Inverness. According to 2020 U.S. Census Redistricting Data, the population of the entire CDP is 1,379, which is approximately a 6% increase from the 2010 population number 1,304<sup>35</sup>. The most recent census data shows the CDP to have 1,085 total housing units, with 702 of those units occupied. The remaining development potential within the IPUD boundary appears limited to the 55 privately owned undeveloped parcels that meet the minimum development size under existing County zoning standards and appear relatively unhindered by the area's topographical constraints. A land-use map for the planning area can be seen below in Figure 12-2.





<sup>&</sup>lt;sup>35</sup> 2020 US Census Redistricting Data

### 12.5 MUNICIPAL SERVICES

### Potable Water

The Inverness Public Utility District provides retail potable water services through its own supply, treatment, storage, and distribution facilities. The infrastructure originally was constructed by two separate private water companies, the Inverness Land & Water Company (which later became simply Inverness Water Company) and the Seahaven Water Company. The distribution system extends approximately 10.5 miles. The District's water supplies are locally sourced and obtained from surface and groundwater sources from an approximately 600-acre area within the 400 square mile area that comprises the Tomales Bay watershed. These sources, provide the District with an estimated maximum available annual yield of 100 acre-feet.

The primary potable water sources for IPUD are eight diversion points on three separate perennial creeks: First Valley Creek, Second Valley Creek, and Third Valley Creek. Each of the creeks runs across the District and are tributaries to Tomales Bay. The surface diversions are permitted as pre-1914 appropriative rights from the State Water Resources Control Board and allow IPUD to draw water throughout the year without being subject to any external limitations. These pre-1914 diversions account for approximately four-fifths of IPUD's annual supply.

As a secondary source, the District also maintains two additional surface diversions on First Valley Creek and Second Valley Creek that are used as necessary. The permits for these two diversions are post-1914 appropriative rights and can be accessed year-round but are subject to volume restrictions. The District typically reserves accessing these sources to necessitation in the summer months with the permit restrictions limiting IPUD to withdrawing 30 gallons per minute only between June 1<sup>st</sup> and November 15<sup>th</sup>. The District is allowed to draw up to 50% of available flows from the sources after that timeframe. The District also manages three groundwater well sites to supplement the surface sources as needed. Two of the three wells have a 1.5 gallons per minute capacity and the third has a 4 gallons per minute capacity and are therefore used sparingly.

IPUD has two separate treatment facilities, F1 and F3, that provide nano-filtration and chlorine disinfectant treatment to all of the raw water drawn. Combined, the treatment facilities have the capacity to treat 120 gallons per minute for a possible daily treatment production level of .53 acre-feet. The F1 treatment facility is responsible for the majority of the treated water that is produced. The plant treats the water that is gravity fed to it from six of the eight main diversion points off of First Valley Creek and Second Valley Creek. The facility also receives water that is pumped to it from the two lower elevation diversion points as well as from the three well sites. The F1 treatment plant was originally constructed in 1983 and originally used two membrane sediment filters to separate organic/inorganic materials without the addition of chemicals in the initial filtration process. In 2014 a new nano-filtration system was installed. After filtration, chlorine is added to filtered water before being pumped into storage tanks where it is gravity fed into the distribution system. The treatment capacity of the F1 facility is 100 gallons per minute. The F3 facility is operated as needed and treats raw water that arrives by way of gravity from the two main diversion points on the Third Valley Creek. The F3 treatment plant was updated in

2014 using nano-filtration and treats raw water in the same process manner as the F1 facility but with a significantly reduced treatment capacity of 20 gallons per minute.

The distribution system for IPUD is comprised of approximately 10.5 miles of water mains that supply the District's seven pressure zones that connect a 300-foot range in elevation between the 517 service connections. Over three-fourths of IPUD's water distribution comes from the pressure zones receiving distribution from the F1 treatment facility. Both gravity and pumping are used to recharge the pressure zones for both F1 and F3. Seven tanks within the F1 portion of the distribution system combine for a storage capacity of 326,400 gallons (including one 43,700 gallon tank currently under construction), while three additional tanks in the F3 distribution zone hold 140,000 gallons.

IPUD collects two separate fees from its users: a metered usage fee and a bi-monthly fixed charge. The fixed charge is currently composed of two separate charges. The first, a basic charge, is \$150 for two months and covers water system operating expenses. The second is a temporary charge that is a drought surcharge. At \$30 every two months, this charge aims to recoup debt recognized during the 2019-2021 drought period and will sunset after June 30, 2023. The final charge within the fixed charges is a cross-connection program charge which applies to only 18 ratepayers who have a well or a private water storage tank on their property. This charge is \$12 per two months. The charges are set by a Board of Directors' ordinance and are intended to provide full cost-recovery for the daily operation of the water system as well as providing funding for projected capital improvement schedules. The usage fee is tiered and escalates based on the total volume consumed. Usage of 1-499 cubic feet is included within the basic charge; 500-1,199 cubic feet is \$3 per 100 cubic feet.

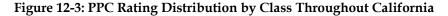
## Fire Protection

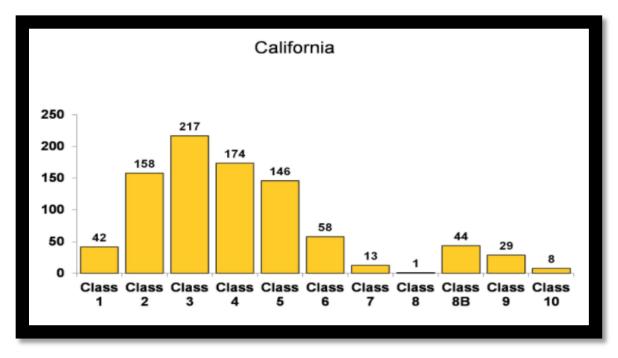
The Inverness Public Utility District provides fire protection, emergency medical response, and disaster preparedness by way of a vote to activate the District's latent power in 1951 to assume the management of the Inverness Volunteer Fire Department (IVFD). The District maintains a roster of approximately 20 volunteer firefighters as well as one paid Fire Chief. The response area for fire services matches the District boundary, with Tomales Bay State Park to the north, Point Reyes National Seashore to the west, Tomales Bay to the east, and Marin County Fire Department's service area to the south.

The Tomales Bay State Park and the Point Reyes National Seashore both receive fire protection services by way of a contract with the Marin County Fire Department whose closest stations for response are in Point Reyes and Hicks Valley. The District contracts with MCFD for dispatch services and an automatic mutual aid response protocol was established with MCFD in 1994. The Department is part of a Cooperative Fire Agreement with the Point Reyes National Seashore; other participants in this agreement include MCFD, Bolinas Fire Protection District, Stinson Beach Fire Protection District, Muir Beach Fire Department, South Marin Fire Protection District, and Sausalito Fire Department. The District is also a part of the Marin Wildfire Prevention Authority (MWPA) which helps to provide annual funding for its 17 member agencies' fire-related projects and services. The District receives .52% of MWPA's total annual funding allocations.

The District has a single station, at 50 Inverness Way, on the Village Green near the commercial center of town. The District owns the Firehouse/Village Green parcel. The Firehouse was built in 1956 and remodeled and expanded slightly in 1992. It houses the Fire Department, a community meeting room, and the District and Water System offices. District fire suppression equipment includes two Type 1 engines, one Type 6 engine, one small rescue vehicle, and two command/utility vehicles.

Effective September 1, 2021, Inverness Public Utility District was given a Class 5/5x Public Protection Classification (PPC) rating by the Insurance Services Office (ISO), an organization that independently evaluates municipal fire-protection efforts throughout the United States. Ratings range on a scale of 1 to 10. Class 1 generally represents superior property fire protection, and class 10 indicates that the area's fire suppression program does not meet ISO's minimum criteria. While many communities receive a single number classification, many smaller and more rural communities receive a split classification to reflect the risk of loss more precisely. In the case of a split classification, the first number refers to the classification of properties within 5 road miles of a fire station and within 1,000 feet of a creditable water supply. The second number, with either the X or Y designation, applies to properties within 5 road miles of a fire station but beyond 1,000 feet of a creditable water supply (i.e. fire hydrant). ISO generally assigns Class 10 to properties beyond 5 road miles. The majority of insurance agencies throughout the country use the PPC classification for underwriting and calculating premiums on residential, commercial, and industrial properties. Figures 12-3 and 12-4 below show the breakdown of PPC rating data throughout both the United States and California.





<sup>&</sup>lt;sup>36</sup> How the PPC Program Works

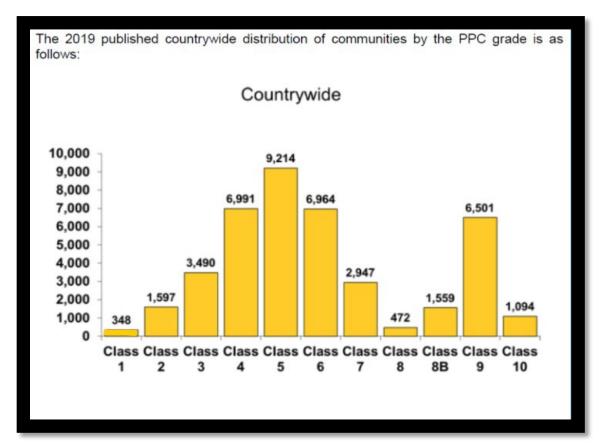


Figure 12-4: PPC Rating Distribution by Class Throughout the United States

# 12.6 ORGANIZATION STRUCTURE

## **Board of Directors**

The Inverness Public Utilities District was originally formed with a three-member governing board. The board was expanded in the mid-1970s to its current levels today of a five-member board that is elected to staggered four-year terms. All directors are required to be registered voters within the District's jurisdictional boundary. The Board of Directors meets regularly on the 4<sup>th</sup> Wednesday of each month at 9:00 a.m. at the IPUD Administrative Office located at 50 Inverness Way in Inverness.

Table 12-2: Inverness Public Utility District Board of Directors

Member	Position	Term Expiration
Ken Emanuels	President	December 2022
Dakota Whitney	Vice-President	December 2024
Kathryn Donohue	Director	December 2024
Brent Johnson	Director	December 2024
David Press	Director	December 2022

### Administration

The Board of Directors of IPUD appoints a General Manager who serves on an at-will basis to oversee all District activities and is exclusively responsible for the implementation of policies established by the Board of Directors. The General Manager oversees four employees that include one Chief of Operations, one Senior Water Operator, one Customer Services Manager, and one part-time Administrative Assistant.

## 12.7 ACCOUNTABILITY AND TRANSPARENCY

The Inverness Public Utility District makes a concerted effort to maintain high accountability and transparency with all its activities. The IPUD website (<a href="www.invernesspud.org">www.invernesspud.org</a>) provides extensive documentation and information on Board meetings, financial reports, services, history, water conservation, resolutions, and more. At this time the District is meeting all of the requirements by the State of California for a public agency website.

# Meeting and Agendas

The IPUD Board of Directors meets regularly on the 4<sup>th</sup> Wednesday of each month at 9:00 a.m. at the IPUD Administrative Office located at 50 Inverness Way in Inverness. Special meetings are held as needed to go over specific topics. Meeting agendas and minutes can be found on the IPUD website (www.invernesspud.org/board-meetings).

# **Annual Budget Review**

The District's budget, typically adopted no later than the July Board meeting each year, provides overall control of revenue and expenditures including appropriations on a line item basis and the means of financing them. The District Manager presents financial reports to the Board every month to assure budgetary compliance.

# 12.8 FINANCIAL OVERVIEW

IPUD has maintained a positive budgeted revenue to expense differential in each of the five fiscal years FY 2016-17 to 2020-21. The average total annual revenues for the District over the 5-year period were \$1,059,040. The primary revenue sources for the District are water charges and property taxes, which combined account for approximately 90% of IPUD's annual revenue. The primary annual expense for the IPUD with approximately 70% of the District's annual expenses is personnel costs. The projected revenue for the District for fiscal year 2021-22 is \$1,377,564. A breakdown of the past 5 years of projected revenues and expenses can be seen below in Table 12-3.

Table 12-3: Inverness Public Utility District Financial Audit Summary

Revenue	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	Averages
Taxes	\$557,089	\$561,893	\$579,900	\$747,100	\$641,495	\$617,495
Water Charges	\$388,250	\$291,293	\$427,200	\$457,850	\$561,400	\$425,198
Miscellaneous	\$2,304	\$0	\$2,400	\$41,390	\$34,890	\$16,196
Total Revenues	\$948,391	\$853,186	\$1,009,500	\$1,246,340	\$1,237,785	\$1,059,040

Expenses	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	Averages
<b>Personnel Costs</b>	\$641,215	\$482,266	\$701,000	\$722,726	\$732,319	\$655,905
Dispatch and Communications	\$35,677	\$15,350	\$36,600	\$25,141	\$26,450	\$27,843
Collection and Treatment	\$46,564	\$35,323	\$45,500	\$4,500	\$6,000	\$27,577
Lab and Monitoring	\$8,317	\$9,869	\$15,000	\$9,968	\$10,800	\$10,790
Maintenance and Utilities	\$6,195	\$4,018	\$6,300	\$66,322	\$80,100	\$32,587
Storage and Distribution	\$18,692	\$24,873	\$20,500	\$3,772	\$4,900	\$14,547
Supplies and Inventory	\$11,165	\$8,647	\$13,600	\$15,890	\$27,000	\$15,260
Training	\$9,855	\$10,212	\$9,900	\$6,000	\$14,644	\$10,122
Vehicle Operations	\$8,396	\$10,296	\$9,200	\$18,000	\$18,000	\$12,778
Administration	\$100,279	\$106,952	\$110,330	\$111,607	\$103,863	\$106,606
<b>Total Expenses</b>	\$911,021	\$720,576	\$990,530	\$990,927	\$1,028,576	\$928,326

#### Debt

IPUD provides a pension plan for employees and is part of the California Public Employees Retirement System (CalPERS). CalPERS provides retirement, disability, and death benefits based on the employee's years of service, age, and final compensation. The District maintains two distinct benefit packages – one for public safety (fire) and one for non-public safety (water). As of June 30, 2021, the District's Net Pension Liability was reported at \$440,675 and is 76% funded. In addition to the pension plan, the District provides other post-employment benefits (OPEB) to its retirees. As of June 30, 2021, the District carried a net OPEB liability of \$825,164. The District currently has 11 employees, both active and inactive, in its OPEB plan.

### **Financial Audit**

The Inverness Public Utilities District annually has its financial statements audited and contracts with an outside accounting firm, R.J. Ricciardi, Inc. The most recent audited financial statement was prepared for the fiscal year ending June 30, 2021.

### 12.9 SUSTAINABILITY

Local agencies such as the Inverness Public Utility District play a critical role in protecting natural resources and the environment. Extended periods of drought and increasingly unpredictable climate patterns have significantly increased the importance for local agencies to step up their own conservation and long-term planning measures as well as making a concerted effort towards higher levels of public outreach.

As the District is located in the wildland-urban interface and having experienced a significant wildland fire (Vision Fire) destroy 48 homes in 1995 just outside of the District, IPUD is proactive within its financial capabilities in wildland fire fuel abatement. In the past the District

provided "Chipper Days" for residents to participate in improving their defensible space. With the recent addition of funding from the Marin Wildfire Prevention Authority, FIRESafe Marin now coordinates the annual chipping activities within the District. This effort, along with the strong probability of a voter-initiated ballot measure this coming November for a new parcel tax, give the District a strong possibility to expand its fuel management efforts in the near future by creating a Local Hazard Mitigation Plan by partnering with community groups and organizations.

# 13.0 FLOOD CONTROL ZONE NO. 5

### 13.1 OVERVIEW

Flood Control Zone No. 5 (FCZ5) encompasses approximately 2.28 square miles and includes the census-designated place (CDP) of Stinson Beach and the Easkoot Creek Watershed area to the east of the developed residential area. The boundaries of FCZ5 were formed by the Marin County Flood Control and Water Conservation District and approved by the Board of Supervisors. FCZ5 is also part of the Stinson Beach Flood Protection and Watershed Program. The Zone was established in 1961 in an effort to curtail flooding events from both seasonally rising creeks and high tides.

Table 13-1: Flood Control Zone 5 Overview

Flood Control Zone 5					
Primary Contact:	Hannah Lee, Senior Civil Engineer Phone:		(415)-473-2671		
Main Office:	3501 Civic Center Drive, San Rafael				
Formation Date:	October 2, 1961				
Services Provided:	Sediment removal in Easkoot Creek for the purpose of reducing flood risk				
Service Area:	1,457 acres				
Population Served:	≈750				

# 13.2 FORMATION AND DEVELOPMENT

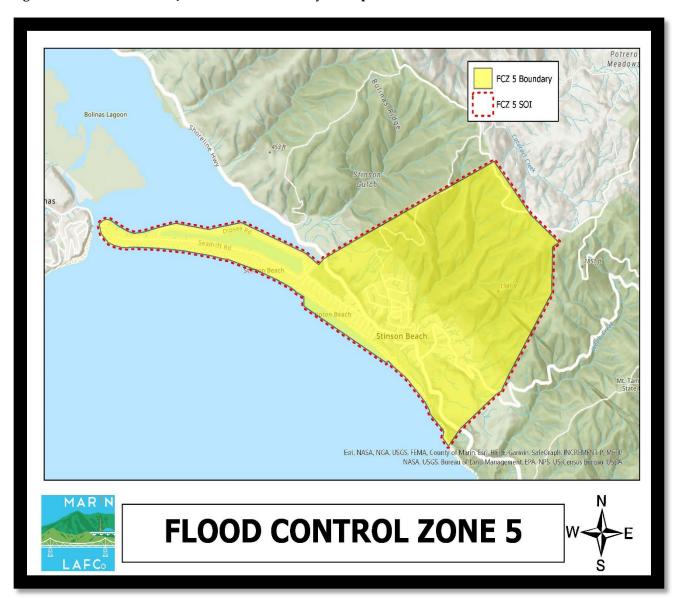
Flood Control Zone 5 was originally established by the Marin County Board of Supervisors on October 2, 1961. The Zone was created with a primary focus on the need for the periodic dredging of the Easkoot Creek due to material from a large landslide in a canyon just above Stinson Beach severely reducing the capacity of the creek. In the years prior to the official creation of the zone, maintenance dredging of the creek had intermittently been performed by the Marin County Department of Public Works, the California State Division of Beaches and Parks, and the Army Corps of Engineers. Since the creation of the zone, the Flood Control and Water Conservation District has performed at least six major sediment removal operations despite limited funding.

In 2014, a major flooding event in Stinson Beach prompted a heightened community awareness to the area's propensity for flooding and the need for additional preventative measures. In May of 2014, the Stinson Beach Flood Study and Alternatives Assessment was released by the Marin County Flood Control and Water Conservation District. The study identified ten options to improve flood protection for the community, restore natural habitat, and maintain emergency access. The study created a framework for bypass of flood flows, restoration of wetlands and riparian habitat, dredging of the Easkoot Creek from Arenal to Calle del Arroyo, and maintaining channel conveyance through sediment removal at key sites along with continued vegetation management. The total projected cost for the plan was \$5.7 million. In order to generate the funds, a special tax of \$250 per improved parcel was put on the ballot in 2015. Despite an abundance of community engagement on the issue, the tax measure failed to receive the necessary voter support. No other ballot measures have been brought to the zone's voters since this effort.

# 13.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

FCZ5's jurisdictional boundary encompasses approximately 1,457 acres (2.8 square miles) and contains 921 parcels in total. The Zone encompasses the community of Stinson Beach and the boundaries of the zone and the Easkoot Creek Watershed are nearly coterminous. Tributaries within the boundary that join the mainstem before it flows into the Bolinas Lagoon include Fitzhenry, White Rock, and Black Rock Creeks. FCZ5's sphere of influence is coterminous with its jurisdictional boundary.

Figure 13-1: Flood Zone 5's Jurisdictional Boundary and Sphere of Influence



### 13.4 GROWTH AND POPULATION

Flood Control Zone 5 encompasses the census-designated place (CDP) of Stinson Beach. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 541, which is approximately a 14% decrease from the 2010 population number 632<sup>37</sup>. The most recent census data shows the CDP to have 751 total housing units, with only 290 of those units occupied. With the Stinson Beach area having numerous weekend residents, it is difficult to ascertain the actual full-time population. Due to this, the number of registered voters is another measurement of population that is used. According to 2020 U.S. Census Redistricting Data, the number of registered voters in Stinson Beach is 505.

According to the Stinson Beach Community Plan, Stinson Beach has limited opportunity for future expansion since federal and state lands (Golden Gate National Recreation Area and Mount Tamalpais State Park) and the Pacific Ocean surround the community. As such, all future residential and commercial development will occur within the existing developed area. Stinson Beach is already extensively developed and there remain few infill opportunities for growth. A map with the current zoning for the area is shown below in Figure 13-1.

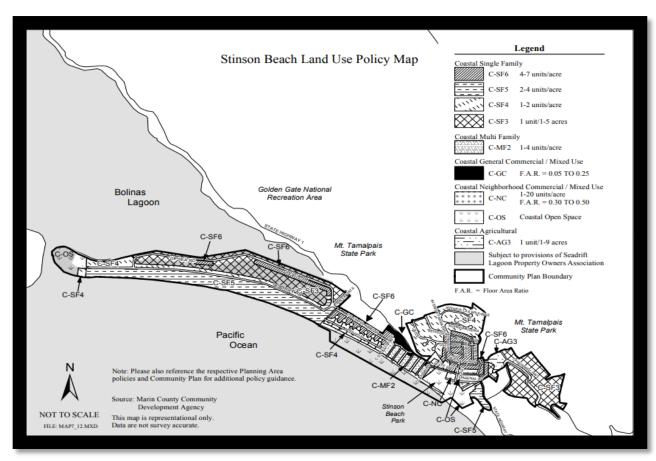


Figure 13-2: Stinson Beach Land Use Policy Map

<sup>&</sup>lt;sup>37</sup> 2020 US Census Redistricting Data

#### 13.5 MUNICIPAL SERVICES

FCZ5 provides sediment removal and vegetation management along .25 miles of the Easkoot Creek in Stinson Beach. While full sediment removal operations have been performed by FCZ5 in the past, the current level of funding for the zone is not adequate for a project of that scale. Until the 2000s there was primarily a focus on spot removal of sediment at the creek crossings at Calle del Pinos, Calle del Pradero, Calle Del Sierra, Calle del Onda, and Calle del Arroyo (known collectively as "the Calles"). Since 2013 a project was constructed in Easkoot Creek by FCZ5 with permission from the National Park Service through a Special Use Permit adjacent to the Parkside Café and the beach parking lot that was designed to encourage sediment to drop out of the water at this location which is more cost-effective and less environmentally impactful to reach with equipment. Over the subsequent five years sediment removal only took place at this location rather than at the Calles, and sedimentation at the Calles was monitored. The project was successful in eliminating the need for periodic maintenance sediment removal at the Calles. Sediment removal does occur most years at the site adjacent to the café, either during the summer as part of annual maintenance and/or during the winter on an emergency basis should a storm loosen material in the watershed and fill the creek there. FCZ5 has no pump stations or levees.

#### 13.6 ORGANIZATION STRUCTURE

#### **Board of Supervisors**

Flood Control Zone 5 was formed as a part of the dependent special district of the Marin County Flood Control and Water Conservation District with the Marin County Board of Supervisors as its governing body. County Supervisors are elected to four-year terms of office, with no term limits. The members are elected by district and they are required to live in the district they represent. The Board serves as the legislative and executive body of Marin County.

Table 13-2: Marin County Board of Supervisors

Member	Position	Current Term
Damon Connolly	Supervisor	Expires January 2023
Stephanie Moulton-Peters	Vice President	Expires January 2025
Katie Rice	President	Expires January 2025
Dennis Rodoni	2 <sup>nd</sup> Vice-President	Expires January 2025
Judy Arnold	Supervisor	Expires January 2023

#### **Advisory Board**

The FCZ5 Advisory Board consists of 5 members that are residents within the zone's jurisdictional boundary. Members serve 4-year terms. The Advisory Board meets annually on the third Thursday of February. At that meeting, one additional meeting is scheduled to be held within that calendar year. Special meetings may also be called when necessary. While meetings have recently been held virtually due to the Covid-19 emergency order, meetings are typically held at the Stinson Beach Community Center at 32 Belvedere Avenue in Stinson Beach.

Table 13-3: Flood Control Zone 5 Advisory Board

Member	Current Term
Barry Harris	Expires December 2024
Howard Schechter	Expires November 20204
Jamie Sutton	Expires December 2024
John Washington	Expires December 2024
Toby Bisson	Expires December 2024

#### **Staffing and District Operations**

As a dependent district of the County, all administrative services are provided by County departments, including legal counsel and compilation of financial transaction reports for the State Controller's Office required under Government Code Section 53891.

#### 13.7 ACCOUNTABILITY AND TRANSPARENCY

#### Meeting and Agendas

Advisory Board meetings are typically held at least twice per year and more often as needed. Advisory Board meeting notices are posted in three public places. Meeting notices and meeting documents are posted on the District's website (marinwatersheds.org). Members of the public who have requested to be notified of Advisory Board meetings are notified via email. The meeting date, time, and location are posted on the Marin Watershed Program website. Also posted on the website are agendas, staff reports, and prior meeting minutes. The most recent meeting was February 18th, 2021.

#### **Annual Budget Review**

FCZ5 posts draft budgets on the Marin Watershed Program website as part of the advisory board meeting packet materials. In recent years draft budgets typically included actuals for the prior year, a proposed budget for the upcoming year, and an estimated budget for the following year. Starting in FY 2020-2021 the County Administrator, consistent with other funds they oversee, requested a baseline budget to start out the fiscal year and for the budget to be adjusted throughout the year for major project expenses as contracts are approved by the District Board of Supervisors. This means the advisory board will review an expenditure plan for the upcoming fiscal year and that the baseline budget submitted to the District Board will be adjusted as contracts are awarded for design and implementation. The FCZ is included in the County of Marin Comprehensive Annual Financial Report as a line item under Public Protection of the Budgetary Comparison Schedule.

#### 13.8 FINANCIAL OVERVIEW

FCZ5 is funded primarily by ad valorem taxes supplemented by a small amount of excess Educational Revenue Augmentation Fund (ERAF) monies. These tax revenues make up approximately 98% of the zone's annual revenue. Additional revenue was sought by way of a ballot measure for a parcel tax in March of 2015 (Measure A), however, this ballot measure failed to receive the necessary support for approval. Every year staff prepares a proposed

expenditure plan for Advisory Board recommendation and the District Board of Supervisors approves a baseline program budget and budget adjustments for major project expenses up to the amount in the expenditure plan. A breakdown for the current year's adopted baseline budget as well as the budgets for the past 3 fiscal years can be seen below in Figure 13-3. While the zone has proposed expenditures exceeding revenues for the current and previous fiscal year, the overages are covered by a sizeable fund balance of \$406,170 as of the start of FY 2020-21 that has been built up over the past few years. The budget includes enough funding for approximately one summer-time sediment removal effort and two emergency sediment removal efforts, but typical years only require one to two sediment removal efforts allowing some funding to be saved in the fund balance.

Figure 13-3: Flood Control Zone 5 Financial Overview

	FY 201	9-2020 Fund End Balance:	\$ 406,170.74			
Line	2022 Daniel Daniel	2021 Deviced Budget	2021 A! - - -	2021 Beecker Budget	2020 Besterd Bestern	2020 4-4
Item Description	2022 Proposed Baseline	2021 Revised Budget	2021 Available	2021 Baseline Budget	2020 Revised Budget	2020 Act
1 FCZ5FCZ5 PROPTX-CUR UNSEC 2 FCZ5FCZ5 PROP TX-CUR SEC	-1,223.00 -86.000.00	-1,223.00 -86.000.00	588.19 -33.330.20	-1,223.00 -86.000.00	-1,223.00 -86.000.00	-1,70 -88,5
3 FCZ5FCZ5 PROP TX-CUR SEC-UNI	-86,000.00	-80,000.00	-33,330.20 278.57	-86,000.00	-86,000.00	-00,5 -5;
4 FCZ5FCZ5 PROP TX-COR SEC-ONI	0.00	0.00	54.18	0.00	0.00	-o. -(
5 FCZ5FCZ5 SUP PROP TX-CUR	-1.000.00	-1,000.00	-219.06	-1.000.00	-1,000.00	-1,90
6 FCZ5FCZ5 SUPPROP TXCUR USEC	-1,000.00	-1,000.00	35.44	-1,000.00	-1,000.00	-1,9
7 FCZ5FCZ5 SUPPROP TX PR REDM	0.00	0.00	49.57	0.00	0.00	-(
8 FCZ5FCZ5 CUR ERAF/REV ERAF	0.00	0.00	373.65	0.00	0.00	-62
9 FCZ5FCZ5 OTH TX-EXCES ERAF	-5,500.00	-5,500.00	-1,393.19	-5,500.00	-5,500.00	-6,67
10 FCZ5FCZ5 INVT INC-INT POLED	0.00	0.00	1,632.66	-3,300.00	0.00	-7,18
11 FCZ5FCZ5 INVT INC-INT FOLED	0.00	0.00	2.63	0.00	0.00	-7,10 -1
12 INVESTMT INCOME-UNREALIZD GAIN	0.00	0.00	0.00	0.00	0.00	2,18
13 FCZ5FCZ5 ST HMNER PRO TXRLF	-375.00	-375.00	-172.43	-375.00	-375.00	-40
14 STATE-OTHER	0.00	0.00	0.00	0.00	0.00	-5,33
15 FCZ5 SB2557 ADM FEE (CONTRA)	868.00	868.00	187.24	868.00	868.00	1.18
Total Revenue Budget/Actuals:		-93,230,00	-31.912.75	-93.230.00	-93,230,00	-109.77
Line	35,255,65	55,255.05	02,022.70	55,255.65	33,233.03	200,77
Item Description	2022 Proposed Baseline	2021 Revised Budget*	2021 Available	2021 Baseline Budget	2020 Revised Budget	2020 Actu
16 FCZ5FCZ5 MAIN-BLDG IMPR	48,000.00	57,604.50	38,156.06	48,000.00	30,456.59	3,65
17 FCZ5FCZ5 MISC EX-BGT	4,244.00	4.244.00	4,244.00	4.244.00	4,120.00	7,55
18 FCZ5FCZ5 PROF SVS	10,000.00	22,500.00	12,500.00	10,000.00	150.00	
19 PROF SPEC SVCS - TRADE	0.00	0.00	0.00	0.00	0.00	
20 FCZ5FCZ5 INTRFD EX	33,999.00	33,999.00	28,633.33	33,999.00	33,008.00	17.46
21 FCZ5FCZ5 INTRFD EX ENG SAL	1,030.00	1,030.00	1,030.00	1,030.00	1,000.00	
22 FCZ5FCZ5 INTR RALEST SAL	1,030.00	1,030.00	1,030.00	1,030.00	1,000.00	
23 FCZ5FCZ5 INTRFD EX ROADS SAL	18,540.00	18,540.00	18,540.00	18,540.00	1,000.00	
24 INTERFD EXP A87 INDIR CST ALLO**	2,311.00	2,311.00	2,311.00	2,311.00	1,504.00	1,50
Total Expenditure Budget/Actuals:	119,154.00	141,258.50	106,444.39	119,154.00	72,238.59	22,69
Projected Fund Year End Balance:	\$ 332,218.24	\$ 358,142.24				

#### 13.9 SUSTAINABILITY

Local agencies play a critical role in protecting natural resources and the environment through land conservation, water recycling, preserving open space, and renewable energy projects. FCZ5's mission is to reduce the risk of flooding for the protection of life and property while utilizing sustainable practices. This mission is implemented through effective, transparent, and responsive planning, design, construction, operation, and maintenance of District-owned facilities such as bypass drains, creeks, and ditches. FCZ5's efforts, both direct and indirect, are impacting the community of Stinson Beach's battle against seasonal flooding and long-term sea-

level rise issues. The district has worked collaboratively with the National Park Service in the planning process of the rehabilitation of the Stinson Beach Parking Lot Project. The updated project endeavors to allow out of bank flows on Easkoot Creek to be directed out to the beach in a more controlled manner to minimize future infrastructure damage. The district has also partnered with other Marin County departments in the Stinson Beach Nature Based Adaptation Feasibility Study in an effort to find ways to enhance the natural surrounding beach and dune habitat to improve flood and erosion protection.

District-led projects focus on integrating multiple benefits including flood risk mitigation, ecosystem restoration, improved fish passage, and emergency response access. The District's maintenance practices pay special attention to limiting any negative impact to wildlife, particularly threatened and endangered species. The district has adjusted its sediment capture and removal project processes in order to minimize the impact on the Steelhead Trout and Coho Salmon that inhabit that waterway.

#### 14.0 FLOOD CONTROL ZONE NO. 10

#### 14.1 **OVERVIEW**

Flood Control Zone No. 10 (FCZ10) encompasses approximately 6.48 square miles of the west shore of the Tomales Bay and the eastern side of the Inverness Ridge and includes a majority of the census-designated place (CDP) of Inverness and multiple creeks of the Inverness subwatershed including Third Valley Creek, Second Valley Creek, First Valley Creek, Dream Farm Creek, Fish Hatchery Creek, Haggerty Gulch Creek, Silver Hills Creek, and an area of Olema Creek. The boundaries of FCZ10 were formed by the Marin County Flood Control and Water Conservation District and approved by the Board of Supervisors. The Zone was established in 1982 in an effort to address the impacts of a major flooding event in the area.

Table 14-1: Flood Control Zone 10 Overview

Flood Control Zone 10					
Primary Contact:	Hannah Lee, Senior Civil Engineer	Phone:	(415)-473-2671		
Main Office:	3501 Civic Center Drive, San Rafael	3501 Civic Center Drive, San Rafael			
Formation Date:	March 30, 1982				
Services Provided:	Reduce flood risk within its boundaries by removing debris from creeks				
Service Area:	4,148 acres				
Population Served:	≈1,000				

#### 14.2 FORMATION AND DEVELOPMENT

Flood Control Zone 10 was originally established by the Marin County Board of Supervisors on March 30, 1982, as a means of funding the early stages of cleanup from a major storm on January 4<sup>th</sup>, 1982. The storm destroyed homes, caused livestock losses, and brought severe mudslides that blocked roads and cut the community off for days on end. The zone was officially formed prior to an election for a tax measure to fund the work within the zone. The estimated costs for cleanup of damages were \$180 per taxable and continued maintenance was anticipated at \$30 per taxable acre. The tax measure that was ultimately put on the ballot in June of 1982 was for \$56 per taxable acre for the first year and \$20 each following year. The measure failed and the efforts were paid for out of the General Fund. A grant of \$100,000 from the San Francisco Foundation was awarded for storm damage repair. A loan for the monies was made from Flood Control Zone 4 until the grant funds were received.

Through the next three years, FCZ10 operated and completed projects surrounding creek restoration by way of primarily grant funding. In November of 1986, a special tax was proposed of \$50 for parcels larger than 1 acre, \$25 for parcels between .5 and 1 acre, and \$10 for parcels less than .5 acres. The ballot measure failed with only 49% of the vote. The zone continued to operate throughout the 1980s and early 1990s completing smaller projects when grant funding allowed and being mindful of expenditure control in an effort to preserve the approximately \$40,000 in reserve funds in case of an emergency.

On October 3, 1995, the Mount Vision Fire began. The fire burned over 12,000 acres, many inside of Flood Control Zone 10, destroying 45 homes in Inverness Park. The cleanup for this natural disaster was a collaboration between the County of Marin and the Emergency Watershed Protection Program (EWP). The EWP was created by Congress to allow communities to quickly address serious and long-lasting damages to infrastructure and land without requiring a disaster declaration by federal or state government officials for program assistance to begin. The program is administered by the United States Department of Agriculture Natural Resources Conservation Service.

Since that time, the zone has been fairly dormant with only emergency or grant-funded work performed due to there being no consistent funding source. The work performed has been mainly creek maintenance upon specific request from the FCZ10 Advisory Board members. Prior to a recent meeting of the Advisory Board in March of 2021, the Board had not met since 2016. It was agreed to by the Advisory board at a meeting in 2014 to forego regularly scheduled meetings in an effort to conserve funds.

#### 14.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

FCZ10's jurisdictional boundary encompasses approximately 4,148 acres (6.48 square miles). The Zone encompasses much of the community of Inverness, excluding the area of Paradise Ranch Estates, and borders parts of the communities of Point Reyes and Olema. The Zone encompasses numerous creeks along the west shore of the Tomales Bay and the eastern slope of the Inverness Ridge. FCZ10's sphere of influence is coterminous with its jurisdictional boundary. A map of the boundary can be seen below in Figure 14-1.



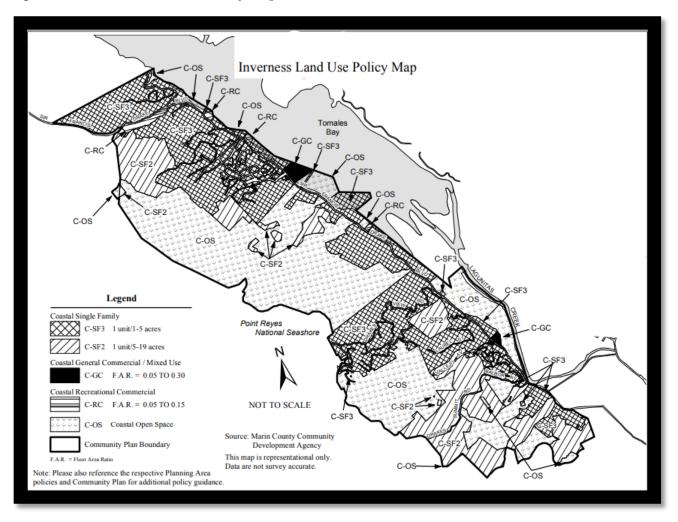
**FLOOD CONTROL ZONE 10** 

Figure 14-1: Flood Zone 10's Jurisdictional Boundary and Sphere of Influence

#### 14.4 GROWTH AND POPULATION

Flood Control Zone 10 encompasses an apportionment of the census-designated place (CDP) of Inverness. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 1,379, which is approximately a 5.75% increase from the 2010 population number 1,304<sup>38</sup>. The most recent census data shows the CDP to have 1,085 total housing units, with 702 of those units occupied. The buildout projection for the planning area is 1,317 units. Due to both topographical constraints in combination with current zoning, additional future development is expected to be minimal. A map with the current zoning for the area is shown below in Figure 14-2.





<sup>38 2020</sup> US Census Redistricting Data

#### 14.5 MUNICIPAL SERVICES

FCZ10 provides emergency creek maintenance and vegetation management along the Inverness Ridge subwatershed. The zone typically contracts with the Conservation Corps North Bay (CCNB) for maintenance projects. The work is performed within tight budgetary constraints as necessary with an annual project funding allotment of approximately \$6,000 that is allocated from a reserve fund of just approximately \$40,000 that is kept for emergency response. The most recent project performed by the CCNB with the help of a grant was in 2009 in Redwood Canyon Creek, Fish Hatchery Creek, and the Valley Creeks and included removal of debris and vegetation, removal of invasive species that cause tree branches to fall into the creeks, and hand removal of sediment at key culverts in the County road right-of-way. The work within the boundary is focused on the Third Valley Creek, Second Valley Creek, First Valley Creek, Dream Farm Creek, Fish Hatchery Creek, Haggerty Gulch Creek, Silver Hills Creek, and an area of Olema Creek. The Marin County Flood Control and Water Conservation District do not own any property or easements within the zone.

#### 14.6 ORGANIZATION STRUCTURE

#### **Board of Supervisors**

Flood Control Zone 10 was formed as a part of the dependent special district of the Marin County Flood Control and Water Conservation District with the Marin County Board of Supervisors as its governing body. County Supervisors are elected to four-year terms of office, with no term limits. The members are elected by district and they are required to live in the district they represent. The Board serves as the legislative and executive body of Marin County.

Table 14-2: Marin County Board of Supervisors

Member	Position	Current Term
Damon Connolly	Supervisor	Expires January 2023
Stephanie Moulton-Peters	Vice President	Expires January 2025
Katie Rice	President	Expires January 2025
Dennis Rodoni	2 <sup>nd</sup> Vice-President	Expires January 2025
Judy Arnold	Supervisor	Expires January 2023

#### **Advisory Board**

The FCZ10 Advisory Board consists of 5 members that are residents within the zone's jurisdictional boundary. Members serve 4-year terms. According to the by-laws, the Advisory Board originally met annually on the second Thursday of February, May, August, and November. At the meeting held on May 15<sup>th</sup>, 2014, County staff recommended that regular meetings not be held in order to save district funding. Rather than hold regular meetings, a statement of proposed action is sent via mail to Advisory Board members for review and comment. Since this time, the Advisory Board has convened on two other occasions in 2016 and 2021. Special meetings may also be called when necessary.

Table 14-3: Flood Control Zone 10 Advisory Board

Member	Current Term
James Fox	Expires September 2023
John Hope	Expires September 2023
Leslie Adler-Ivanbrook	Expires March 2025
Peter Gradjansky	Expires March 2025
Robert Johnston	Expires September 2023

#### Staffing and District Operations

As a dependent district of the County, all administrative services are provided by County departments, including legal counsel and compilation of financial transaction reports for the State Controller's Office required under Government Code Section 53891.

#### 14.7 ACCOUNTABILITY AND TRANSPARENCY

#### Meeting and Agendas

Advisory Board meetings are typically held only when deemed necessary for project review or emergency maintenance. Advisory Board meeting notices are posted in three public places. Meeting notices and meeting documents are posted on the District's website (marinwatersheds.org). The meeting date, time, and location are posted on the Marin Watershed Program website. Also posted on the website are agendas, staff reports, and prior meeting minutes. The most recent meeting was on March 4th, 2021.

#### Annual Budget Review

FCZ10 posts draft budgets on the Marin Watershed Program website as part of the advisory board meeting packet materials. As there have been no Advisory Board meetings, no project activity in the zone, and the zone has no revenue stream, the most recent budget that has been posted to the District's website prior to FY 2021-22 was for FY 2016-17. The budgets are still contained within the Final Budget for the County of Marin. Starting in FY 2020-2021 the County Administrator, consistent with other funds they oversee, requested a baseline budget to start out the fiscal year and for the budget to be adjusted throughout the year for major project expenses as contracts are approved by the District Board of Supervisors. This means the advisory board will review an expenditure plan for the upcoming fiscal year and that the baseline budget submitted to the District Board will be adjusted as contracts are awarded for design and implementation. The FCZ is included in the County of Marin Comprehensive Annual Financial Report as a line item under Public Protection of the Budgetary Comparison Schedule.

#### 14.8 FINANCIAL OVERVIEW

Unlike the other zones within the Marin County Flood Control and Water Conservation District, FCZ10 has no annual tax revenue stream. Tax measures to fund the work within the zone were brought to the voters in both 1982 and 1986 with both failing to meet the necessary threshold for adoption. No additional attempt has been made to seek a tax measure since 1986. Small maintenance projects are funded only when necessary from the reserve fund. The zone receives

a fairly negligible amount of revenue annually from investment interest. The zone's reserve fund is approximately \$20,000.

#### 14.9 SUSTAINABILITY

Local agencies play a critical role in protecting natural resources and the environment through land conservation, water recycling, preserving open space, and renewable energy projects. FCZ10's purpose is to reduce the risk of flooding for the protection of life and property while utilizing sustainable practices. While the work within the zone has been minimal in recent years due to a lack of funding, the projects that have been completed in the numerous creeks within the zone are critical for repairing and maintaining habitat as well as being preventative measures against flooding that could cause damage to infrastructure and private property.

#### 15.0 COUNTY SERVICE AREA 33

#### 15.1 OVERVIEW

Marin County Service Area 33 (CSA 33) is a dependent single-purpose special district that provides park maintenance services to the community of Stinson Beach's Village Green Park. The CSA is been funded by a special assessment that was approved by the voters within the District's boundary in 2003. The assessment aids in offsetting the costs incurred by Marin County Parks for its services within the CSA. CSA 33 has a local advisory board that advises the Marin County Parks Department and the Marin County Board of Supervisors on all matters relating to its services in the CSA.

Table 15-1: County Service Area 33 Overview

County Service Area 33 Overview				
Primary Contact: Jim Chayka, Superintendent Marin County Parks				
Main Office:	3501 Civic Center Drive, Suite 260 San Rafael, CA			
Contact Information:	(415)-473-3639			
Formation Date:	August 19, 2003			
Services Provided	Park Maintenance			

#### 15.2 FORMATION AND DEVELOPMENT

The main service of CSA 33 is the upkeep and maintenance of two adjacent parks in the community of Stinson Beach: Village Green 1 and Village Green 2. In 1987 a group of Stinson Beach residents constructed a plan to transform a vacant lot in the middle of the community at 3481 Highway 1 into a park. In 1989, the group secured a grant from the State of California in the amount of \$450,000 which they used to purchase the lot and begin construction. All of the work done building the park was donated by local contractors and after 2 years of work, Village Green 1 was completed in the spring of 1991. Upon completion, the land was donated to Marin County Parks. In order to fund the maintenance of the park, a ballot measure was passed to create a landscaping and lighting district to levy an annual parcel tax within the community of \$17. Directly across the street from Village Green 1 was a lot with a gas station that had been closed for over a decade. A local community member purchased the lot and the gas station was demolished so that the second half of the park, Village Green 2, could be constructed. Upon completion of Village Green 2 in 2003, this land was also donated to Marin County Parks. In the same year, the community and the County agreed to dissolve the landscaping and lighting district and create a new county service area. A special election was held on August 19, 2003, at which time the voters in the community passed Measure D to create CSA 33 and continue the parcel tax at the same rate of \$17.

#### 15.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Marin County Service Area 33's service boundary, which currently encompasses just over 4304 acres (6.7 square miles), includes the entire Stinson Beach residential area, as well as the Seadrift area, and stretches to the north to Ridgecrest Boulevard. The District's sphere of influence is

coterminous with its jurisdictional boundary. A map of the District's jurisdictional boundary and sphere of influence can be seen below in Figure 15-1.

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Parali

Figure 15-1: County Service Area 33 District Jurisdictional Boundary and Sphere of Influence

#### 15.4 GROWTH AND POPULATION

CSA 33 encompasses the census-designated place (CDP) of Stinson Beach. According to 2020 U.S. Census Redistricting Data, the population of the CDP is 541, which approximately a 14% decrease from the 2010 population number 632<sup>39</sup>. The most recent census data shows the CDP to have 751 total housing units, with only 290 of those units occupied. With the Stinson Beach area having numerous weekend residents, it is difficult to ascertain the actual full time population. Due to this, the number of registered voters is another measurement of population that is used. According to 2020 U.S. Census Redistricting Data, the number of registered voters in Stinson Beach is 505.

<sup>&</sup>lt;sup>39</sup> 2020 US Census Redistricting Data

According to the Stinson Beach Community Plan, Stinson Beach has limited opportunity for future expansion since federal and state lands (Golden Gate National Recreation Area and Mount Tamalpais State Park) and the Pacific Ocean surround the community. As such, all future residential and commercial development will occur within the existing developed area. Stinson Beach is already extensively developed and there remain few infill opportunities for growth. A map with the current zoning for the area is shown below in Figure 15-2.

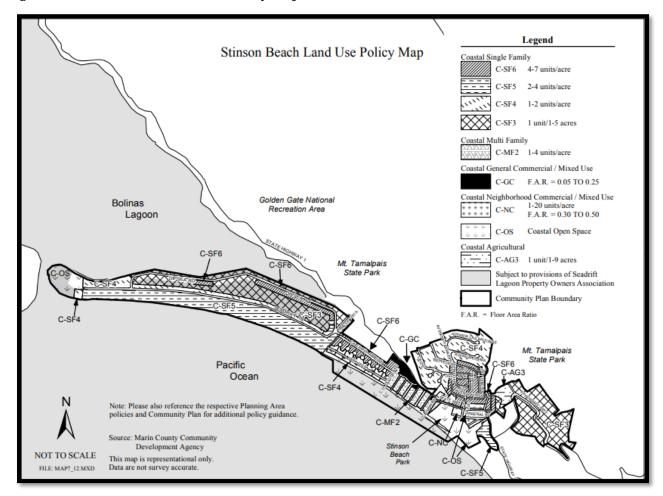


Figure 15-2: Stinson Beach Land Use Policy Map

#### 15.5 MUNICIPAL SERVICES

CSA 33 provides park maintenance services to the community of Stinson Beach administered by the Marin County Parks Department with a primary focus on the Stinson Beach Village Green Park. Marin County Parks provides daily upkeep and maintenance as well as planning and execution of larger special projects. The Parks Department provides three Park Rangers to support the facility (as well as other neighboring West Marin locations) for tasks such as playground inspections and repairs, landscaping improvements, restroom monitoring, and other duties as necessitated. A few of the larger projects that CSA 33 has accomplished over the past few years include:

- Added lighting for the basketball court
- Added a permanent concrete ping pong table
- Replacement of the children's play structure
- Irrigation replacement throughout Village Green 2

The CSA is currently working on and has allocated funding for work on the entry area of Village Green 1 that would include an expansion of the entry with the addition of bicycle parking and the replacement of the bus stop bench.

#### 15.6 ORGANIZATION STRUCTURE

#### **Board of Supervisors**

As a dependent special district, the Marin County Board of Supervisors serves as the CSA's governing body. The five-member Board of Supervisors meets the second and fourth Tuesday every month at 9:00am in the County of Marin Civic Building located at 3501 Civic Center Drive, Suite 260 in San Rafael. The Board of Supervisors determines policy, adopts annual budgets, fixes salaries, and is responsible for overseeing mandated district functions as carried out by various county departments.

CSA 33 also has a local advisory board that is comprised of members who reside within the CSA's boundaries. The Board of Supervisors appointed Advisory Board consists of five members serving two-year terms. The Board acts in an advisory capacity to Marin County Parks staff and the Board of Supervisors on matters relating to projects and programs that can be conducted with funding from the CSA 33 budget and that affect county land contained within the boundaries of CSA 33. The Advisory board typically meets twice a year in March and October, unless there is a need to schedule a special meeting for more urgent matters. Advisory Board meetings are typically held at the Stinson Beach Community Center at 32 Belvedere Avenue, in Stinson Beach.

Table 15-2: Marin County Board of Supervisors

Member	Position	Term Expiration
Damon Connolly	Supervisor	Expires January 2023
Stephanie Moulton-Peters	Vice President	Expires January 2025
Katie Rice	President	Expires January 2025
Dennis Rodoni	2 <sup>nd</sup> Vice-President	Expires January 2025
Judy Arnold	Supervisor	Expires January 2023

Table 15-3: County Service Area 33 Advisory Board

Member	Term Expiration
Christopher Fitting	February 4, 2022
John Archibald	November 3, 2022
Lance Meade	November 19, 2021
Mark White	June 8, 2023
Vacant	

#### **Staffing and District Operations**

As a dependent district of the County, all administrative services are provided by County departments, including legal counsel and compilation of financial transaction reports for the State Controller's Office required under Government Code Section 53891. CSA 33 is provided general oversight and management by the Marin County Parks Department with input and project guidance from the CSA 33 Advisory Board.

#### 15.7 ACCOUNTABILITY AND TRANSPARENCY

When conducting service reviews, LAFCo considers an agency's accountability for community service needs, including governmental structure, operational efficiencies, financial resources, and promoting public access. Currently, CSA 33 offers information about its services, meetings, finances, and the decision-making processes, with the CSA 33 Advisory Board serving as the primary conduit between the community, Marin County Parks staff, and the Board of Supervisors. The advisory board has a dedicated webpage on the Marin County Parks website where current and past agendas and minutes, current board membership, and contact information are posted in accordance with the Brown Act. In addition, meetings are properly noticed and time is provided for public comment at each meeting.

#### 15.8 FINANCIAL OVERVIEW

The funding for the CSA 33 budget has two primary sources of annual revenue for the District. The first source is the voter-approved tax assessment, Measure D, which levies \$17 per parcel per year in the District's service area. The projected revenue from this special tax for FY 2021-22 is \$17,082. The second primary source of revenue is an annual transfer from Marin County Parks of \$15,000. While CSA 33 is projected for expenses to outpace revenues by an average of approximately \$3,254 in FY 2021-22 due to larger-scale maintenance projects that have been planned for, the District began the fiscal year with a fund balance from which to draw the overages from. A breakdown of CSA 33's budget for the past 3 years can be seen below in Figure 15-3.

Figure 15-3: County Service Area 33 Financial Overview

Detail by Revenue Category and Expenditure Object	2019-20 Actual 2	2020-21 Estimated 3	2021-22 Recommended 4	2021-22 Adopted by the Board of Supervisors 5
3180 CSA #33 Stnsn Bch				
Revenues				
Taxes	12,977	12,960	15,348	15,348
Use of Money and Property	1,050	399	1,091	1,091
Miscellaneous Revenues	0	0	0	0
Other Financing Sources	15,000	15,000	15,000	15,000
Total for: Revenues	29,027	28,359	31,439	31,439
Expenditures/Appropriations				
Services and Supplies	18,305	19,873	27,529	27,529
Capital Assets	0	0	0	0
Interfund Expense	6,944	6,820	7,164	7,164
Total for: Expenditures/Appropriations	25,249	26,693	34,693	34,693
Net Cost:	(3,778)	(1,666)	3,254	3,254

#### 16.0 COUNTY SERVICE AREA NO. 28

#### 16.1 **OVERVIEW**

Marin County Service Area 28 (CSA 28) is a dependent special district that provides funding for paramedic service throughout the unincorporated area of West Marin. The CSA has been funded by a special assessment approved by the voters within the District's boundary in 1995. The assessment aids in offsetting the costs incurred in providing year-round 24-hour availability of paramedic services. The service area includes the West Marin communities of Stinson Beach, Bolinas, Point Reyes Station, Inverness, Marshall, Tomales, San Geronimo Valley, Olema, Nicasio, Hicks Valley, and Chileno Valley.

Table 16-1: County Service Area 28 Overview

County Service Area 28 Overview				
Primary Contact:	pary Contact: Dan Eilerman, Assistant County Administrator			
Administrative Contact	Chief Jason Weber			
Formation Date:	December, 1995			
Services Provided:	Advanced Life Support			
Service Area:	351 Square Miles			

#### 16.2 FORMATION AND DEVELOPMENT

On November 7, 1995, the voters in West Marin approved a special assessment of \$40 per residential unit within the designated 351 square mile service area to provide funding to the Marin County Fire Department for round-the-clock advanced life support (paramedic) services. In December of 1995, the Marin County Board of Supervisors approved the resolution officially creating CSA 27. The District originally provided two year-round and round-the-clock response units, and over time added a seasonal response unit for the summer months to serve the high visitation areas of Stinson Beach, Bolinas, and Mount Tamalpais State Park. On November 2<sup>nd</sup> of 2010, the voters approved a \$24 increase to the assessment in order to help cover the increased costs to provide the services.

#### 16.3 DISTRICT BOUNDARY AND SPHERE OF INFLUENCE

Marin County Service Area 28's service boundary, which currently encompasses just over 351 square miles, includes coverage for the communities of Stinson Beach, Bolinas, Point Reyes Station, Inverness, Marshall, Tomales, Olema, San Geronimo Valley, Nicasio, Hicks Valley, and Chileno Valley. The area also encompasses privately and publicly owned parklands including portions of the Golden Gate National Recreation Area and the Mount Tamalpais State Park. The District's sphere of influence is coterminous with its jurisdictional boundary.

CSA 28 Boundary 37 Richmond Esri, NASA, NGA, USGS, County of Mafift ESFINAERE, Gar n, SafeGraph, FAO, METI/NASA, USGS MARIN MARIN COUNTY SERVICE **AREA 28** AFC

Figure 16-1: Marin County Service Area 28 Jurisdictional Boundary and Sphere of Influence

#### 16.4 GROWTH AND POPULATION

CSA 28 encompasses a majority of the land that makes up what the County of Marin has designated as the West Marin Planning Area. The planning area is comprised of five census tracts: 1322, 1321, 1130, 1311, and 1330. According to 2020 U.S. Census Redistricting Data, the population of the planning area is 12,125, which is less than a 1% increase from the 2010 population number 12,005. The most recent census data shows the planning area to have 7,153 housing units. The current zoning for the area puts the theoretical buildout at 7,307 housing units.

#### 16.5 MUNICIPAL SERVICES

CSA 28 provides funding to the Marin County Fire Department to supplement the costs the Department incurs in providing year-round and round-the-clock paramedic services throughout West Marin. The CSA's revenue, which is accrued by way of a voter-approved tax measure, is transferred to the Marin County Fire Department who provides the service throughout the area. The District is provided with two permanent response units as well as one seasonal response unit. The first of the two permanent units provides service from Point Reyes (Medic 94) north to the county border and south to Stinson Beach. The second response unit provides service from Woodacre (Medic 96 and Medic 95) east to San Geronimo. The seasonal response unit (Medic 97) is staffed during the summer months in order to serve the high visitation areas of Stinson Beach, Bolinas, and Mount Tamalpais State Park.

Over the past 3 years, the above four response units have averaged 845 annual calls for service in CSA 28. During that time, Point Reyes Station averaged the highest number of calls of the eleven included communities. A breakdown of the calls for service for all 4 responding units can be seen below in Table 16-2.

Table 16-2: Marin County Service Area 28 Calls for Service

Responding Unit	2018	2019	2020
Medic 94	235	420	428
Medic 95	110	62	34
Medic 96	155	392	433
Medic 97	83	86	97

#### 16.6 ORGANIZATION STRUCTURE

#### **Board of Supervisors**

As a dependent special district, the Marin County Board of Supervisors servces as the CSA's governing body. The five-member Board of Supervisors meets the second and fourth Tuesday every month at 9:00am in the County of Marin Civic Building located at 3501 Civic Center Drive, Suite 260 in San Rafael. The Board of Supervisors determines policy, adopts annual budgets, fixes salaries, and is responsible for overseeing mandated district functions as carried out by various county departments.

Table 16-3: Marin County Board of Supervisors

Member	Position	Term Expiration	
Damon Connolly	Supervisor	Expires January 2023	
Stephanie Moulton-Peters	Vice President	Expires January 2025	
Katie Rice	President	Expires January 2025	
Dennis Rodoni	2 <sup>nd</sup> Vice-President	Expires January 2025	
Judy Arnold	Supervisor	Expires January 2023	

#### **Staffing and District Operations**

As a dependent district of the County, all administrative services are provided by County departments, including legal counsel and compilation of financial transaction reports for the State Controller's Office required under Government Code Section 53891. CSA 28 is primarily managed by the Marin County Fire Department which oversees staffing and calls for service.

#### 16.7 ACCOUNTABILITY AND TRANSPARENCY

#### Meeting and Agendas

The Board of Supervisors meeting agendas, minutes, and recordings can be viewed on the Marin County website. Board documents such as resolutions and ordinances can also be found on the Board of Supervisors page of Marin County's website.

#### **Annual Budget Review**

The County of Marin contracts with an independent financial auditor, Clifton Larson Allen, to conduct an annual financial report. CSA 28 is included in the report under Budgetary Comparison Schedule for County Service Areas Fund. The latest audit was prepared for the year ending June 30, 2020.

Every year the Marin County Fire Department develops a proposed budget for CSA 28 and presents it to the Board of Supervisors for review and approval. It is based on the prior year's expenses and projected parcel tax revenue for the upcoming fiscal year.

#### 16.8 FINANCIAL OVERVIEW

CSA 28 provides funding to the Marin County Fire Department by way of a voter-approved tax measure that was initially passed in 1995. The most recently adopted update of the tax measure, Measure M, was passed by the voters within the service area of the CSA on November 2<sup>nd</sup>, 2010 and has no sunset date or escalators. The tax measure as it currently stands levies a charge in the amount of \$64 on all properties with residential units. The tax is the CSA's only form of revenue. For FY 2020-21 the CSA realized \$375,869 of revenue and \$371,427 in expenditures. While the CSA has shown recent occurrences of expenditures outpacing revenues for the fiscal year, in each instance the balance of the added expenditures was covered by a fund balance that was carried over from the prior fiscal year. A breakdown of the district's finances over the past 5 fiscal years can be seen below in Table 16-4.

Table 16-4: Marin County Service Area 28 Financial Overview

Fiscal Year	Revenues	Expenditures	Net
FY 2016-17	\$376,329	\$378,406	\$-2,079
FY 2017-18	\$376,202	\$392,408	\$-16,206
FY 2018-19	\$376,222	\$370,419	\$5,803
FY 2019-20	\$376,298	\$376,506	\$-208
FY 2020-21	\$375,869	\$371,427	\$4,442

# MARIN LAFCO WORK PLAN ADDITIONS FOR THE WEST MARIN REGION MUNICIPAL SERVICE REVIEW

The following items will be added to the Marin LAFCo work plan:

Marin LAFCo staff collaborate with Marin County staff as well as members of the Advisory Board for Flood Control Zone 10 to determine a course of action on either securing a means of consistent annual revenue or ultimately dissolving the Zone.
Marin LAFCo staff collaborate with both the Marin Resource Conservation District and the Stinson Beach Fire Protection District in their considerations of changes to their jurisdictional boundaries.
Upon its next inclusion in a municipal service review, Marin LAFCo staff will work with the North Marin Water District in order to update its current jurisdictional boundary to remove the area of the Inverness Public Utility District and other surrounding areas.

## West Marin Regional Draft MSR Comments Received and Responses June 9, 2022

Date	Name	Title	Affiliation	Comment Submitted	Responses
April 29, 2022	Donna Clavaud	Board President	TVCSD	Correcting the formation date for the Tomales Community Park from 1982 to 1979.	Update made to document.
		Fire Chief	SBFPD	Change Board meeting times from 6pm to 5pm	Update made to document.
			Add language on page 34, " which agencies also exercise substantial fire protection responsibilities within District."	Update made to document.	
				Add language on page 34, "This MSR district boundary review has prompted the SBFPD to review its boundaries as a significant portion of the District encompasses State and Federal owned parklands."	Update made to document.
				Update language on page 35 to say "The District has one station that is staffed round the clock by two paid personnel".	Update made to document.
				Update board member Will Mitchell with Kathleen Foote on page 38	Update made to document.
				Update Marcus White as Vice President and James Ritchie as Director on Page 38	Update made to document.
				Update language on page 37 from " trained a team of 10 rescue swimmers and 7 rescue watercraft operators" to "trained a team of rescue swimmers and rescue watercraft operators."	Update made to document.
April 29, 2022	Jennifer Blackman	General Manager	BCPUD	Request for language update in sub-section 3(b) regarding BCPUD preparing an update on the status of the new water service connection moratorium due to the permitting of two new ground source water supplies permitted by the State Water Resources Control Board.	Language updated in document to reflect the recommendation that the District should conduct the update after the procurement of grant funds for the construction of the required treatment facilities for the new water supplies.
				Noted edit needed for omitted date at end of sentence.	Update made to document.
				Offered clarification on high number of special meetings scheduled over the past couple of years.	Update made to document.
				Requested update on the reported use percentage of the permitted daily allowance.	Update made to document.
April 12, 2022	Barbara Coler	Commissioner	Marin LAFCo	Update Marin LAFCo Vice Chair on page 10	Update made to document.
				Update language where MWPA is mentioned within agency profiles	Update made to document.
				Correction to use of "Audubon Society" instead of "Audubon Canyon Ranch"	Update made to document.
				Update to Current BFPD Board members	Update made to document.
				Correction on the date for member agencies of MWPA	Update made to document.
				Updates to Marin County Board of Supervisors tables	Update made to document.

#### MARIN LOCAL AGENCY FORMATION COMMISSION

#### RESOLUTION NO. 22-15

#### ADOPTION OF THE WEST MARIN MUNICIPAL SERVICE REVIEW

**WHEREAS** the Marin Local Agency Formation Commission, hereinafter referred to as the "Commission", is a political subdivision of the State of California with regulatory and planning responsibilities to produce orderly growth and development under the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

**WHEREAS** the Commission is responsible under Government Code Section 56430 to regularly prepare studies to independently assess the availability, performance, and need of governmental services to inform its regulatory and other planning activities; and

**WHEREAS** part of such reviews, LAFCos must compile and evaluate service-related information and make written determinations regarding infrastructure needs or deficiencies, growth and population projections for the affected area, financing constraints and opportunities for shared facilities, government structure options, including advantages and disadvantages of consolidation or reorganization of service providers, evaluation of management efficiencies, and local accountability and governance; and

**WHEREAS** a written report on the municipal service review was presented to the Commission in a manner provided by law; and

WHEREAS Marin LAFCo issued a Draft Service Review on Wednesday, March 16, 2022; and

**WHEREAS** as part of the municipal service review, the Commission is required pursuant to Government Code Section 56430(a) to make a statement of written determinations with regards to certain factors.

**NOW, THEREFORE**, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE**, **DETERMINE AND ORDER**, based upon the information contained in the written report, correspondence from affected agencies and information received during the public hearings, as follows:

- 1. The Commission determines this municipal service review is a project under the California Environmental Quality Act but qualifies for an exemption from further action as an informational document consistent with Code of Regulations Section 15306.
- 2. The Commission adopts the municipal service review and the statement of written determinations generated from the information presented in the written report on the municipal service review as set forth in Exhibit "A".
- 3. The Commission refers the public to the report on the municipal service review for additional details and important context, including but not limited to documenting each agency's active and latent service powers.

1) Exhibit "A"

<b>PASSED AND ADOPTED</b> by the Marin Locathe following vote:	al Agency Formation Commission, on June 9, 2022, by
AYES:	
NOES:	
ABSTAIN:	
ABSENT:	
	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCO Executive Officer	Malathy Subramanian, LAFCo Counsel
Attachments to Resolution No. 22-15	

2

#### **EXHIBIT A**

#### **WEST MARIN REGIONAL STUDY**

## MUNICIPAL SERVICE REVIEW DETERMINATIONS GOVERNMENT CODE SECTION 56430

1. Growth and population projections for the affected area.

Anticipated growth in the study area is projected to be minimal. Of the five census-designated places encompassed within the study area (Muir Beach, Tomales Village, Stinson Beach, Bolinas, and Inverness), four saw a decrease in total population over the past ten years according to recently updated census data, with the most significant of these being a 14% decrease. The West Marin Planning Area, composed of census tracts 1330, 1322, 1321, 1311, and 1130, saw a total population increase of 120 (0.99%) in the last ten years with the majority of that growth coming in tract 1130 and is mostly excluded from the study area. This amounts to an annual growth rate within the planning area of less than one-tenth of one percent.

2. The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.

There are no identified DUCs within the study area.

- 3. Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged unincorporated communities within or contiguous to the sphere of influence.
  - a) Each of the reviewed agencies has shown a sufficient level offered of both services and infrastructure necessary to continue to provide the core services currently being provided at the levels at which they are being provided. In order to accommodate even moderate levels of future growth as well as maintain their ability to provide current service levels with the increasing climate unpredictability, each of the agencies providing potable water services (BCPUD, SBCWD, MBCSD, IPUD) should continue to explore ways to expand their respective storage capacities in an effort to have greater resilience to extended drought issues.
  - b) With the addition of two new ground source water supplies permitted by the State Water Resources Control Board in 2021, BCPUD should prepare an update on the status of the agency's moratorium on new water service connections in the event that the current grant proposals for the construction of the necessary treatment facilities receive funding in order to address the underlying constraints in an effort to aide both prospective future residents of the community of Bolinas as well as the County of Marin's ability to effectuate planning policies in the area moving

forward.

- c) As noted above, there are no unincorporated communities within the study area that have been identified as disadvantaged.
- d) Each of the agencies encompassed in the study providing potable water services should explore options for possible interties with neighboring water providers for emergency supplemental supplies in the case of a natural or man-made disaster occurring.

#### 4. Financial ability of agencies to provide services.

- a) Bolinas Community Public Utility District, Bolinas Fire Protection District, County Service Area 28, County Service Area 33, Flood Control Zone 5, Flood Control Zone 10, Inverness Public Utility District, Muir Beach Community Service District, Marin Resource Conservation District, Stinson Beach County Water District, Stinson Beach Fire Protection District, and Tomales Village Community Service District all prepare annual budgets and prepare financial statements in accordance with established governmental accounting standards. Each independent district's board of directors, as well as the Marin County Board of Supervisors acting as the board of directors for both the county service areas and flood district zones, may amend their budgets by resolution during the fiscal year in order to respond to emerging needs, changes in resources, or shifting priorities. Expenditures may not exceed appropriations at the fund level, which is the legal level of control. Audited financial statements are also prepared for each agency by independent certified public accounting firms. While additional revenues are needed to provide some services and maintain the infrastructure covered in this MSR, the agencies meet their financial responsibilities to provide services.
- b) TVCSD's parks and recreation services are funded almost exclusively by way of Measure A funding. With Measure A scheduled to be on the ballot for renewal in June of 2022, if the measure were not to be renewed the District's capacity to continue to provide this service would be critically impacted. The lapsing of this funding would also significantly impact the annual revenue of MRCD. As such, both the TVCSD and the MRCD Board of Directors should formulate contingency plans in the case that the measure not be renewed.
- c) At this time (and since its formation), Flood Control Zone 10 has no source of annual revenue and has been constrained to emergency maintenance work within the current levels of funding remaining in the reserve fund. FCZ10 along with its advisory board has been inactive for an extended period of time, though the board recently revived its meetings in order to discuss these issues. In order to provide the consistent annual funding levels necessary for the work within the Zone to be completed, the Zone's boundary would likely need to be expanded and residents within the boundary would need to agree to a special assessment to fund the Zone. If residents in the area are unwilling to create a new funding source, the Marin County Flood Control and Water Conservation should consider dissolving the Zone.

d) County Service Area 28, in collaboration with the Stinson Beach Fire Protection District, should explore future funding options as well as current operational constraints that would allow the seasonal emergency medical response unit that is staffed during the summer months to have permanent year-round staffing.

#### 5. Status of, and opportunities for, shared facilities.

No specific opportunities for shared facilities that would prove advantageous to both participating parties were identified in the course of this study.

## 6. Accountability for community service needs, including governmental structure and operational efficiencies.

- a) The Marin Resource Conservation District should explore expanding its jurisdictional boundary. As the District receives a majority of its funding by way of grant monies, the opportunity for the District to identify projects for additional grant proposals with a larger service area could prove advantageous in procuring supplemental streams of revenue. In addition, the consideration of a special assessment in an effort to supplement annual revenue in years where the allocation of grant funding is minimal would prove more fiscally impactful for the District if casting a wider net with a larger service boundary. While the recommendation has been made at the State level on multiple occasions for Resource Conservation District's jurisdictional boundaries to be coterminous with the boundaries of their respective counties with the mindset of improving administrative and economic efficiencies, MRCD's current boundary and sphere of influence purposefully exclude multiple urban residential areas in order to maintain alignment with the District's mission statement. Any consideration of expansion of the District's boundary should ensure that the District's agricultural focus would not be faced with any level of obfuscation.
- b) Each of the agencies within the study area should continue to explore the possibility of collaboration with one another to share administrative and other staffing services to both cut personnel-related expenses as well as eliminate possible hiring redundancies, particularly in instances of positions that only necessitate less than full-time staffing levels.

## 7. Any other matter related to effective or efficient service delivery, as required by commission policy

a) North Marin Water District's existing jurisdictional boundary entirely overlaps the jurisdictional boundary of the Inverness Public Utilities District. This overlap merits correction and the Commission should work with the impacted agencies on a detachment of the IPUD service area from NMWD. Since staff is aware of other NMWD parcels in West Marin that the agency is not currently serving, this item should be fully examined when NMWD's MSR is undertaken as part of the Multi-Regional Service MSR scheduled for the end of FY 22-23.

- b) The Muir Beach Community Services District should annex the .6 acre parcel of District Owned property that holds the District's well sites.
- c) As many of the agencies within the study region had their jurisdictional boundary lines established well before the establishment of both state and national public parks that now comprise a large apportionment of some of those boundaries, it is recommended for each agency to examine its current boundaries and consider whether a boundary line adjustment would be in its best interest in cases of current agency boundaries surrounding areas of public lands that the agency is not currently and would not in the foreseeable future provide services to.

#### MARIN LOCAL AGENCY FORMATION COMMISSION

RESOLUTION NO. 22-16

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF MARIN RESOURCE CONSERVATION DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review,* including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

Section 1. The sphere of influence of the Marin Resource Conservation District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.

Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Marin Resource Conservation District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.

Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

PASSED AND ADOPTED	by the Marin Local Agency	y Formation Commissio	on, on June 9, 2022,
by the following vote:			

Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel
ATTEST:	APPROVED AS TO FORM:
	Sashi McEntee, Chair Marin LAFCo
ABSENT:	
ABSTAIN:	
NOES:	
YES:	

Attachments to Resolution No. 22-16

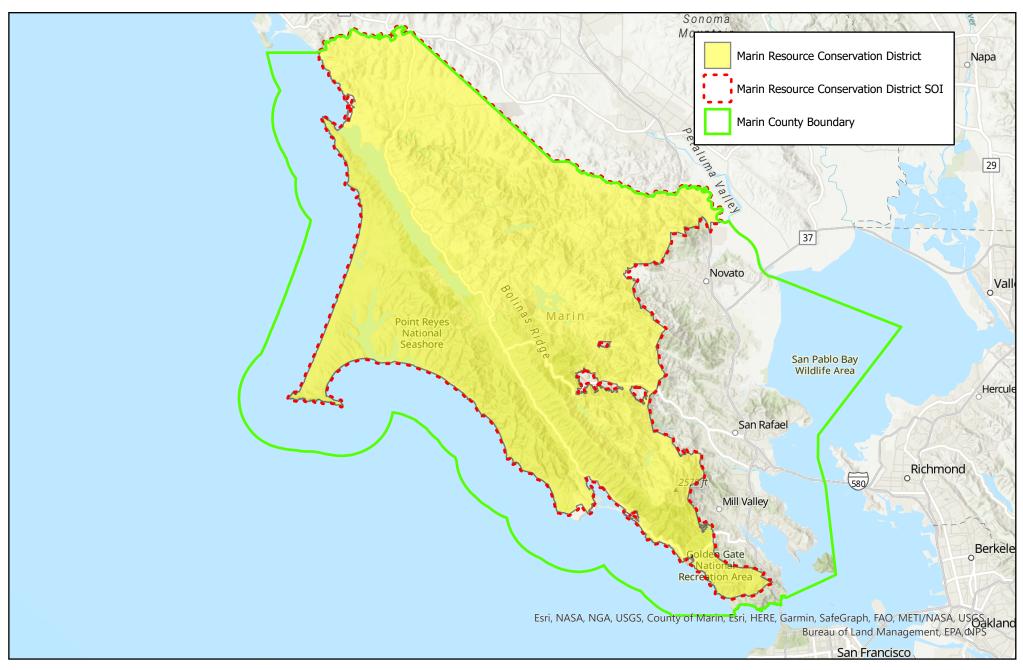
- a) Exhibit A Determinationsb) Exhibit B Map

#### **EXHIBIT A**

## MARIN RESOURCE CONSERVATION DISTRICT (MRCD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan with a majority of the land within the District's jurisdictional boundary zoned for agricultural use and open space.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the MRCD sphere of influence are sufficient to provide those services to the area within the designated sphere of influence. While the District does not have ownership of any property or facility within its boundary, the services that it provides carry immense value to the residents within the boundaries.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of MRCD are adequate to provide service
  to the District's currently designated district boundary and areas within its sphere of
  influence as reaffirmed. While, to this point, the District has managed to secure
  necessary operating revenues primarily by way of state and local grant monies, the
  District should continue to explore new opportunities for consistent revenue streams
  moving forwards.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of MRCD and the area surrounding its jurisdiction are not relevant to the determination of the MRCD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





## MARIN RESOURCE CONSERVATION DISTRICT



#### MARIN LOCAL AGENCY FORMATION COMMISSION

RESOLUTION NO. 22-17

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF STINSON BEACH FIRE PROTECTION DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

Section 1. The sphere of influence of the Stinson Beach Fire Protection District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.

Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Stinson Beach Fire Protection District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.

Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022.

by the following vote:	,	0 ,	,	, ,
AYES:				
NOES:				
ABSTAIN:				
ΔΡΩΕΝΤ:				

	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

Attachments to Resolution No. 22-17

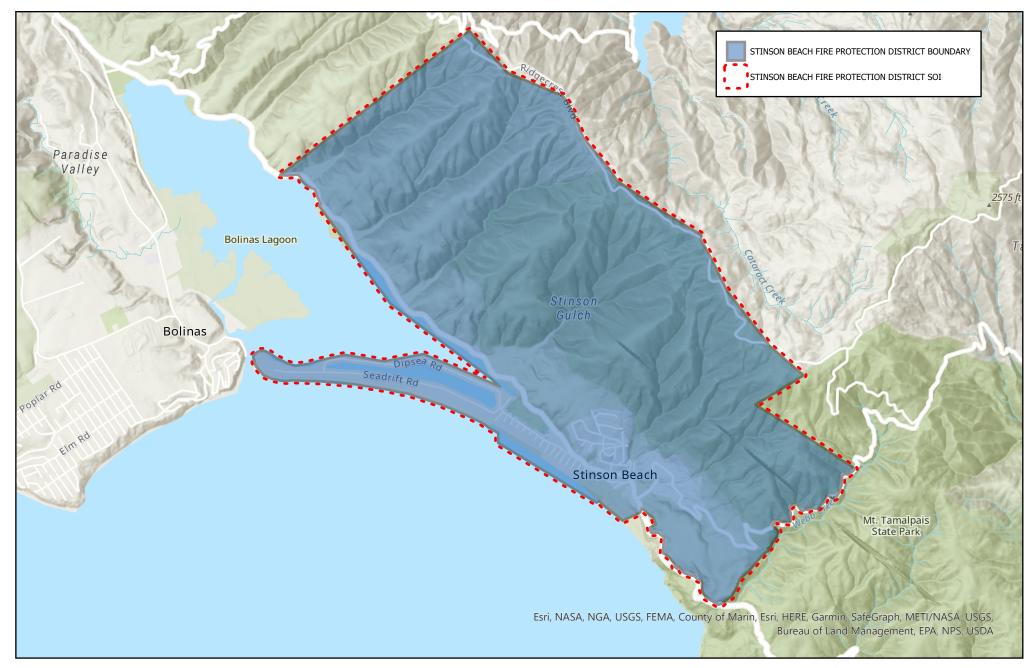
- a) Exhibit A Determinationsb) Exhibit B Map

#### **EXHIBIT A**

## STINSON BEACH FIRE PROTECTION DISTRICT (SBFPD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Stinson Beach Community Plan. The District's boundary includes zoning for Coastal Single Family, Coastal Multi-Family, Coastal General Commercial, Coastal Neighborhood Commercial, Coastal Agricultural, and Open Space.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the SBFPD sphere of influence are sufficient to provide those services to the area within the designated sphere of influence. The District's facilities and services will remain a necessity in the future due to the remote nature of the community causing extended response times for Marin County Fire Department.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of SBFPD are adequate to provide service to the District's currently designated district boundary and areas within its sphere of influence as reaffirmed. If the District wishes to add a year-round paramedic service, expansion of the current facility will be necessitated in all likelihood.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of SBFPD and the area surrounding its jurisdiction are not relevant to the determination of the SBFPD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





## STINSON BEACH FIRE PROTECTION DISTRICT



**RESOLUTION NO. 22-18** 

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF STINSON BEACH COUNTY WATER DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review,* including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE**, **DETERMINE AND ORDER** as follows:

Section 1. The sphere of influence of the Stinson Beach County Water District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.

Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Stinson Beach County Water District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.

Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

AYES:	
NOES:	
ABSTAIN:	
ABSENT:	

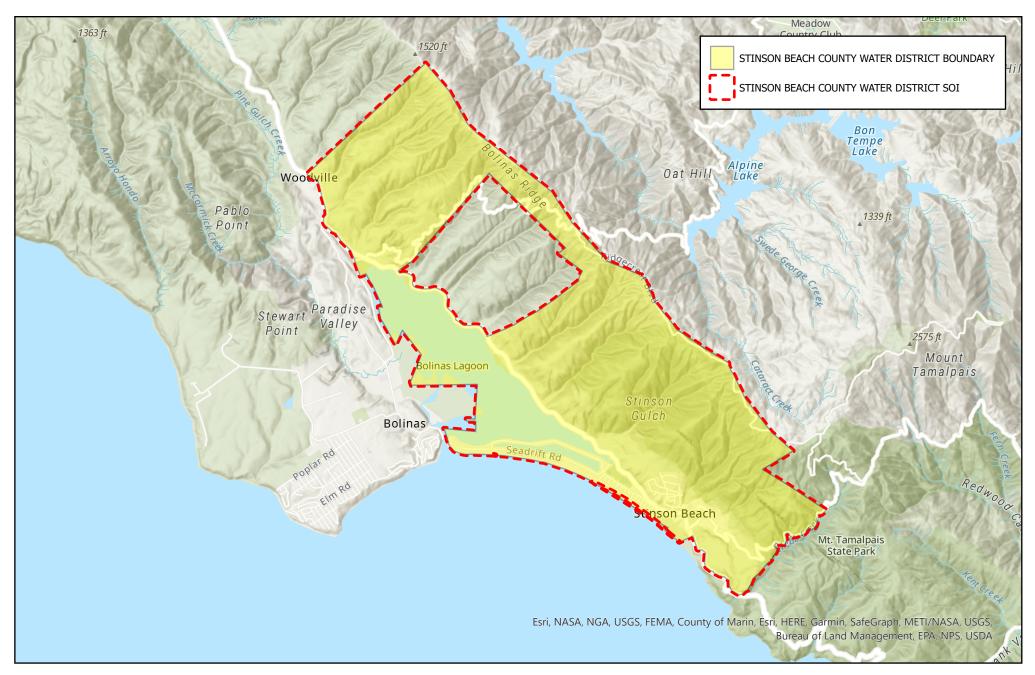
	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

#### STINSON BEACH COUNTY WATER DISTRICT (SBCWD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Stinson Beach Community Plan. The District's boundary includes zoning for Coastal Single Family, Coastal Multi-Family, Coastal General Commercial, Coastal Neighborhood Commercial, Coastal Agricultural, and Open Space.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the SBCWD sphere of influence are sufficient to provide those services to the area within the designated sphere of influence. The District and its facilities provide critical services and infrastructure to the residents within its jurisdictional boundary.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of SBCWD are adequate to provide service to the
  District's currently designated district boundary and areas within its sphere of influence as reaffirmed.
  While the District has taken steps towards greater levels of water conservation due to recent severe
  drought conditions, additional measures including alternative and emergency water sources should
  continue to be explored moving forward.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of SBCWD and the area surrounding its jurisdiction are not relevant to the determination of the SBCWD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# STINSON BEACH COUNTY WATER WATER



RESOLUTION NO. 22-19

### RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF BOLINAS FIRE PROTECTION DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review,* including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

Section 1. The sphere of influence of the Bolinas Fire Protection District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.

Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of the CSA 16 is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.

Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022.

by the following vote:	•	<b>0</b>	,	, ,
AYES:				
NOES:				
ABSTAIN:				
ARSENT:				

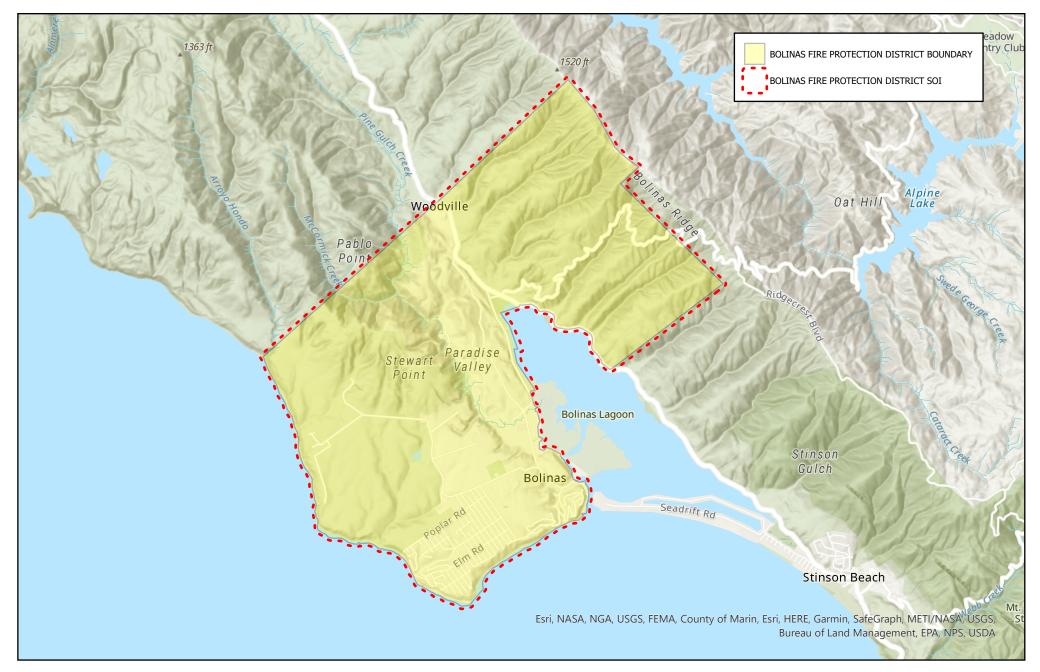
	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

#### BOLINAS FIRE PROTECTION DISTRICT (BFPD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Bolinas Community Plan. The zoning designations within the sphere include Coastal Single Family, Coastal Neighborhood Commercial, Coastal Agricultural, and Open Space
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the BFPD sphere of influence are sufficient to provide
  those services to the area within the designated sphere of influence. The District's facilities and
  services will remain a necessity in the future due to the remote nature of the community causing
  extended response times for Marin County Fire Department.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of BFPD are adequate to provide service to the
  District's currently designated district boundary and areas within its sphere of influence as
  reaffirmed. Continued exploration of the possibility of shared administrative duties with other
  nearby agencies should be a priority as staff turnover takes place.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of BFPD and the area surrounding its jurisdiction are not relevant to the determination of the BFPD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# BOLINAS FIRE PROTECTION DISTRICT



RESOLUTION NO. 22-20

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF BOLINAS COMMUNITY PUBLIC UTILITY DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

- Section 1. The sphere of influence of the Bolinas Community Public Utility District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.
- Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of the Bolinas Community Public Utility District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.
- Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

AYES:	
NOES:	
ABSTAIN:	
ABSENT:	

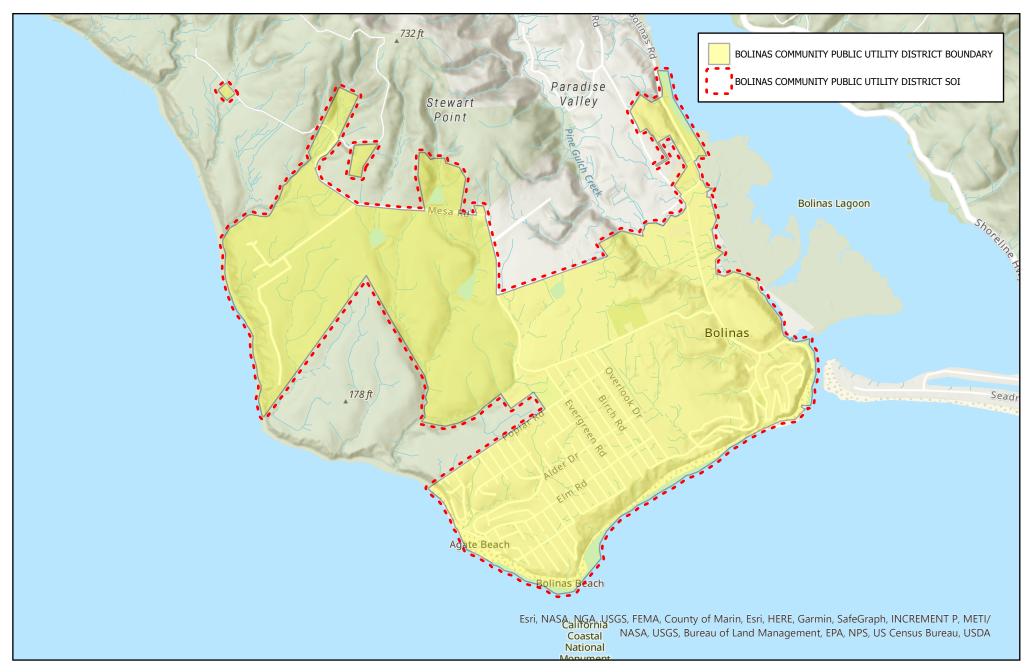
	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

### BOLINAS COMMUNITY PUBLIC UTILITY DISTRICT (BCPUD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Bolinas Community Plan. The zoning designations within the sphere include Coastal Single Family, Coastal Neighborhood Commercial, Coastal Agricultural, and Open Space
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the BCPUD sphere of influence are sufficient to provide those services to the area within the designated sphere of influence. The multiple services provided by the District are critical to the residents within its boundary and will continue to be so into the foreseeable future.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of BCPUD are adequate to provide service to the
  District's currently designated district boundary and areas within its sphere of influence as reaffirmed.
  While the District has taken steps towards greater levels of water conservation due to recent severe
  drought conditions, additional measures including alternative and emergency water sources should
  continue to be explored moving forward.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of BCPUD and the area surrounding its jurisdiction are not relevant to the determination of the BCPUD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# BOLINAS COMMUNITY PUBLIC UTILITY DISTRICT



RESOLUTION NO. 22-21

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF MUIR BEACH COMMUNITY SERVICES DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

- Section 1. The sphere of influence of the Muir Beach Community Services District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.
- Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Muir Beach Community Services District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.
- Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

AYES:	
NOES:	
ADOTAIN	
ABSTAIN:	
ABSENT:	

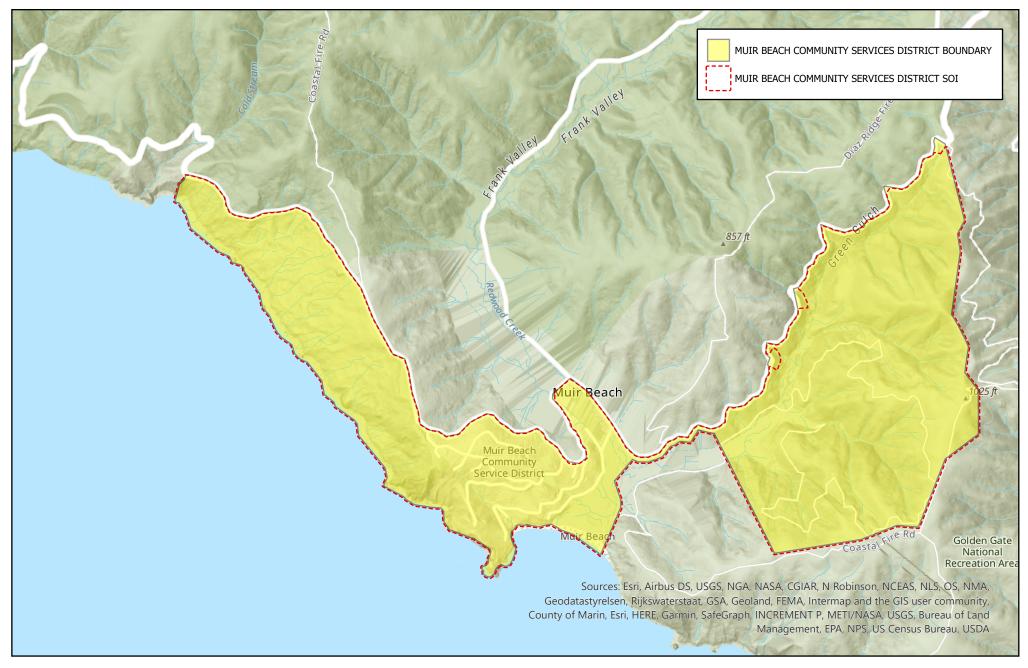
	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

## MUIR BEACH COMMUNITY SERVICES DISTRICT (MBCSD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Muir Beach Community Plan. Zoning in the area includes Coastal Single Family, Coastal Neighborhood Commercial, Coastal Agricultural, and Open Space.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the MBCSD sphere of influence are sufficient to
  provide those services to the area within the designated sphere of influence. The multiple services
  provided by the District are critical to the residents within its boundary and will continue to be so into
  the foreseeable future.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of MBCSD are adequate to provide service to the
  District's currently designated district boundary and areas within its sphere of influence as
  reaffirmed. While the District has taken steps towards greater levels of water conservation due to
  recent severe drought conditions, additional measures including alternative and emergency water
  sources should continue to be explored moving forward.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of MBCSD and the area surrounding its jurisdiction are not relevant to the determination of the MBCSD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# MUIR BEACH COMMUNITY SERVICE DISTRICT



RESOLUTION NO. 22-22

## RESOLUTION AMENDING THE SPHERE OF INFLUENCE OF TOMALES VILLAGE COMMUNITY SERVICES DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

- Section 1. The sphere of influence of the Tomales Village Community Services District is hereby amended as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.
- Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and amending of the sphere of influence of Tomales Village Community Services District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.
- Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

AYES:		
NOES:		
ABSTAIN:		
ABSENT:		

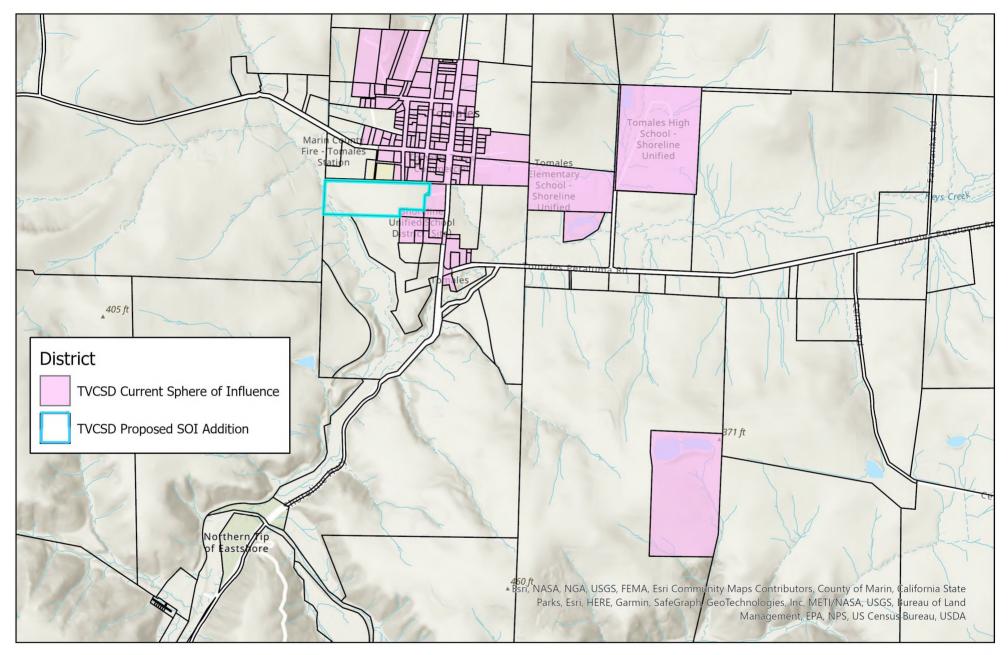
	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

## TOMALES VILLAGE COMMUNITY SERVICES DISTRICT (TVCSD) SPHERE OF INFLUENCE DETERMINATIONS

#### **GOVERNMENT CODE SECTION 56425**

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Tomales Community Plan. Current zoning within the District includes Coastal Single Family, Coastal General Commercial, Coastal Neighborhood Commercial, Coastal Public Facility/Neighborhood Commercial, Coastal Public Facility/Agricultural, and Coastal Agricultural.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the TVCSD sphere of influence are sufficient to provide those services to the area within the designated sphere of influence and to extend to the proposed parcels for annexation. The District provides a critical service to its residents that will remain a necessity for the foreseeable future.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of TVCSD are adequate to provide service to the
  District's currently designated district boundary and areas within its sphere of influence as reaffirmed.
  The District's ability to provide recreation services is dependent upon the renewal of Marin County
  Measure A. Should that ballot measure fail to be renewed, the District would need to explore new
  revenue streams in order to continue providing recreation services in the future.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of TVCSD and the area surrounding its jurisdiction are not relevant to the determination of the TVCSD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# **Tomales Village Community Services District Sphere of Influence Amendment**



RESOLUTION NO. 22-23

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF INVERNESS PUBLIC UTILITY DISTRICT

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

- Section 1. The sphere of influence of the Inverness Public Utility District is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.
- Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Inverness Public Utility District is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.
- Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

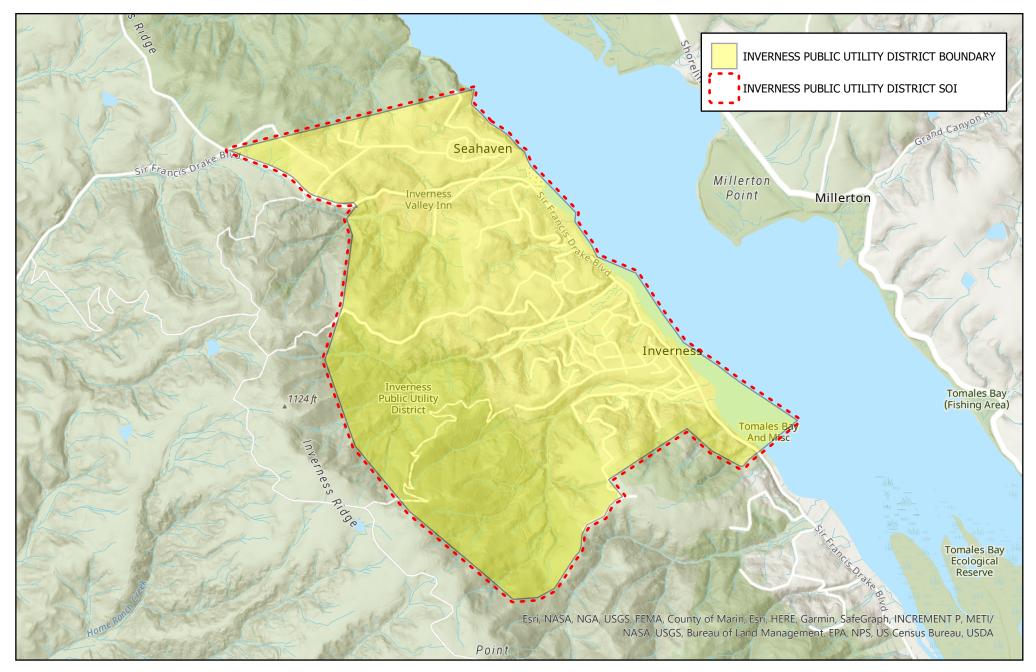
AYES:	
NOES:	
ABSTAIN:	
ABSENT:	

	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

# INVERNESS PUBLIC UTILITY DISTRICT (IPUD) SPHERE OF INFLUENCE DETERMINATIONS GOVERNMENT CODE SECTION 56425

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Inverness Ridge Community Plan. Current zoning for the area includes Coastal Single Family, Coastal General Commercial, Coastal Recreational Commercial, and Open Space.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the IPUD sphere of influence are sufficient to provide those services to the area within the designated sphere of influence. While the current jurisdictional boundary of the District is fully encompassed by the jurisdictional boundary of the North Marin Water District, a plan is in place for the detachment of the area from NMWD in the near future.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of IPUD are adequate to provide service to the District's
  currently designated district boundary and areas within its sphere of influence as reaffirmed. While the
  District has taken steps towards greater levels of water conservation due to recent severe drought
  conditions, additional measures including alternative and emergency water sources should continue to
  be explored moving forward.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of IPUD and the area surrounding its jurisdiction are not relevant to the determination of the IPUD sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# **Inverness Public Utility District**



RESOLUTION NO. 22-24

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF MARIN COUNTY SERVICE AREA 33

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

- Section 1. The sphere of influence of the Marin County Service Area 33 is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.
- Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Marin County Service Area 33 is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.
- Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

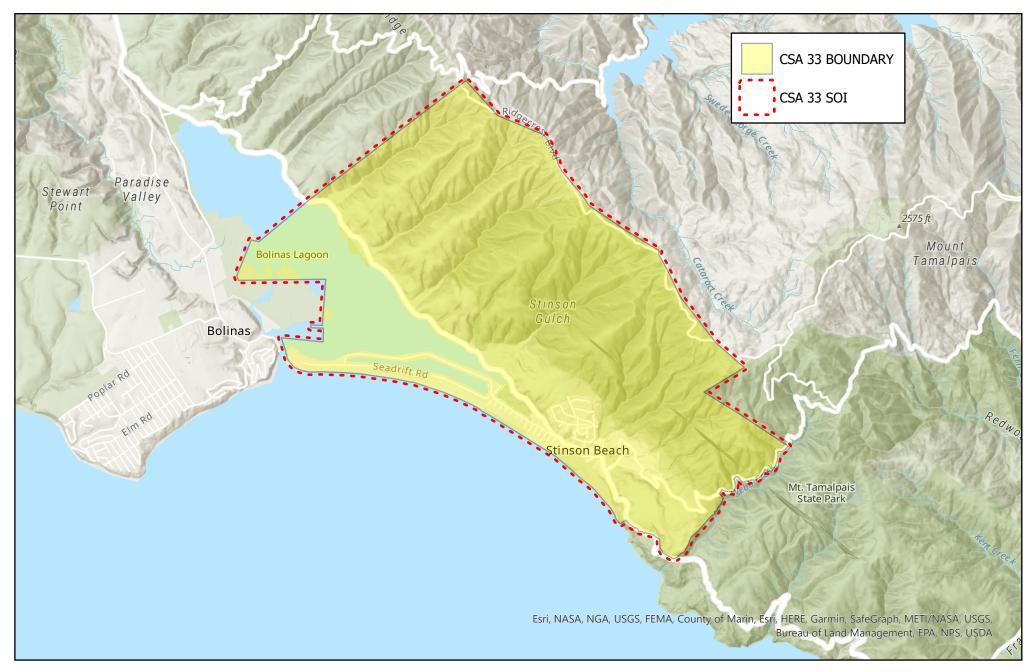
AYES:			
NOES:	:		
ABSTAIN	AIN:		
ARSENT	NT.		

	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

# MARIN COUNTY SERVICE AREA 33 (CSA 33) SPHERE OF INFLUENCE DETERMINATIONS GOVERNMENT CODE SECTION 56425

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide Plan and the Stinson Beach Community Plan. The District's boundary includes zoning for Coastal Single Family, Coastal Multi-Family, Coastal General Commercial, Coastal Neighborhood Commercial, Coastal Agricultural, and Open Space
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the CSA 33 sphere of influence are sufficient to provide those services to the area within the designated sphere of influence.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of CSA 33 are adequate to provide service to the District's currently designated district boundary and areas within its sphere of influence as reaffirmed. The District's ability to provide recreation services is dependent upon the renewal of Marin County Measure A. Should that ballot measure fail to be renewed, the District would need to explore new revenue streams in order to continue providing recreation services in the future.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of CSA 33 and the area surrounding its jurisdiction are not relevant to the determination of the CSA 33 sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# MARIN COUNTY SERVICE AREA 33



**RESOLUTION NO. 22-25** 

## RESOLUTION REAFFIRMING THE SPHERE OF INFLUENCE OF MARIN COUNTY SERVICE AREA 28

**WHEREAS** upon determination and adoption of a sphere of influence, the Marin Local Agency Formation Commission is required to periodically review and update adopted spheres of influence for each city and special district not less than once every five years, as necessary within Marin County under Government Code Section 56425 (g); and

**WHEREAS** the Executive Officer has conducted a review of the adopted sphere of influence of local government agencies in the West Marin area, prepared a summary, *West Marin Region Municipal Service Review*, including his recommendations thereon, the summary having been presented to and considered by this Commission; and

**WHEREAS** a public hearing by this Commission was held on the *West Marin Region Municipal Service Review* and staff's recommendations contained in that report on the date and at the time noticed thereof, and at the hearing, this Commission heard and received all oral and written testimony, objections and evidence which were made, presented or filed, and all persons present were given an opportunity to hear and be heard with respect to the proposal and the Executive Officer's report.

**NOW, THEREFORE**, based upon the information contained in the Executive Officer's report, correspondence from affected agencies, and information received during the public hearings, the Marin Local Agency Formation Commission **DOES HEREBY RESOLVE, DETERMINE AND ORDER** as follows:

- Section 1. The sphere of influence of the Marin County Service Area 28 is hereby reaffirmed as shown on Exhibit B attached hereto and incorporated herein by reference and the Commission makes the written determinations pursuant to Government Code section 56425(e) as provided for in Exhibit A attached hereto and incorporated herein by reference.
- Section 2. Pursuant to Section 15061(b)(3) of the State CEQA Guidelines, the Commission finds that this review and reaffirming of the sphere of influence of Marin County Service Area 28 is exempt from the provisions of the California Environmental Quality Act because it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment.
- Section 3. The Executive Officer is hereby directed to mail copies of this resolution to affected local government agencies in the West Marin area.

**PASSED AND ADOPTED** by the Marin Local Agency Formation Commission, on June 9, 2022, by the following vote:

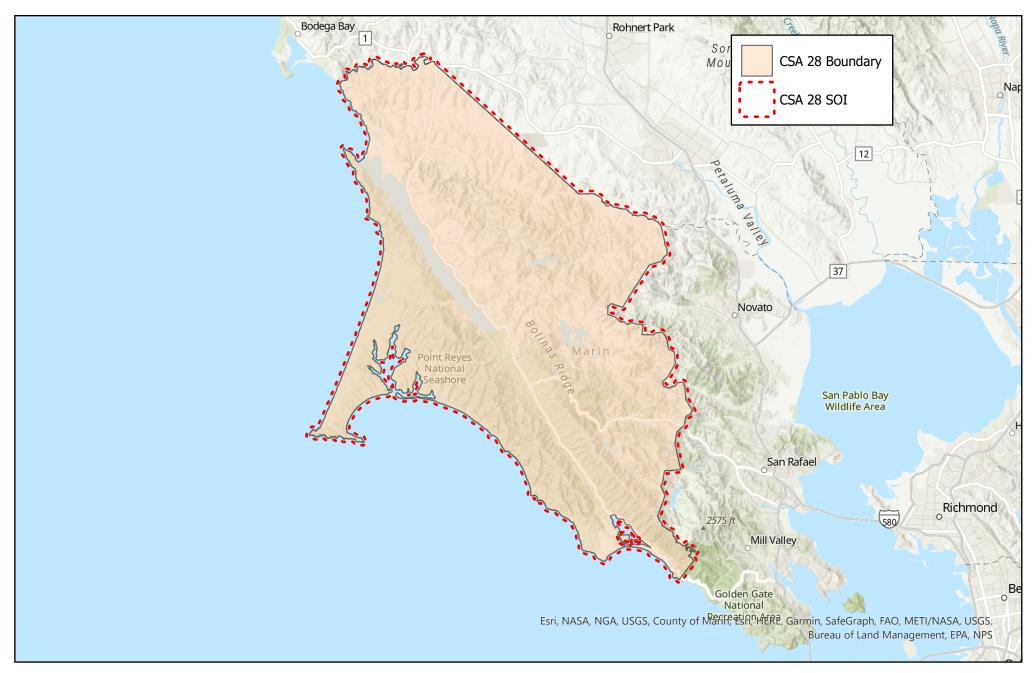
AYES:		
NOES:		
ABSTAIN:		
ADSTAIN.		
ABSENT:		

	Sashi McEntee, Chair Marin LAFCo
ATTEST:	APPROVED AS TO FORM:
Jason Fried, LAFCo Executive Officer	Malathy Subramanian, LAFCo Counsel

- a) Exhibit A Determinationsb) Exhibit B Map

# MARIN COUNTY SERVICE AREA 28 (CSA 28) SPHERE OF INFLUENCE DETERMINATIONS GOVERNMENT CODE SECTION 56425

- 1) The present and planned land uses in the area, including agricultural and open-space lands.
- Present and planned land uses in the adopted sphere of influence are governed by the Marin Countywide
  Plan as well as a number of different community plans throughout the West Marin Planning Area. While
  a majority of the area is zoned as agricultural or open space, there are numerous small pockets zoned for
  residential and commercial properties.
- 2) The present and probable need for public facilities and services in the area.
- The current facilities and services included in the CSA 28 sphere of influence are sufficient to provide
  those services to the area within the designated sphere of influence. CSA provides a critical service to
  the West Marin Planning Area that is necessitated by both the remote nature of the communities that it
  serves as well as the limited resources of the agencies that it aids.
- 3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- The operating departments and public facilities of CSA 28 are adequate to provide service to the District's currently designated district boundary and areas within its sphere of influence as reaffirmed.
- 4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the city.
- The Commission has determined that social and economic communities of interest between areas currently within the boundaries of CSA 28 and the area surrounding its jurisdiction are not relevant to the determination of the CSA 28 sphere of influence.
- 5) For an update of a sphere of influence for a city that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.
- There are no unincorporated communities within the Study Area that have been identified as disadvantaged.





# MARIN COUNTY SERVICE AREA 28





## Marin Local Agency Formation Commission Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Item No. 7 (Public Hearing)

**TO:** Local Agency Formation Commission

FROM: Olivia Gingold, Clerk/Jr. Analyst

SUBJECT: Approval of Resolution 22-26, Annexation of 21 & 23 Church Street (APN 102-100-01) to

Tomales Village Community Services District (File #1366)

#### **Background**

Marin LAFCo has received an application from Benjamin Hodges, Melissa Omand, and Sarah Hodges ("applicants") requesting approval to annex a lot, approximately 13.25 acres, into the Tomales Village Community Services District (TVCSD) for sewer connection so the parcel can move off of septic.

As noted on the petition, the parcel was not in the SOI for TVCSD. An SOI update would have been needed for this application, but the TVCSD SOI was update to include this area as part of the earlier approval of the West Marin MSR and corresponding SOI updates.

LAFCo is required to review capacity to serve for agencies whenever annexations are requested, the capacity is of particular concern when dealing with West Marin application actions because of the size of the districts. Per the 2022 West Marin MSR, "TVCSD has the wastewater capacity to support growth within the planning area's potential buildout." (p. 89) The parcel has situs addresses of 21 and 23 Church Street (APN 102-100-01). The proposal, as stated by the applicant, is for connection to sewer to build two new homes. Staff has requested comments from TVCSD, along with other interested agencies. TVCSD's board heard and approved this annexation.

There was an issue with the submitted map and legal description raised by the Department of Public Works in the comments we received from them that required an entirely new legal and plat to be drawn and submitted. This was an unexpected and unusual circumstance. The applicant is aware of this issue and working to get it addressed but it is possible the new legal and plat will not be received prior to this hearing. In case it is not, staff has included in the resolution a condition that a proper map and legal description be submitted. Should we receive the needed materials prior to the Commission meeting we can delete that condition from the resolution. The submitted map and legal description were still included with the application for reference. Beyond TVCSD and DPW's comments, all other comments received were in support or neutral.

Staff has reviewed the submitted petition for accuracy and considered all factors pursuant to §56668 and §56668.3 of Cortese-Knox-Hertzberg. With those factors considered, staff recommends approving this annexation.

City of Belvedere

#### **Staff Recommendation for Action**

- 1. Staff recommendation Approve the requested annexation of 21 and 23 Church Street and approve the attached Resolution No. 22-26 with the condition that a proper map and legal description be submitted .
- 2. Alternate Option 1 Deny the request.
- 3. Alternate Option 2 Continue consideration of the item to the next regular meeting, and provide direction to staff, as needed.

#### Attachments:

- 1) Resolution #22-26
- 2) Application Packet

#### **RESOLUTION 22-26**

# RESOLUTION APPROVING AN ANNEXATION OF 21 & 23 CHURCH STREET TO TOMALES VILLAGE COMMUNITY SERVICES DISTRICT WITH WAIVER OF NOTICE, HEARING AND PROTEST PROCEEDINGS

"Annexation of 21 & 23 Church Street (APN 102-100-01) to Tomales Village Community Services District (LAFCo File #1366)"

WHEREAS Benjamin Hodges, Melissa Omand, and Sarah Hodges, hereinafter referred to as "Property Owners," have filed a validated landowner petition with the Marin Local Agency Formation Commission, hereinafter referred to as "Commission," pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000; and

**WHEREAS** the proposal seeks Commission approval to annex approximately 13.25 acres of unincorporated land to Tomales Village Community Services District; and

**WHEREAS** the affected territory represents an entire lot located at 21 & 23 Church Street in Tomales and identified by the County of Marin Assessor's Office as APN 102-100-01 ("Property"); and

**WHEREAS** the Commission's staff has reviewed the proposal and prepared a report with recommendations; and

**WHEREAS** the staff's report and recommendations on the proposal have been presented to the Commission in the manner provided by law; and

**WHEREAS** the Commission considered all the factors required by law under Government Code Section 56668 and 56668.3 and adopted local policies and procedures.

**WHEREAS** the proposal is for an annexation of territory that is uninhabited, and no affected local agency has submitted a written demand for notice and hearing as provided for in Government Code Section 56662(a).

**NOW THEREFORE**, the Marin Local Agency Formation **DOES HEREBY RESOLVE**, **DETERMINE AND ORDER** as follows:

- Section 1. Approve the proposed annexation of 21 & 23 Church Street (APN 102-100-01) to Tomales Village Community Services District (File #1366) as shown and with the boundaries as depicted and described in Exhibits "A" and "B" attached hereto and incorporated herein by reference.
- Section 2. The territory includes 13.25 acres, is found to be uninhabited, and is assigned the following distinctive short form designation: "Annexation of 21 & 23 Church Street (APN 102-100-01) to Tomales Village Community Services District (LAFCo File #1366)."
- Section 3. The proposal is consistent with the adopted sphere of influence of Tomales Village Community Services District.
- Section 4. As a condition of approval, that a compliant map and legal description are submitted to LAFCo staff within 1 year of the date of approval of this proposal.

Section 5. The Executive Officer is hereby authorized to waive notice and hearing, and protest proceedings and complete the change of organization proceedings.

Section 6. As Lead Agency under CEQA for the proposed annexation of APN 102-100-01 to Tomales Village Community Services District, LAFCo finds that the Project is categorically exempt from the provisions of CEQA pursuant to State CEQA Guidelines Section 15319 (a).

PASSED AND ADOPTED by the Marin Local Agency Formation Commission on June 9, 2022 by the following vote: AYES: \_\_\_\_\_ NOES: ABSTAIN: ABSENT: Sashi McEntee, Chair ATTEST: APPROVED AS TO FORM:

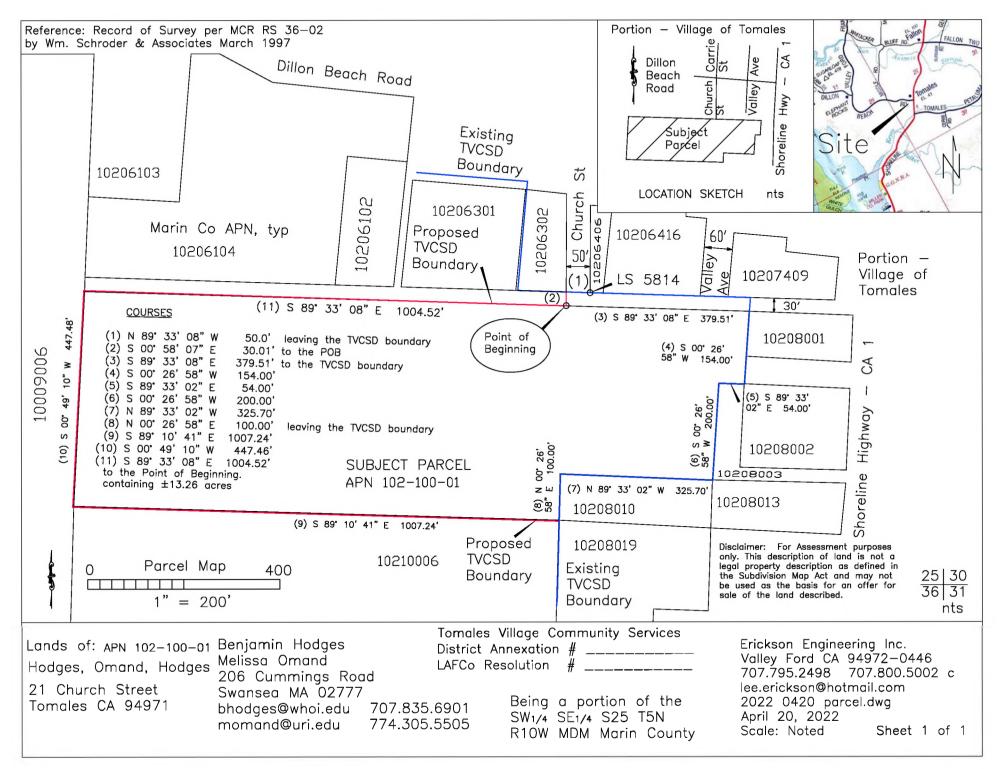
Malathy Subramanian, LAFCo Counsel

Attachments to Resolution No. 22-26

Jason Fried, Executive Officer

- a) Exhibit A Mapb) Exhibit B Legal Description

#### **EXHIBIT A**



## ANNEXATION NO. 2022-\_\_\_\_

# ANNEXATION TO TOMALES VILLAGE COMMUNITY SERVICES DISTRICT

#### **GEOGRAPHIC DESCRIPTION**

All that certain real property, situated in a portion of Section 25, Township 5 North, Range 10 West, Mount Diablo Base and Meridian, in the County of Marin, State of California, described as follows:

Commencing at a ¾" iron pipe with plastic cap "LS 5814" at the southwest corner of APN 102 064 06 [Lands of Williams DN 97-005442, RS36-01] adjoining the east side of the 50' wide Church Street ROW, also on a southerly edge of the Tomales Village Community Services District boundary.

Thence following the existing TVCSD boundary westerly (1) N 89° 33' 08" W 50.0' across the Church Street ROW to the SE corner of Tomales Presbyterian Church APN 102 063 02.

Thence leaving the existing district boundary southerly (2) S 00° 58′ 07″ E 30.01′ to a point in the northern boundary of the subject parcel, being the **Point of Beginning.** 

#### **COURSES**

Thence, (3) S 89° 33' 08" E 379.51' to a point joining the existing TVCSD boundary Thence, (4) S 00° 26' 58" W 154.00'
Thence, (5) S 89° 33' 02" E 54.00'
Thence, (6) S 00° 26' 58" W 200.00'
Thence, (7) N 89° 33' 02" W 325.70'
Thence, (8) N 00° 26' 58" E 100.00' to a point leaving the existing TVCSD boundary Thence, (9) S 89° 10' 41" E 1007.24'
Thence, (10) S 00° 49' 10" W 447.46'
Thence, (11) S 89° 33' 08" E 1004.52' to the **Point of Beginning**, containing **13.26** acres of land more or less

<u>For assessment purposes only</u>. This description of land is not a legal property description as defined in the Subdivision Map Act and may not be used as the basis for an offer for sale of the land described.

Reference: Record of Survey, Lands of Markel as described in Doc 96-056416, Marin County Records. Prepared by Wm. Schroeder & Associates, 617 Wakerobin Lane, San Rafael CA. Recorded under Doc 97-011307 Maps RS Book 36- Page 02 March 6, 1997



**Print Name** 

# **Marin Local Agency Formation Commission**

Regional Service Planning | Subdivision of the State of California

#### **MARIN LAFCO**

## I. PETITION FOR PROCEEDING PURUSANT TO THE CORTESE-KNOX-HERTZBERG ACT **LOCAL GOVERNMENT REORGANIZATION ACT OF 2000**

The undersigned hereby petition(s) the Marin Local Agency Formation Commission for approval of a proposed change or organization or reorganization and stipulates as follows:

1.	This proposal is made pursuant to Part 3, Division 3, and Title 5 of the California Government Code (commencing with Section 56000, Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000).
2.	The specific change(s) of organization proposed (i.e. Annexation, Detachment, Reorganization, etc.) is/are Annexation into Tomales Village Community Services District
3.	The boundaries of the territory(ies) included in the proposal are as described in Exhibits "A" and "B" attached hereto and by this reference incorporated herein.
4.	The territory(ies) included in the proposal is/are:  Inhabited (12 or more registered voters)  X Uninhabited (11 or fewer registered voters)
5.	This proposal is or is not $X$ consistent with the sphere(s) of influence of the affected city and/or district(s).
6.	The reason(s) for the proposed Annexation (ie. Annexation, Detachment, Reorganization, etc.) is/are to provide sewer connection to 2 dwellings
7.	The proposal is requested to be made subject to the following terms and conditions: $N/A$
8.	The persons signing this petition have signed as: Registered voters
	X Owners of the land
	On behalf of the Board, City, District, or Agency
Be	enjamin Hodges

Marin LAFCo Application Revised 2021 og

Signature

1

Date



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# II. LANDOWNERS SIGNATURES (§56700, et seq.)

We the undersigned landowners hereby request proceedings be initiated pursuant to Government Code §56000, et seq. for the change(s) of organization described on the attached Proposal Application.

Name and Address of Applicant: Benjamin Hoo	dges
206 Cummings Road, Swansea, MA 02777	
Contact Number: (707) 835-6901	Email: bhodges@whoi.edu
	to act as my/our agent to process all
phases of the LAFCo action relating to the parcels lis	ted below.
Name and Address of Agent: Mariah Hodges	
829 56th St. Oakland, Ca. 94608	
Contact Number: (510) 517-1529	Email: mariah.hodges@gmail.com
<u>All</u> owners of each parcel <u>must</u> sig	gn. Original signatures are required.
Benjamin Houses (May 1, 2022 19:07 EDT)	05/01/2022
Property Owner Signature	Date
Sarah Hodges (Apr 29, 2022 20:22 PDT)	04/29/2022
Property Owner Signature	Date
Melissa Omand (Apr 30, 2022 08:58 EDT)	04/30/2022
Property Owner Signature	 Date



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#### Additional Notification Approval (Optional)

I/We hereby authorize, that in addition to the application representative, the persons listed below are granted permission to receive copies of application notices, and reports.

Benjamin Hodges (May 1, 2022 19:07 EDT)

**Property Owner Signature** 

Please provide the names, email addresses, and phone numbers of any persons who are to be furnished copies of the Agenda, Executive Officer's Report, and Notice of Hearings. This includes name, title, email address, and phone number of key staff you've worked with/talked to. This allows LAFCo to send information directly to the key person in each agency who is relevant to the application:

Please Print Name	Email Address	<u>Phone Number</u>
Benjamin Hodges/Melissa	Omand momand@uri.edu. 7	74.305.5505
Sarah Hodges sarah.jane	.hodges@gmail.com 707.779	.9989
Mary Halley admin@tom	alescsd.ca.gov 707.878.2767	

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# MARIN LAFCO III. APPLICATION QUESTIONNAIRE

In accordance with requirements set forth in the California Government Code, the Commission must review specific factors in its consideration of this proposal. In order to facilitate the Commission's review, please respond to the following questions:

#### **GENERAL INFORMATION**

1. Please check the method by which this application was initiated: $X$ Petition (Landowner)
Resolution of Application (City/Town or District)
2. Does the application possess 100% written consent of each property owner in the subject territory? Yes X No
3. A. This application is being submitted for the following boundary change: (BE SPECIFIC: For example, "annexation," "reorganization")  Annexation
B. The reason for the proposed action(s) being requested:
(BE SPECIFIC: For example, "Annexation to sewer district for construction of three homes") Annexation to Community Services District (for sewer service) for construction of 2 homes
4. State general location of proposal:
1 parcel in Tomales, one block South of Hwy 1, 1 block West of Dillon Beach Rd.

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5. Is the proposal within a city's boundaries? Yes Which city?				
No $X$ If the proposal is adjacent to a city, provide city name:				
6. Is the subject territory located w	ithin an island of unincorporated territory?			
Yes No_X If applicable, ind	icate city			
If yes, please justify proposed bound  8. Provide the following informations and the second s	land of unincorporated territory? Yes No $\frac{x}{x}$ ary change: ion regarding the area proposed for annexation:			
(Attach additional if needed)  A. Assessor's Parcel Number(s)  102-100-01	Site Address(es) 21&23 Church St. Tomales, Ca 94971			
<ul><li>B. Total number of parcels included in acres: 13.25 a</li></ul>				

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#### LAND USE AND DEVELOPMENT POTENTIAL

icate current land use: (such as: numbe nning permit approved for 2 dwellin	ac	currently held, etc.)
cate the current zoning (either city/t ARP-5. 1 dwelling per 5 acres	cown or county) title	and densities permitted:
the area been prezoned? Noat is the prezoning classification, title		

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#### **ENVIRONMENT**

1.	. Is the site presently zoned, or designated for, or engaged in agricultural use?				
Yes <u>X</u> No					
Yes X No No If yes, explain: Zoned C-ARP-5, the principle use of the site may be agricultural					e site may be agricultural
or resdential. Site not currently engaged in agricultural use.					ral use.
2. Will the proposal result in a			in a reduction o	f public or priva	ate open space?
	Ye	s	No X		
	lf v	yes, explain:			
3.	Wi	l service extension ac	complished by t	:his proposal in	duce growth in:
	۸	This site?	Vac X	No	N/Λ
		Adjacent sites?	Ves	No X	N/A _ N/A
	D. С.	Unincorporated?	Yes X	No	
	D.	Incorporated?	Yes	No X	_
4.	St	ate general descriptio	n of site topogra	phy: Slope vai	ries, ~50% of site area is < 10%
	gra	ade, ~ 15% of site are	a is > 20% grade	2.	
	_				
				Jarin County D	Nanning Donartment
5.	Ind	icated Lead Agency fo	or this project: <u>'</u>	warm County P	lanning Department
	_				
6	Ind	icate Environmental	Determination I	hy Lead Agenc	y: Categorically Exempt
Ο.	wit	h respect to (indicate n	roject) new reside	ence, ADU, and s	site improvements on vacant lot
		ed: February 24, 202		· · · · · · · · · · · · · · · · · · ·	

(COPY OF ENVIRONMENTAL DOCUMENTS MUST BE SUBMITTED WITH APPLICATION.)

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#### IV. INDEMNIFICATION AGREEMENT

As part of this Application, Applicant and its successors and assigns, shall indemnify, defend and hold harmless, LAFCo, its officials, officers, employees, agents, representatives, contractors and assigns from and against any and all claims, demands, liability, judgments, damages (including consequential damages), awards, interests, attorneys' fees, costs and expenses of whatsoever kind or nature, at any time arising out of, or in any way connected with any legal challenges to or appeals associated with LAFCo's review and/or approval of the Application (collectively, "Indemnification Costs"). Applicant's obligation to indemnify, defend and hold harmless LAFCo, its officials, officers, employees, agents, representatives, contractors and assigns under this Agreement shall apply regardless of fault, to any acts or omissions, or negligent conduct, whether active or passive, on the part of the Applicant, LAFCo, its officials, officers, employees, agents, representatives, contractor or assigns. Applicant's obligation to defend LAFCo, its officials, officers, employees, agents, representatives, contractor or assigns under this Agreement shall be at Applicant's sole expense and using counsel selected or approved by LAFCo in LAFCo's sole discretion.

In the event of a lawsuit, Applicant will be notified by LAFCo within three (3) business days of being served. An invoice will be submitted to the Applicant by LAFCo for an amount between \$10,000 and \$25,000 to cover a portion of the Indemnification Costs ("Reserve"), which shall depend upon the estimated cost to resolve the matter and shall be determined in LAFCo's sole discretion. Applicant shall pay the Reserve to LAFCo within seven (7) calendar days of LAFCo's request. The Reserve shall be applied against LAFCo's final bill for the Indemnification Costs, with any unused portion to be returned to Applicant. LAFCo shall bill Applicant month for the Indemnification Costs, which shall be paid to LAFCo no later than 15 calendar days after receipt of LAFCo's bill. LAFCo may stop defending the matter, if at any time LAFCo has not received timely payment of the Reserve and/or the Indemnification Costs. This will not relieve Applicant of any of its obligations pursuant to this Agreement.

As the Applicant I hereby attest with signature,

Benjamin Hodges (May 1, 2022 19:07 EDT)	05/01/2022
Applicant Signature	Date
Benjamin Hodges	Property Owner
Print Name	Title

Marin LAFCo Application Revised 2021 og

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**Regional Service Planning | Subdivision of the State of California** 

AGENDA REPORT

June 9, 2022 Item No. 8 (Public Hearing)

TO: **Local Agency Formation Commission** 

FROM: Jason Fried, Executive Officer

(On behalf of Committee Chair Kious, Members Rodoni & McEntee)

Adoption of Final Operating Budget for Fiscal Year 2022-23 SUBJECT:

### **Background**

State Government Code section 56381 states that all LAFCos need to approve a proposed budget by May 1st and a final budget by June 15th of each year. The attached budget being presented today is the final budget which will fulfill the June 15th deadline.

At the April LAFCo meeting, the Commission approved moving a proposed budget to member agencies for comment. Staff sent the proposed budget to all dues-paying member agencies of LAFCo and also presented the budget to the Marin Managers Association (MMA). The Marin Chapter Special Districts Association (MCSDA) did not meet this year between the approval of our April meeting and the June meeting. As of the writing of this memo, staff has received no written or verbal comments on the budget. Should any additional comments come in staff will share them with the Commission.

At the last Committee meeting on March 24, 2022, the Committee instructed staff and the Chair of the Committee to meet and review any changes needed. If the changes were small in nature then the Committee would yield to the Chair to decide whether the changes should be made and present that to the Commission with no further need for the Committee to meet. The Chair and staff met to go over changes, all of which we felt met the Committee's requirement to not call another committee meeting.

The items highlighted in yellow were reduced and the one item in light blue was increased in the attached budget chart to reflect items that have been changed from the proposed budget approved in April to the final budget in front of you today with an explanation for the changes:

- Salary and Pension As discussed during the April meeting on the proposed budget this item was left a little above what was expected to be needed to allow for staff review to occur and increases to be given as needed. All staff reviews were completed and salary negotiation between Executive Officer and the Commission negotiation committee has been completed, waiting for approval later in the agenda, this line item was adjusted to reflect the amount needed to cover salary and pension costs needs for next year.
- Carry Forward Balance and Agency Contributions As you will see on this month's agenda we have two new applications. That is allowing us to increase our Carry Forward Balance which in turn means we can reduce our Agency Contribution request. Carry Forward Balance increased from \$82,817.22 to \$87,360.91. Agency Contribution has been reduced from \$512,341.86 to \$506,548.17. This is the same as our current year request so with approval of this budget we will have a 0% increase from current year to next year.
- Total Expense and Total Income With the reduction of the salary and pension line items the Total Expense line item is reduced which in turn reduces the total income needed to balance the budget.

Staff does want to add one note. The Salary, Benefits, and Pension line items are based on what current staff would receive for next fiscal year. With Ms. Gingold's recent announcement that she will be leaving LAFCo, staff may need to come back to the Commission later this year to update those line items based on who is found to replace her.

#### **Staff Recommendation for Action**

- **1. Committee Recommendation** Approve the attached final budget with any needed adjustments based on other actions the Commission makes tonight.
- 2. Alternate Option Do not make a decision today and give instructions to staff on how to proceed.

#### Attachment:

1) Budget Chart for FY 22-23

			Approved FY 21-	Change FY 21-
Line Items	Final FY 22-23	Draft FY 22-23	22	22 to FY 22-23
Expense				
5110110 · Salary	\$340,000.00	\$341,000.00	\$317,000.00	6.76%
5130120 · Benefits	\$35,500.00	\$35,500.00	\$34,000.00	4.23%
5130500 · Pension	\$40,250.00	\$40,500.00	\$45,000.00	-11.80%
5130525 · Retiree Health	\$6,000.00	\$6,000.00	\$6,000.00	0.00%
05 · Commissioner Per Diems	\$10,000.00	\$10,000.00	\$10,000.00	0.00%
10 · Conferences	\$5,000.00	\$5,000.00	\$5,000.00	0.00%
15 · General Insurance	\$6,500.00	\$6,500.00	\$6,500.00	0.00%
20- IT & Communications Services	\$18,000.00	\$18,000.00	\$17,000.00	5.56%
25 · Legal Services	\$37,500.00	\$37,500.00	\$37,500.00	0.00%
30 · Memberships & Dues	\$17,500.00	\$17,500.00	\$7,000.00	60.00%
35 · Misc Services	\$2,000.00	\$2,000.00	\$2,000.00	0.00%
40 · Office Equipment Purchases	\$4,139.00	\$4,139.00	\$4,139.00	0.00%
45 · Office Lease/Rent	\$35,670.08	\$35,670.08	\$34,559.17	3.11%
50 · Office Supplies and Postage	\$4,000.00	\$4,000.00	\$4,000.00	0.00%
55 · Professional Services	\$24,000.00	\$24,000.00	\$24,000.00	0.00%
60 · Publications/Notices	\$2,000.00	\$2,000.00	\$2,000.00	0.00%
65 · Rent - Storage	\$650.00	\$650.00	\$650.00	0.00%
70 · Training	\$1,700.00	\$1,700.00	\$1,700.00	0.00%
75 · Travel - Mileage	\$3,500.00	\$3,500.00	\$3,500.00	0.00%
Total Expense	\$593,909.08	\$595,159.08	\$561,548.17	5.65%
Income				
Carry Forward Balance	\$87,360.91	\$82,817.22	\$55,000.00	
4710510 · Agency Contributions	\$506,548.17	\$512,341.86	\$506,548.17	0.00%
Total Income	\$593,909.08	\$595,159.08	\$561,548.17	
	Amount	Notes		
General Reserve Fund			enses - fully fund	
Consultant Reserve Fund			Co policy 3.10(B)(i	
Technology Replacement Fund	\$3,758.31	Prior FY unspent funds line item 40, not to exceed \$20,000		



## Regional Service Planning | Subdivision of the State of California

AGENDA REPORT June 9, 2022 Item No. 9 (Business Item)

**TO:** Local Agency Formation Commission

FROM: Jeren Seibel, Deputy Executive Officer

**SUBJECT:** Discussion of 2022 LAFCo Workshop and Primer Materials

#### **Background**

As Marin LAFCo draws near to the end of the current 5-year municipal service review cycle, it is time for the Commission to begin formulating the framework for the next round of MSRs. Marin LAFCo's annual workshop has been scheduled for July 27<sup>th</sup> and will have a primary focus on what our MSRs should look like as we move forward. While State Government Code clearly outlines the required contents of an MSR's determinations, the structure and format of these studies range greatly between each LAFCo around the state.

This memo includes links to three different MSRs to offer multiple examples of how some agencies lean towards a very minimal and lean MSR format while others prefer a significantly more robust amount of information being provided beyond what State Government Code requires. As Marin LAFCo continues to evolve in its MSR processes and procedures, in the leadup to the workshop in July staff hopes that the Commission will be prepared to have some discussion regarding the pros and cons of the studies that have been completed during the current round as well as where we would like to go with things moving forward. Beyond the format and structure of our studies, we will also be discussing the creation of the next study schedule and whether we want to continue with regional studies or switch to grouping studies by agency type. Many LAFCos around the state also do single agency studies. These are all things to begin giving consideration as we head into the workshop.

#### Staff Recommendation for Action

1. Staff Recommendation – No action is required on this item.

#### Attachments:

- 1) Napa Countywide Water and Wastewater Municipal Service Review
- 2) City of Fresno Municipal Service Review and Sphere of Influence Update
- 3) Municipal Service Review and Sphere of Influence Initial Study City of Davis



### Regional Service Planning | Subdivision of the State of California

AGENDA REPORT

June 9, 2022 Item No. 10 (Business Item)

**TO:** Marin Local Agency Formation Commission

FROM: Mala Subramanian, General Counsel

SUBJECT: Approval of Fifth Amendment to Executive Officer Employment Agreement

#### **Background**

The Commission approved an Employment Agreement for Executive Officer's Services with Jason Fried effective January 2, 2019 ("Employment Agreement"). On June 13, 2019 the Commission approved a First Amendment to the Employment Agreement. On August 8, 2019, the Commission approved a Second Amendment to Employment Agreement. On June 11, 2020, the Commission approved a Third Amendment to Employment Agreement. On June 10, 2021, the Commission approved a Fourth Amendment to Employment Agreement and approved a Restated Fourth Amendment to Employment Agreement on August 12, 2021 to correct an error.

#### **Discussion**

For your consideration is a Fifth Amendment to the Employment Agreement that increases the Executive Officer's compensation from \$157,716 to \$166,784.80.

#### Recommendation

Authorize the Chair to execute the Fifth Amendment to the Employment Agreement.

#### Attachments:

- 1) Fifth Amendment to Executive Officer Employment Agreement
- 2) Restated Fourth Amendment to Executive Officer Employment Agreement
- 3) Third Amendment to Executive Officer Employment Agreement
- 4) Second Amendment to Executive Officer Employment Agreement
- 5) First Amendment to Executive Officer Employment Agreement
- Executive Officer Employment Agreement

#### FIFTH AMENDMENT TO EMPLOYMENT AGREEMENT

This Fifth Amendment to the Employment Agreement for Executive Officer is made and entered into as of June 9, 2022, by and between the Marin Local Agency Formation Commission, an Agency established by State of California (hereinafter referred to as "Commission"), and Jason Fried (hereinafter referred to as "Employee").

#### **RECITALS**

The Commission and Employee entered into an agreement, effective January 2, 2019, to hire and appoint Employee as EXECUTIVE OFFICER ("Agreement").

The Commission and Employee entered into an amendment to the Agreement, effective June 13, 2019 to extend the term of the Agreement and increase compensation ("First Amendment").

The Commission and Employee entered into an amendment to the Agreement effective August 8, 2019 to adjust compensation to address a payroll issue related to the payment of his salary ("Second Amendment").

The Commission and Employee entered into an amendment to the Agreement effective June 11, 2020 to extend the term of the Agreement and provide for additional revisions ("Third Amendment").

The Commission and Employee entered into an amendment to the Agreement effective June 10, 2021 to increase compensation ("Fourth Amendment").

The Commission and Employee entered into a Restated Fourth Amendment to correct an error in the Fourth Amendment ("Restated Fourth Amendment").

The Commission and Employee desire to enter into an amendment to the Agreement effective June 9, 2022 to increase compensation ("Fifth Amendment").

In consideration of the mutual promises and covenants hereinafter contained, the parties do hereby agree as follows:

- 1. **Salary**. The first sentence of Section 2 is hereby amended as follows:
  - "Commission agrees to pay Employee for his services rendered pursuant hereto an annual base salary of \$166,784.80 (ONE HUNDRED SIXTY-SIX THOUSAND SEVEN HUNDRED EIGHTY-FOUR DOLLARS AND EIGHTY CENTS), payable in accordance with the Commission's standard payroll practices effective July 1, 2022."
- 2. Except as amended herein, all provisions of the Restated Fourth Amendment, Third Amendment, Second Amendment, First Amendment and Agreement shall remain in full force and effect and shall govern the actions of the parties under this Fifth Amendment.
- 3. This Fifth Amendment may be signed in counterparts, each of which shall constitute an original.

[Signatures on the following page]

IN WITNESS WHEREOF, the parties here first herein above written.	eto have executed this Fifth Amendment as of the date
By: SASHI MCENTEE, CHAIR MARIN LOCAL AGENCY FORMATION COMMISSION	By:
Approved as to form:	
MALA SUBRAMANIAN COMMISSION COUNSEL	

#### RESTATED FOURTH AMENDMENT TO EMPLOYMENT AGREEMENT

This Restated Fourth Amendment to the Employment Agreement for Executive Officer is made and entered into as of August 12, 2021, by and between the Marin Local Agency Formation Commission, an Agency established by State of California (hereinafter referred to as "Commission"), and Jason Fried (hereinafter referred to as "Employee").

### **RECITALS**

The Commission and Employee entered into an agreement, effective January 2, 2019, to hire and appoint Employee as EXECUTIVE OFFICER ("Agreement").

The Commission and Employee entered into an amendment to the Agreement, effective June 13, 2019 to extend the term of the Agreement and increase compensation ("First Amendment").

The Commission and Employee entered into an amendment to the Agreement effective August 8, 2019 to adjust compensation to address a payroll issue related to the payment of his salary ("Second Amendment").

The Commission and Employee entered into an amendment to the Agreement effective June 11, 2020 to extend the term of the Agreement and provide for additional revisions ("Third Amendment").

The Commission and Employee entered into an amendment to the Agreement effective June 10, 2021 to increase compensation ("Fourth Amendment").

The Commission and Employee desire to correct an error in the Fourth Amendment as provided for in this Restated Fourth Amendment.

In consideration of the mutual promises and covenants hereinafter contained, the parties do hereby agree as follows:

- 1. **Salary**. The first sentence of Section 2 is hereby amended as follows:
  - "Commission agrees to pay Employee for his services rendered pursuant hereto an annual base salary of \$157,716 (ONE HUNDRED FIFTY-SEVEN THOUSAND SEVEN HUNDRED SIXTEEN DOLLARS), payable in accordance with the Commission's standard payroll practices effective July 1, 2021."
- 2. Except as amended herein, all provisions of the Third Amendment, Second Amendment, First Amendment and Agreement shall remain in full force and effect and shall govern the actions of the parties under this Restated Fourth Amendment.
- 3. This Restated Fourth Amendment may be signed in counterparts, each of which shall constitute an original.

[Signatures on the following page]

IN WITNESS WHEREOF, the parties he of the date first herein above written.	ereto have executed this Restated Fourth Amendment as
By: SASHI MCENTEE, CHAIR MARIN LOCAL AGENCY FORMATION COMMISSION	By: JASON FRIED, EMPLOYEE
Approved as to form:	
MALA SUBRAMANIAN COMMISSION COUNSEL	

#### THIRD AMENDMENT TO EMPLOYMENT AGREEMENT

This Third Amendment to the Employment Agreement for Executive Officer is made and entered into as of June 11, 2020, by and between the Marin Local Agency Formation Commission, an Agency established by State of California (hereinafter referred to as "Commission"), and Jason Fried (hereinafter referred to as "Employee").

#### **RECITALS**

The Commission and Employee entered into an agreement, effective January 2, 2019, to hire and appoint Employee as EXECUTIVE OFFICER ("Agreement").

The Commission and Employee entered into an amendment to the Agreement, effective June 13, 2019 to extend the term of the Agreement and increase compensation ("First Amendment").

The Commission and Employee entered into an amendment to the Agreement effective August 8, 2019 to adjust compensation to address a payroll issue related to the payment of his salary ("Second Amendment").

The Commission and Employee desire to further amend the Agreement to extend the term of the Agreement and provide for additional revisions ("Third Amendment").

In consideration of the mutual promises and covenants hereinafter contained, the parties do hereby agree as follows:

- 1. **Salary**. The last sentence of Section 2 is hereby amended as follows:
  - "The Commission may otherwise grant cost of living salary adjustments or other merit increases as part of the annual performance evaluation."
- 2. **Holidays and Personal Leave.** The first sentence of Section 7 is hereby amended as follows:
  - "Marin LAFCo shall observe the following holidays annually, namely July 4, Labor Day, Veteran's Day, Thanksgiving Day, the day after Thanksgiving, one-half day on December 24, December 25 through and including New Year's Day, Martin Luther King Jr. Day, Presidents' Day, and Memorial Day. If New Year's Day, Independence Day, Veterans Day or December 25 falls on a Sunday, the Monday following shall be treated as the holiday. If any of those holidays falls on a Saturday, the preceding work day shall be treated as the holiday."
  - 3. Expenses, Phone and Mileage. Section 10 is hereby revised in its entirety as follows:
    - "The Commission agrees to reimburse Employee for work-related expenses for purposes including, but not limited to, professional dues and subscriptions, professional development, meal expenses, travel to approved conferences or seminars, and general expenses of a job related and non-personal nature subject to reasonable control and budgetary approval by the

Commission. All reimbursements must be based on receipts and similar documentation. Commission shall provide, at its expense, a cell phone and cell phone service package to Employee for Commission business. Commission shall provide an auto allowance of \$350 per month, paid as wages and subject to appropriate withholdings and deductions, for expenses incurred for mileage due to job-related local travel."

- 4. **Benefits and Paid Leave**. After adoption of updated personnel rules for Marin LAFCo (expected to occur in 2020), the Commission and Employee will enter into an appropriate amendment adopting changes to Employee's Agreement to ensure that, from that point forward, Employee's paid leave entitlements are consistent with those provided to Marin LAFCo employees.
- 5. **Term, Termination and Potential Severance.** Section 12A is hereby amended as follows:
  - "A. This Agreement shall expire on June 30, 2023 unless terminated earlier in accordance with these provisions."
- 6. Except as amended herein, all provisions of the Second Amendment, First Amendment and Agreement shall remain in full force and effect and shall govern the actions of the parties under this Third Amendment.
- 7. This Third Amendment may be signed in counterparts, each of which shall constitute an original.

IN WITNESS WHEREOF, the parties hereto have executed this Third Amendment as of the date first herein above written.

By:	By:_
SASHI MCENTEE, CHAIR	JASON FRIED, EMPLOYEE
MARIN LOCAL AGENCY FORMATION	
COMMISSION	
Approved as to form:	
MALA SUBRAMANIAN,	
COMMISSION COUNSEL	

#### SECOND AMENDMENT TO EMPLOYMENT AGREEMENT

This Second Amendment to the Employment Agreement for Executive Officer is made and entered into as of August 8, 2019, by and between the Marin Local Agency Formation Commission, an Agency established by State of California (hereinafter referred to as "Commission"), and Jason Fried (hereinafter referred to as "Employee").

## **RECITALS**

The Commission and Employee entered into an agreement, effective January 2, 2019, to hire and appoint Employee as EXECUTIVE OFFICER ("Agreement").

The Commission and Employee entered into an amendment to the Agreement, effective June 13, 2019 to extend the term of the Agreement and increase compensation ("First Amendment").

The Commission and Employee now desire to amend the Agreement to adjust compensation to address a payroll issue to allow for an even hourly rate.

In consideration of the mutual promises and covenants hereinafter contained, the parties do hereby agree as follows:

1. **Salary**. The first sentence of Section 2 is hereby amended as follows:

"Commission agrees to pay Employee for his services rendered pursuant hereto an annual base salary of \$150,009.60 (ONE HUNDRED FIFTY THOUSAND NINE DOLLARS AND SIXTY CENTS), payable in accordance with the Commission's standard payroll practices effective July 1, 2019."

- 2. Except as amended herein, all provisions of the First Amendment and Agreement shall remain in full force and effect and shall govern the actions of the parties under this Second Amendment.
- 4. This Second Amendment may be signed in counterparts, each of which shall constitute an original.

IN WITNESS WHEREOF, the parties hereto have executed this Second Amendment as of the date first herein above written.

By:	By:
SASHI MCENTEE, CHAIR	JASON FRIED, EMPLOYEE
MARIN LOCAL AGENCY FORMATION	
COMMISSION	
Approved as to form:	
MALA SUBRAMANIAN,	
COMMISSION COUNSEL	

#### FIRST AMENDMENT TO EMPLOYMENT AGREEMENT

This First Amendment to the Employment Agreement for Executive Officer is made and entered
into as of June, 2019, by and between the Marin Local Agency Formation Commission, an Agency
established by State of California (hereinafter referred to as "Commission"), and Jason Fried (hereinafter
referred to as "Employee").

#### **RECITALS**

The Commission and Employee entered into an agreement, effective January 2, 2019, to hire and appoint Employee as EXECUTIVE OFFICER ("Agreement").

The Commission and Employee now desire to amend the Agreement in order to extend the term of the Agreement to June 30, 2020 and increase compensation.

In consideration of the mutual promises and covenants hereinafter contained, the parties do hereby agree as follows:

- 1. **Salary**. The first sentence of Section 2 is hereby amended as follows:
  - "Commission agrees to pay Employee for his services rendered pursuant hereto an annual base salary of \$150,000 (ONE HUNDRED FIFTY THOUSAND DOLLARS), payable in accordance with the Commission's standard payroll practices."
- 2. **Term, Termination and Potential Severance.** Section 12A is hereby amended as follows:
  - "A. This Agreement shall expire on June 30, 2020 unless terminated earlier in accordance with these provisions."
- 3. Except as amended herein, all provisions of the Agreement shall remain in full force and effect and shall govern the actions of the parties under this First Amendment.
- 4. This First Amendment may be signed in counterparts, each of which shall constitute an original.

IN WITNESS WHEREOF, the parties hereto have executed this First Amendment as of the date first herein above written.

_	
By:	By:
SASHI MCENTEE, CHAIR	JASON FRIED, EMPLOYEE
MARIN LOCAL AGENCY FORMATION	
COMMISSION	
Approved as to form:	
MALA SUBRAMANIAN,	
COMMISSION COUNSEL	

#### **AGREEMENT**

This Agreement (hereinafter referred to as "Agreement"), made and entered into on the latest date of signature below by and between the Marin Local Agency Formation Commission, an Agency established by the State of California (hereinafter referred to as "Commission") and Jason Fried (hereinafter referred to as "Employee"), to appoint Employee as the duly appointed EXECUTIVE OFFICER of the Commission.

#### **RECITALS**

- 1. Through action of its membership on December 13, 2018, the Commission voted to extend Employee appointment as EXECUTIVE OFFICER of the Commission effective January 2, 2019.
- 2. It is the desire of the Commission to provide certain benefits, establish certain conditions of employment, and set working conditions of said EXECUTIVE OFFICER.
- 3. It is the desire of the Commission to (1) retain the services of Employee and to provide inducement for him to continue in such employment; and (2) to provide an equitable means for terminating Employee' services at such time as the Commission in its sole discretion may desire to terminate his employ.
- 4. In consideration of the mutual promises and covenants hereinafter contained, the parties do hereby agree as follows:

#### Section 1. Duties.

The powers and duties of the EXECUTIVE OFFICER shall be as those described generally in the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 codified at Section 56000 et seq. of the California Government Code, and any local standards, policies, guidelines or procedures adopted by the Commission. In addition the Commission may direct the EXECUTIVE OFFICER to perform other legally permissible and proper duties and functions as the Commission shall from time to time assign to carry out the functions of the Commission.

### Section 2. Salary.

Commission agrees to pay Employee for his services rendered pursuant hereto an annual base salary of \$142,000 (ONE HUNDRED FORTY-TWO THOUSAND DOLLARS), payable in accordance with the Commission's standard payroll practices. The Commission may otherwise grant Employee cost-of-living salary adjustments as part of the annual performance evaluation.

#### Section 3. Hours of Work

Employee is expected to generally be working and available during regular business hours (Mon-Fri, 9am to 5pm), as well as at any other time needed to carry out the duties of the position. Employee's schedule of work each day and week may vary in accordance with the work required to be performed and in accordance with any specific direction provided by the Commission. Employee understands and agrees that he is an exempt executive management employee, and that he shall not be entitled to any additional compensation and/or time off as a result of working more than 40 hours in any given week. It is recognized that work in some weeks may exceed 40 hours and, conversely, work in other weeks may be less than 40 hours. Employee is expected to work the hours required to get the job done.

### Section 4. Full Energy and Skills; Conflicts

Employee shall faithfully, diligently, and to the best of Employee's abilities, perform all duties that may be required under this Agreement. Employee agrees that Employee has a duty of loyalty and a general fiduciary duty to the Commission. Absent advance written permission from the Commission, Employee shall devote the whole of Employee's working time, skill, experience, knowledge, ability, labor, energy, attention, and best effort exclusively to the Commission's business and affairs.

Employee shall not engage in any employment, activity, consulting service, or other enterprise, for compensation or otherwise, which is actually or potentially in conflict with, inimical to, or which interferes with the performance of Employee's duties.

#### Section 5. Vacation Leave.

Employee shall accrue and have credited to his personal account, vacation which is accrued on a pro rata basis as hours are worked at the following schedule:

- 1. Commencing on the date of hire 10 working days (.0385 hourly)
- 2. After 3 years of service 15 working days (.0577 hourly)
- 3. After 10 years of service 20 working days (.0770 hourly)
- 4. After 20 years of service 25 working days (.0962 hourly)
- 5. After 30 years of service 30 working days (.1154 hourly)

Employee may accumulate a maximum accrual cap of 300 hours of vacation leave, and Employee may not earn any further vacation leave until some vacation is used and the balance

falls below the cap. The cash value of all accrued, but unused vacation at time of Employee' separation from Commission service, for any reason, shall be paid to Employee in a lump sum payment unless another method of payment is mutually agreed upon.

#### Section 6. Sick Leave.

Employee shall accrue and have credited to his personal account, sick leave at the rate of 96 hours per year, accrued on a pro rata basis each pay period, and not subject to any accrual cap. Such sick leave is not discretionary leave, but may be used for personal illness/injury or the illness/injury of Employee's family members (in accordance with the Healthy Workplaces, Healthy Families Act of 2014), as well as for such time as is reasonably necessary or during otherwise unpaid medical leaves provided by law. Sick leave shall have no cash or other value at the time of Employee separation from Commission service for any reason.

#### **Section 7.** Holidays and Personal Leave.

Employee shall receive ten (10) paid holidays annually, namely July 4, Labor Day, Veteran's Day, Thanksgiving Day, the day after Thanksgiving, December 25, New Year's Day, Martin Luther King Jr. Day, Presidents' Day, and Memorial Day. He will also be allocated FORTY (40) hours of personal leave annually (accrued on a pro rata basis as hours are worked), which may be used in accordance with vacation leave use parameters. Any unused Personal Leave hours remaining at the conclusion of the calendar year will be cashed out with the next regularly scheduled payday. Any such cash payments will not be considered as "compensation earnable" for Marin County Employees' (MCERS or MCERA) Retirement System purposes.

#### Section 8. Benefits.

The Commission agrees to provide to Employee a benefit package consistent with County of Marin unrepresented employees with a similar classification (bargaining group 21-01) to be used to pay the cost of benefits which include, but are not limited to disability, health, life, vision, and dental plans. Employee recognizes and agrees that Employee contributions to the dental, vision services and basic life insurance plans are mandatory. Health insurance contributions are also mandatory absent Employee providing annual documentation demonstrating qualifying alternative coverage.

#### **Section 9. Pension and Retiree Health Care.**

Employee is a mandatory member of the Marin County Employees Retirement System (MCERS or MCERA), in Tier 3 thereof, for the purposes of pension and retiree health care, as the terms and provisions of such Tier 3 exist upon the execution of this Agreement. Notwithstanding the preceding, it is anticipated that the Commission will explore the option of

enrolling Employee in a defined benefit plan administered by CalPERS in lieu of continued participation in MCERS or MCERA.

### Section 10. Expenses, Phone and Mileage.

The Commission agrees to reimburse Employee for work-related expenses for purposes including, but not limited to, professional dues and subscriptions, professional development, job related travel and meal expenses and general expenses of a job related and non-personal nature subject to reasonable control and budgetary approval by the Commission. All reimbursements must be based on receipts and similar documentation. Commission shall provide, at its expense, a cell phone and cell phone service package to Employee for Commission business. Commission shall reimburse Employee for his business-related auto mileage at the applicable IRS rate.

#### **Section 11.** Performance Evaluation.

- A. The Commission shall review and evaluate the performance of the Employee within six months, and thereafter at least once annually. Said review and evaluation shall be in accordance with specific criteria developed jointly by the Commission and Employee, consistent with Commission's adopted Policies, Procedures and Guidelines. Said criteria may be added to or deleted from as the Commission may from time to time determine, in consultation with Employee. Further, the Chair of the Commission shall provide Employee with a written summary statement of findings of the Commission and provide an adequate opportunity for the Employee to discuss his evaluation with the Commission.
- B. Annually, the Commission and Employee shall define such goals and performance objectives that they determine necessary for the proper operation of the Commission and shall further establish a relative priority among those various goals and objectives.

#### Section 12. Term, Termination, and Potential Severance.

- A. This Agreement shall expire on June 30, 2019 unless terminated earlier in accordance with this provisions.
- B. Employee recognizes and agrees that the position of EXECUTIVE OFFICER to the Commission is "at will," that he serves at the pleasure of the Commission, and that he has no property interest in such employment but rather may be terminated or asked to resign by the Commission at any time, with or without cause, and with or without advance notice. Either party may terminate this Agreement at any time upon two (2) weeks written notice to the other party in the sole discretion of the party seeking to terminate this agreement.

C. Subject to this subsection and subsection D below, should Employee be terminated or should he resign, in lieu of termination, in the first two (2) years of this Agreement he shall receive two (2) pay periods of salary and should Employee be terminated or should he resign, in lieu of termination, beginning in the third year and anytime thereafter of this Agreement he shall receive four (4) pay periods of salary. Any payments provided under this section are expressly conditioned on Employee's written release of any and all claims against the Commission, its Board members, officers and employees. Further, any payments under this section are subject to and must comply with the limitations set forth in Government Code Sections 53260 and 53243-53243.4.

D. If the termination of Employee is the result of gross mismanagement and/or an act or acts of moral turpitude, Employee shall not be eligible for or paid any severance pay. In such an instance, Employee's sole remedy shall be a judicial action in declaratory relief to determine whether there was substantial evidence of gross mismanagement and/or an act or acts of moral turpitude. If the court determines there was not substantial evidence, Employee shall receive the severance pay provided in this Section 12, but no other damages.

#### **Section 13.** Indemnification.

In accordance with statutory indemnification applicable to the EXECUTIVE OFFICER through Marin County Code and/or State and Federal statutes, the Commission, shall defend, hold harmless and indemnify Employee against any tort, professional liability claim or other legal action, whether groundless or otherwise, arising out of an alleged act or omission occurring in the performance by Employee of his duties. The Commission may, in its discretion, compromise and settle any such claim or suit, and will pay the amount of any settlement or final judgment rendered against Employee occurring in the performance of his duties as EXECUTIVE OFFICER.

#### **Section 14.** Other Terms and Conditions.

The Commission, with the mutual consent of Employee, may fix any such other terms and conditions of employment, as it may determine from time to time, provided such terms and conditions are not inconsistent with or in conflict with the provisions of this Agreement or any law.

#### Section 15. Notices.

Notices pursuant to this Agreement shall be given by deposit in the custody of the United States Postal Service, First Class postage prepaid, or by traceable overnight delivery service (FedEx or equivalent), addressed as follows:

#### A. COMMISSION:

Chair Marin Local Agency Formation Commission 1401 Los Gamos Drive, Suite 220 San Rafael, CA 94903

#### **B. EXECUTIVE OFFICER:**

Alternatively, notices required pursuant to this agreement may be personally served in the same manner as if applicable to civil judicial practice. Notice shall be deemed given as of the date of personal service, or as of the date of deposit of such written notice with the United States Postal Service or overnight delivery service.

## **Section 16.** General Provisions.

- A. The text of this Agreement shall constitute the entire agreement between the parties, and it supersedes any and all prior or contemporaneous agreements, representations and understandings of the parties. This Agreement may be amended at any time by mutual agreement of the parties, but any such amendment must be in writing, dated, and signed by the parties.
  - B. Employee may not assign this Agreement in whole or in part.
- C. This Agreement shall be binding upon and inure to the benefit of the heirs at law and executors of Employee.
  - D. This agreement shall become effective on the latest date of signature below.
- E. This Agreement shall be governed by and construed in accordance with the laws of the State of California. Employee and City agree that venue for any dispute shall be in Marin County, California.
- F. If any provision or any portion thereof contained in this Agreement is held unconstitutional, invalid or unenforceable, the remainder of this agreement or portion thereof shall be deemed severable, shall not be affected and shall remain in full force and effect.

convenience of the parties only and do not limit subsection.	or expand the contents of any such section or		
<b>IN WITNESS WHEREOF,</b> the Marin Local Agency Formation Commission has caused this agreement to be signed and executed on its behalf by its Chair.			
SASHI MCENTEE, CHAIR MARIN LOCAL AGENCY FORMATION COMMISSION	JASON FRIED, EMPLOYEE		
Date:	Date:		
Approved as to form:			
MALA SUBRAMANIAN, COMMISSION COUNSEL	Date:		

G. The headings on each of the sections and subsections of this Agreement are for the



## Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Item No. 11 (Business Item)

**TO:** Local Agency Formation Commission

FROM: Jason Fried, Executive Officer

SUBJECT: Approve FY 20-21 Audit and Authorization for FY 21-22 Audit

\_\_\_\_\_

#### Background

Marin LAFCo annually performs an independent audit. For the second year, we utilized Davis Farr LLP to perform our audit. Staff has been satisfied with the quality of work performed and today is presenting to the Commission the audit and supporting letters for Fiscal Year 2020-2021. The full audit can be read in attachment 1. In addition, they presented two letters, Significant Audit Findings (attachment 2) and Independent Auditor's Report (attachment 3).

In the Audit Findings for FY 19-20, they had four items that needed to be corrected, and with this year's audit, FY 20-21, that number is just one. The one item mentioned is in respect to the compensated absences amount which is something prior to Davis Farr our previous auditor did for us. We are still learning how Davis Farr wants this matter presented to them. I am hopeful this will be correctly presented with our next audit.

In the Auditor Report, they make one recommendation regarding our annual closing process. This was due more to a misunderstanding between myself and Alyssa as to when things would be complete based on some information we need from the County to present to our auditors. In the future, we will simply wait a little longer in the year to schedule the audit so all that information is ready for the auditor's review.

With the completion of the Fiscal Year 20-21 audit we will soon be looking to get our Fiscal Year 21-22 audit. Staff would recommend that we use them for a third year as they were good at sticking to timelines they presented to staff for completion of the current audit.

#### Staff Recommendation for Action

- 1. Staff recommendation Accept and File the audit giving staff any instructions on any issues they want to see addressed. Authorize the Executive Officer to enter into an agreement for the FY 21-22 audit with Davis Farr for a not-to-exceed amount of \$7,675.
- 2. Alternate Option Continue consideration of the item to the next regular meeting, and provide direction to staff, as needed.

#### Attachment:

- 1. Fiscal Year 20-21 Audit
- 2. Significant Audit Findings
- 3. Independent Auditor's Report

City of Belvedere

## MARIN LOCAL AGENCY FORMATION COMMISSION

**Basic Financial Statements** 

Year ended June 30, 2021

(With Independent Auditor's Report Thereon)

## MARIN LOCAL AGENCY FORMATION COMMISSION

## **Basic Financial Statements**

# Year ended June 30, 2021

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#### **Independent Auditor's Report**

Board of Commissioners Marin Local Agency Formation Commission San Rafael, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and the major fund of the Marin Local Agency Formation Commission (LAFCo), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the LAFCo's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and the major fund, of the Marin Local Agency Formation Commission, as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Report on Summarized Comparative Information

We have previously audited Marin LAFCo's 2020 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated September 24, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2020 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information for the General Fund, Schedule of Plan Proportionate Share of Net Pension Liability, Schedule of Contributions, Schedule of Change in the Net OPEB Liability (Asset) and Related Ratios, and Schedule of Contributions - OPEB be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 6, 2022 on our consideration of the LAFCo's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering LAFCo's internal control over financial reporting and compliance.



Irvine, California May 6, 2022 Marin Local Agency Formation Commission MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2021

The Management's Discussion and Analysis (MD&A) provides an overview of the financial activities of the Marin Local

Agency Formation Commission (LAFCo) for the fiscal year ended June 30, 2021. The required financial statements

include the Statement of Net Position and Governmental Funds Balance Sheet; and the Statement of Activities and

Governmental Funds Revenues, Expenditures, and Changes in Fund Balances.

These statements are supported by notes to the basic financial statements. All statements must be considered together

to obtain a complete understanding of the financial picture at LAFCo.

Financial Highlights

LAFCo finished June 30, 2021 with a net position of \$460,943. This amount represents an overall change of

\$26,883 from the prior fiscal year total of \$434,060. The net position includes all pension and post-employment

liabilities.

Fund Level

• LAFCo finished June 30, 2021 with a total fund balance of \$429,835 – the entire fund balance is unassigned.

The Basic Financial Statements

The Basic Financial Statements comprise the Government-wide Financial Statements and the Fund Financial Statements;

these two sets of financial statements provide two different views of LAFCo's financial activities and financial position.

The Government-wide Financial Statements provide a longer-term view of LAFCo's activities as a whole, and comprise

the Statement of Net Position and Statement of Activities. The Statement of Net Position provides information about

the financial position of LAFCo as a whole, including any capital assets and long-term liabilities on the full accrual basis.

The Statement of Activities provides information about all of LAFCo's revenues and all of its expenses, also on the full

accrual basis, with the emphasis on measuring net revenues or expenses of LAFCo's programs. The Statement of

Activities explains in detail the change in Net Position for the year.

The Fund Financial Statements report LAFCo's operations in more detail than the Government-wide statements and

focus primarily on short-term activities of LAFCo's Major Funds. The Fund Financial Statements measure only current

revenues and expenditures and fund balances; they exclude capital assets, long-term debt and other long-term amounts.

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# The Government-wide Financial Statements

Government-wide Financial Statements are prepared on the accrual basis, which means they measure the flow of all economic resources of LAFCo as a whole.

The Statement of Net Position and the Statement of Activities present information about the following: *Governmental Activities* – LAFCo's basic services are considered governmental activities. These services are supported by specific general revenues from local agencies.

### **Fund Financial Statements**

The Fund Financial Statements provide detailed information about each of LAFCo's most significant funds, called Major Funds. The concept of Major Funds, and the determination of which are major funds, was established by GASB Statement No. 34 and replaces the concept of combining like funds and presenting them in total. Instead, each Major Fund is presented individually, with all Non-major Funds summarized and presented only in a single column. Major Funds present the major activities of LAFCo for the year and may change from year-to-year as a result of changes in the pattern of LAFCo's activities.

In LAFCo's case, there is only one Major Governmental Fund.

Governmental Fund Financial Statements are prepared on the modified accrual basis, which means they measure only current financial resources and uses. Capital assets (of which LAFCo has none) and other long-lived assets, along with long-term liabilities, are not presented in the Governmental Fund Financial Statements.

# **Governmental Activities**

Table 1
Governmental Net Position

	Governmental Activities					
		2021		2020	\$	Change
Current assets	\$	455,375	\$	447,928	\$	7,447
Net OPEB Asset		7,593		4,319		3,274
Capital assets, net of accumulated depreciation						-
Total Assets		462,968		452,247		10,721
Deferred outflows of resources		105,268		84,618		20,650
Current liabilites		33,248		56,603		(23,355)
Non-current liabilities		55,168		17,781		37,387
Total Liabilities		88,416		74,384		14,032
Deferred inflows of resources		18,877		28,421		(9,544)
Net position:						
Net investment in capital assets		-		-		-
Unrestricted		460,943		434,060		26,883
Total net position	\$	460,943	\$	434,060	\$	26,883

Table 2 presents program revenues and expenses and general revenues in detail. All of these are elements in the Changes in Governmental Net Position summarized below.

Table 2
Changes in Governmental Net Position

	Governmental Activities						
	2021			2020	\$ Change		
Revenues							
Program revenues:							
Charges for Services	\$	22,184	\$	6,890	\$	15,294	
General revenues:							
Intergovernmental		503,570		559,523		(55,953)	
Interest Income		3,763		9,599		(5,836)	
Total revenues		529,517		576,012		(46,495)	
Program Expenses							
General government		502,634		527,664		(25,030)	
Total expenses		502,634		527,664		(25,030)	
Change in Net Position	\$	26,883	\$	48,348	\$	(21,465)	

# **Capital Assets**

LAFCo has no capital assets.

### **Debt Administration**

LAFCo does not utilize long-term debt to fund operations or growth.

### **Economic Outlook**

LAFCo is responsible under statute to annually review its organizational needs and adopt an operating budget accordingly with mandatory funding drawn from local agencies. State law also specifies the operating budget shall be equal to the budget adopted for the previous fiscal year unless unless LAFCo formally finds any reduced costs will allow the Commission to nonetheless meet its prescribed regulatory and planning duties. These statutory provisions provide LAFCo full discretion in setting and collecting local agency apportionments to meet budgeted expenses with the latter aligned to support annual workplans.

The economic condition of LAFCo as it appears on the balance sheet reflects financial stability. LAFCo will continue to maintain a watchful eye over expenditures and remain committed to sound fiscal management practices to deliver the highest quality service to the citizens of the area.

# Contacting LAFCo's Financial Management

This financial report is intended to provide our citizens, taxpayers, and creditors with a general overview of LAFCo's finances. Questions about this report should be directed to 1401 Los Gamos Drive, Suite 220, San Rafael, CA 94903.

# **Statement of Net Position**

# June 30, 2021

# (With prior year comparative information)

	 Government	al Activities
	2021	2020
Assets:		
Cash and investments (note 3)	\$ 455,375	447,928
Net OPEB asset (note 7)  Total assets	7,593	4,319
Total assets	462,968	452,247
Deferred outflow of resources:		
Deferred outflow-pension (note 6)	104,734	83,093
Deferred outflow-OPEB (note 7)	 <u>534</u>	<u>1,525</u>
Total deferred outflow of resources	 <u> 105,268</u>	84,618
1. 1.00		
Liabilities: Accounts payable	8,583	39,966
Accounts payable Accrued liabilities	16,957	14,585
Compensated absences, due within one year (note 5)	7,708	2,052
Long-term liabilities:		
Net pension liability (note 6)	32,044	
Compensated absences (note 5)	 23,124	<u>17,781</u>
Total liabilities	 <u>88,416</u>	<u>74,384</u>
Deferred inflow of resources:		
Deferred inflow-pension actuarial (note 6)	18,632	27,858
Deferred inflow-OPEB actuarial (note 7)	 , 245	<sup>′</sup> 563
Total deferred inflow of resources	 18,877	28,421
Net position:		
Unrestricted	460,943	434,060
Total net position	\$ 460,943	434,060

# **Statement of Activities**

# Year ended June 30, 2021

		Pi	rogram Revenue	es	Net (Exp Revenue Change Net Pos	e and es in
		Charges for	Operating Grants and	Capital Grants and	Governmenta	l Activities
Functions/Programs	Expenses	Services	Contributions	Contributions	2021	2020
Governmental activities:						
General government	\$ 502,634	22,184			(480,450)	(520,774)
Total governmental activities	<u>\$ 502,634</u>	22,184			(480,450)	(520,774)
	G	eneral revenues Assessments Interest income			503,570 3,763	559,523 9,599
		Total general r	evenues		507,333	569,122
	Not no	Change in net			26,883	48,348
	net pos	sition, beginning	j oi year		434,060	385,712
	Net pos	sition, end of ye	ar		\$ 460,943	434,060

# **Balance Sheet - Governmental Fund**

# June 30, 2021

	General	Fund
	2021	2020
Assets Cash and investments	\$ 455,375	447,928
Total assets	<u>\$ 455,375</u>	447,928
<u>Liabilities and Fund Balance</u>		
Liabilities: Accounts payable Accrued liabilities	\$ 8,583 16,957	39,966 14,585
Total liabilities	25,540	54,551
Fund balance: Unassigned	429,835	393,377
Total fund balance	429,835	393,377
Total liabilities and fund balance	<u>\$ 455,375</u>	447,928

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

# June 30, 2021

Fund balances of governmental fund	\$	429,835
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Non-current asset that have not been included in the governmental fund Net OPEB asset		7,593
<u>Long-Term Liability Transactions</u> Long-term liabilities applicable to the LAFCo's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the Statement of Net Position.		
Compensated absences Net pension liability		(30,832) (32,044)
<u>Deferred Outflows and Inflows of Resources</u> Certain deferred outflows and inflows of resources are not due and payable in the current period and are not current assets or financial resources, therefore these items are not reported in the governmental fund.		
Deferred outflows - pension related Deferred outflows - OPEB related Deferred inflows - pension related Deferred inflows - OPEB related	_	104,734 534 (18,632) (245)

\$ 460,943

Net position of governmental activities

# Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

# Year ended June 30, 2021

	General Fund			
		2021	2020	
Revenues:				
Intergovernmental	\$	503,570	559,523	
Charges for services		22,184	6,890	
Interest income		3,763	9,599	
Total revenues		529,517	<u>576,012</u>	
Expenditures: Current: General government:				
Salaries and benefits		351,137	371,307	
Services and supplies		141,922	163,399	
Total expenditures		493,059	534,706	
Net change in fund balances		36,458	41,306	
Fund balances at beginning of year		393,377	352,071	
Fund balances at end of year	<u>\$</u>	429,835	393,377	

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities

# Year ended June 30, 2021

Net changes in fund balances - total governmental funds

36,458

Amounts reported for governmental activities in the Statement of Activities are different because:

# **Long-Term Liability Transactions**

Some expenses reported in the Statement of Activities do not require the use of current financial resources. Therefore, these expenses are not reported as expenditures in governmental funds. Repayment of debt service is reported as an expenditure in governmental funds and, thus, has the effect of reducing fund balances because current financial resources have been used. For the LAFCo as a whole, however, the principal payments reduce the liabilities in the Statement of Net Position and do not result in an expense in the Statement of Activities.

Net change in pension related items Net change in OPEB related items Net change in compensated absences	 (1,177) 2,601 (10,999)
Change in net position of governmental activities	\$ 26,883

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

# (1) Reporting Entity

# (a) Organization of LAFCo

Marin Local Agency Formation Commission (LAFCo) was formed in 1963. LAFCo is responsible for coordinating logical and timely changes in local government boundaries, conducting special studies that review ways to reorganize, simplify, and streamline governmental structure, and preparing a sphere of influence for each city and special district within its county. LAFCo's efforts are directed toward seeing that services are provided efficiently and economically while agricultural and open-space lands are protected. LAFCo also conducts service reviews to evaluate the provision of municipal services within its county.

# (b) Principles that Determine the Scope of Reporting Entity

LAFCo consists of seven voting members and exercises the powers allowed by state statutes. This follows section 56325 of the Government Code. The basic financial statements of LAFCo consist only of the funds of LAFCo. LAFCo has no oversight responsibility for any other governmental entity since no other entities are considered to be controlled by, or dependent on, LAFCo.

# (2) **Summary of Significant Accounting Policies**

# (a) Basis of Presentation

LAFCo's basic financial statements are prepared in conformity with U.S. generally accepted accounting principles. The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

### Government-wide Financial Statements

LAFCo's financial statements reflect only its own activities; it has no component units. The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity. Governmental activities generally are financed through intergovernmental revenues and charges for services.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of LAFCo's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods and services offered by the program. Revenues that are not classified as program revenues, including all intergovernmental revenues, are presented as general revenues.

#### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (2) <u>Summary of Significant Accounting Policies (Continued)</u>

# **Fund Financial Statements**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. General Fund operations are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. LAFCo's resources are accounted for based on the purposes for which they are to be spent and the means by which spending activities are controlled. An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of LAFCo or meets the following criteria: Total assets, liabilities, revenues or expenditures (or expenses) of the individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type. The General Fund is always a major fund.

#### Governmental Funds

General Fund: This is the operating fund of LAFCo. The major revenue source for this fund is intergovernmental revenues. Expenditures are made for intergovernmental revenues projects and administration.

# (b) Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when "measurable and available." LAFCo considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Those revenues susceptible to accrual are intergovernmental, certain charges for services and interest revenue. Charges for services are not susceptible to accrual because they are not measurable until received in cash.

Non-exchange transactions, in which LAFCo gives or receives value without directly receiving or giving equal value in exchange, include taxes, grants, entitlements, and donations. On the accrual basis, revenue from taxes is recognized in the fiscal year for which the taxes are levied or assessed.

### **Notes to the Basic Financial Statements**

### Year ended June 30, 2021

(Continued)

# (2) <u>Summary of Significant Accounting Policies (Continued)</u>

LAFCo may fund programs with a combination of charges for services and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. LAFCo's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

# (c) <u>LAFCo Budget</u>

Pursuant to Section 56381, et seq of the Government Code, LAFCo adopts a proposed budget by May 1 and a final budget by June 15 of each year.

Budgets are adopted on a basis consistent with U.S. generally accepted accounting principles. Budget/actual comparisons in this report use this budgetary basis. These budgeted amounts are as originally adopted or as amended by LAFCo. Individual amendments were not material in relation to the original appropriations that were amended.

# (d) <u>Capital Assets</u>

Physical assets acquired through purchase or contribution with an acquisition value in excess of \$1,500 are capitalized on the financial statements and accounted for at their historical costs.

Capital assets of LAFCo are depreciated using the straight-line method over the following estimated useful lives:

Furniture and fixtures 10 years
General office equipment 5 years
Computer hardware 5 years
Computer software 3 years

#### (e) Compensated Absences

It is LAFCo's policy to permit employees to accumulate earned but unused vacation. The balance of unpaid vacation time at June 30, 2021 is recorded as a noncurrent liability. Vacation is accrued as earned.

# (f) <u>Deferred Outflows and Inflows of Resources</u>

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. A deferred outflow of resources is defined as a consumption of net position by the government that is applicable to a future reporting period. There are pension and OPEB related items that meet this definition.

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (2) <u>Summary of Significant Accounting Policies (Continued)</u>

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. A deferred inflow of resources is defined as an acquisition of net position by LAFCo that is applicable to a future reporting period. There are pension and OPEB related items that meet this definition.

# (g) Fund Balance

In the fund financial statements, governmental fund balances are reported in the following classifications:

Nonspendable fund balance includes amounts that are not in a spendable form, such as prepaid items or supplies inventories, or that are legally or contractually required to remain intact, such as principal endowments.

Restricted fund balance includes amounts that are subject to externally enforceable legal restrictions imposed by outside parties (i.e., creditors, grantors, contributors) or that are imposed by law through constitutional provisions or enabling legislation.

Committed fund balance includes amounts whose use is constrained by specific limitations that the government imposes upon itself, as determined by a formal action of the highest level of decision-making authority. The Commissioners serve as LAFCo's highest level of decision-making authority and have the authority to establish, modify or rescind a fund balance commitment via minutes action.

Assigned fund balance includes amounts intended to be used by LAFCo for specific purposes, subject to change, as established either directly by the Commissioners or by management officials to whom assignment authority has been delegated by the Commissioners.

Unassigned fund balance is the residual classification that includes spendable amounts in the General Fund that are available for any purpose.

When expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) fund balances are available, LAFCo specifies that restricted revenues will be applied first. When expenditures are incurred for purposes for which committed, assigned or unassigned fund balances are available, LAFCo's policy is to apply committed fund balance first, then assigned fund balance, and finally unassigned fund balance.

### **Notes to the Basic Financial Statements**

### Year ended June 30, 2021

(Continued)

# (2) <u>Summary of Significant Accounting Policies (Continued)</u>

### **Net Position**

The net position reported on the Statement of Net Position in the government-wide financial statements consist of the following categories:

Invested in capital assets, net of related debt describes the portion of Net Position that is represented by the current net book value of LAFCo's capital assets, less the outstanding balance of any debt issued to finance these assets.

Restricted describes the portion of Net Position that is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions that LAFCo cannot unilaterally alter.

Unrestricted describes the portion of Net Position that is not restricted to use.

# (h) <u>Use of Estimates</u>

The basic financial statements have been prepared in conformity with U.S. generally accepted accounting principles and, as such, include amounts based on informed estimates and judgments of management with consideration given to materiality. Actual results could differ from those amounts.

### (i) Comparative Financial Statements

Selected information regarding the prior year has been included in the accompanying financial statements. This information has been included for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the LAFCo's prior year financial statements, from which selected financial data was derived. The LAFCo's has reclassified certain prior year information to conform with current year presentations.

### (j) <u>Pensions</u>

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions and pension expense, information about the fiduciary net position of the LAFCo's Marin County Employee's Retirement Association (MCERA) plan (Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS.

For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (2) <u>Summary of Significant Accounting Policies (Continued)</u>

The following timeframes are used for pension reporting:

Valuation Date (VD) June 30, 2019 Measurement Date (MD) June 30, 2020

Measurement Period (MP) June 30, 2019 to June 30, 2020

# (k) Other Post-Employment Benefits (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, and information about the plan (OPEB Plan), have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

Generally accepted accounting principles require that the reported results must pertain to the liability information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date (VD) June 30, 2019 Measurement Date (MD) June 30, 2020

Measurement Period (MP) July 1, 2019 to June 30, 2020

# (3) <u>Cash and Investments</u>

LAFCo's cash is maintained with the Marin County Treasury in an interest-bearing account. LAFCo's cash on deposit with Marin County Treasury and Bank of Marin at June 30, 2021 was \$455,375.

### Credit Risk, Carrying Amount and Market Value of Investments

LAFCo maintains specific cash deposits with Marin County. Marin County is restricted by state code in the types of investments it can make. Furthermore, the Marin County Treasurer has a written investment policy, approved by the Board of Supervisors, which is more restrictive than state code as to terms of maturity and type of investment. Also, Marin County has an investment committee, which performs regulatory oversight for its pool as required by California Government Code Section 27134. In addition, LAFCo has its own investment policy as well.

Marin County's investment policy authorizes Marin County to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, certificates of deposit, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, bankers' acceptances, repurchase agreements, and the State Treasurer's investment pool. At June 30, 2021, LAFCo's cash with the Marin County Treasurer was maintained in an interest-bearing account.

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (3) <u>Cash and Investments (Continued)</u>

Fair Value Measurements – LAFCo categorizes its fair value measurements within the hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted market prices in active markets for identical assets; Level 2 inputs are significant other observable inputs, and Level 3 inputs are other significant unobservable inputs. LAFCo's investments in the Local Agency Investment Fund and County Treasurer's Pool are valued using Level 1 inputs as are the certificates of deposit, local government bonds and money market funds.

# (4) Contingencies

LAFCo may be involved from time to time in various claims and litigation arising in the ordinary course of business. LAFCo management, based upon the opinion of legal counsel, is of the opinion that the ultimate resolution of such matters should not have a materially adverse effect on LAFCo's financial position or results of operations.

# (5) <u>Compensated Absences</u>

Unpaid vacation is recorded as a liability as the employees accrue vested benefits. Total accumulated accrued vacation payable at June 30, 2021 was as follows:

		Balance			Balance	Due within
	Ju	ly 1, 2020	<u>Additions</u>	<b>Deletions</b>	June 30, 2021	one year
Compensated Absences	\$	19,833	12,077	1,078	30,832	7,708

### (6) LAFCo's Employees' Retirement Plan

# A. Plan Description

LAFCo's retirement plan is administered by the Marin County Employees' Retirement Association (MCERA), a retirement system established in July 1950 and governed by the California Constitution; the County Employees Retirement Law of 1937 (CERL or 1937 Act, California government Code Section 31450 et seq.); the Public Employees' Pension Reform Act of 2013 (PEPRA, Government Code Section 7522); the provisions of California Government Code Section 7500 et seq; and the bylaws, procedures, and policies adopted by MCERA's Board of Retirement. The Marin County Board of Supervisors may also adopt resolutions, as permitted by the CERL and PEPRA, which may affect the benefits of MCERA members.

MCERA operates as a cost-sharing multiple employers defined benefit plan for the County and eight other participating employers: City of San Rafael, Local Agency Formation Commission (LAFCo), Marin City Community Services District, Marin County Superior Court, Marin/Sonoma Mosquito and Vector Control District, Novato Fire Protection District, Southern Marin Fire Protection District, and Tamalpais Community

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (6) <u>LAFCo's Employees' Retirement Plan (Continued)</u>

Services District. Separate actuarial valuations are performed for these other agencies and districts, and the responsibility for funding their plans rest with those entities. Post-retirement benefits are administered by MCERA to qualified retirees.

Copies of MCERA's annual financial reports, which include required supplementary information (RSI) for the Plan may be obtained from their office at One McInnis Parkway, Suite 100, San Rafael, CA 94903 or online at www.mcera.org.

### <u>Administration</u>

Retirement system administration is managed by the Retirement Board. All Retirement Board members, except the County Director of Finance, serve for a term of three years. By statute, retirement Board members include the following:

- The Director of Finance of the County (ex-officio).
- Four members who are qualified electors of the County and not connected with County government in any capacity, except one may be a County Supervisor. The Board of Supervisors appoints these members.
- Two General members of MCERA elected by the General membership.
- One Safety member and one Safety member alternative elected by the Safety membership.
- One retired member and one retired member alternate elected by the retired membership.

### Membership

MCERA provides service retirement, disability, and death and survivor benefits to its general and safety members. Safety membership primarily includes law enforcement and firefighters of MCERA, as well as other classifications as allowed under the CERL and adopted by the employer. General membership is applicable to all other occupational classifications. The retirement benefits within the plan are tiered based on the participating employer and the date of the member's entry into MCERA membership.

### <u>Vesting</u>

Members become vested in retirement benefits upon completion of five years of credited service.

#### B. Benefit Provisions

### Service Retirement

MCERA's service retirement benefits are based on the years of credited service, final average compensation, and age at retirement, according to the applicable statutory formula. Members who qualify for service retirement are entitled to receive monthly retirement benefits for life.

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (6) <u>LAFCo's Employees' Retirement Plan (Continued)</u>

General members hired prior to January 1, 2013 are eligible to retire once they attain the age of 50 (except tiers 3a and 4, whereby the minimum age is 55) and have acquired 10 or more years of retirement service credit. A member with 30 years of service is eligible to retire regardless of age. A member who is age 70 or older is eligible to retire regardless of service credit. General members who are first hired on or after January 1, 2013 are eligible to retire once they have attained the age of 52, and have acquired 5 years of retirement service credit, or age 70, regardless of service.

### **Disability Retirement**

A member with five years of service, regardless of age, who becomes permanently incapacitated for the performance of duty is eligible to apply for a non-service connected disability retirement. Any member who becomes permanently incapacitated for the performance of duty as a result of injury or disease arising out of and in the course of employment is eligible to apply for a service-connected disability retirement, regardless of service length or age.

### Death Benefits

MCERA provides specified death benefits to beneficiaries and members' survivors. The death benefits provided depend on whether the member is active or retired. The basic active member death benefit consists of a members' retirement contributions plus interest plus one month's pay for each full year of service (up to a maximum of six month's pay). Retiring members may choose from five retirement benefit payment options. Most retirees elect to receive the unmodified allowance which provides the maximum benefit to the retiree and continuance of 60% of the retiree's allowance to the surviving spouse or registered domestic partner after the retiree's death. Other death benefits may be available based on the years of service, marital status, and whether the member has minor children.

#### Cost of Living Adjustment

Retirement allowances are indexed for inflation. Most retirees receive automatic basic cost of living adjustments (COLA's) based upon the Urban Consumer Price Index (UCPI) for the San Francisco Bay Area. These adjustments go into effect on April 1 of each year. Annual COLA increases are statutorily capped at 2%, 3%, or 4% depending upon the member's retirement tier. When the UCPI exceeds the maximum statutory COLA for the member's tier, the difference is accumulated for use in future years when the UCPI is less than the maximum statutory COLA. The accumulated percentage carryover is known as the COLA Bank.

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (6) <u>LAFCo's Employees' Retirement Plan (Continued)</u>

As of June 30, 2021, LAFCo's reported net pension liabilities for its proportionate shares of the net pension liability of the Miscellaneous Plan as follows:

	Increase (Decrease)						
		Total Pension	Plan Fiduciary Net				
		Liability	Position	Net Pension Liability			
		(a)	(b)	(c) = (a) - (b)			
Balance at June 30, 2019	\$	-	-	-			
Balance at June 30, 2020		215,816	183,772	32,044			
Net changes during 2020-21	\$	215,816	183,772	32,044			

LAFCo's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2020, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2019, updated to June 30, 2020. LAFCo's proportion of the net pension liability was based on a projection of LAFCo's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. LAFCo's proportionate share of the net pension liability for the Plan as of June 30, 2019 and 2020 was as follows:

<u>Measurement Dates</u>	
Proportion - June 30, 2019	.0000%
Proportion - June 30, 2020	<u>.0070%</u>
Change – Increase (Decrease)	(.0070%)

For the year ended June 30, 2021, LAFCo recognized pension expense of \$37,506. At June 30, 2021, LAFCo reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>		Deferred Inflows of Resources	
Pension contributions made after the measurement date Adjustment due to differences in proportions	\$	37,025 20,338	- 18,572	
Differences between expected and actual experience Differences between projected and actual		1,405	60	
earnings on pension plan investments Differences between employer's contributions		3,541	-	
and proportionate share of contributions Changes in assumptions Total Deferred Outflows/(Inflows) of		41,711 714		
Resources	\$	104,734	18,632	

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (6) <u>LAFCo's Employees' Retirement Plan (Continued)</u>

The \$37,025 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

		Deferred
Fiscal	Outflo	ows/(Inflows)
Year ended June 30	<u>of</u>	Resources
2022	\$	15,316
2023		12,980
2024		19,518
2025		1,263
2026		-
Thereafter		-

C. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

Actuarial Assumptions - The total pension liabilities in the June 30, 2019 actuarial valuations were determined using the following actuarial assumptions:

Valuation Date: June 30, 2019

Timing: Actuarially determined contribution rates are calculated

based on the actuarial valuation one year prior to the

beginning of the plan year

Actuarial Cost Method: Entry Age Asset Valuation Method: Market Value

Amortization Method: Closed 17 year period (11 years remaining as of 6/30/19)

Discount Rate: 7.00% Price Inflation: 2.75%

Salary Increases: 3.00% plus merit component based on employee

classification and years of service

Administrative expenses in the actuarial valuation are Expenses: assumed to be \$5.217 million for FY 2019-20, to be split

between employees and employers based on their share of the overall contributions. Administrative expenses shown in this report are based on the actual FY 2019-20

amounts.

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (6) LAFCo's Employees' Retirement Plan (Continued)

Postretirement COLA: Post retirement COLAs are assumed at the rate of 2.7%

for members with a 4% COLA cap, 2.6% for members with a 3% COLA cap, and 1.9% for members with a 2% COLA

cap.

Mortality Rates for Healthy Members and

Inactives:

Rates of mortality for active Members are specified by CalPERS 2017 Pre-Retirement Non-Industrial Death rates (plus Duty-Related Death rates for Safety Members), with the 15- year static projection used by CalPERS replaced by generational improvements from a base year of 2014

using Scale MP-2017.

A complete description of the methods and assumptions used to determine contribution rates for the year ended June 30, 2020 can be found in the June 30, 2019 actuarial report.

Discount Rate - The discount rate used to measure the total pension liability was 7.00% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions intended to fund benefits of current plan members and their beneficiaries are included.

Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2020.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

### **Notes to the Basic Financial Statements**

### Year ended June 30, 2021

(Continued)

# (6) <u>LAFCo's Employees' Retirement Plan (Continued)</u>

		Long-Term Expected Real
Asset Class	<b>Target Allocation</b>	Rate of Return
Domestic Equity	32.0%	4.90%
Fixed Income	23.0%	0.50%
International Equity	22.0%	5.00%
Public Real Assets	7.0%	3.20%
Private Equity	8.0%	6.25%
Real Estate	<u>8.0%</u>	4.00%
Total	<u>100.0%</u>	

# <u>Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>

The following presents LAFCo's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what LAFCo's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	<u>Miscellaneous</u>
1% Decrease	6.00%
Net Pension Liability	\$60,010
Current Discount Rate	7.00%
Net Pension Liability	\$32,044
1% Increase	8.00%
Net Pension Liability	\$9,007

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued MCERA financial reports.

# (7) Other Postemployment Benefit (OPEB)

#### Plan Description

LAFCo provides a defined benefit healthcare plan (the "Retiree Health Plan"). The Retiree Health Plan provides lifetime healthcare insurance for eligible retirees through the CalPERS Health Benefit Program, which covers both active and retired members.

For retirees hired between October 1, 1993 and December 31, 2007 (Plan 3), LAFCo would pay a percentage of retirees' single-coverage premiums up to a dollar cap based on years of service at retirement, where the dollar cap is reviewed each year by the Board of Supervisors. Through January 1, 2007 the cap was increased to cover single Blue Cross Prudent Buyer Classic and Delta Dental premiums. The Board of Supervisors has implemented a policy to limit annual increases in the cap to no more than 3%, subject to annual approval regarding whether any increase will be granted and, if so,

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (7) Other Postemployment Benefit (OPEB) (Continued)

the amount of the increase. Cap increases were 3% effective January 1, 2008 and January 1, 2009. No cap increases have been adopted since that time. The dollar cap is currently \$442.65 per year of service up to \$8,853 per year.

For retirees hired on or after January 1, 2008 (Plan 4), LAFCo would pay \$150 per year of service up to \$3,000 per year for the retiree's single health plan premiums only.

# Funding Policy

LAFCo's Board of Commissioners will not be funding the plan in the current year but will follow a pay-as-you-go approach. The Board will review the funding requirements and policy annually.

Membership of LAFCo as of the valuation date consisted of the following:

Active plan members	1
Inactive employees or beneficiaries currently receiving benefit	
payments	1
Total	2

### Contribution

As of June 30, 2020, LAFCo has accumulated \$66,781 in an irrevocable trust toward this liability. With LAFCo's approval, the discount rate used in this valuation is 5.75% as of June 30, 2020; the long term expected return on trust assets.

# **Actuarial Methods and Assumptions**

The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

Funding method Asset valuation method Long term return on assets Discount rates	Entry Age Normal Cost, level percent of pay Market value of trust assets 5.75% 5.75%
Participants valued	Only current active employees and retired participants and covered dependents are valued. No future entrants are considered in this valuation.
Salary increase	3.00%
General inflation	2.50% per year
Mortality improvements Healthcare trend	MacLeod Watts Scale 2018 applied generationally 5.4% in 2021, fluctuates until ultimate rate of 4% in 2076

# **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (7) Other Postemployment Benefit (OPEB) (Continued)

Change in the Net OPEB Liability (Asset)

	Increase (Decrease)			
			Net	
		Plan	Position	
	Total OPEB	Fiduciary	Liability	
	<u>Liability</u>	Net Position	(Asset)	
Balance at June 30, 2019 (MD)	\$ 59,062	63,381	(4,319)	
Service Cost	2,161	-	2,161	
Interest	3,365	-	3,365	
Changes of benefit terms	-	-	-	
Differences between expected and				
actual experience	-	-	-	
Changes of assumptions	-	-	-	
Benefit payments	(5,400)	(5,400)	-	
Contributions – employers	-	5,400	(5,400)	
Net investment income	-	3,431	(3,431)	
Administrative expenses	-	(31)	31	
Other expenses				
Net changes	<u> 126</u>	<u>3,400</u>	(3,274)	
Balance at June 30, 2020 (MD)	<u>\$ 59,188</u>	66,781	(7,593)	

# <u>Sensitivity of Net OPEB Liability (Asset) to Changes in the Discount Rate and Medical Cost Inflation</u>

The discount rate used for the fiscal year end June 30, 2021 is 5.75%. Medical Cost Inflation was assumed to start at 5.40% and grade down to 4.00% for years 2076 and thereafter. The impact of a 1% increase or decrease in these assumptions is shown in the table below.

	Plan's Net OPEB Liability/(Asset)	
Discount Rate – 1%	Current Discount Rate	Discount Rate + 1%
<u>(4.75%)</u>	<u>(5.75%)</u>	<u>(6.75%)</u>
\$(2,781)	(7,593)	(11,813)
	Plan's Net OPEB Liability/(Asset)	
Medical Trend – 1%	Current Medical Trend	Medical Trend + 1%
\$(7,648)	(7,593)	(7,544)

### **Notes to the Basic Financial Statements**

# Year ended June 30, 2021

(Continued)

# (7) Other Postemployment Benefit (OPEB) (Continued)

### Deferred Resources and Expected Future Recognition

For the fiscal year ended June 30, 2021, LAFCo recognized OPEB expense of \$1,901. At June 30, 2021, LAFCo reported deferred resources from OPEB from the following:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between actual and expected experience	276	-
Changes of assumptions Net differences between projected and actual	258	-
earnings on plan investments	<u>=</u>	245
Total	<u>\$ 534</u>	245

In addition, future recognition of these deferred resources is shown below.

	Deferred
Fiscal	Outflows/(Inflows)
Year ended June 30	of Resources
2022	\$ (11)
2023	29
2024	(25)
2025	134
2026	93
Thereafter	69

# (8) Operating Lease Commitments

LAFCo has an operating lease for office space expiring in May 2023 during the fiscal year ending June 30, 2023. The total expense for office rent was \$33,589 for the fiscal year ended June 30, 2021. The minimum future rental payments under non-cancelable operating leases for each of the next five years and in the aggregate are:

Year ended		
<u>June 30</u>	<u>An</u>	<u>nount</u>
2022	\$	34,559
2023		32,514
Total	\$	67,073



# Schedule of Plan Proportionate Share of the Net Pension Liability

# Last Ten Years\*

Measurement Date	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017
Proportion of the collective net pension liability	0.0070%	0.0000%	0.0104%	0.0088%
Proportionate share of the net pension liability	\$ 32,044	-	34,351	32,451
Covered-employee payroll	271,662	113,308	123,490	206,613
Proportionate share of the net pension liability as a percentage of covered-employee payroll Plan fiduciary net position as a percentage of the total pension liability	12%	0%	28%	16%
	85.15%	0%	88.34%	86.27%
Measurement Date		June 30, 2016	<u>June 30, 2015</u>	June 30, 2014
Proportion of the collective net pension liability		0.0021%	0.0000%	0.0750%
Proportionate share of the net pension liability		10,037	-	185,355
Covered-employee payroll		232,415	173,394	192,619
Proportionate share of the net pension liability as a percentage of covered-employee payroll Plan fiduciary net position as a percentage of the total pension liability		4% 81.45%	0% 84.31%	96% 89.04%

<sup>\*</sup> Fiscal year 2015 was the first year of implementation, therefore only seven years are shown.

#### **Schedule of Contributions**

#### Last Ten Years\*

Fiscal Year Ending June 30	 2021	2020	2019	2018
Actuarially determined contribution Contributions in relation to the	\$ 37,025	50,702	13,234	14,430
actuarially determined contributions Contribution deficiency (excess)	\$ (37,025)	(50,702)	(13,234)	(14,430) =
Covered payroll during the fiscal year Contributions as a percentage of	\$ 280,726 13.19%	271,662 18.66%	113,308 11.68%	123,490 11.69%
covered payroll	13.19%	18.00%	11.08%	11.09%
Fiscal Year Ending June 30		2017	2016	2015
Actuarially determined contribution Contributions in relation to the actuarially		46,997	68,104	48,485
determined contributions Contribution deficiency (excess)		(46,997) -	(68,104)	<u>(48,485)</u>
Covered payroll during the fiscal year		206,613	232,415	173,394
Contributions as a percentage of covered payroll		22.75%	29.30%	27.96%

 $<sup>^{*}</sup>$  Fiscal year 2015 was the first year of implementation, therefore only seven years are shown.

#### Notes to Schedule

Valuation Date 6/30/19 (to determine FY2020-21 contributions)

### Key Methods and Assumptions Used to Determine Contribution Rates (for FY 2019-20):

Amortization method Level percentage of payroll with separate periods for Extraordinary

Actuarial Gains or Losses (19 years remaining as of 6/30/19), the remaining UAL as of June 30, 2013 (11 years as of 6/30/19), and additional layers for unexpected changes in UAL after 6/30/13 (24 years for gains and losses with a 5-year phase-in/out and 22 years for assumption changes with a

3-year phase-in/out).

Remaining Amortization period 11 years remaining as of June 30, 2019

Asset valuation method Market value Inflation 2.75%

Salary increases

3.00% plus merit component based on employee classification and years of service Investment Rate of Return 7%, net of investment expenses Retiree Mortality

Rates of mortality for retired members and their beneficiaries are given by the California Public Employees Retirement System (CalPERS) 2017 Post-Retirement Healthy Mortality rates, adjusted by 90% for Males (General and Safety), with the 15-year static projection used by CalPERS replaced by generational improvements

from a base year of 2014 using Scale MP2017.

Disabled Mortality Rates of mortality among disabled members are given by CalPERS 2017 Disability Mortality rates (Non-Industrial rates for General members and Industrial Disability

rates for Safety members), adjusted by 90% for Males (General and Safety) and 90% for General Females, with the 15-year static projection used by CalPERS replaced by generational improvements from a base year of 2014 using Scale

MP-2017.

# Schedule of Change in the Net OPEB Liability(Asset) and Related Ratios

### Last Ten Years\*

Measurement Date		2020	2019	2018	2017
Total OPEB liability: Service cost Interest	\$	2,161 3,365	3,309	- 3,413	- 3,529
Change of benefit terms Difference between expected and actual experience Changes of assumptions		- - -	372 348	- - -	- - -
Benefit payments, including refunds of employee contributions		(5,400)	(5,013)	(5,456)	(5,615)
Total OPEB liability - beginning of year		59,062	60,046	62,089	64,175
Total OPEB liability - end of year		59,188	59,062	60,046	62,089
Plan Fiduciary Net Position Net investment income Contributions		3,431	5,013	2,544	1,894
Employer Benefit payments, including refunds of employee contributions		5,400 (5,400)	4,208 (5,013)	21,071 (5,456)	25,102 (5,615)
Administrative expense  Net change in plan fiduciary net position		(31) 3,400	(13) 4,195	<u>(76)</u> 18,083	(15) 21,366
Plan fiduciary net position - beginning of year		63,381	59,186	41,103	19,737
Plan fiduciary net position - end of year	\$	66,781	63,381	59,186	41,103
Net OPEB liability(asset) - end of year	\$	(7,593)	(4,319)	860	20,986
Covered-employee payroll	\$	229,570	125,319	144,601	217,782
Net OPEB liability as a percentage of covered-employee payroll		-3.31%	-3.45%	0.59%	9.64%

st Fiscal year 2018 was the first year of implementation, therefore only four years are shown.

#### Schedule of Contributions - OPEB

#### Last Ten Years\*

Fiscal year	 2021	2020	2019	2018
Actuarially determined contribution Contributions in relation to the actuarially	\$ 1,801	2,036	1,526	15,615
determined contributions	-	898	4,552	21,071
Contribution deficiency (excess)	\$ 1,801	1,138	(3,026)	(5,456)
Covered employee payroll	\$ 280,829	229,570	125,319	144,601
Contributions as a percentage of covered employee payroll	0.00%	0.39%	3.63%	14.57%

Notes to Schedule:

Fiscal Year End: June 30, 2021 Valuation Date: June 30, 2019

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal

Amortization method Level dollar basis, open 30 years\*

Amortization period 30 years remain Asset valuation method Market value

Inflation 2.5%

Healthcare cost trend rates 5.4% in 2021, fluctuates until ultimate rate of 4% in 2076

Salary increases 3.0% Investment rate of return 5.75%

Retirement age From 55 to 75

Mortality 2017 CalPERS Experience Study
Mortality improvement Projected with MW Scale 2018

<sup>\*</sup> Fiscal year 2018 was the first year of implementation, therefore only four years are shown.

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual - General Fund

# Year ended June 30, 2021

				Variance with Final Budget
	Original	Final		Positive
	 Budget	Budget	Actual	(Negative)
Revenues: Intergovernmental Charges for services Investment income Total revenues	\$ 503,570 - - - 503,570	503,570 - - 503,570	503,570 22,184 3,763 529,517	22,184 3,763 25,947
Expenditures: Current: General government:				
Salaries and benefits	354,000	354,000	351,137	2,863
Services and supplies	169,578	169,578	141,922	27,656
Total expenditures	523,578	523,578	493,059	30,519
Excess (deficiency) of revenues over (under) expenditures	 (20,008)	(20,008)	36,458	56,466
Net change in fund balances	(20,008)	(20,008)	36,458	56,466
Fund balances at beginning of year	393,377	393,377	393,377	<del>_</del>
Fund balances at end of year	\$ 373,369	373,369	429,835	<u>56,466</u>

# **Notes to the Required Supplementary Information**

Year ended June 30, 2021

# (1) **Budgetary Reporting**

The LAFCO's established accounting control through formal adoption of an annual budget for the General Fund. The budget is prepared on a basis consistent with generally accepted accounting principles. The adopted budget can be amended by the LAFCo to change both appropriations and estimated revenues as unforeseen circumstances come to management's attention. Increases and decreases in revenue and appropriations and transfers between funds require LAFCO's's approval. However, the Executive Officer may authorize changes within funds. Expenditures may not exceed total appropriations at the individual fund level.



Board of Commissioners Marin Local Agency Formation Commission

We have audited the financial statements of the governmental activities and each major fund of Marin Local Agency Formation Commission (LAFCo) for the year ended June 30, 2021. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated November 15, 2021. Professional standards also require that we communicate to you the following information related to our audit.

# **Significant Audit Findings**

# Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by LAFCo are described in Note 2 to the financial statements. No new accounting policies were adopted, and the application of existing policies was not changed during 2021. We noted no transactions entered into by LAFCo during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the LAFCo's financial statements were:

Management's estimate of the net pension liability, net OPEB asset and related deferred inflows and outflows is based on information provided by actuarial reports. We evaluated the key factors and assumptions used to develop the net pension liability and related deferred inflows and outflows in determining that it is reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

# Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements.

The following material misstatements detected as a result of audit procedures were corrected by management:

• adjustment to correct compensated absences

### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### Management Representations

We have requested certain representations from management that are included in the management representation letter dated May 6, 2022.

### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to LAFCo's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

# Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as LAFCo's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### **Other Matters**

We applied certain limited procedures to management's discussion and analysis, schedule of proportionate share of net pension liability, schedule of contributions, schedule of change in the net OPEB liability and related ratios, schedule of contributions – OPEB, schedule of revenues, expenditures and changes in fund balance – budget and actual–general fund, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

# **Restriction on Use**

This information is intended solely for the information and use of Board of Commissioners and management of LAFCo and is not intended to be, and should not be, used by anyone other than these specified parties.

DavisFarrLLP

Irvine, California May 6, 2022



# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Commissioners Marin Local Agency Formation Commission San Rafael, California

#### **Independent Auditor's Report**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, and each major fund of Marin Local Agency Formation Commission (LAFCo), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise LAFCo's basic financial statements, and have issued our report thereon dated May 6, 2022.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered LAFCo's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of LAFCo's internal control. Accordingly, we do not express an opinion on the effectiveness of LAFCo's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiency in internal control to be a significant deficiency:

#### (1) Adjustments Detected During the Audit

During the audit, we detected and recorded two journal entries to correct errors. We noted material adjustments related to compensated absences.

#### Recommendation

We recommend LAFCo enhance its annual closing process to ensure the balances of the related accounts are adjusted prior to the audit. Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether LAFCo's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DavisFarrLLP

Irvine, California May 6, 2022



#### **Regional Service Planning | Subdivision of the State of California**

**AGENDA REPORT** 

June 9, 2022 Item No. 12 (Business Item)

**TO:** Local Agency Formation Commission

FROM: Jeren Seibel, Deputy Executive Officer

(On behalf of Committee members Kious and Rodoni)

SUBJECT: Discussion and Possible Approval of Recommendations from the Ad Hoc DUC Committee

#### **Background**

At the April Commission meeting, the Commission approved the formation of an ad hoc committee on disadvantaged unincorporated communities (DUC) and appointed Vice-Chair Kious and Alternate Commissioner Rodoni to the committee. This ad hoc DUC Committee convened on May 18<sup>th</sup> and after a fair amount of discussion, the Committee approved bringing the following recommendations before the full Commission for consideration:

- Official letter from Marin LAFCo staff to the cities and districts whose spheres of influence are surrounding or contiguous to the identified DUCs (as well as to the districts whose jurisdictional boundaries encompass DUCs) informing them of the block groups' DUC status and an explanation of how that impacts the agency.
- With Marin County currently in the process of updating the Marin County Housing Element, an
  official request from Marin LAFCo staff for mention of the identified DUCs in the updated Housing
  Element as there was no mention of them in the current Housing Element.
- Added considerations and notation of the DUCs in future municipal service reviews when an agency being reviewed has a sphere of influence that either surrounds or is contiguous to the DUC.

#### **Staff Recommendation for Action**

- **1. Staff Recommendation** Approve the ad hoc DUC Committee's recommendation.
- 2. Alternate Option 1 Continue this item to the next meeting and reconvene the ad hoc DUC Committee for further consideration and recommendations.
- 3. Alternate Option 2 Take no action.



### **Regional Service Planning | Subdivision of the State of California**

**AGENDA REPORT** 

June 9, 2022 Item No. 13 (Business)

TO: **Local Agency Formation Commission** 

FROM: Jason Fried, Executive Officer

SUBJECT: **Election of Chair and Vice-Chair** 

#### **Background**

Marin LAFCo's policy 3.5 directs the election of Chair and Vice-Chair to one-year terms at the first regular meeting in or immediately following May of each year.

The Chair shall also serve as the immediate supervisor to the Executive Officer and is responsible for making committee appointments. The Vice-Chair shall have all the powers and duties of the Chair during their absence or inability to act. Both the Chair and Vice-Chair can sign checks on behalf of LAFCo.

The voting members retain full discretion in proceeding with the selection process as collectively deemed appropriate, and compliant with the Brown Act.

Staff does not take a position on this subject matter and leaves it to the discretion of the Commission as a whole to decide.

#### Staff Recommendation for Action

- 1. Option 1 Elect by a majority of voting members (a) Chair and (b) Vice-Chair to one-year terms commencing immediately and extending to May 2023, and/or until successors are elected.
- 2. Alternate Option Continue consideration of this item to a future meeting and give staff any needed instructions or further action.

County of Marin



### Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Executive Officer Report – Section A

TO: Local Agency Formation Commission

FROM: Jason Fried, Executive Officer

SUBJECT: Budget Update FY 2021-2022

#### **Background**

Marin Local Agency Formation Commission (LAFCo) adopted a budget for FY 2021-2022 totaling \$561,548.17. At the December 2021 Commission meeting adjusted a couple of line items making the current budget \$577,048.17. From July 1, 2021, through May 31, 2022, LAFCo has spent \$471,281.05. This report covers 11 months, which is 91% of the year. The report shows us spending 71.9% for the year so far.

Professional Services (55) is the only line item over budget right now and that is due to the scanning project being completed and along with the completion of the audit this year. Staff anticipates this item finishing under budget for the year.

#### Attachment:

1) FY 2021-2022 Budget Reports

City of Belvedere

Sanitary District #5

10:00 AM 05/31/22 Accrual Basis

# Marin Local Agency Formation Commission 21/22 BUDGET REPORT

July 2021 through June 2022

	Jul '21 - Jun 22	Budget	\$ Over Budget	% of Budget
Ordinary Income/Expense				
Income				
410 · Prior Year Carryover	0.00	70,500.00	-70,500.00	0.09
400 · Agency Contributions	506,548.18	506,548.17	0.01	100.09
Total Income	506,548.18	577,048.17	-70,499.99	87.89
Expense				
Services and Supplies				
05 · Commissioner Per Diems	3,750.00	10,000.00	-6,250.00	37.5%
10 · Conferences	0.00	5,000.00	-5,000.00	0.0%
15 · General Insurance	5,452.65	6,500.00	-1,047.35	83.9%
20 · IT & Communications Services	12,708.72	17,000.00	-4,291.28	74.8%
25 · Legal Services	23,674.23	37,500.00	-13,825.77	63.1%
30 · Memberships & Dues	6,167.00	7,000.00	-833.00	88.1%
35 · Misc Services	1,563.46	2,000.00	-436.54	78.2%
40 · Office Equipment Purchases	1,774.46	4,139.00	-2,364.54	42.9%
45 · Office Lease/Rent	31,603.33	34,559.17	-2,955.84	91.4%
50 · Office Supplies & Postage	1,573.54	4,000.00	-2,426.46	39.3%
55 · Professional Services	36,357.65	39,000.00	-2,642.35	93.2%
60 · Publications/Notices	292.68	2,000.00	-1,707.32	14.6%
65 · Rent - Storage	754.00	1,150.00	-396.00	65.6%
70 · Training	204.00	1,700.00	-1,496.00	12.0%
75 · Travel - Mileage	21.88	3,500.00	-3,478.12	0.6%
Total Services and Supplies	125,897.60	175,048.17	-49,150.57	71.9%
Salary and Benefit Costs				
100 · Salaries	280,235.33	317,000.00	-36,764.67	88.4%
120 · County of Marin - Group Health	26,669.07	34,000.00	-7,330.93	78.4%
130 · MCERA / Pension	38,479.05	45,000.00	-6,520.95	85.5%
140 · Retiree Health	0.00	6,000.00	-6,000.00	0.0%
Total Salary and Benefit Costs	345,383.45	402,000.00	-56,616.55	85.9%
Total Expense	471,281.05	577,048.17	-105,767.12	81.7%
let Ordinary Income	35,267.13	0.00	35,267.13	100.0%
Other Income/Expense				
Other Income				
900 · Interest Earnings	215.16			
910 · Fees for Services	22,486.82			
Total Other Income	22,701.98			
Net Other Income	22,701.98			
Income	57,969.11	0.00	57,969.11	100.09



## **Marin Local Agency Formation Commission** Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** June 9, 2022 Executive Officer Report - Section B

TO: **Local Agency Formation Commission** 

FROM: Olivia Gingold, Clerk/Junior Analyst

**SUBJECT: Current and Pending Proposals** 

#### **Background**

The Commission is invited to discuss the item and provide direction to staff on any related matter as needed for future discussion and/or action.

LAFCo has received two new applications since the last Commission meeting in April, both applications are on today's agenda. These are the only two applications being heard at today's meeting.

#### Attachment:

1) Chart of Current and Pending Proposals

County of Marin

City of Belvedere

## **Current and Pending Proposals**

LAFCo File #	Status	Proposal	Description	Government Agency	Latest Update
1363	On Today's Agenda	Reorganization of CSA 18	Max Korten representing Marin County #18 and his authorized agent Jim Chayka submitted an application initiated by BOS resolution for the reorganization of CSA 18 including detachment of parcels from the service area, and the divestment of a power that permitted CSA 18 to work with Marin County Parks and Rec on the acquisition of land. The parcels being detached are being removed from the CSA's boundaries because they are not currently paying into the CSA fund. This action was recommended by Marin LAFCo's 2019 San Rafael Area MSR.	County Service Area #18	Conducting Authority Hearing was held, Resolution certifying that meeting is on today's agenda.
1365	On Today's Agenda	Annexation of 15 Stirrup Lane	Landowners Kory and Dan Pittelkow (applicants) submitted an application for the annexation of 15 Stirrup Lane to Novato Sanitary District to support a move off of septic. The parcel proposed for annexation is approx55 acres.	Novato Sanitary District	Item is on today's agenda.
1366	On Today's Agenda	Annexation of 21 & 23 Church Street	Landowners Benjamin Hodges, Melissa Omand, and Sarah Hodges (applicants) submitted an application requesting the annexation of 21 & 23 Church Street to Tomales Village Community Services District for sewer service to support development on the approx. 13.25 acre lot.	Tomales Village Community Services District	Item is on today's agenda.
1362	Waiting on Conditions for Approval	Outside Service Agreement with City of Mill Valley	Landowner Jon Grabham requests an Outside Service Agreement with the City of Mill Valley's sewer district for 11 Brighton Blvd., a parcel in unincorporated area adjacent to the City of Mill Valley. The proprety has a failing septic, which County EHS has determined is a public safety hazard. The City of Mill Valley has taken board action in favor of this OSA, and has no interest in annexing the property at this time.	City of Mill Valley	Approved by Commission on 2/11/22 waiting for conditions of approval to be completed
1346	Completed	4576 Paradise Drive	Sierra Pines Group LLC ("applicant") requests approval to annex one lot totaling 9.575 acres to the Town of Tiburon. The affected territory is near the Town of Tiburon with a situs address of 4576 Paradise Drive (038-142-02).		Item has been completed

## **Current and Pending Proposals**

LAFCo File #	Status	Proposal	Description	Government Agency	Latest Update
	Completed	Annexation of 345 Highland Ave.	Landowners Jennifer and Robert Andrews (applicants) submitted an application for the annexation of 345 Highland Avenue to SRSD. The parcel is approx98 acres and has a failing septic that necessitates their annexation to SRSD.	San Rafael Sanitation District	Item has been completed
1355	Completed	Annexation of 666 Sequoia Valley Road	Landowner Matthew Farnsworth requests annexation approval of 666 Sequoia Valley Road to Homestead Valley Sanitary District. The parcel is approx47 acres and has a failing septic that necessitates their annexation to HVSD.		Item has been completed
1356	Completed	Annexation of 105 Roblar Drive	Sonoma Marin Area Rail Transit (S.M.A.R.T.) requests annexation approval of 105 Roblar Drive to Novato Sanitary District. The parcel is approx82 acres, and annexing to the district may induce growth in the parcel in the form of industrial office buildings. Novato Sanitary District has submitted some terms for connection which S.M.A.R.T. has agreed to.	Novato Sanitary District	Item has been completed
1357	Completed	Annexation of 2090 Vineyard Road	Landowner requests annexation approval of 2090 Vineyard Road to Novato Sanitary District. The parcel is approx40 acres.	,	Item has been completed
1358	Completed	Annexation of 32 Fairway Drive	32 Fairway Dr, San Rafael, had a failed septic tank which needed an OSA to connect into San Rafael Sanitary District. This is the applicant's application to annex permanently into SRSD. The parcel is approx. 1.02 acres and has been receiving service from SRSD.	San Rafael Sanitary District	Item has been completed
1359	Completed	Annexation of 1996 Novato Blvd.	Landowner Leonardo Del Toro requests annexation approval of 1996 Novato Blvd to Novato Sanitary District. The parcel is approx. 1.10 acres and applied for annexation to connect to the sewer district and move off of septic as the owner plans to construct two additional dwelling units on the existing parcel.	Novato Sanitary District	Item has been completed
1360	Completed	Annexation of 4916 Ranch Road	Landowners Jacqui Bos and Eric McCrath request annexation approval of 4916 Ranch Road to Sanitary District 2 and the Town of Tiburon. The parcel is approx. 10.45 acres and is looking to move off of septic as the landowners remodel the existing single-family home. The annexation to Town of Tiburon was iniated becasue of the dual annexation policy.	Sanitary District 2, Town of Tiburon	Item has been completed.

## **Current and Pending Proposals**

LAFCo File #	Status	Proposal	Description	Government Agency	Latest Update
1361	'	portion of parcel for addition to 800 Corte Madera.	Marin County Open Space District requests that a portion of APN 033-200-01 measuring .50 acres in size be detached from the City of Mill Valley and annexed into Sanitary District #2 and the Town of Corte Madera. The intention is to include this .50 acre portion in the boundaries for the situs address 800 Corte Madera Ave. The land is currently being utilized by 800 Corte Madera Ave hence the reason for this application.	•	Item has been completed.
1364	Completed	1203 Simmons Lane.	Landowner Jose Zaragoza requests annexation approval of 1203 Simmons Lane to Novato Sanitary District. The parcel is approx. 1.01 acres and applied for annexation to connect to the sewer district and move off of septic as they plan to construct a new home on the existing parcel.	-	Item has been completed
1328	Terminated	Drive	Landowner (Paul Thompson) requesting annexation approval of 255 Margarita Drive (016-011-29) in the unincorporated island community of Country Club to the San Rafael Sanitation District. The affected territory is approximately 1.1 acres in size and currently developed with a single-family residence. It has also established service with the SRSD as part of a LAFCo approved outside service extension due to evidence of a failing septic system. The outside service extension was conditioned – among other items – on the applicant applying to LAFCo to annex the affected territory to the San Rafael Sanitation District as a permanent means to public wastewater service. The application remains incomplete at this time and awaits consent determination by SRSD.	Sanitation District	Application is now deemed terminated and staff is working to get SRSD to disconnect or get the applicant to resubmit application.



### Regional Service Planning | Subdivision of the State of California

**AGENDA REPORT** 

June 9, 2022 Executive Officer Report – Section C

**TO:** Local Agency Formation Commission

FROM: Jason Fried, Executive Officer

SUBJECT: CALAFCO Update

Attached you will find the CALAFCO Newsletter about what is going on across the state.

Attachment:

1) CALAFCO Newsletter

City of Belvedere

# WSLETTER

May, 2022 Edition

### **BOARDROOM** Brief

The Board met virtually on April 22 and considered a fairly light agenda. Among the actions taken was the acceptance of the Third Quarter financial reports, which included a payment to the Hyatt hotel for the block of rooms that had been guaranteed for the cancelled staff workshop.

The new budgets for Fiscal Years 2022-2023 and 2023-2024 were also approved. Given concerns regarding the ongoing pandemic as well as escalating inflation, the budgets maintain the previously implemented austerity measures where possible. However, based on feedback received by the Executive Director from various LAFCos, the budget does anticipate a healthy attendance at the conference and 2023 workshop.

The Board also revisited the legislative proposal from San Diego LAFCo regarding Government Code §56133 that had been tabled in January. After discussion, the matter was rescheduled to the July Board meeting to allow the Legislative Committee time to gather additional information.

Reports were also received regarding the fall conference, CALAFCO U sessions, and Spring Workshop, which are currently in planning.

Members wishing to read full staff reports or minutes can download them from the CALAFCO website at www.calafco.org.



**SOME** wise person once said that change is inevitable. Of course, the change that came to CALAFCO was the welldeserved retirement of Pamela Miller as the CALAFCO Executive Director (ED). Pamela became ED in 2012 and has made an indelible mark on CALAFCO by maintaining its professional standards and by advocating with the legislature on behalf of LAFCos everywhere. She stayed through March on a consultant basis to she intends to see SB 938 to its conclusion.

Unfortunately, pandemic rostriction.

Unfortunately, pandemic restrictions meant that Pamela did not get the send-off that she deserved, but that only means she is owed a party. And, so, we refuse to say goodbye and, instead, leave it at "Thank vou-and see you later!"

#### **Legislative Updates**

CALAFCO supported or sponsored bills continue to make positive progress in the legislative process. Most important is SB 938, the protest provisions bill, which makes updates to existing CKH statutory provisions associated with consolidations and dissolutions, as well as codifying the conditions under which a LAFCo may initiate dissolution of a district at the 25 percent protest threshold. SB 938 has been tentatively scheduled before the Assembly Local Government Committee on June 8<sup>th</sup>. LAFCos that have not yet submitted a letter of support are requested to do so before 5 PM on June 2, 2022.

See **LEGISLATION** on Page 2

# **NEW** Associate Member!



A huge welcome to our newest Associate

member. Founded in 2000 by Chris Chase, Creative Director and Principal, Chase Design is a San Diego based firm specializing in branding

consultation and design services for businesses and organizations throughout the United States. Chase Design has built an impressive reputation for producing effective designs that gets their clients results for their businesses.

With a Mission to create extraordinary value

See ASSOCIATE MEMBERS on Page 4





A Message from the

# **Executive** Director

On the wall of my office is a sign. Those

of you who are Tony Robbins fans will recognize the quote. It reads "All growth starts at the end of your comfort zone." If that is true (and I sincerely hope that it is) then I have been growing by leaps and bounds.;)

Between the enormity of the change in Executive Directors, followed by an assault on Pamela on March 8th, it felt at first like being caught in the middle of a cyclone. Things have moderated now, but I have to sincerely thank all of the Board members, EOs, and staff who have reached out to welcome me, to check on me, and to offer support. You have all made the transition so much easier! I am humbled by your faith, trust, and friendship, and my vow is to make this changeover as smooth for you as possible. There is, obviously much for me to learn, but I am committed to learning everything quickly and well.

So, what's new in the CALAFCO world? Of course, the big news has to do with SB 938, which moved out of the Senate and now sits in the Assembly. Kudos to our devoted protest provisions working group, as well as thanks to Pamela Miller who is staying on in a volunteer capacity to see that through to the end.

Also, event planning is now well underway. (See the schedule on page 3.) A conference programming committee has been formed, but we could still use more people. If you would like to help, please contact José Henriquez (Sacramento) at henriquezj@saccounty.gov, or me.

Finally, CALAFCO U sessions are also shaping up thanks to the able assistance of Dawn Longoria (Napa). Our first session is scheduled for June 20th. Please join us for what promises to be an interesting session regarding the strange new world of recruiting and hiring in this post-pandemic world!

#### IN MEMORIUM

#### **CARL LEVERENZ, Butte LAFCo Commissioner**

Butte LAFCo mourns the loss of its Chair, Carl Leverenz. Commissioner Leverenz served with pride on the Butte LAFCo for the past 47 years where he always displayed great insight and wisdom. His calm demeanor and ability to keep politics at bay to solve problems earned him the Butte LAFCo Chair seat, which he held continuously since 1975. A local legend, Commissioner Leverenz was known for his servant's heart, having had not only a prominent legal career but a history of volunteerism on a broad assortment of boards and organizations, which earned him the Chico Rotary Club's Community Service Award in 2018.

#### **WARREN NELSON, Napa LAFCo Commissioner**

Warren Nelson, Napa LAFCo Commissioner, passed away in April, 2022. Among his many hats, Commissioner Warren served as Executive Officer for Marin LAFCO in the 1970s, and as a Yountville City Commissioner from 1980-1986. An avid proponent for LAFCos, Commissioner Warren worked with his friend and fellow Commissioner, Mike Gotch, on legislation that increased LAFCOs' independence and authority. His dedication and friendly nature will be greatly missed.

CALAFCO sends its deepest condolences to the family, friends, and co-workers of these remarkable men.



Contra Costa LAFCo reports that it has been busy with a surge in new applications, including a large boundary reorganization. In Spring 2022, the Contra Costa LAFCo Commissioners unanimously approved annexation of East Contra Costa Fire Protection District (ECCFPD) comprising 249+ square miles serving 132,400 residents to Contra Costa County Fire Protection District comprising 306+ square miles serving 628,200 residents, and dissolving ECCFPD.

The boundary reorganization is consistent with two LAFCO Municipal Service Reviews and a special study, all of which noted various constraints and challenges with fire and emergency medical services in East Contra Costa County. The LAFCO process was fairly lengthy but with few obstacles. All

See CONNECTIONS on Page 4

#### **LEGISLATION**

Continued from Page 1

Other CALAFCO supported bills include:

- **AB 897** (Mullin), establishment of a regional climate network has stalled and is in its second year.
- **AB 1640** (Ward), seems to have replaced AB 897 with another regional climate bill. It is scheduled to go before Assembly Appropriations on May 19<sup>th</sup>.
- **AB 1773** (Patterson), return of Williamson Act subvention funding, is scheduled before Assembly Appropriations on May 19<sup>th</sup>.
- **AB 2957**, the CALAFCO sponsored Omnibus bill, has passed out of the Assembly and is waiting on a Senate hearing date.
- **SB 1490, 1491, and 1492**, annual Validation Acts, have passed out of the Senate and are waiting on Assembly hearing dates.







# **Topic Suggestions**

We are always on the look out for good topics for our conferences, workshops, and webinars.

If you have an idea for a topic, please email to René LaRoche at rlaroche@calafco.org.

# Upcoming EVENTS

#### **MARK YOUR CALENDARS!**

#### **CALAFCO 2022 ANNUAL CONFERENCE**

October 19 - 21, 2022

Plan on joining us at the **Hyatt Regency Newport Beach John Wayne Airport** on October 19-21, 2022 for our long-awaited, long-overdue Annual Conference! The program planning committee is forming and CALAFCO staff is working with the facility on the details. Watch for more information soon. We are looking forward to seeing everyone in-person in Newport Beach!

#### **2023 STAFF WORKSHOP**

April 26 - 28, 2023

Come learn about technical topics in a beautiful setting! Mark your calendar now because you will not want to miss next year's Staff Workshop on the beautiful grounds of Ironstone Vineyards.



We are preparing some great CALAFCO U sessions for you and are pleased to again offer webinars to our members at no cost. Watch for the registration for the June 20th session to open soon.

June 20, 2022: Brave New World of HR: *Hiring Headaches*, 1:00 PM *Trends, and Opportunities in a Post-Pandemic* 

World

July 21, 2022: Sharing the Wealth: A Deep Dive into Tax

1:00 PM Exchange

Sep. 19, 2022: Two Agencies in Dispute: What is LAFCo's Role

1:30 PM in Assisting to Resolve the Conflict?

TBD The Dirty Dozen: Things I Wish I Knew About

The Act

#### **BOARD MEETINGS:**

July 22, 2022 LOCATION: Virtual

Oct. 21, 2022 LOCATION: Newport Beach (Conference)

Dec. 2, 2022 LOCATION: Virtual

#### **LEGISLATIVE COMMITTEE MEETINGS:**

July 29, 2022 LOCATION: Virtual Sept. 16, 2022 LOCATION: Virtual Oct. 7, 2022 LOCATION: TBD Nov. 4, 2022 LOCATION: TBD

#### CONNECTIONS

parties were cooperative and there were no oral or written protests filed.

Contra Costa LAFCo Executive Officer Lou Ann Texeira extends thanks and kudos to Joe Serano, Executive Officer Santa Cruz LAFCO, and to Mark Bramfitt, Executive Officer Sonoma LAFCO, for their support.

#### **NEW Roles**

#### **ROB BARTOLI Appointed San Mateo EO**

San Mateo LAFCo reports that its commission took action to appoint Rob Bartoli as Executive Officer on March 16, 2022. Rob has held the title of Interim Executive Officer since the retirement of Martha Poyatos.

# TAYLOR MORRIS Welcomed as L.A. GIS Technician

Los Angeles LAFCo has welcomed new GIS

#### Continued from Page 2

Technician, Taylor Morris, who began work at LAFCO this month. Taylor recently relocated to Los Angeles after working for six years in the right-of-way section of the Utah Department of Transportation. He holds a Bachelor of Science in Geography and Environmental and Sustainability Studies from the University of Utah.

# MICHAEL HENDERSON Hired as Riverside GIS Analyst

Riverside LAFCo is pleased to welcome Michael Henderson to the newly created position of GIS Analyst.

# KRYSTAL BRADFORD Takes Over as Butte Clerk

Krystal Bradford has taken over the reins as Butte LAFCo's Clerk upon the retirement of Joy Stover.

### Congratulations to everyone!

### **ASSOCIATE Members**

Continued from Page 1

#### CHASE DESIGNS, continued

for their clients by connecting business strategy and creative execution, Chase Designs helps businesses to make a statement with impactful branding that reinforces the values of the business. Go to ChrisChaseDesign.com to find out more, or contact Chris Chase at chris@chrischasedesign.com.

# Associate Member SPOTLIGHT

The information below is provided by the Associate member upon joining the Association. All Associate Member information can be found in the CALAFCO Member Directory.

DTA is a national public finance and urban economics consulting firm specializing in infrastructure and public service finance. Their financing programs have utilized a variety of public financing mechanisms, such as Ads, CFDs, LLDs, and various types of fee programs.

To learn more about DTA, visit their website at www.FinanceDTA.com, or contact Colleen Liao at colleen@financedta.com.

#### SWALE, INC

Swale's consulting services focus on LAFCo critical issues including municipal service reviews, SOI's, CEQA compliance, strategic planning, workshops, and mapping with geographic information systems (GIS). Their northern California office is expanding to bring you the best of consulting services.

To learn more about SWALE, INC visit their website at www.swaleinc.com, or contact Kateri Harrison at Harrison@swaleinc.com

CALAFCO wishes to thank all of our Associate Members for your ongoing support and partnership. We look forward to highlighting you all in future Quarterly Reports.